PREPARED BY: DATE PREPARED: PHONE: Nikki Swope January 22, 2020 402-471-0042

**LB 804** 

Revision: 00

## **FISCAL NOTE**

LEGISLATIVE FISCAL ANALYST ESTIMATE

ESTIMATE OF FISCAL IMPACT – STATE AGENCIES (See narrative for political subdivision estimates)						
	FY 2020-21		FY 2021-22			
	EXPENDITURES	REVENUE	EXPENDITURES	REVENUE		
GENERAL FUNDS	71,734		143,467			
CASH FUNDS						
FEDERAL FUNDS						
OTHER FUNDS						
TOTAL FUNDS	71,734	_	143,467			

Any Fiscal Notes received from state agencies and political subdivisions are attached following the Legislative Fiscal Analyst Estimate.

LB 804 would require that insurers provide coverage for prescription epinephrine autoinjectors for persons 18 years of age or younger.

The Department of Administrative Services and the University of Nebraska state that the current medical coverage plans cover this medication thus would have no fiscal impact. Additionally, pursuant to an email from DHHS, there would be no fiscal impact for the Medicaid/Medicare programs for this medication.

However, the Affordable Care Act provides that if state law mandates insurers to cover benefits on a health insurance exchange that are not included in the final United States Health and Human Services "essential benefits" list then the state must pay the additional costs for those benefits for enrollees in any individual or small group plan. The payment by the state would be either to the insurer offering the coverage or the individual purchasing the plan.

Since prescription epinephrine autoinjectors are not included in the essential benefits list, the benefit mandated by the bill will be a cost to the state to defray costs associated with any insurer offering qualified health plans in the individual market in Nebraska.

Medica Insurance Company was the only licensed insurer writing qualified health plans in the market in 2019 so the company's data on claims were used for estimation of the cost to the state. Additionally, it is estimated that there will be over 3,400 additional participants in the 2020 calendar year then there was in 2019. Estimates of the cost to the state were based on assumptions regarding the percentage of enrollees' utilization of prescription epinephrine autoinjectors made from the previous year with factoring in the increased number of enrollees. It is estimated that if the proposed mandate would begin for the new plan year beginning January 1, 2020, the cost to the state would be \$71,734 in FY19-20 and \$143,467 in FY20-21.

There is no basis to disagree with these estimates.

ı	ADMIN	ISTRATIVE SER	/ICES STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONS
	LB: 804	AM:	AGENCY/POLT. SUB: Department of Insurance

REVIEWED BY: Neil Sullivan DATE: 2/7/2020 PHONE: (402) 471-4179

COMMENTS: The Department of Insurance assessment of fiscal impact from LB 804 appears reasonable.

The projected impact would result from payment of potential claims against the state, which are processed in accordance with the State Miscellaneous Claims Act and appropriated to the Department of Administrative Services.

ADMINISTRATIVE SERVICES STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSE					
LB: 804	AM:	AGENCY/POLT. SUB: Depart	ment of Administrative Services		
REVIEWED E	BY: Neil Sullivan	DATE: 1/13/2020	PHONE: (402) 471-4179		
COMMENTS: The Department of Administrative Services assessment of no fiscal impact from LB 804 appears reasonable.					

ADMINISTRATIVE SERVICES STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSE					
LB: 804	AM:	AGENCY/POLT. SUB: Univers	sity of Nebraska		
REVIEWED E	BY: Neil Sullivan	DATE: 1/16/2020	PHONE: (402) 471-4179		
COMMENTS: The University of Nebraska assessment of no fiscal impact from LB 804 appears reasonable.					

LB <sup>(1)</sup> 804				FISCAL NOTE
State Agency OR Political	Subdivision Name: (2)	Department of Ins	urance	
Prepared by: (3) Thon	nas Green II	Date Prepared: (4)	2/4/2020 Phone:	(5) 402-471-4650
	ESTIMATE PROVI	DED BY STATE AGEN	NCY OR POLITICAL SUBDI	VISION
	EV	2020 21	EV 00	201 00
	EXPENDITURES	2020-21 <u>REVENUE</u>	EXPENDITURES	021-22 <u>REVENUE</u>
GENERAL FUNDS	\$71,734		\$143,467	
CASH FUNDS				
FEDERAL FUNDS				
OTHER FUNDS				
TOTAL FUNDS	\$71,734		<u>\$143,467</u>	

## **Explanation of Estimate:**

LB 804 requires any individual or group sickness and accident insurance policy, any hospital medical, or surgical expense-incurred policy, and any self-funded employee benefit plan to the extent not preempted by federal law, to provide coverage for a prescription epinephrine autoinjector for persons eighteen years of age or younger.

