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down individually. It's packaging, it's Christmas "treeing", it's part of the process, it's log rolling. And the problem is there's not a corresponding log rolling process the other way; that is, I never go to Matt Connealy, or Senator Coordsen and say, look, there's a terrible piece...terrible program existing here, we got to get rid of. I don't go to Matt and say, and I know you've got a program over there you'd like to get rid of, let's put them all together in a package and we'll get rid of six programs. Has anybody ever heard of that happening? It never happens, it never happens. And so what happens? You trade up, you don't trade down, you end up with more spending than you ever really intended. Not only that, but the process is haphazard in nature. There is no structuring, there is no overall view of what we want to do. The A bills, the appropriations bills pass and they're gone, there's nothing you can do about them anymore, unless there's a veto or something. But basically, there is nothing you can do about them. And then you get to the A bills and they come up in haphazard order, just depending on who got there first. And anybody will tell you, those that came first have a better chance of passing than those that are at the end of the line, for no other reason than the order of things. And that doesn't make any sense either. So it seems to me that the whole thing needs structure. I don't agree with Senator Wickersham that the idea of needs is fundamental and stands alone as a principle of organization on financial matters in the Legislature. There's another thing we need to decide, and it all starts with our basic philosophy and how much you think government should be spending and how much you think private enterprise should be spending. And that's a fundamental philosophy and everybody has a little bit different take on it. But you really need to decide that question first. Should we be spending 10 percent of personal income, or 11 percent of personal income, a little more, a little less? A budget resolution like this, followed through with subsequent steps that picture and give you an idea of where you are at every step in the process, can help you decide,...

PRESIDENT MAURSTAD: One minute.

SENATOR BEUTLER: ...can help you come out right on that fundamental decision where you want to be in terms of the overall picture of government spending. Here at the state level