LEGISLATURE OF NEBRASKA ONE HUNDRED NINTH LEGISLATURE FIRST SESSION

## **LEGISLATIVE BILL 492**

Introduced by Conrad, 46. Read first time January 21, 2025 Committee: Judiciary

1	A BILL FOR AN ACT relating to truancy; to amend sections 79-206 and
2	79-209, Reissue Revised Statutes of Nebraska, and sections 43-245,
3	43-247, and 43-276, Revised Statutes Cumulative Supplement, 2024; to
4	define a term; to change provisions relating to juvenile court
5	jurisdiction relating to habitual truancy and provide a defense to
6	adjudication; to change provisions relating to compulsory
7	attendance; to harmonize provisions; and to repeal the original
8	sections.

9 Be it enacted by the people of the State of Nebraska,

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Section 1. Section 43-245, Revised Statutes Cumulative Supplement,
 2024, is amended to read:

3 43-245 For purposes of the Nebraska Juvenile Code, unless the4 context otherwise requires:

5 (1) Abandonment means a parent's intentionally withholding from a 6 child, without just cause or excuse, the parent's presence, care, love, 7 protection, and maintenance and the opportunity for the display of 8 parental affection for the child;

9 (2) Age of majority means nineteen years of age;

10 (3) Alternative to detention means a program or directive that increases supervision of a youth in the community in an effort to ensure 11 the youth attends court and refrains from committing a new law violation. 12 Alternative to detention includes, but is not limited to, electronic 13 14 monitoring, day and evening reporting centers, house arrest, tracking, family crisis response, and temporary shelter placement. Except for the 15 16 use of manually controlled delayed egress of not more than thirty 17 seconds, placements that utilize physical construction or hardware to restrain a youth's freedom of movement and ingress and egress from 18 placement are not considered alternatives to detention; 19

20 (4) Approved center means a center that has applied for and received
21 approval from the Director of the Office of Dispute Resolution under
22 section 25-2909;

(5) Civil citation means a noncriminal notice which cannot result in
a criminal record and is described in section 43-248.02;

(6) Cost or costs means (a) the sum or equivalent expended, paid, or
charged for goods or services, or expenses incurred, or (b) the
contracted or negotiated price;

(7) Criminal street gang means a group of three or more people with
a common identifying name, sign, or symbol whose group identity or
purposes include engaging in illegal activities;

31 (8) Criminal street gang member means a person who willingly or

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1 voluntarily becomes and remains a member of a criminal street gang;

2 (9) Custodian means a nonparental caretaker having physical custody
3 of the juvenile and includes an appointee described in section 43-294;

4 (10) Guardian means a person, other than a parent, who has qualified
5 by law as the guardian of a juvenile pursuant to testamentary or court
6 appointment, but excludes a person who is merely a guardian ad litem;

7 (11) Habitually truant from school means that a child thirteen years 8 of age or older and younger than seventeen years of age who is enrolled 9 in a public, private, denominational, or parochial school has accrued 10 twenty days or more of unexcused absences from school during a school 11 year and has a documented loss of educational attainment as a result of 12 such absences.

13 (12) (11) Juvenile means any person under the age of eighteen;

14 (13) (12) Juvenile court means the separate juvenile court where it 15 has been established pursuant to sections 43-2,111 to 43-2,127 and the 16 county court sitting as a juvenile court in all other counties. Nothing 17 in the Nebraska Juvenile Code shall be construed to deprive the district 18 courts of their habeas corpus, common-law, or chancery jurisdiction or 19 the county courts and district courts of jurisdiction of domestic 20 relations matters as defined in section 25-2740;

21 (14) (13) Juvenile detention facility has the same meaning as in 22 section 83-4,125;

23 (15) (14) Legal custody has the same meaning as in section 43-2922;

(16) (15) Mental health facility means a treatment facility as
 defined in section 71-914 or a government, private, or state hospital
 which treats mental illness;

27 (17) (16) Nonoffender means a juvenile who is subject to the 28 jurisdiction of the juvenile court for reasons other than legally 29 prohibited conduct, including, but not limited to, juveniles described in 30 subdivision (3)(a) of section 43-247;

31 (18) (17) Parent means one or both parents or stepparents when the

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stepparent is married to a parent who has physical custody of the
 juvenile as of the filing of the petition;

3 (19) (18) Parties means the juvenile as described in section 43-247
4 and his or her parent, guardian, or custodian;

