PREPARED BY: John Wiemer DATE PREPARED: July 30, 2024 PHONE: 402-471-0051

**LB 39** 

Revision: 00

## **FISCAL NOTE**

## **LEGISLATIVE FISCAL ANALYST ESTIMATE**

ESTIMATE OF FISCAL IMPACT – STATE AGENCIES (See narrative for political subdivision estimates)							
	FY 2024-25		FY 2025-26				
	EXPENDITURES	REVENUE	EXPENDITURES	REVENUE			
GENERAL FUNDS							
CASH FUNDS							
FEDERAL FUNDS							
OTHER FUNDS							
TOTAL FUNDS	See Below	See Below	See Below	See Below			

Any Fiscal Notes received from state agencies and political subdivisions are attached following the Legislative Fiscal Analyst Estimate.

LB 39 would make changes to the Homestead Exemption Program under section 77-3506.03.

Under the bill, for homesteads valued at or above the maximum value, the exempt amount would not be reduced and the homestead would be eligible for an exemption under section 77-3507 or 77-3508 for the current year if the homestead:

- Received an exemption under section 77-3507 or 77-3508 in the previous year or in calendar year 2022, 2023, or 2024;
- Was valued below the maximum value plus \$20,000 in such year; and
- Is not ineligible for an exemption under section 77-3507 or 77-3508 for any reason other than as provided in subsection (1) of section 77-3506.03.

The bill also would make changes so that the percentage of the exempt amount for a homestead for any year such homestead is valued at or above the maximum value and is eligible for exemption under subsection (2) of section 77-3506.03 would be equal to the percentage of the exempt amount for the homestead in the last year the homestead received an exemption under section 77-3507 or 77-3508 and was valued below the maximum value plus \$20,000.

The bill would become operative on January 1, 2025.

This bill would increase General Fund expenditures through expansion of the Homestead Exemption Program starting in FY26. Also, there is estimated to be General Fund expenditures connected to the DOR's responsibilities as a result of the changes to the Program under this bill. Given current information, the effect is indeterminant. If further information is received, the fiscal note for this bill will be updated.

LB <sup>(1)</sup> 39-	—Spec	ial Session 2	2024			FISCAL NOTE	
State Agency OR Political Subdivision Name: (2)			Douglas County Assessor/Register of Deeds Office				
Prepared by: (3	³) Michae	el Goodwillie	Date Prepared: (4)	7/30/2024	Phone: (5)	402 444-6703	
	J	ESTIMATE PROVII	— DED BY STATE AGEN	CY OR POLITIC	CAL SUBDIVIS	ION	
				FY 2025	-96		
		<b>EXPENDITURES</b>	REVENUE	EXPEND		<u>REVENUE</u>	
GENERAL FU	JNDS						
CASH FUNDS	5						
FEDERAL FU	INDS						
OTHER FUN	DS						
TOTAL FUNI	DS		-				

## **Explanation of Estimate:**

LB 39 looks to avoid "value creep" for homestead exemption. Currently, homestead eligibility, based on the value of the house, is either 200% or 225%, depending on the category, of the average value of a single-family home in Douglas County. Then, if value as above the eligibility amount, eligibility phases out in increments of ten percent for each increment of \$2,500 that value exceeds the maximum eligibility amount. Although the maximum eligibility amount increases as the average value of a single-family home increases, there could be instances where a valuation increase or several increases renders the value of the home ineligible for homestead. To provide some perspective, the 2023 average value of a single-family residence in Douglas County was \$253,990. The maximum eligibility amount for those applicants over 65, before phase out, was twice that--\$507,980.

LB 39 seeks to avoid value increases pushing someone who has been in homestead out of the program. So, if a homeowner was in homestead in any of the last three years—2022, 2023, or 2024 and was valued at maximum value plus \$20,000 in that year, that homeowner remains in the program even if the current value is in excess of the maximum value for eligibility. It also provides that the percentage of eligibility based on value will remain the same as in that prior year. So, if a property owner qualified for a fifty percent exemption based on their value in one of those prior years, going forward that property will retain that percentage homestead exemption regardless of its new value. The exception to that would be if the homestead is rendered ineligible for some other reason—the owner no longer lives in the home, or the owner's income exceeds the income limits for the program might be two such reasons.

In our estimation, this will not affect that many properties. As an example, there were three (3) homestead applications denied in 2023 based on a home value that exceeded the maximum value eligibility amount who had been in the program in 2022. Because the maximum value for eligibility increases when values increase overall, for most in the program the increase in the value of their property does not render them ineligible due to the increase to the average value of a single-family home and the maximum value for eligibility.

Our office does not believe LB 39 will result in an additional expenditure for administrative costs nor will the additional tax loss, when compared to the overall tax base in Douglas County, be significant. We see no real fiscal impact from LB 39.

	NUMBER OF	POSITIONS	2024-25	2025-26	
POSITION TITLE	<u>24-25</u>	<u>25-26</u>	<b>EXPENDITURES</b>	EXPENDITURES	
	_				
Benefits	<del></del>				
Operating					
Гravel				-	
Capital outlay					
Aid					
Capital improvements					

<b>LB</b> <sup>(1)</sup> 39				FISCAL NOTE	
State Agency OR Political Subdivision Name: (2)	Lancaster County Assessor/Register of Deeds				
Prepared by: (3) Dan Nolte	Date Prepared: (4)	7/29/24 402-441 7463		_	
ESTIMATE PROVI	DED BY STATE AGEN	NCY OR POLITIC	AL SUBDIV	ISION	
FY	2024-2 <u>5</u>		FY 202	25-26	
EXPENDITURES	REVENUE	<b>EXPENDITURES</b>		REVENUE	
GENERAL FUNDS		_			
CASH FUNDS					
FEDERAL FUNDS					
OTHER FUNDS		<u>-</u>			
TOTAL FUNDS					
Explanation of Estimate:					
<u>BREAKDOW</u> Personal Services:	N BY MAJOR OBJECT	S OF EXPENDIT	<u>URE</u>		
	UMBER OF POSITION   24-25 25-26	S 2024-9 EXPENDIT		2025-26 EXPENDITURES	
Benefits		_			
Operating					
Travel					
Capital outlay					
Aid					
Capital improvements					
TOTAL					

<b>LB</b> <sup>(1)</sup> 39						FISCAL NOTE	
State Agency OR Political Subdivision Name: (2)			Lancaster County (Budget & Fiscal)				
Prepared by: (3) Kevin Nelson		Da	Date Prepared: (4)7/29/2024 Ph		Phone: (5)	402-441-7448	
	ESTIMATE PR	OVIDED B	Y STATE AGEN	NCY OR POLITI	CAL SUBDIVIS	SION	
	EXPENDITU	<u>FY 2024-2</u> RES	<u>5</u> <u>REVENUE</u>	<u>FY 20</u> <u>EXPENDITURES</u>		<u>025-26</u> <u>REVENUE</u>	
GENERAL FUN	·			<del></del>		<del></del>	
CASH FUNDS				_			
FEDERAL FUN	<del></del>			_			
OTHER FUNDS				_			
TOTAL FUNDS							
<b>Explanation of I</b>	Estimate:						
	impact to Lancaster C						
Personal Service		OOWN BY N	MAJOR OBJECT	<u>rs of expendi</u>	<u>TURE</u>		
r crsonar berviet		NUMBER	UMBER OF POSITIONS 2024-25		-25	2025-26	
POSIT	TION TITLE	<u>24-25</u>	<u>25-26</u>	<u>EXPEND</u>	<u>ITURES</u>	<b>EXPENDITURES</b>	
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				-			
	ments			-			