LB 383

Revision: 00 FISCAL NOTE LEGISLATIVE FISCAL ANALYST ESTIMATE

ESTIMATE OF FISCAL IMPACT – STATE AGENCIES (See narrative for political subdivision estimates)				
	FY 2019-20		FY 20	20-21
	EXPENDITURES	REVENUE	EXPENDITURES	REVENUE
GENERAL FUNDS	See Below	See Below	See Below	See Below
CASH FUNDS	See Below	See Below	See Below	See Below
FEDERAL FUNDS	See Below	See Below	See Below	See Below
OTHER FUNDS	See Below	See Below	See Below	See Below
TOTAL FUNDS	See Below	See Below	See Below	See Below

Any Fiscal Notes received from state agencies and political subdivisions are attached following the Legislative Fiscal Analyst Estimate.

LB 383 changes provisions related to the Wage and Hour Act.

Under LB 383, minimum wage in the State of Nebraska would be adjusted as follows:

- \$9.00 per hour until April 1, 2020;
- By January 31, 2020, and on or before each January 31 thereafter, the State Treasurer shall adjust the minimum wage by an amount determined by the State Treasurer at the end of the preceding calendar year to reflect the average annual percentage change in the consumer price index for the most recent five-year period for which data is available. The minimum wage so adjusted shall be rounded to the nearest cent divisible by five. Such minimum wage shall become effective beginning April 1 of such year; and,
- An annual increase under this subsection shall not exceed three and one-half percent (3.5%).

The provisions of LB 383 will impact any state agency, board, or commission with any employees being paid under the projected increased minimum wage. Without surveying every state agency, board, or commission, a reasonable estimate of such costs cannot be determined. Even if such employees could be identified, the percentage increase each year is unknown, as it is tied to the Consumer Price Index (CPI).

The State Treasurer estimates the need to enter into a contract with an economist at a cost of \$20,000 per year to address the provisions of LB 383.

From the language in LB 383, it would appear that the Treasurer's Office simply needs to look up the preceding five years of CPI increases and mathematically determine the average for that time period (add five years of increases, divide the total by five) and determine if the average is more or less than 3.5%. If the average is below 3.5%, the Treasurer would apply the calculated five year average to the existing minimum wage to compute the new minimum wage. If the five year average is greater than 3.5%, the new minimum wage would increase by 3.5%. It appears doubtful that an economist would be needed to perform these calculations.

ADMINISTRATIVE SERVICES STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSE					
LB: 383	AM:	AGENCY/POLT. SUB: State Treasurer			
REVIEWED BY:	Lee Will	DATE: 1/23/2019	PHONE: (402) 471-4175		
COMMENTS: No basis to disagree with the State Treasurer's assessment of fiscal impact. The estimate by the Treasurer may be overstated depending upon the amount of reporting and analysis required to fulfil the intent of the bill.					

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ADMINISTRATIVE SERVICES STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSE					
LB: 383	AM:	AGENCY/POLT. SUB: Department of A	dministrative Services		
REVIEWED BY: Lee Will DATE: 1/30/2019 PHONE: (402) 471-47					
COMMENTS: Concur with the Department of Administrative Services' assessment of fiscal impact.					

ADMINISTRATIVE SERVICES STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSE LB: 383 AM: AGENCY/POLT. SUB: State College System REVIEWED BY: Lee Will DATE: 2/7/2019 PHONE: (402) 471-4175 COMMENTS: No basis to disagree with the State College System's statement of fiscal impact. Phone: (402) 471-4175

ADMINIS	STRATIVE SER	VICES STATE BUDGET DIVISION: REVIEW OF AGENCY	Y & POLT. SUB. RESPONSE	
LB: 383	AM:	AGENCY/POLT. SUB: Department of Labor	r	
REVIEWED BY: Lee Will DATE: 2/7/2019 PHONE: (402) 471-4175				
COMMENTS: Concur with the Department of Labor's assessment of fiscal impact.				

ADMINISTRATIVE SERVICES STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSE					
LB: 383	AM:	AGENCY/POLT. SUB: Department of Revenue	le		
REVIEWED BY: Lee Will DATE: 2/4/2019 PHONE: (402) 471-4175					
COMMENTS: Concur with the Department of Revenue's assessment of fiscal impact.					

