LEGISLATURE OF NEBRASKA

ONE HUNDRED NINTH LEGISLATURE

FIRST SESSION

LEGISLATIVE BILL 575

Introduced by Hallstrom, 1.

Read first time January 22, 2025

Committee: Revenue

- 1 A BILL FOR AN ACT relating to revenue and taxation; to amend sections
- 2 77-1633 and 77-3442, Revised Statutes Cumulative Supplement, 2024;
- 3 to change provisions relating to the Property Tax Request Act and
- 4 property tax levy limits; to repeal the original sections; and to
- 5 declare an emergency.
- 6 Be it enacted by the people of the State of Nebraska,

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Section 1. Section 77-1633, Revised Statutes Cumulative Supplement,

- 2 2024, is amended to read:
- 3 77-1633 (1) For purposes of this section, political subdivision
- 4 means any county, city, school district, or community college.
- 5 (2) If any political subdivision seeks to increase its property tax
- 6 request by more than the allowable growth percentage, such political
- 7 subdivision may do so, subject to the limitations provided in the School
- 8 District Property Tax Limitation Act and the Property Tax Growth
- 9 Limitation Act, if the following requirements are met:
- 10 (a) A public hearing is held and notice of such hearing is provided
- in compliance with subsection (3) of this section; and
- 12 (b) The governing body of such political subdivision passes a
- 13 resolution or an ordinance that complies with subsection (4) of this
- 14 section.
- 15 (3)(a) Each political subdivision within a county that seeks to
- 16 increase its property tax request by more than the allowable growth
- 17 percentage shall participate in a joint public hearing. Each such
- 18 political subdivision shall designate one representative to attend the
- 19 joint public hearing on behalf of the political subdivision. If a
- 20 political subdivision includes area in more than one county, the
- 21 political subdivision shall be deemed to be within the county in which
- 22 the political subdivision's principal headquarters are located. At such
- 23 hearing, there shall be no items on the agenda other than discussion on
- 24 each political subdivision's intent to increase its property tax request
- 25 by more than the allowable growth percentage.
- 26 (b) At least one elected official from each participating political
- 27 subdivision shall attend the joint public hearing. An elected official
- 28 may be the designated representative from a participating political
- 29 subdivision. The presence of a quorum or the participation of elected
- 30 officials at the joint public hearing does not constitute a meeting as
- 31 defined by section 84-1409 of the Open Meetings Act.

- 1 (c) The joint public hearing shall be held on or after <u>July</u>
- 2 September 14 and prior to July September 24 and before any of the
- 3 participating political subdivisions file their adopted budget statement
- 4 pursuant to section 13-508.
- 5 (d) The joint public hearing shall be held after 6 p.m. local time
- 6 on the relevant date.
- 7 (e) The joint public hearing shall be organized by the county clerk
- 8 or his or her designee. At the joint public hearing, the designated
- 9 representative of each political subdivision shall give a brief
- 10 presentation on the political subdivision's intent to increase its
- 11 property tax request by more than the allowable growth percentage and the
- 12 effect of such request on the political subdivision's budget. The
- 13 presentation shall include:
- 14 (i) The name of the political subdivision;
- 15 (ii) The amount of the property tax request; and
- 16 (iii) The following statements:
- 17 (A) The total assessed value of property differs from last year's
- 18 total assessed value by percent;
- 19 (B) The tax rate which would levy the same amount of property taxes
- 20 as last year, when multiplied by the new total assessed value of
- 21 property, would be \$..... per \$100 of assessed value;
- 22 (C) The (name of political subdivision) proposes to adopt a property
- 23 tax request that will cause its tax rate to be \$.... per \$100 of
- 24 assessed value;
- 25 (D) Based on the proposed property tax request and changes in other
- 26 revenue, the total operating budget of (name of political subdivision)
- 27 will exceed last year's by percent; and
- 28 (E) To obtain more information regarding the increase in the
- 29 property tax request, citizens may contact the (name of political
- 30 subdivision) at (telephone number and email address of political
- 31 subdivision).