42 U.S.C. § 18031(d)(3)(B), a section of the Affordable Care Act (ACA), provides that beginning January 1, 2014, if a state law mandates insurers cover benefits on a health insurance exchange that are not included in the final United States Health and Human Services "essential benefits" list, the state will pay any additional costs for those benefits for enrollees for any individual or small group plan issued on or after January 1, 2014. The payment by the state would be either to the insurer offering the coverage or the individual purchasing such plan.

Because prescription epinephrine autoinjectors for persons eighteen years of age or younger are not included in the essential benefits list, this new mandated benefit will be a cost to the State of Nebraska to defray the costs associated with any insurer offering qualified health plans in the individual market in Nebraska.

Medica Insurance Company was the only licensed insurer writing qualified health plans in the individual market in Nebraska in 2019. For January through November 2019, Medica had allowed claims for epinephrine autoinjectors totaling \$126,548, which when extrapolated to 12 full months results in an amount equal to \$138,052 for the 2019 calendar year. It is relevant to point out that for the 2020 calendar year, there are expected to be over 3400 additional participants in the insurance exchange than there were for the 2019 calendar year. Assuming that the same percentage of participants avail themselves of the epinephrine autoinjector benefit as those that did so in the 2019 calendar year, a reasonable estimate for the cost for the 2020 calendar year would be \$143,467.

Presuming the new mandate would begin for qualified plans issued for the new plan year beginning January 1, 2020, the estimated costs associated with LB 804 triggering 42 U.S.C. § 18031(d)(3)(B) for the State of Nebraska would be \$71,734 in FY 2019-20 and \$143,467 in FY 2020-21.

Any additional regulatory responsibilities of LB 804 on the Department of Insurance, including the possible promulgation of rules and regulations, will be handled by existing staff and resources.

## BREAKDOWN BY MAJOR OBJECTS OF EXPENDITURE

Personal Services: NUMBER OF POSITIONS 2020-21 2021-22 POSITION TITLE **EXPENDITURES EXPENDITURES** <u>20-21</u> <u>21-22</u> Benefits.... Operating..... Travel..... Capital outlay..... Aid..... Capital improvements..... TOTAL.....

LB <sup>(1)</sup> 804						FISCAL NOTE	
State Agency OR Political Sul	bdivision Name: (2)	Department of Administrative Services (DAS) - Employee Wellness & Benefits					
Prepared by: (3) Jennifer	Norris	Date	Prepared: (4)	1/9/2020	Phone: (5)	402/471-4443	
ES	STIMATE PROVI	DED BY S	STATE AGEN	NCY OR POLITIC	AL SUBDIVIS	ION	
	EV	anan a1			EV 4041	99	
<u>I</u>	EXPENDITURES	<u>2020-21</u> <u>1</u>	REVENUE	EXPENDIT	<u>FY 2021</u> <u>FURES</u>	REVENUE	
GENERAL FUNDS							
CASH FUNDS							
FEDERAL FUNDS REVOLVING FUNDS		_					
TOTAL FUNDS	0	. <u> </u>	0	0		0	
Explanation of Estimate:							
ages. There is no fiscal impact							
	BREAKDOW	N BY MA	JOR OBJECT	TS OF EXPENDIT	<u>URE</u>		
Personal Services:	NI	UMBER O	F POSITION	S 2020-	21	2021-22	
POSITION TITI	LE	20-21	<u>21-22</u>	EXPENDI	<u>FURES</u>	EXPENDITURES	
Benefits							
Operating							
Travel							
Capital outlay							
Aid							
Capital improvements	• • • • • • • • • • • • • • • • • • • •						
TOTAL							

<b>LB</b> <sup>(1)</sup> 804				FISCAL NOTE		
State Agency OR Political Subdivision Name: (2)	University of Nebraska					
Prepared by: (3) Michael Justus	Date Prepared: (4)	January 15, 2020	Phone: (5)	402-472-7109		
ESTIMATE PROV	IDED BY STATE AGEN	ICY OR POLITICAL	SUBDIVIS	ION		
FV	2020-21		FY 2021-	- <i>00</i>		
EXPENDITURES		EXPENDITU		REVENUE		
GENERAL FUNDS						
CASH FUNDS	-					
FEDERAL FUNDS						
OTHER FUNDS						
TOTAL FUNDS						
	=		<del></del>			
<b>Explanation of Estimate:</b>						
BREAKDOV Personal Services:	<u>WN BY MAJOR OBJECT</u>	S OF EXPENDITUE	<u>RE</u>			
	UMBER OF POSITIONS 20-21 21-22	S 2020-21 EXPENDITU	RES_	2021-22 EXPENDITURES		
Benefits		-				
Operating						
Travel						
Capital outlay						
Aid						
Capital improvements		-	<del></del>			
TOTAL						