ADMINISTRATIVE SERVICES STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSE				
LB: 383	AM:	AGENCY/POLT. SUB: University of Nebras	ka	
REVIEWED BY:	Lee Will	DATE: 1/29/2019	PHONE: (402) 471-4175	
COMMENTS: No basis to disagree with the University of Nebraska's assessment of fiscal impact.				

LB ⁽¹⁾ 383					FISCAL NOTE
State Agency OR Political S	Subdivision Name: ⁽²⁾	State Treasurer			
Prepared by: ⁽³⁾ Jason	Walters	Date Prepared: ⁽⁴⁾	January 22, 2019	Phone: (5)	402-471-2793
	ESTIMATE PROVI	DED BY STATE AGEN	CY OR POLITICAL	<u>SUBDIVIS</u>	ION
	FV a	2019-20		FY 2020-	01
	EXPENDITURES	<u>REVENUE</u>	EXPENDITU	-	<u>REVENUE</u>
GENERAL FUNDS	20,000.00		20,000.00	0	
CASH FUNDS					
FEDERAL FUNDS					
OTHER FUNDS					
TOTAL FUNDS	20,000.00		20,000.00)	

Explanation of Estimate:

The Treasurer's Office doesn't have an economist on staff and believes that the work required in LB 383 would need to be done by an economist. In discussions with an economist, he thinks this work required in LB 383 would be enough to enter into a consulting agreement with an economist.

BREAKDOWN BY MAJOR OBJECTS OF EXPENDITURE				
Personal Services:				
POSITION TITLE	NUMBER OF POSITIONS 19-20 20-21		2019-20 EXPENDITURES	2020-21 <u>EXPENDITURES</u>
Benefits				
Operating				
Travel				
Capital outlay				
Aid				
Capital improvements				
TOTAL				

LB ⁽¹⁾ 383					FISCAL NOTE	
State Agency OR Political Subdivision Name: ⁽²⁾		Department of Administrative Services (DAS) – State Personnel				
Prepared by: ⁽³⁾ RJ	Borer	Date Prepared: ⁽⁴⁾	01/22/2019	Phone: (5)	402-471-4460	
	ESTIMATE PROVI	DED BY STATE AGEN	ICY OR POLITIC	CAL SUBDIVIS	ION	
	<u>FY :</u> EXPENDITURES	<u>2019-20</u> <u>REVENUE</u>	EXPENDI	<u>FY 2020-</u> TURES	- <u>21</u> <u>REVENUE</u>	
GENERAL FUNDS						
CASH FUNDS						
FEDERAL FUNDS						
OTHER FUNDS						
TOTAL FUNDS						

Explanation of Estimate:

LB 383 changes provisions to provide an annual adjustment to the minimum wage. Using the percentage of three and one half percent cap and rounded to the nearest cent divisible by five to project fiscal impact.

Current Minimum Wage: \$9.00 hour

Effective April 1, 2020 – (9.00*1.035) =\$9.35 per hour (rounded to the nearest cent divisible by 5) Effective April 1, 2021 – (9.35*1.035) =\$9.70 per hour (rounded to the nearest cent divisible by 5)

Currently, only one classification in (DAS) would be effected if there was a new hire in the Mail/Material Courier classification within the Materiel Division. The current hourly rate would be raised from \$9.286 to \$9.472 assuming a 2% increase and that the pay lines moved on July 1, 2019; and would be raised again from \$9.472 to \$9.659 assuming a 2% increase and that the pay lines moved on July 1, 2020. Thus, the classification would need to be raised on April 1, 2021 to \$9.70/hr. Based on a calculation from April 1, 2021 to June 30, 2021 of 520 hours x \$9.659=\$5,023 current wage, 520 hours X \$9.70 = \$5,044, there would be an impact of \$21.00 plus FICA and retirement, from April 1, 2021 to June 30, 2021.

This estimated increase could be absorbed with Materiel's existing PSL and funding. However, as all existing employees are currently receiving above minimum wage, there is no fiscal impact at this time.