- 1 (f) Any member of the public shall be allowed to speak at the joint 2 public hearing and shall be given a reasonable amount of time to do so.
- 3 (g) Notice of the joint public hearing shall be provided:
- 4 (i) By sending a postcard to all affected property taxpayers. The postcard shall be sent to the name and address to which the property tax statement is mailed;
- 7 (ii) By posting notice of the hearing on the home page of the
 8 relevant county's website, except that this requirement shall only apply
 9 if the county has a population of more than ten thousand inhabitants; and
 10 (iii) By publishing notice of the hearing in a legal newspaper in or
 11 of general circulation in the relevant county.
- (h) Each political subdivision that participates in the joint public 12 13 hearing shall electronically send the information prescribed subdivision (3)(i) of this section to the county assessor by July 14 September 4. The county clerk shall notify the county assessor of the 15 16 date, time, and location of the joint public hearing no later than July September 4. The county clerk shall notify each participating political 17 subdivision of the date, time, and location of the joint public hearing. 18 The county assessor shall send the information required to be included on 19 20 the postcards pursuant to subdivision (3)(i) of this section to a printing service designated by the county board. The initial cost for 21 printing the postcards shall be paid from the county general fund. Such 22 23 postcards shall be mailed at least seven calendar days before the joint 24 public hearing. The cost of creating and mailing the postcards, including staff time, materials, and postage, shall be charged proportionately to 25 the political subdivisions participating in the joint public hearing 26 based on the total number of parcels in each participating political 27 28 subdivision. Each participating political subdivision shall also maintain a prominently displayed and easily accessible link on the home page of 29 the political subdivision's website to the political subdivision's 30 proposed budget, except that this requirement shall not apply if the 31

- 1 political subdivision is a county with a population of less than ten
- 2 thousand inhabitants, a city with a population of less than one thousand
- 3 inhabitants, or, for joint public hearings prior to January 1, 2024, a
- 4 school district.
- 5 (i) The postcard sent under this subsection and the notice posted on
- 6 the county's website, if required under subdivision (3)(g)(ii) of this
- 7 section, and published in the newspaper shall include the date, time, and
- 8 location for the joint public hearing, a listing of and telephone number
- 9 for each political subdivision that will be participating in the joint
- 10 public hearing, and the amount of each participating political
- 11 subdivision's property tax request. The postcard shall also contain the
- 12 following information:
- 13 (i) The following words in capitalized type at the top of the
- 14 postcard: NOTICE OF PROPOSED TAX INCREASE;
- (ii) The name of the county that will hold the joint public hearing,
- 16 which shall appear directly underneath the capitalized words described in
- 17 subdivision (3)(i)(i) of this section;
- 18 (iii) The following statement: The following political subdivisions
- 19 are proposing a revenue increase which would result in an overall
- 20 increase in property taxes in (insert current tax year). THE ACTUAL TAX
- 21 ON YOUR PROPERTY MAY INCREASE OR DECREASE. This notice contains estimates
- 22 of the tax on your property as a result of this revenue increase. These
- 23 estimates are calculated on the basis of the proposed (insert current tax
- 24 year) data. The actual tax on your property may vary from these
- 25 estimates.
- 26 (iv) The parcel number for the property;
- 27 (v) The name of the property owner and the address of the property;
- 28 (vi) The property's assessed value in the previous tax year;
- 29 (vii) The amount of property taxes due in the previous tax year for
- 30 each participating political subdivision;
- 31 (viii) The property's assessed value for the current tax year;

- 1 (ix) The amount of property taxes due for the current tax year for
- 2 each participating political subdivision;
- 3 (x) The change in the amount of property taxes due for each
- 4 participating political subdivision from the previous tax year to the
- 5 current tax year; and
- 6 (xi) The following statement: To obtain more information regarding
- 7 the tax increase, citizens may contact the political subdivision at the
- 8 telephone number provided in this notice.
- 9 (4) After the joint public hearing required in subsection (3) of
- 10 this section, the governing body of each participating political
- 11 subdivision shall pass an ordinance or resolution to set such political
- 12 subdivision's property tax request. If the political subdivision is
- increasing its property tax request over the amount from the prior year,
- 14 including any increase in excess of the allowable growth percentage, then
- 15 such ordinance or resolution shall include, but not be limited to, the
- 16 following information:
- 17 (a) The name of the political subdivision;
- (b) The amount of the property tax request;
- 19 (c) The following statements:
- 20 (i) The total assessed value of property differs from last year's
- 21 total assessed value by percent;
- 22 (ii) The tax rate which would levy the same amount of property taxes
- 23 as last year, when multiplied by the new total assessed value of
- 24 property, would be \$.... per \$100 of assessed value;
- 25 (iii) The (name of political subdivision) proposes to adopt a
- 26 property tax request that will cause its tax rate to be \$.... per \$100
- 27 of assessed value; and
- 28 (iv) Based on the proposed property tax request and changes in other
- 29 revenue, the total operating budget of (name of political subdivision)
- 30 will exceed last year's by percent; and
- 31 (d) The record vote of the governing body in passing such resolution

