

Kathy Tenopir February 04, 2011 471-0058

LB 664

FISCAL NOTE

LEGISLATIVE FISCAL ANALYST ESTIMATE

| ESTIMATE OF FISCAL IMPACT – STATE AGENCIES * | | | | | | |
|--|-----------------------|---------|----------------------|---------|--|--|
| | FY 2011-12 FY 2012-13 | | | | | |
| | EXPENDITURES | REVENUE | EXPENDITURES REVENUE | | | |
| GENERAL FUNDS | (214,952) | (3,837) | (309,981) | (3,837) | | |
| CASH FUNDS | | | | | | |
| FEDERAL FUNDS | | | | | | |
| OTHER FUNDS | | _ | | | | |
| TOTAL FUNDS | (214,952) | (3,837) | (309,981) | (3,837) | | |

*Does not include any impact on political subdivisions. See narrative for political subdivision estimates.

LB664

- Repeals the Industrial Relations Act
- Repeals the State Employees Collective Bargaining Act
- Prohibits public employers from recognizing labor unions
- Prohibits public employers from entering into collective bargaining contracts
- Prohibits public employees from striking, from instigating strikes, slow downs or other forms of work stoppage and creates a Class 1 misdemeanor for doing so.

The impact of LB664 to the State would be the elimination of the Commission of Industrial Relations (CIR). The CIR indicates some activity and costs for FY2011-12 for a savings of \$214,952. FY2012-13 would be a full year's savings at \$309,981

The Department of Education and the State College System are indicating a minimal fiscal impact. The Department of Administrative Services – Employee Relations Division indicates some cost savings but no specific dollar amount. The University indicates considerable savings but, not specific dollar amount.

The fiscal impact to state agencies (excluding the CIR) and political subdivisions could range from minimal to significant and could depend on how each decides to handle the issue of employee salaries and benefits in the future.

DEPARTMENT OF ADMINISTRATIVE SERVICES

| REVIEWED BY | Elton Larson | 2/3/11 | PHONE 471-2526 |
|---|---|----------|----------------|
| COMMENTS | | | |
| DEPT. OF EDUCATION – Concur. STATE COLLEGE SYSTEM – Concu UNIVERSITY OF NEBRASKA – Con ADMINISTRATIVE SERVICES – No INDUSTRIAL RELATIONS – Concur | cur. basis to disagree with agency a | nalysis. | |

| State Agency OR Political Subdivision Name: Prepared by: Joel Scherling | Education Date Prepared: | | Phone: 1-4736 |
|--|--------------------------|--------|--------------------------------|
| LB <u>664</u> FISCAL NOTE State Agency OR Political Subdivision Name: | Education | LEGIOL | 4N 5 1 2017 201 ATIVE MOGAL |

| | <u>FY 2011-12</u> | | <u>FY 201</u> | <u>2-13</u> |
|---------------|-------------------|---------|---------------------|----------------|
| | EXPENDITURES | REVENUE | EXPENDITURES | <u>REVENUE</u> |
| GENERAL FUNDS | | | | |
| CASH FUNDS | | | | |
| FEDERAL FUNDS | | | | |
| OTHER FUNDS | | | | |
| TOTAL FUNDS | 0 | | 0 | |
| | | | | |

Return by date specified or 72 hours prior to public hearing, whichever is earlier.

Explanation of Estimate:

Less staff time would be devoted to the collective bargaining process by HR & Legal staff members. However, this work time would be spent on other matters and no savings would be realized.