Throughout state government, potential personnel classifications that potentially be affected are as follows:

R82132 Game and Parks Temporary Park Worker II

R80121 Food Service Aide M80121 Food Service Aide

BREAKD	OWN BY MA.	JOR OBJECTS O	F EXPENDITURE	
Personal Services:				
	NUMBER OF	F POSITIONS	2019-20	2020-21
POSITION TITLE	<u>19-20</u>	<u>20-21</u>	EXPENDITURES	EXPENDITURES
Dara Cha				
Benefits				
Operating				
Travel				
Capital outlay				
Aid				
Capital improvements				
TOTAL				

LB ⁽¹⁾ 383				FISCAL NOTE
State Agency OR Political Subdivision Name: ⁽²⁾ Prepared by: ⁽³⁾ Carolyn Murphy		Nebraska State C	ollege System (NSCS)
		Date Prepared: ⁽⁴⁾	02/04/2019 Pho	ne: ⁽⁵⁾ 402-471-2505
	ESTIMATE PROVI	DED BY STATE AGEN	NCY OR POLITICAL SUB	DIVISION
	FY 2	2019-20	FY	2020-21
	EXPENDITURES	REVENUE	EXPENDITURES	REVENUE
GENERAL FUNDS	7,244		37,537	
CASH FUNDS	1,468		7,526	
FEDERAL FUNDS	3,241		16,719	
OTHER FUNDS	5,058		26,259	
TOTAL FUNDS	17,011		88,041	

Explanation of Estimate:

LB383 would raise the state minimum wage by an amount determined by the State Treasurer based on a calculation related to the consumer price index. The annual increase cannot exceed three and one-half percent (3.5%). The NSCS did an analysis based on an annual increase of 3.5% on April 1, 2020 and additional 3.5% on April 1, 2021. The timing of the proposed adjustments results in a minimum wage increase for 3 out of 12 months of each fiscal year, or for 25% of the year. The calculations below take into consideration simply to get each employee who is currently below the new minimum wage up to that level. No adjustments are included for other employees who will be affected by salary compaction.

For FY2019-20, the impact for a full fiscal year is provided below, which is then multiplied by 25% to get to the fiscal year impact.

General Funds	$20.075 \times 25 - 0.75$
	28,975 x .25 = \$ 7,244
Cash Funds	5,873 x .25 = \$ 1,468
Federal Funds	12,965 x .25 = \$ 3,241
Other Funds*	20,231 x .25 = <u>\$5,058</u>
TOTAL	\$17,011

For 2020-21, the impact provided above is IN ADDITION to that shown for FY2019-20 for purposes of the biennium cost. It is slightly higher because there are additional employees who were above the new minimum wage on January 31, 2020, but who were not at the level that a second year at a 3.5% increase would be.

General Funds	34,249 x .25 = \$ 8,562
Cash Funds	6,611 x .25 = \$ 1,653
Federal Funds	15,015 x .25 = \$ 3,754
Other Funds*	24,111 x .25 = <u>\$ 6,028</u>
TOTAL	\$19,997

This impact for the FY2020-21 fiscal year must then also include the annualized impact of the impact for FY20. Therefore, the FY21 impact is added to the FY20 impact for a full fiscal year, as follows:

General Funds	\$28,975 + \$ 8,562 = \$37,537
Cash Funds	\$ 5,873 + \$1,653 = \$ 7,526
Federal Funds	\$12,965 + \$3,754 = \$16,719
Other Funds*	\$20,231 + \$6,028 = <u>\$26,259</u>
TOTAL	\$88,041

*Other Funds includes Revolving (Revenue Bond) and Trust Funds

BREAKDOWN BY MAJOR OBJECTS OF EXPENDITURE **Personal Services**: NUMBER OF POSITIONS 2019-20 2020-21 POSITION TITLE **EXPENDITURES EXPENDITURES** <u>19-20</u> <u>20-21</u> Benefits..... Operating..... Travel..... Capital outlay..... Aid..... Capital improvements..... TOTAL

LB ⁽¹⁾ 383					FISCAL NOTE		
State Agency OR P	olitical Subdivision Name: ⁽²⁾	Nebraska Department of Labor					
Prepared by: ⁽³⁾	Kim Schreiner	Date Prepared: ⁽⁴⁾	1/18/2019	Phone: (5)	402-471-2492		
	ESTIMATE PROVI	DED BY STATE AGEN	ICY OR POLITICAL S	UBDIVIS	ION		
	FV	2019-20		FY 2020	-91		
	EXPENDITURES		EXPENDITUR		<u>REVENUE</u>		
GENERAL FUNI	DS						
CASH FUNDS							
FEDERAL FUND	DS						
OTHER FUNDS							
TOTAL FUNDS							

Explanation of Estimate:

LB 383 would require the Nebraska Department of Labor to post Nebraska's minimum wage on an annual basis. The Department of Labor anticipates minimal cost in time and expense to meet this requirement. Any costs associated with this posting may be absorbed into the Nebraska Department of Labor's current budget.