- 1 or ordinance.
- 2 (5) Any resolution or ordinance setting a property tax request under
- 3 this section shall be certified and forwarded to the county clerk on or
- 4 before October 15 of the year for which the tax request is to apply.
- 5 (6) The county clerk, or his or her designee, shall prepare a report
- 6 which shall include:
- 7 (a) The names of the designated representatives of the political
- 8 subdivisions participating in the joint public hearing;
- 9 (b) The name and address of each individual who spoke at the joint
- 10 public hearing, unless the address requirement is waived to protect the
- 11 security of the individual, and the name of any organization represented
- 12 by each such individual;
- 13 (c) The name of each political subdivision that participated in the
- 14 joint public hearing;
- 15 (d) The real growth value and real growth percentage for each
- 16 participating political subdivision;
- 17 (e) The amount each participating political subdivision seeks to
- 18 increase its property tax request in excess of the allowable growth
- 19 percentage; and
- 20 (f) The number of individuals who signed in to attend the joint
- 21 public hearing.
- 22 Such report shall be delivered to the political subdivisions
- 23 participating in the joint public hearing within ten days after such
- 24 hearing.
- 25 Sec. 2. Section 77-3442, Revised Statutes Cumulative Supplement,
- 26 2024, is amended to read:
- 27 77-3442 (1) Except as provided in section 77-3444, property Property
- 28 tax levies for the support of local governments for fiscal years
- 29 beginning on or after July 1, 1998, shall be limited to the amounts set
- 30 forth in this section and shall be further limited as prescribed in
- 31 subsection (12) of this section except as provided in section 77-3444.

- 1 (2)(a) Except as provided in subdivisions (2)(b) and (2)(e) of this 2 section, school districts and multiple-district school systems may levy a 3 maximum levy of one dollar and five cents per one hundred dollars of 4 taxable valuation of property subject to the levy.
- (b) For each fiscal year prior to fiscal year 2017-18, learning communities may levy a maximum levy for the general fund budgets of member school districts of ninety-five cents per one hundred dollars of taxable valuation of property subject to the levy. The proceeds from the levy pursuant to this subdivision shall be distributed pursuant to section 79-1073.
- (c) Except as provided in subdivision (2)(e) of this section, for 11 each fiscal year prior to fiscal year 2017-18, school districts that are 12 members of learning communities may levy for purposes of such districts' 13 general fund budget and special building funds a maximum combined levy of 14 the difference of one dollar and five cents on each one hundred dollars 15 16 of taxable property subject to the levy minus the learning community levy 17 pursuant to subdivision (2)(b) of this section for such learning community. 18
- (d) Excluded from the limitations in subdivisions (2)(a) and (2)(c)19 of this section are (i) amounts levied to pay for current and future sums 20 agreed to be paid by a school district to certificated employees in 21 exchange for a voluntary termination of employment occurring prior to 22 September 1, 2017, (ii) amounts levied by a school district otherwise at 23 24 the maximum levy pursuant to subdivision (2)(a) of this section to pay 25 for current and future qualified voluntary termination incentives for certificated teachers pursuant to subsection (3) of section 79-8,142 that 26 are not otherwise included in an exclusion pursuant to subdivision (2)(d) 27 28 of this section, (iii) amounts levied by a school district otherwise at the maximum levy pursuant to subdivision (2)(a) of this section to pay 29 for seventy-five percent of the current and future sums agreed to be paid 30 31 to certificated employees in exchange for a voluntary termination of

