## LEGISLATURE OF NEBRASKA ONE HUNDRED NINTH LEGISLATURE

## FIRST SESSION

## **LEGISLATIVE BILL 634**

Introduced by Hansen, 16.

Read first time January 22, 2025

Committee: Executive Board

- 1 A BILL FOR AN ACT relating to government; to adopt the Legislative Sunset
- 2 Review Act; to eliminate the Legislature's Planning Committee; to
- 3 eliminate obsolete provisions; to provide an operative date; and to
- 4 outright repeal sections 50-419.03, 50-435, 50-1401, 50-1402,
- 5 50-1403, and 50-1404, Reissue Revised Statutes of Nebraska.
- 6 Be it enacted by the people of the State of Nebraska,

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Section 1. Sections 1 to 12 of this act shall be known and may be

- 2 <u>cited as the Legislative Sunset Review Act.</u>
- 3 **Sec. 2.** For purposes of the Legislative Sunset Review Act:
- 4 (1)(a) Advisory committee means any examining or licensing board,
- 5 council, advisory council, committee, task force, coordinating council,
- 6 commission, or board of trustees created to provide advice or
- 7 recommendations to any state agency or other entity of state government;
- 8 and
- 9 (b) Advisory committee does not include the Legislative Sunset
- 10 Review Committee; and
- 11 (2)(a) Reviewable entity means any of the following that were
- 12 <u>created by the Legislature:</u>
- 13 <u>(i) Board;</u>
- 14 (ii) Council;
- 15 (iii) Committee;
- 16 (iv) Task force;
- 17 (v) Commission;
- 18 (vi) Fund;
- 19 <u>(vii) Program; or</u>
- 20 <u>(viii) Any other entity, body, or position; and</u>
- 21 (b) Reviewable entity does not include:
- 22 (i) Any entity, body, or position that was not created by the
- 23 <u>Legislature</u>; and
- 24 (ii) Any committee of the Legislature.
- 25 **Sec. 3.** (1) The Legislative Sunset Review Committee is created for
- 26 the purpose of reviewing reviewable entities and proposing legislation to
- 27 <u>eliminate or modify such reviewable entities.</u>
- 28 (2) The Legislative Sunset Review Committee is comprised of the
- 29 <u>following members:</u>
- 30 (a) The chairperson of the Executive Board of the Legislative
- 31 Council;

1 (b) The chairperson of the Appropriations Committee of the

- 2 Legislature; and
- 3 <u>(c) Five other members of the Legislature to be chosen by the</u>
- 4 Executive Board of the Legislative Council. When selecting the five other
- 5 <u>members</u>, the executive board shall ensure that the Legislative Sunset
- 6 Review Committee includes adequate geographic representation.
- 7 (3) The chairperson and vice-chairperson of the committee shall be
- 8 <u>elected by majority vote of the committee.</u>
- 9 <u>(4) The initial members of the committee shall be appointed as soon</u>
- 10 <u>as possible after January 1, 2026, and thereafter the committee shall be</u>
- 11 appointed at the beginning of each regular legislative session.
- 12 <u>(5) The committee shall have staff support from the various</u>
- 13 <u>legislative divisions and staff.</u>
- 14 Sec. 4. (1) The Legislative Sunset Review Committee shall create a
- 15 schedule to perform sunset reviews of reviewable entities, with the
- 16 initial sunset reviews beginning in 2027. Each reviewable entity shall be
- 17 scheduled for review every five years.
- 18 (2) Such schedule shall be published on the Legislature's website.
- 19 **Sec. 5.** (1) Not later than the beginning of the legislative session
- 20 <u>in the year in which a reviewable entity is scheduled to be reviewed, the</u>
- 21 reviewable entity shall electronically submit a report to the Clerk of
- 22 the Legislature that includes:
- 23 (a) The performance measures for each program and activity provided
- 24 by the reviewable entity and three years of data for each measure that
- 25 provides actual results for the immediately preceding two years and
- 26 projected results for the fiscal year that begins in the year that the
- 27 reviewable entity report is scheduled to be submitted to the Legislature;
- 28 (b) An explanation of factors that have contributed to any failure
- 29 to achieve the legislative standards;
- 30 (c) The promptness and effectiveness with which the reviewable
- 31 entity disposes of complaints concerning persons affected by the