<u>BREAKI</u>	<mark>DOWN BY MAJ</mark>	OR OBJECTS O	<u>F EXPENDITURE</u>		
Personal Services:					
	NUMBER OF POSITIONS		2019-20	2020-21	
POSITION TITLE	<u>19-20</u>	<u>20-21</u>	EXPENDITURES	EXPENDITURES	
Benefits					
Operating					
Travel					
Capital outlay					
Aid					
Capital improvements					
TOTAL					

Fiscal Note 2019

State Agency Estimate						
Revenue				Date Due LFA:	2/6/19	
	Date Prepared:	2/4/19		Phone: 471-5896		
FY 201	9-2020	<u>FY 202</u>	20-2021	FY 20	21-2022	
Expenditures	Revenue	Expenditures	Revenue	Expenditures	Revenue	
	Minimal		Minimal		Minimal	
	Minimal		Minimal		Minimal	
	<u>FY 201</u>	Revenue Date Prepared: <u>FY 2019-2020</u> Expenditures <u>Revenue</u> Minimal	Date Prepared: 2/4/19 FY 2019-2020 FY 202 Expenditures Revenue Expenditures Minimal	Expenditures Revenue Minimal Minimal	Revenue Date Due LFA: Date Prepared: 2/4/19 FY 2019-2020 FY 2020-2021 Expenditures Revenue Minimal Minimal	

LB 383 amends section § 48-1203 of the Wage and Hour Act to provide for an annual adjustment to the minimum wage and to provide duties for the State Treasurer and Department of Labor relating to wage adjustments. The State Treasurer shall adjust the minimum wage by an amount to reflect the average annual percentage change in the consumer price index for the most recent five-year period for which data is available.

The adjustment to the minimum wage may increase the income tax liability; however, the Department estimated that the increase in income tax liability due to the adjustment in the minimum wage would be minimal.

It is estimated that there will be no cost to the Department to implement this bill.

The operative date for this bill is three months after adjournment.

Major Objects of Expenditure							
Class Code	Classification Title	19-20 <u>FTE</u>	20-21 <u>FTE</u>	21-22 <u>FTE</u>	19-20 <u>Expenditures</u>	20-21 <u>Expenditures</u>	21-22 <u>Expenditures</u>
Benefits							
Operating Costs							
Travel							
Capital Outlay							
Capital Improvements							

LB ⁽¹⁾ 383				FISCAL NOTE
State Agency OR Politica	l Subdivision Name: ⁽²⁾	University of Nebra	aska	
Prepared by: ⁽³⁾ Mich	nael Justus	Date Prepared: ⁽⁴⁾	January 25, 2019 Phone:	(5) 402-472-7109
	ESTIMATE PROVI	DED BY STATE AGEN	NCY OR POLITICAL SUBDIV	/ISION
	FY 2	2019-20	FY 20	<u>920-21</u>
	EXPENDITURES	<u>REVENUE</u>	EXPENDITURES	REVENUE
GENERAL FUNDS	28,000		145,500	
CASH FUNDS	23,000		119,000	
FEDERAL FUNDS	25,500		132,000	
OTHER FUNDS	50,500		264,500	
TOTAL FUNDS	127,000		661,000	

2019

Explanation of Estimate:

LB 383 would systematically increase the minimum wage based on the CPI. We estimated the increased wages to be about 15 cents per hour each year.

BREAK	DOWN BY MA.	JOR OBJECTS O	<u>F EXPENDITURE</u>	
Personal Services:				
	NUMBER OI	F POSITIONS	2019-20	2020-21
POSITION TITLE	<u>19-20</u>	<u>20-21</u>	EXPENDITURES	EXPENDITURES
Various			111,000	580,000
Benefits			16,000	81,000
Operating				
Travel				
Capital outlay				
Aid				
Capital improvements				
TOTAL			127,000	661,000