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1 employment occurring between September 1, 2017, and August 31, 2018, as a result of a collective-bargaining agreement in force and effect on 2 3 September 1, 2017, that are not otherwise included in an exclusion 4 pursuant to subdivision (2)(d) of this section, (iv) amounts levied by a 5 school district otherwise at the maximum levy pursuant to subdivision (2) (a) of this section to pay for fifty percent of the current and future 6 7 sums agreed to be paid to certificated employees in exchange for a voluntary termination of employment occurring between September 1, 2018, 8 9 and August 31, 2019, as a result of a collective-bargaining agreement in force and effect on September 1, 2017, that are not otherwise included in 10 an exclusion pursuant to subdivision (2)(d) of this section, (v) amounts 11 levied by a school district otherwise at the maximum levy pursuant to 12 subdivision (2)(a) of this section to pay for twenty-five percent of the 13 current and future sums agreed to be paid to certificated employees in 14 exchange for a voluntary termination of employment occurring between 15 16 September 1, 2019, and August 31, 2020, as a result of a collective-17 bargaining agreement in force and effect on September 1, 2017, that are not otherwise included in an exclusion pursuant to subdivision (2)(d) of 18 19 this section, (vi) amounts levied in compliance with sections 79-10,110 and 79-10,110.02, and (vii) amounts levied to pay for special building 20 funds and sinking funds established for projects commenced prior to April 21 1, 1996, for construction, expansion, or alteration of school district 22 buildings. For purposes of this subsection, commenced means any action 23 24 taken by the school board on the record which commits the board to expend district funds in planning, constructing, or carrying out the project. 25

(e) Federal aid school districts may exceed the maximum levy prescribed by subdivision (2)(a) or (2)(c) of this section only to the extent necessary to qualify to receive federal aid pursuant to Title VIII of Public Law 103-382, as such title existed on September 1, 2001. For purposes of this subdivision, federal aid school district means any school district which receives ten percent or more of the revenue for its

- general fund budget from federal government sources pursuant to Title
 VIII of Public Law 103-382, as such title existed on September 1, 2001.
- (f) For each fiscal year, learning communities may levy a maximum levy of one-half cent on each one hundred dollars of taxable property subject to the levy for elementary learning center facility leases, for remodeling of leased elementary learning center facilities, and for up to fifty percent of the estimated cost for focus school or program capital projects approved by the learning community coordinating council pursuant to section 79-2111.
- 10 (g) For each fiscal year, learning communities may levy a maximum levy of one and one-half cents on each one hundred dollars of taxable 11 property subject to the levy for early childhood education programs for 12 13 children in poverty, for elementary learning center employees, for contracts with other entities or individuals who are not employees of the 14 learning community for elementary learning center programs and services, 15 16 and for pilot projects, except that no more than ten percent of such levy 17 may be used for elementary learning center employees.
- (3) For each fiscal year through fiscal year 2023-24, community 18 19 college areas may levy the levies provided in subdivisions (2)(a) through (c) of section 85-1517, in accordance with the provisions of such 20 subdivisions. For fiscal year 2024-25 and each fiscal year thereafter, 21 community college areas may levy the levies provided in subdivisions (2) 22 23 (a) and (b) of section 85-1517, in accordance with the provisions of such 24 subdivisions. A community college area may exceed the levy provided in 25 subdivision (2)(a) of section 85-1517 by the amount necessary to generate sufficient revenue as described in section 85-1543 or 85-2238. A 26 community college area may exceed the levy provided in subdivision (2)(b) 27 of section 85-1517 by the amount necessary to retire general obligation 28 bonds assumed by the community college area or issued pursuant to section 29 85-1515 according to the terms of such bonds or for any obligation 30 pursuant to section 85-1535 entered into prior to January 1, 1997. 31

- 1 (4)(a) Natural resources districts may levy a maximum levy of four 2 and one-half cents per one hundred dollars of taxable valuation of 3 property subject to the levy.
- (b) Natural resources districts shall also have the power and 4 authority to levy a tax equal to the dollar amount by which their 5 restricted funds budgeted to administer and implement ground water 6 7 management activities and integrated management activities under the 8 Nebraska Ground Water Management and Protection Act exceed their 9 restricted funds budgeted to administer and implement ground water management activities and integrated management activities for FY2003-04, 10 not to exceed one cent on each one hundred dollars of taxable valuation 11 annually on all of the taxable property within the district. 12
- 13 (c) In addition, natural resources districts located in a river subbasin, or reach that has been determined to be fully 14 appropriated pursuant to section 46-714 or designated as overappropriated 15 16 pursuant to section 46-713 by the Department of Natural Resources shall 17 also have the power and authority to levy a tax equal to the dollar amount by which their restricted funds budgeted to administer and 18 19 implement ground water management activities and integrated management activities under the Nebraska Ground Water Management and Protection Act 20 exceed their restricted funds budgeted to administer and implement ground 21 water management activities and integrated management activities for 22 FY2005-06, not to exceed three cents on each one hundred dollars of 23 taxable valuation on all of the taxable property within the district for 24 25 fiscal year 2006-07 and each fiscal year thereafter through fiscal year 2017-18. 26
- (5) Any educational service unit authorized to levy a property tax pursuant to section 79-1225 may levy a maximum levy of one and one-half cents per one hundred dollars of taxable valuation of property subject to the levy.
- 31 (6)(a) Incorporated cities and villages which are not within the