5 (20) (19) Physical custody has the same meaning as in section 6 43-2922;

7 (21) (20) Except in proceedings under the Nebraska Indian Child
 8 Welfare Act, relative means father, mother, grandfather, grandmother,
 9 brother, sister, stepfather, stepmother, stepbrother, stepsister, uncle,
 10 aunt, first cousin, nephew, or niece;

11 (22) (21) Restorative justice means practices, programs, or services 12 that emphasize repairing the harm caused to victims and the community by 13 persons who have caused the harm or committed an offense. Restorative 14 justice practices may include, but are not limited to, victim youth 15 conferencing, victim-offender mediation, youth or community dialogue, 16 panels, circles, and truancy mediation;

17  $(23) \quad (22)$ Restorative justice facilitator means a qualified individual who has been trained to facilitate restorative justice 18 practices. A qualified individual shall be approved by the referring 19 county attorney, city attorney, or juvenile or county court judge. 20 Factors for approval may include, but are not limited to, an individual's 21 22 education and training in restorative justice principles and practices; experience in facilitating restorative justice sessions; understanding of 23 24 the necessity to do no harm to either the victim or the person who harmed 25 the victim; and proven commitment to ethical practices;

(24) (23) Seal a record means that a record shall not be available
 to the public except upon the order of a court upon good cause shown;

(25) (24) Secure detention means detention in a highly structured,
 residential, hardware-secured facility designed to restrict a juvenile's
 movement;

31 (26) (25) Staff secure juvenile facility means a juvenile

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residential facility operated by a political subdivision (a) which does 1 2 not include construction designed to physically restrict the movements and activities of juveniles who are in custody in the facility, (b) in 3 which physical restriction of movement or activity of juveniles is 4 5 provided solely through staff, (c) which may establish reasonable rules restricting ingress to and egress from the facility, and (d) in which the 6 movements and activities of individual juvenile residents may, for 7 treatment purposes, be restricted or subject to control through the use 8 9 of intensive staff supervision. Staff secure juvenile facility does not include any institution operated by the Department of Correctional 10 Services; 11

12 (27) (26) Status offender means a juvenile who has been charged with 13 or adjudicated for conduct which would not be a crime if committed by an 14 adult, including, but not limited to, juveniles charged under subdivision 15 (3)(b) of section 43-247 and sections 53-180.01 and 53-180.02;

(28) (27) Traffic offense means any nonfelonious act in violation of
 a law or ordinance regulating vehicular or pedestrian travel, whether
 designated a misdemeanor or a traffic infraction; and

<u>(29)</u> (28) Young adult means an individual older than eighteen years
 of age but under twenty-one years of age.

Sec. 2. Section 43-247, Revised Statutes Cumulative Supplement, 22 2024, is amended to read:

43-247 The juvenile court in each county shall have jurisdiction of:
(1) Any juvenile who has committed an act other than a traffic
offense which would constitute a misdemeanor or an infraction under the
laws of this state, or violation of a city or village ordinance, and who
was eleven years of age or older at the time the act was committed;

(2) Any juvenile who has committed an act which would constitute a
felony under the laws of this state and who was eleven years of age or
older at the time the act was committed;

31 (3) Any juvenile:

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1 (a) Who is homeless or destitute, or without proper support through no fault of his or her parent, guardian, or custodian; who is abandoned 2 by his or her parent, guardian, or custodian; who lacks proper parental 3 4 care by reason of the fault or habits of his or her parent, guardian, or 5 custodian; whose parent, guardian, or custodian neglects or refuses to provide proper or necessary subsistence, education, or other care 6 necessary for the health, morals, or well-being of such juvenile; whose 7 parent, guardian, or custodian is unable to provide or neglects or 8 9 refuses to provide special care made necessary by the mental condition of the juvenile; who is in a situation or engages in an occupation, 10 including prostitution, dangerous to life or limb or injurious to the 11 health or morals of such juvenile; or who has committed an act or engaged 12 in behavior described in subdivision (1), (2), (3)(b), or (4) of this 13 14 section and who was under eleven years of age at the time of such act or 15 behavior;

16 (b)(i) (b) Who is eleven years of age or older and who (A) (i) by 17 reason of being wayward or habitually disobedient, is uncontrolled by his 18 or her parent, guardian, or custodian; (B) (ii) deports himself or 19 herself so as to injure or endanger seriously the morals or health of 20 himself, herself, or others; or (C) (iii) is habitually truant from home; 21 or