MAJOR OBJECTS OF EXPENDITURES

| Personal Services: | | | |
|-----------------------|---------------------------|---------------------|---------------------|
| | NUMBER OF POSITIONS | <u>2011-12</u> | <u>2012-13</u> |
| POSITION TITLE | <u>11-12</u> <u>12-13</u> | EXPENDITURES | EXPENDITURES |
| | | | |
| Benefit | | | |
| Operating | | | |
| Travel | | | |
| Capital outlay | | | |
| Aid | | | |
| Capital improvements | | | |
| TOTAL | | 0 | 0 |

Date: 1/31/2011

RECEIVED JAN 3 1 2011

FISCAL NOTELB664JAN 3 1 2011Nebraska State College SystemImage: Global State State State SystemImage: Global State S

Prepared By Murphy, Carolyn Date Prepared 1/28/2011 Prepared Phone 402-471-2505

Estimate Provided By State Agency or Political Subdivision

| | FY 2011-2012 | | FY 2012-2013 | |
|---------------|--------------|-------------|--------------|---------|
| | Expenditures | Revenue | Expenditures | Revenue |
| General Funds | **Minimal** | | **Minimal** | |
| Cash Funds | | | | - |
| Federal Funds | | | | |
| Other Funds | | | | |
| Total Funds | **Minimai** | **Minimal** | | |

Explanation of Estimate:

LB664 proposes to eliminate the Industrial Relations Act and the State Employees Collective Bargaining Act, with no recognition of labor unions and no right to strike. The NSCS recognizes that, with these changes, there would be a need to establish policies and procedures related to the majority of NSCS employees that are currently covered by a collective bargaining agreement. In addition, the NSCS would need to establish a mechanism to deal with employee concerns and allow for employee input in a collaborative and collegiate fashion. Outside of the initial set-up of these policies, procedures, and processes, however, we anticipate the fiscal impact would be minimal over the long term.

Major Objects of Expenditure

| | Number of Positions | | FY 2011-2012 | FY 2012-2013 |
|---------------------------------------|--|----------------------|--------------|--------------|
| Position Title | FY 2011-2012 | FY 2012-2013 | Expenditures | Expenditures |
| | | | | |
| · · · · · · · · · · · · · · · · · · · | ······································ | Benefits | | |
| | | Operating | | |
| | | Travel | | |
| | | Capital outlay | | |
| | | Aid | | |
| | | Capital improvements | | |
| | | Total | | |

3

RECEIVED JAN 3 1 2011 2011 LEGISLATIVE FISCAL

Please complete ALL (5) blanks in the first three lines.

LB⁽¹⁾ 664 FISCAL NOTE

TOTAL FUNDS

| State Agency OR Polit (2) | ical Subdivision Name: | University of Nebraska | | | | |
|--|------------------------|---------------------------------|-------------------|----------------------------------|-----------------------|--|
| Prepared by: ⁽³⁾ Michael Justus | | _ Date Prepared: ⁽⁴⁾ | January 28 , 2011 | Phone: ⁽⁵⁾ | 472-2191 | |
| | ESTIMATE PROVIDI | ED BY STATE AGEN | CY OR POLITICAL | SUBDIVIS | ION | |
| <u>FY 201</u> <u>EXPENDITURES</u> | | <u>1-2012</u> <u>REVENUE</u> | <u>EXPENDITU</u> | <u>FY 2012-2</u> V <u>RES</u> | 013 <u>REVENUE</u> | |
| GENERAL FUNDS CASH FUNDS | | | | _ | | |
| FEDERAL FUNDS OTHER FUNDS | | | | _ | | |

<u>Return by date specified or 72 hours prior to public hearing. whichever is earlier.</u> Explanation of Estimate:

LB 664 would repeal both the IRA and the SECBA altogether and states that collective bargaining between governmental employers and employees is against public policy. It also prohibits governmental bodies from even recognizing labor unions.

Not having negotiations, union dues to track, salary increases that exceed funding and other administrative duties would save the University considerable amounts of money, but it is difficult to determine what that amount would be with any accuracy.

| | MAJOR OBJEC | CTS OF EXPENI | DITURE | |
|----------------------|--------------|---------------|---------------------|--------------|
| Personal Services: | | | | |
| | | POSITIONS | 2011-2012 | 2012-2013 |
| POSITION TITLE | <u>11-12</u> | <u>12-13</u> | <u>EXPENDITURES</u> | EXPENDITURES |
| | | | · | |
| | | | | |
| Benefits | | | | |
| Operating | | | | |
| Travel | | | | |
| Capital outlay | | | | |
| Aid | | | | |
| Capital improvements | | | | |
| TOTAL | | | | |