- 1 boundaries of a municipal county may levy a maximum levy of forty-five
- 2 cents per one hundred dollars of taxable valuation of property subject to
- 3 the levy plus an additional five cents per one hundred dollars of taxable
- 4 valuation to provide financing for the municipality's share of revenue
- 5 required under an agreement or agreements executed pursuant to the
- 6 Interlocal Cooperation Act or the Joint Public Agency Act. The maximum
- 7 levy shall include amounts levied to pay for sums to support a library
- 8 pursuant to section 51-201, museum pursuant to section 51-501, visiting
- 9 community nurse, home health nurse, or home health agency pursuant to
- 10 section 71-1637, or statue, memorial, or monument pursuant to section
- 11 80-202.
- 12 (b) Incorporated cities and villages which are within the boundaries
- 13 of a municipal county may levy a maximum levy of ninety cents per one
- 14 hundred dollars of taxable valuation of property subject to the levy. The
- 15 maximum levy shall include amounts paid to a municipal county for county
- 16 services, amounts levied to pay for sums to support a library pursuant to
- 17 section 51-201, a museum pursuant to section 51-501, a visiting community
- 18 nurse, home health nurse, or home health agency pursuant to section
- 19 71-1637, or a statue, memorial, or monument pursuant to section 80-202.
- 20 (7) Sanitary and improvement districts which have been in existence
- 21 for more than five years may levy a maximum levy of forty cents per one
- 22 hundred dollars of taxable valuation of property subject to the levy, and
- 23 sanitary and improvement districts which have been in existence for five
- 24 years or less shall not have a maximum levy. Unconsolidated sanitary and
- 25 improvement districts which have been in existence for more than five
- 26 years and are located in a municipal county may levy a maximum of eighty-
- 27 five cents per hundred dollars of taxable valuation of property subject
- 28 to the levy.
- 29 (8) Counties may levy or authorize a maximum levy of fifty cents per
- 30 one hundred dollars of taxable valuation of property subject to the levy,
- 31 except that five cents per one hundred dollars of taxable valuation of

1 property subject to the levy may only be levied to provide financing for the county's share of revenue required under an agreement or agreements 2 3 executed pursuant to the Interlocal Cooperation Act or the Joint Public Agency Act. The maximum levy shall include amounts levied to pay for sums 4 to support a library pursuant to section 51-201 or museum pursuant to 5 section 51-501. The county may allocate up to fifteen cents of its 6 7 authority to other political subdivisions subject to allocation of 8 property tax authority under subsection (1) of section 77-3443 and not 9 specifically covered in this section to levy taxes as authorized by law which do not collectively exceed fifteen cents per one hundred dollars of 10 taxable valuation on any parcel or item of taxable property. The county 11 may allocate to one or more other political subdivisions subject to 12 allocation of property tax authority by the county under subsection (1) 13 of section 77-3443 some or all of the county's five cents per one hundred 14 dollars of valuation authorized for support of an agreement or agreements 15 16 to be levied by the political subdivision for the purpose of supporting that political subdivision's share of revenue required under an agreement 17 or agreements executed pursuant to the Interlocal Cooperation Act or the 18 Joint Public Agency Act. If an allocation by a county would cause another 19 county to exceed its levy authority under this section, the second county 20 may exceed the levy authority in order to levy the amount allocated. 21