- 1 reviewable entity;
- 2 (d) The extent to which the reviewable entity has encouraged
- 3 participation by the public in making its rules and decisions as opposed
- 4 to participation solely by those it regulates and the extent to which
- 5 public participation has resulted in rules compatible with the objectives
- 6 of the reviewable entity;
- 7 (e) The extent to which the reviewable entity has complied with
- 8 applicable requirements of state law and applicable rules regarding
- 9 purchasing goals and programs for small and minority-owned businesses;
- 10 (f) A statement of any statutory objectives intended for each
- 11 program and activity, the problem or need that the program and activity
- 12 <u>were intended to address, and the extent to which these objectives have</u>
- 13 <u>been achieved;</u>
- 14 (g) An assessment of the extent to which the jurisdiction of the
- 15 reviewable entity and its programs overlap or duplicate those of other
- 16 reviewable entities and the extent to which the programs can be
- 17 consolidated with those of other reviewable entities;
- 18 (h) An assessment of less restrictive or alternative methods of
- 19 providing services for which the reviewable entity is responsible which
- 20 would reduce costs or improve performance while adequately protecting the
- 21 public;
- 22 (i) An assessment of the extent to which the reviewable entity has
- 23 corrected deficiencies and implemented recommendations contained in
- 24 reports of the Auditor of Public Accounts, legislative interim studies,
- 25 and federal audit entities;
- 26 (j) The process by which the reviewable entity actively measures
- 27 quality and efficiency of services it provides to the public;
- 28 (k) The extent to which the reviewable entity complies with public
- 29 records requirements under sections 84-712 to 84-712.09 and the Open
- 30 <u>Meetings Act;</u>
- 31 (1) The extent to which alternative program delivery options, such

- 1 <u>as privatization, outsourcing, or insourcing, have been considered to</u>
- 2 reduce costs or improve services to residents of this state;
- 3 (m) Recommendations to the Legislature for statutory, budgetary, or
- 4 regulatory changes that would improve the quality and efficiency of
- 5 services delivered to the public, reduce costs, or reduce duplication;
- 6 (n) The effect of federal intervention or loss of federal funds if
- 7 the reviewable entity is terminated;
- 8 <u>(o) A list of each advisory committee relating to the reviewable</u>
- 9 entity, including those established in statute and those established by
- 10 managerial initiative, and for each advisory committee:
- 11 (i) The purpose, activities, composition, and related expenses of
- 12 the advisory committee;
- 13 (ii) The extent to which the purposes of the advisory committee have
- 14 been achieved; and
- 15 (iii) The rationale for continuing or eliminating the advisory
- 16 committee;
- 17 <u>(p) Programs or functions of the reviewable entity that are</u>
- 18 performed without specific statutory authority; and
- 19 <u>(q) Other information requested by the Legislature.</u>
- 20 (2) Information and data reported by the reviewable entity shall be
- 21 validated by the person administrating the reviewable entity before
- 22 submission to the Legislature.
- 23 Sec. 6. (1) Upon receipt of any report under section 5 of this act,
- 24 the Legislative Sunset Review Committee may and the appropriate
- 25 legislative committee shall conduct a review of the reviewable entity and
- 26 its advisory committees, including an examination of the cost of each
- 27 program of the reviewable entity, an evaluation of best practices and
- 28 <u>alternatives that would result in the administration of the reviewable</u>
- 29 entity in a more efficient or effective manner, an examination of the
- 30 viability of privatization or a different reviewable entity performing
- 31 the functions, and an evaluation of the cost and consequences of

- 1 discontinuing the reviewable entity.
- 2 (2) The reviews shall be comprehensive in scope and shall consider
- 3 the information provided by the reviewable entity report in addition to
- 4 information deemed necessary by the appropriate committee.
- 5 Sec. 7. No later than December 15 of the year in which a reviewable
- 6 entity or its advisory committees are scheduled to be reviewed, the
- 7 Legislative Sunset Review Committee shall:
- 8 (1) Review the information submitted by the reviewable entity and
- 9 the reports of any independent reviews directed by the committee,
- 10 including those conducted by Auditor of Public Accounts;
- 11 (2) Send a copy of the report and recommendation to the
- 12 <u>Appropriations Committee of the Legislature and the Auditor of Public</u>
- 13 Accounts;
- 14 (3) Hold public hearings to consider this information as well as
- 15 other information and testimony that the Legislative Sunset Review
- 16 Committee deems necessary; and
- 17 <u>(4) Present to the Speaker of the Legislature a report on the</u>
- 18 reviewable entities and advisory committees scheduled to be reviewed that
- 19 year by the Legislature. In the report, the Legislative Sunset Review
- 20 Committee shall include its specific findings and recommendations
- 21 regarding the information considered pursuant to section 8 of this act,
- 22 make recommendations as described in section 9 of this act, and propose
- 23 legislation as it considers necessary.
- 24 **Sec. 8.** <u>The Legislative Sunset Review Committee may consider</u>
- 25 information submitted pursuant to section 5 of this act as well as any
- 26 <u>additional information it considers relevant in determining whether a</u>
- 27 public need exists for the continuation of a reviewable entity or its
- 28 advisory committees or for the performance of any of the functions of the
- 29 <u>reviewable entity or its advisory committees.</u>
- 30 Sec. 9. In its report on any reviewable entity, the Legislative
- 31 Sunset Review Committee shall:

- 1 (1) Make recommendations on the termination, continuation, or
- 2 reorganization of each reviewable entity and its advisory committees and
- 3 on the need for the performance of the functions of the reviewable entity
- 4 and its advisory committees;
- 5 (2) Make recommendations on the consolidation, transfer, or
- 6 reorganization of programs within reviewable entities not under review
- 7 when the programs duplicate functions performed in reviewable entities
- 8 under review; and
- 9 (3) Propose legislation in the next regular legislative session to
- 10 carry out the recommendations of the Legislative Sunset Review Committee.
- Sec. 10. (1) Any unobligated and unexpended appropriations of any
- 12 <u>terminated reviewable entity or advisory committee shall lapse to the</u>
- 13 <u>General Fund on the date of termination.</u>
- 14 (2) Except as provided in subsection (4) of this section or as
- otherwise provided by law, all money in a terminated fund is transferred
- 16 <u>to the General Fund. Any law dedicating the money to a fund of a</u>
- 17 terminated entity becomes void on the date of termination.
- 18 (3)(a) If not otherwise provided by law, property in the custody of
- 19 <u>a terminated reviewable entity or advisory committee shall be transferred</u>
- 20 <u>to the Department of Administrative Services.</u>
- 21 (b) If not otherwise provided by law, records in the custody of a
- 22 terminated reviewable entity or advisory committee shall be transferred
- 23 to the Department of Administrative Services.
- 24 (4)(a) The Legislature recognizes the state's continuing obligation
- 25 to pay bonds and all other financial obligations, including contracts,
- 26 loans, promissory notes, lease-purchase agreements, certificates of
- 27 participation, installment sales contracts, master equipment financing
- 28 <u>agreements, and any other form of indebtedness, incurred by the state or</u>
- 29 any reviewable entity terminated pursuant to the Legislative Sunset
- 30 <u>Review Act.</u>
- 31 (b) The Legislative Sunset Review Act shall not impair or impede the

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- 1 payment of bonds and other financial obligations, or any other covenant
- 2 contained in the legal documents authorizing the issuance of debt or the
- 3 execution of any other financial obligation in accordance with their
- 4 terms.
- 5 (c) If the state or a terminated reviewable entity has outstanding
- 6 bonds or other outstanding financial obligations, the bonds and all other
- 7 financial obligations remain valid and enforceable in accordance with
- 8 their terms and subject to all applicable terms and requirements
- 9 <u>contained in the legal documents authorizing the issuance of debt or the</u>
- 10 execution of any other financial obligation.
- 11 <u>(d) If not otherwise provided by law, the Department of</u>
- 12 Administrative Services shall carry out all covenants contained in the
- 13 bonds and in the resolutions authorizing the issuance of bonds, and
- 14 perform all obligations required thereby. The state or a designated state
- 15 agency shall provide for the payment of the bonds and all other financial
- 16 obligations from the sources of payment specified in the resolution or
- 17 legal documents authorizing the issuance or execution thereof in
- 18 accordance with the terms of the bonds or other financial obligations,
- 19 whether from taxes, specified revenues, or otherwise, until the bonds and
- 20 interest on the bonds are paid in full and all other financial
- 21 obligations are performed and paid in full.
- 22 (e) All funds or accounts established by laws or legal documents
- 23 authorizing the issuance of bonds, or the execution of other financial
- 24 <u>obligations</u>, shall remain with the previously designated party.
- 25 (f) Any money or accounts held by a terminated reviewable entity
- 26 shall be transferred to a designated successor in compliance with the
- 27 <u>resolution or legal documents applicable to the outstanding bonds or</u>
- 28 other financial obligations.
- 29 Sec. 11. (1) The Legislative Sunset Review Committee may, for
- 30 <u>purposes of conducting a sunset review:</u>
- 31 (a) Investigate any matter within the scope of a sunset review

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1 either completed or being conducted by the Legislative Sunset Review

- 2 <u>Committee; or</u>
- 3 (b) Exercise any power vested in a standing committee of the
- 4 <u>Legislature</u>.
- 5 (2) The Legislative Sunset Review Committee may access or request
- 6 information and request assistance of reviewable entities, state
- 7 agencies, and officers. When assistance is requested, a reviewable
- 8 <u>entity</u>, <u>state agency</u>, <u>or officer shall assist the Legislative Sunset</u>
- 9 Review Committee.
- 10 (3) In carrying out the Legislative Sunset Review Act, the
- 11 Legislative Sunset Review Committee or its designated staff member may
- 12 <u>inspect the records, documents, or files of any reviewable entity or</u>
- 13 <u>state agency.</u>
- 14 Sec. 12. Except as otherwise expressly provided by law, termination
- of a reviewable entity does not affect any right or duty that matured,
- 16 penalty that was incurred, civil or criminal liability that arose, or
- 17 proceeding that was begun before the termination.
- 18 Sec. 13. This act becomes operative on January 1, 2026.
- 19 **Sec. 14.** The following sections are outright repealed: Sections
- 20 50-419.03, 50-435, 50-1401, 50-1402, 50-1403, and 50-1404, Reissue
- 21 Revised Statutes of Nebraska.