22 <u>(ii) Who is habitually truant from</u> school; or

23 (c) Who is mentally ill and dangerous as defined in section 71-908;

(4) Any juvenile who has committed an act which would constitute a
traffic offense as defined in section 43-245 and who was eleven years of
age or older at the time the act was committed;

(5) The parent, guardian, or custodian of any juvenile described inthis section;

29 (6) The proceedings for termination of parental rights;

30 (7) Any juvenile who has been voluntarily relinquished, pursuant to 31 section 43-106.01, to the Department of Health and Human Services or any

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child placement agency licensed by the Department of Health and Human
 Services;

3 (8) Any juvenile who was a ward of the juvenile court at the
4 inception of his or her guardianship and whose guardianship has been
5 disrupted or terminated;

6 (9) The adoption or guardianship proceedings for a child over which 7 the juvenile court already has jurisdiction under another provision of 8 the Nebraska Juvenile Code;

9 (10) The paternity or custody determination for a child over which 10 the juvenile court already has jurisdiction;

11 (11) The proceedings under the Young Adult Bridge to Independence 12 Act; and

13 (12) Except as provided in subdivision (11) of this section, any 14 individual adjudged to be within the provisions of this section until the 15 individual reaches the age of majority or the court otherwise discharges 16 the individual from its jurisdiction.

17 Notwithstanding the provisions of the Nebraska Juvenile Code, the 18 determination of jurisdiction over any Indian child as defined in section 19 43-1503 shall be subject to the Nebraska Indian Child Welfare Act; and 20 the district court shall have exclusive jurisdiction in proceedings 21 brought pursuant to section 71-510.

Sec. 3. Section 43-276, Revised Statutes Cumulative Supplement, 23 2024, is amended to read:

24 43-276 (1) The county attorney or city attorney, in making the 25 determination whether to file a criminal charge, file a juvenile court petition, offer juvenile pretrial diversion or restorative justice, or 26 transfer a case to or from juvenile court, and the juvenile court, county 27 28 court, or district court in making the determination whether to transfer a case, shall consider: (a) The type of treatment such juvenile would 29 most likely be amenable to; (b) whether there is evidence that the 30 alleged offense included violence; (c) the motivation for the commission 31

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1 of the offense; (d) the age of the juvenile and the ages and circumstances of any others involved in the offense; (e) the previous 2 history of the juvenile, including whether he or she had been convicted 3 of any previous offenses or adjudicated in juvenile court; (f) the best 4 5 interests of the juvenile; (g) consideration of public safety; (h) consideration of the juvenile's ability to appreciate the nature and 6 7 seriousness of his or her conduct; (i) whether the best interests of the juvenile and the security of the public may require that the juvenile 8 9 continue in secure detention or under supervision for a period extending beyond his or her minority and, if so, the available alternatives best 10 suited to this purpose; (j) whether the victim or juvenile agree to 11 participate in restorative justice; (k) whether there is a juvenile 12 13 pretrial diversion program established pursuant to sections 43-260.02 to 14 43-260.07; (1) whether the juvenile has been convicted of or has acknowledged unauthorized use or possession of a firearm; (m) whether a 15 16 juvenile court order has been issued for the juvenile pursuant to section 17 43-2,106.03; (n) whether the juvenile is a criminal street gang member; and (o) such other matters as the parties deem relevant to aid in the 18 19 decision.

20 (2) Prior to filing a petition alleging that a juvenile is a 21 juvenile as described in subdivision (3)(b) of section 43-247, the county 22 attorney shall make reasonable efforts to refer the juvenile and family 23 to community-based resources available to address the juvenile's 24 behaviors, provide crisis intervention, and maintain the juvenile safely 25 in the home. Failure to describe the efforts required by this subsection 26 shall be a defense to adjudication.

27 (3)(a) It shall be a defense to adjudication of a petition alleging
28 that a juvenile is a juvenile as described in subdivision (3)(b)(ii) of
29 section 43-247, if, after subtracting any absences that are excludable
30 under subdivision (3)(b) of this section, the child has accrued less than
31 twenty days of unexcused absences from school during the school year.