2011 Legislative Bill Proposal Fiscal Note

RECEIVED JAN 2 S 2011 GEGISLATIVE FISCAL

Bill #: LB 664

State Agency: Administrative Services – Employee Relations Prepared by: Jeannie O'Meara Date Prepared: 1-26-11 Phone: 402-471-8292 Approved by:

Estimate of Fiscal Impact - State Agencies FY 2011-12 FY 2012-13 Expenditures Revenue Expenditures Revenue General Funds 0 0 Cash Funds Federal Funds Other Funds 0 0 Total Funds

Explanation of Estimate: LB 664 would repeal the Industrial Relations Act and the State Employees Collective Bargaining Act. Public employers and employees would be prohibited from collective bargaining and free striking. If this legislation were enacted and the Employee Relations Division did not perform collective bargaining with the unions, it is likely the Division would not need the funding level that currently exists after the contracts expire that take effect July 1, 2011 and expire June 30, 2013. However, other duties performed by this Division would still need to be performed such as conducting grievance hearings, advising employees and employers on discipline issues and responding to questions from both employers and employees on the Family Medical Leave Act. Any possible changes in the Program's General Fund request if Employee Relations did not perform collective bargaining with the unions after the current contracts expire on June 30, 2013 would be reflected in the next biennium budget request.

Major Objects of Expenditure

| | Number of Positions | | 2011-12 | 2012-13 |
|----------------------|---------------------|-------|--------------|--------------|
| Position Title: | 11-12 | 12-13 | Expenditures | Expenditures |
| | | | | |
| Benefits | | | | |
| Operating | | | | |
| Travel | | | | |
| Capital Outlay | | | | |
| Aid | | | | |
| Capital Improvements | | | | |
| TOTAL | | | | |

Date: 2/1/2011

KECEIVED

FISCAL NOTE Commission of Industrial Relations

FEB 9 200 Prepared By Hord, Annette Date Prepared 1/31/2011 Prepared Phone 402-471-2934

| | FY 2011-2 | 2012 | FY 2012-2013 | | |
|---------------|--------------|----------|--------------|----------|--|
| | Expenditures | Revenue | Expenditures | Revenue | |
| General Funds | -\$214,952 | -\$3,837 | -\$278,983 | -\$3,837 | |
| Cash Funds | | | - | | |
| Federal Funds | | | | | |
| Other Funds | | | | | |
| Total Funds | -\$214,952 | -\$3,837 | -\$278,983 | -\$3,837 | |

Explanation of Estimate:

This fiscal note represents the best estimate of costs related to this bill, based upon the experience of the Commission in handling cases in the past. LB 664 would eliminate the Commission of Industrial Relations.

In arriving at the reductions to be realized should LB 664 be adopted, the following assumptions were used:

1. Since the bill as written doesn't include the emergency clause, it is assumed that the bill would be signed on or about June 1, making it effective on or about August 29, 2011. 2. Any cases not completed by August 29, 2011 would not be resolved.

3. All accrued vacation leave, and sick-leave payout for retiring employees, would be paid. 4. Per Diem estimates for July and August are based on a 14-year average, per year costs/12 months x 2 months.

5. Two trials would be held in July or August, 2011, based on historical numbers.

6. Lost revenue estimates are based on historical filing fees and CIR reporter subscription fees.

| Major Objects of Expenditure | | | | |
|------------------------------|---------------------|----------------------|--------------|--------------|
| | Number of Positions | | FY 2011-2012 | FY 2012-2013 |
| Position Title | FY 2011-2012 | FY 2012-2013 | Expenditures | Expenditures |
| Per Diem Commissioners | | | -\$51,180 | -\$61,000 |
| Staff Employees | 3 | 3 | -\$89,802 | -\$126,555 |
| | | Benefits | -\$40,850 | -\$50,985 |
| | | Operating | -\$29,513 | -\$36,503 |
| | | Travel | -\$3,652 | -\$3,940 |
| | | Capital outlay | | |
| | | Aid | | |
| | | Capital improvements | | |
| | | Total | -\$214,952 | -\$278,983 |