- (9) Municipal counties may levy or authorize a maximum levy of one dollar per one hundred dollars of taxable valuation of property subject to the levy. The municipal county may allocate levy authority to any political subdivision or entity subject to allocation under section 77-3443.
- (10) Beginning July 1, 2016, rural and suburban fire protection districts may levy a maximum levy of ten and one-half cents per one hundred dollars of taxable valuation of property subject to the levy if (a) such district is located in a county that had a levy pursuant to subsection (8) of this section in the previous year of at least forty

- 1 cents per one hundred dollars of taxable valuation of property subject to
- 2 the levy or (b) such district had a levy request pursuant to section
- 3 77-3443 in any of the three previous years and the county board of the
- 4 county in which the greatest portion of the valuation of such district is
- 5 located did not authorize any levy authority to such district in such
- 6 year.
- 7 (11) A regional metropolitan transit authority may levy a maximum
- 8 levy of ten cents per one hundred dollars of taxable valuation of
- 9 property subject to the levy for each fiscal year that commences on the
- 10 January 1 that follows the effective date of the conversion of the
- 11 transit authority established under the Transit Authority Law into the
- 12 regional metropolitan transit authority.
- 13 <u>(12) In addition to the specific levy limits provided in this</u>
- 14 <u>section</u>, <u>if the total taxable valuation of property in a political</u>
- 15 <u>subdivision exceeds the total taxable valuation from the prior year, then</u>
- 16 such political subdivision's levy shall be no more than the levy
- 17 necessary to raise the exact same amount of property taxes as was raised
- 18 by such political subdivision in the prior year. A political subdivision
- 19 may exceed the levy limit provided in this subsection upon the
- 20 <u>affirmative vote of at least two-thirds of the members of the governing</u>
- 21 body of such political subdivision.
- 22 (13) (12) Property tax levies (a) for judgments, except judgments or
- 23 orders from the Commission of Industrial Relations, obtained against a
- 24 political subdivision which require or obligate a political subdivision
- 25 to pay such judgment, to the extent such judgment is not paid by
- 26 liability insurance coverage of a political subdivision, (b) for
- 27 preexisting lease-purchase contracts approved prior to July 1, 1998, (c)
- 28 for bonds as defined in section 10-134 approved according to law and
- 29 secured by a levy on property except as provided in section 44-4317 for
- 30 bonded indebtedness issued by educational service units and school
- 31 districts, (d) for payments by a public airport to retire interest-free

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- 1 loans from the Division of Aeronautics of the Department of
- 2 Transportation in lieu of bonded indebtedness at a lower cost to the
- 3 public airport, and (e) to pay for cancer benefits provided on or after
- 4 January 1, 2022, pursuant to the Firefighter Cancer Benefits Act are not
- 5 included in the levy limits established by this section.
- 6 (14) (13) The limitations on tax levies provided in this section are
- 7 to include all other general or special levies provided by law.
- 8 Notwithstanding other provisions of law, the only exceptions to the
- 9 limits in this section are those provided by or authorized by sections
- 10 77-3442 to 77-3444.
- 11 (15) (14) Tax levies in excess of the limitations in this section
- 12 shall be considered unauthorized levies under section 77-1606 unless
- 13 approved under section 77-3444.
- 14 (16) (15) For purposes of sections 77-3442 to 77-3444, political
- 15 subdivision means a political subdivision of this state and a county
- 16 agricultural society.
- 17 (17) (16) For school districts that file a binding resolution on or
- 18 before May 9, 2008, with the county assessors, county clerks, and county
- 19 treasurers for all counties in which the school district has territory
- 20 pursuant to subsection (7) of section 79-458, if the combined levies,
- 21 except levies for bonded indebtedness approved by the voters of the
- 22 school district and levies for the refinancing of such bonded
- 23 indebtedness, are in excess of the greater of (a) one dollar and twenty
- 24 cents per one hundred dollars of taxable valuation of property subject to
- 25 the levy or (b) the maximum levy authorized by a vote pursuant to section
- 26 77-3444, all school district levies, except levies for bonded
- 27 indebtedness approved by the voters of the school district and levies for
- 28 the refinancing of such bonded indebtedness, shall be considered
- 29 unauthorized levies under section 77-1606.
- 30 Sec. 3. Original sections 77-1633 and 77-3442, Revised Statutes
- 31 Cumulative Supplement, 2024, are repealed.

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1 Sec. 4. Since an emergency exists, this act takes effect when

2 passed and approved according to law.