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## (b) An absence shall not be counted for purposes of subdivision (3) (b)(ii) of section 43-247 if such absence:

3 <u>(i) Was caused by:</u>

4 <u>(A) A lack of adequate transportation;</u>

5 (B) Failure by the school to coordinate necessary interventions or 6 attendance supports agreed upon by the school and the child's family; or

7 (C) Physical or mental illness excused by a parent or guardian, with
8 or without a note from a doctor or physician; or

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<u>(ii) Is otherwise excused by the school or the court.</u>

Sec. 4. Section 79-206, Reissue Revised Statutes of Nebraska, is amended to read:

79-206 Each superintendent of a school district, using the list 12 13 specified in section 79-205, shall (1) shall compare the names of the children enrolled with the last census report on file in his or her 14 office from such district, (2) shall prepare a list of all children 15 resident in such district under his or her jurisdiction who are not 16 17 attending school as provided in section 79-201, and (3) may transmit the list to the officer or officers in such district whose duty it is to 18 enforce the provisions of such section. 19

20 Sec. 5. Section 79-209, Reissue Revised Statutes of Nebraska, is 21 amended to read:

22 79-209 (1)In all school districts in this state, any superintendent, principal, teacher, or member of the school board who 23 24 knows of any violation of subsection (2) of section 79-201 shall within 25 three days report such violation to the attendance officer of the school, who shall immediately investigate the case. When of his or her personal 26 knowledge or by report or complaint from any resident of the district, 27 the attendance officer believes that there is a violation of subsection 28 (2) of section 79-201, the attendance officer shall immediately 29 investigate such alleged violation. 30

31 (2) All school boards shall have a written policy on attendance

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1 developed and annually reviewed in collaboration with the county attorney of the county in which the principal office of the school district is 2 located. The policy shall include a provision indicating how the school 3 district will handle cases in which excessive absences are due to 4 illness. The policy shall also state the circumstances and number of 5 absences or the hourly equivalent upon which the school shall render all 6 7 services to address barriers to attendance. Such services shall be provided prior to upon twenty days of absence, and shall include, but not 8 9 be limited to:

(a) Written communication by school officials with the person or
 persons who have legal or actual charge or control of any child; and

(b) One or more meetings between, at a minimum, a school attendance 12 officer, a school social worker, or a school administrator or his or her 13 designee, the person who has legal or actual charge or control of the 14 child, the person who is responsible for making educational decisions on 15 behalf of the child if that person is someone other than the person who 16 has legal or actual charge or control of the child, and the child, when 17 appropriate, to address the barriers to attendance. The result of the 18 meeting or meetings shall be to develop a collaborative plan to reduce 19 barriers identified to improve regular attendance. The plan shall 20 include, if agreed to by the person who is responsible for making 21 educational decisions on behalf of the child, an educational evaluation 22 to determine whether any intellectual, academic, physical, or social-23 24 emotional barriers are contributing factors to the lack of attendance. The plan shall also consider, but not be limited to: 25

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(i) The physical, mental, or behavioral health of the child;

27 (ii) Educational counseling;

28 (iii) Referral to community agencies for economic services;

29 (iv) Family or individual counseling;

30 (v) Assisting the family in working with other community services;31 and

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(vi) Referral to restorative justice practices or services.

(3) The school may report to the county attorney of the county in 2 which the person resides when the school has documented the efforts it 3 has made as required by subsection (2) of this section that the 4 collaborative plan to reduce barriers identified to improve regular 5 attendance has not been successful and that the child has accrued twenty 6 days or more of unexcused absences during the school year with a 7 documented loss of educational attainment as a result of such absences 8 9 been absent more than twenty days per school year. Such referral shall indicate which of the unexcused absences during the school year, if any, 10 were absences excused by a parent or guardian for physical or mental 11 <u>illness.</u> The school shall notify the child's family in writing prior to 12 referring the child to the county attorney. Failure by the school to 13 document the efforts required by subsection (2) of this section is a 14 defense to prosecution under section 79-201 and to adjudication under 15 16 subdivision (3)(a) or (3)(b) of section 43-247 based upon such absences. Illness that makes attendance impossible or impracticable shall not be 17 the basis for referral to the county attorney. 18

(4) Nothing in this section shall preclude a county attorney from
being involved at any stage in the process to address excessive
absenteeism.

22 Sec. 6. Original sections 79-206 and 79-209, Reissue Revised 23 Statutes of Nebraska, and sections 43-245, 43-247, and 43-276, Revised 24 Statutes Cumulative Supplement, 2024, are repealed.

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