LEGISLATURE OF NEBRASKA

ONE HUNDRED NINTH LEGISLATURE

FIRST SESSION

LEGISLATIVE BILL 448

Introduced by Dungan, 26; Riepe, 12.

Read first time January 21, 2025

Committee: Judiciary

1 A BILL FOR AN ACT relating to postconviction relief; to amend sections 2 29-3002, 29-3003, 29-3004, and 29-3915, Reissue Revised Statutes of 3 Nebraska, and section 29-3001, Revised Statutes Cumulative 4 Supplement, 2024; to name the Postconviction Relief Act; to provide 5 for postconviction relief for a claim of actual innocence; to 6 provide exceptions for time limitations and procedural defaults; to 7 define terms; to provide for disclosure of certain files by 8 law enforcement, and prosecutors; to provide for attorneys, 9 discovery; to harmonize provisions; and to repeal the original 10 sections.

11 Be it enacted by the people of the State of Nebraska,

- 1 Section 1. Sections 1 to 6 of this act shall be known and may be
- 2 <u>cited as the Postconviction Relief Act.</u>
- 3 Sec. 2. Section 29-3001, Revised Statutes Cumulative Supplement,
- 4 2024, is amended to read:
- 5 29-3001 (1) A prisoner in custody under sentence and claiming a
- 6 right to be released on a the ground listed in subsection (2) of this
- 7 section that there was such a denial or infringement of the rights of the
- 8 prisoner as to render the judgment void or voidable under the
- 9 Constitution of this state or the Constitution of the United States, may
- 10 file a verified motion, in the court which imposed such sentence, stating
- 11 the grounds relied upon and asking the court to vacate or set aside the
- 12 sentence.
- 13 (2) The following shall constitute grounds for relief under this
- 14 <u>section:</u>
- 15 (a) There was such a denial or infringement of the rights of the
- 16 prisoner as to render the judgment void or voidable under the
- 17 Constitution of Nebraska or the Constitution of the United States; or
- 18 <u>(b) The prisoner is actually innocent.</u>
- 19 <u>(3)(a) To establish actual innocence:</u>
- 20 (i) The prisoner must present evidence of actual innocence that was
- 21 not presented at trial. This may include, but is not limited to:
- 22 Exculpatory DNA testing results; evidence implicating an alternative
- 23 suspect, including third-party confessions; impeachment evidence of
- 24 state's witnesses; or relevant forensic scientific evidence that
- 25 undermines other evidence presented at trial, including forensic
- 26 evidence; and
- 27 <u>(ii) The prisoner must prove by clear and convincing evidence that</u>
- 28 there is a reasonable likelihood that the factfinder's consideration of
- 29 <u>such evidence would have resulted in a different outcome at trial.</u>
- 30 (b) Forensic scientific evidence shall be considered undermined if
- 31 new research or information exists that repudiates:

1 (i) The foundational validity of the challenged evidence or

- 2 testimony; or
- 3 (ii) The applied validity of the method or technique.
- 4 (c) For purposes of this subsection:
- 5 (i) Applied validity means the reliability of the method or
- 6 <u>technique in practice; and</u>
- 7 (ii) Foundational validity means the reliability of the method to be
- 8 <u>repeatable</u>, <u>reproducible</u>, <u>and accurate in a scientific setting</u>.
- 9 (4) (2) Unless the motion and the files and records of the case show
- 10 to the satisfaction of the court that the prisoner is entitled to no
- 11 relief, the court shall cause notice thereof to be served on the county
- 12 attorney, grant a prompt hearing thereon, and determine the issues and
- 13 make findings of fact and conclusions of law with respect thereto. If the
- 14 court finds that there are grounds for relief under subsection (2) of
- 15 <u>this section</u> was such a denial or infringement of the rights of the
- 16 prisoner as to render the judgment void or voidable under the
- 17 Constitution of this state or the Constitution of the United States, the
- 18 court shall vacate and set aside the judgment and shall discharge the
- 19 prisoner or resentence the prisoner or grant a new trial as may appear
- 20 appropriate. Proceedings under the <u>Postconviction Relief Act</u> provisions
- 21 of sections 29-3001 to 29-3004 shall be civil in nature. Costs shall be
- 22 taxed as in habeas corpus cases.
- (5) (3) A court may entertain and determine such motion without
- 24 requiring the production of the prisoner, whether or not a hearing is
- 25 held. Testimony of the prisoner or other witnesses may be offered by
- 26 deposition. The court need not entertain a second motion or successive
- 27 motions for similar relief on behalf of the same prisoner.
- 28 <u>(6) Except as provided in subsection (7) of this section, a (4) A</u>
- 29 one-year period of limitation shall apply to the filing of a verified
- 30 motion for postconviction relief. The one-year limitation period shall
- 31 run from the later of:

- 1 (a) The date the judgment of conviction became final by the
- 2 conclusion of a direct appeal or the expiration of the time for filing a
- 3 direct appeal;
- 4 (b) The date on which the factual predicate of the constitutional
- 5 claim or claims alleged could have been discovered through the exercise
- 6 of due diligence;
- 7 (c) The date on which an impediment created by state action, in
- 8 violation of the Constitution of the United States or the Constitution of
- 9 Nebraska or any law of this state, is removed, if the prisoner was
- 10 prevented from filing a verified motion by such state action;
- 11 (d) The date on which a constitutional claim asserted was initially
- 12 recognized by the Supreme Court of the United States or the Nebraska
- 13 Supreme Court, if the newly recognized right has been made applicable
- 14 retroactively to cases on postconviction collateral review; or
- 15 (e) The date on which the Supreme Court of the United States denies
- 16 a writ of certiorari or affirms a conviction appealed from the Nebraska
- 17 Supreme Court. This subdivision only applies if, within thirty days after
- 18 petitioning the Supreme Court of the United States for a writ of
- 19 certiorari, the prisoner files a notice in the district court of
- 20 conviction stating that the prisoner has filed such petition.
- 21 (7)(a) Any procedural default or time limitation may be excused by
- 22 the court to prevent a manifest injustice.
- 23 <u>(b) In determining whether to excuse a procedural default or time</u>
- 24 limitation under this subsection due to a manifest injustice, the court's
- 25 inquiry shall be limited to determining whether the prisoner makes a
- 26 colorable claim of actual innocence.
- 27 <u>(8) Failure to bring an ineffective assistance of trial counsel</u>
- 28 <u>claim on direct appeal shall not result in the procedural default of that</u>
- 29 claim.
- 30 Sec. 3. Section 29-3002, Reissue Revised Statutes of Nebraska, is
- 31 amended to read:

- 1 29-3002 An order sustaining or overruling a motion filed under
- 2 <u>section 2 of this act</u> sections 29-3001 to 29-3004 shall be deemed to be a
- 3 final judgment, and an appeal may be taken from the district court as
- 4 provided for in appeals in civil cases. A prisoner may, in the discretion
- 5 of the appellate court and upon application to the appellate court, be
- 6 released on such recognizance as the appellate court fixes pending the
- 7 determination of the appeal.
- 8 Sec. 4. Section 29-3003, Reissue Revised Statutes of Nebraska, is
- 9 amended to read:
- 10 29-3003 The remedy provided by the Postconviction Relief Act
- 11 sections 29-3001 to 29-3004 is cumulative and is not intended to be
- 12 concurrent with any other remedy existing in the courts of this state.
- 13 Any proceeding filed under the <u>Postconviction Relief Act</u> provisions of
- 14 sections 29-3001 to 29-3004 which states facts which if true would
- 15 constitute grounds for relief under another remedy shall be dismissed
- 16 without prejudice.
- 17 Sec. 5. Section 29-3004, Reissue Revised Statutes of Nebraska, is
- 18 amended to read:
- 19 29-3004 The district court may appoint not to exceed two attorneys
- 20 to represent the prisoners in all proceedings under the Postconviction
- 21 Relief Act sections 29-3001 to 29-3004. The district court, upon hearing
- 22 the application, shall fix reasonable expenses and fees, and the county
- 23 board shall allow payment to the attorney or attorneys in the full amount
- 24 determined by the court. The attorney or attorneys shall be competent and
- 25 shall provide effective counsel.
- 26 Sec. 6. (1) Upon request of the prisoner, the district court may
- 27 order that:
- 28 <u>(a) The prisoner's prior trial or appellate counsel make available</u>
- 29 to the prisoner such counsel's complete files relating to the case that
- 30 is the subject of the proceedings under the Postconviction Relief Act;
- 31 <u>and</u>

- 1 (b) The county attorney or other prosecutor make available to the
- 2 prisoner the complete files of all law enforcement and prosecutorial
- 3 <u>agencies involved in the investigation or prosecution of the prisoner.</u>
- 4 (2) Upon request of the prisoner, the district court may order that
- 5 discovery be allowed as provided in sections 29-1912 to 29-1921 if the
- 6 court finds that such discovery could assist the prisoner in
- 7 investigating, preparing, or presenting a motion for relief under section
- 8 <u>2 of this act.</u>
- 9 Sec. 7. Section 29-3915, Reissue Revised Statutes of Nebraska, is
- 10 amended to read:
- 11 29-3915 The following persons who are financially unable to obtain
- 12 counsel shall be entitled to be represented by a judicial district public
- 13 defender:
- 14 (1) A person charged with a felony, including appeals from
- 15 convictions for a felony;
- 16 (2) A person pursuing a postconviction proceeding under the
- 17 Postconviction Relief Act sections 29-3001 to 29-3004 after conviction of
- 18 a felony, when the public defender after investigation concludes that
- 19 there may be merit to such a proceeding or when the court in which such
- 20 proceeding is pending directs the public defender to represent the
- 21 person;
- 22 (3) A minor brought before the juvenile court when neither the minor
- 23 nor his or her parent or quardian is able to afford counsel; and
- 24 (4) A person against whom a petition has been filed with a mental
- 25 health board as provided in sections 71-945 to 71-947.
- 26 **Sec. 8.** Original sections 29-3002, 29-3003, 29-3004, and 29-3915,
- 27 Reissue Revised Statutes of Nebraska, and section 29-3001, Revised
- 28 Statutes Cumulative Supplement, 2024, are repealed.