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LB 647

right and the history of the initiative process is quite an interesting one because that provision in Nebraska's Constitution, which is in Section 2, and the referendum provision in Section 3 of Article III in the Nebraska Constitution, was one of the products of the great era of populism that we went through in Nebraska between 1890 and about 1915 and 1920 and it is one of the lasting effects of the populous movement we still have on our books and, of course, we have seen the power of initiative used repeatedly in the State of Nebraska by organizations everywhere in the political spectrum, from the most conservative to the most liberal. Now in construing the kind of regulations that this Legislature can place on the initiative process to make it work better, to prevent fraud and to be sure that people understand the provisions when they are explained to them, why the Nebraska Supreme Court has indicated that the Legislature is entitled to regulate the process to a certain minimal extent, again to be sure that things aren't fraudulently done and to be sure that people understand the proposal. And in a case called State versus Swanson which was decided many, many years ago, the Nebraska Supreme Court indicated again as I indicated that certain minimal restrictions were legitimate, but that there had to be a rational basis for those restrictions. Now the principal difficulty I have with Senator Hefner's proposal is I just fail to see how limiting circulators to only obtaining signatures from people that reside in the same county that they reside in is in anyway going to further the legitimate purpose of this Legislature in enacting laws that will on one hand prevent fraud or on the other hand that will, and I am quoting from the Supreme Court, "render intelligible the purpose of the proposed law or constitutional amendment". I just don't see how restricting circulation to the county in which you reside particularly when in a rural state like Nebraska we have 93 counties, many of which are sparsely populated, many of which out in greater Nebraska are homogeneous in terms of population base and in terms of point of view, it really makes any sense at all, as Senator Vickers pointed out, to say that you can collect signatures from somebody on your side of the county line but not somebody on the other side of the county line and I think that if we were to enact a provision like this it would really shackle the ability of people to go out and collect sufficient signatures to put something on the ballot, it would be subject to challenge in the Nebraska Supreme Court as not being a rational, legitimate restriction designed to prevent fraud, but instead be something that is just put on the people of the State of Nebraska to make it more difficult for them to exercise their constitutional power to put measures on the ballot. So I would

8621