LEGISLATURE OF NEBRASKA

ONE HUNDRED NINTH LEGISLATURE

FIRST SESSION

LEGISLATIVE BILL 4

Introduced by Bosn, 25.

Read first time January 09, 2025

Committee:

- 1 A BILL FOR AN ACT relating to telecommunications; to amend section
- 2 86-124, Reissue Revised Statutes of Nebraska, and section 75-109.01,
- 3 Revised Statutes Cumulative Supplement, 2024; to provide Public
- 4 Service Commission jurisdiction; to adopt the Telecommunications
- 5 Exchange Deregulation Act; and to repeal the original sections.
- 6 Be it enacted by the people of the State of Nebraska,

1 Section 1. Section 75-109.01, Revised Statutes Cumulative

- 2 Supplement, 2024, is amended to read:
- 3 75-109.01 Except as otherwise specifically provided by law, the
- 4 Public Service Commission shall have jurisdiction, as prescribed, over
- 5 the following subjects:
- 6 (1) Common carriers, generally, pursuant to sections 75-101 to 75-158;
- 8 (2) Grain pursuant to the Grain Dealer Act and the Grain Warehouse
- 9 Act and sections 89-1,104 to 89-1,108;
- 10 (3) Manufactured homes and recreational vehicles pursuant to the
- 11 Uniform Standard Code for Manufactured Homes and Recreational Vehicles;
- 12 (4) Modular housing units pursuant to the Nebraska Uniform Standards
- 13 for Modular Housing Units Act;
- 14 (5) Motor carrier registration, licensure, and safety pursuant to
- 15 sections 75-301 to 75-343, 75-369.03, 75-370, and 75-371;
- 16 (6) Pipeline carriers and rights-of-way pursuant to the Major Oil
- 17 Pipeline Siting Act, the State Natural Gas Regulation Act, and sections
- 18 75-501 to 75-503. If the provisions of Chapter 75 are inconsistent with
- 19 the provisions of the Major Oil Pipeline Siting Act, the provisions of
- 20 the Major Oil Pipeline Siting Act control;
- 21 (7) Railroad carrier safety pursuant to sections 74-918, 74-919,
- 22 74-1323, and 75-401 to 75-430;
- 23 (8) Telecommunications carriers pursuant to the Automatic Dialing-
- 24 Announcing Devices Act, the Emergency Telephone Communications Systems
- 25 Act, the Enhanced Wireless 911 Services Act, the 911 Service System Act,
- 26 the Intrastate Pay-Per-Call Regulation Act, the Nebraska
- 27 Telecommunications Regulation Act, the Nebraska Telecommunications
- 28 Universal Service Fund Act, the Telecommunications Exchange Deregulation
- 29 Act, the Telecommunications Relay System Act, the Telephone Consumer
- 30 Slamming Prevention Act, sections 86-574 to 86-578, 86-1031, 86-1307, and
- 31 86-1308;

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1 (9) Transmission lines and rights-of-way pursuant to sections 70-301

- 2 and 75-702 to 75-724;
- 3 (10) Water service pursuant to the Water Service Regulation Act; and
- 4 (11) Jurisdictional utilities governed by the State Natural Gas
- 5 Regulation Act. If the provisions of Chapter 75 are inconsistent with the
- 6 provisions of the State Natural Gas Regulation Act, the provisions of the
- 7 State Natural Gas Regulation Act control.
- 8 Sec. 2. Section 86-124, Reissue Revised Statutes of Nebraska, is
- 9 amended to read:
- 10 86-124 (1) The commission shall not regulate the following:
- 11 (a) One-way broadcast or cable television transmission of television
- 12 or radio signals;
- 13 (b) Mobile radio services, radio paging services, and wireless
- 14 telecommunications service;
- 15 (c) Interexchange services; and
- 16 (d) Internet-protocol-enabled service and voice over Internet
- 17 protocol service, including rates, service or contract terms, conditions,
- 18 or requirements for entry for such service.
- 19 (2) This section shall not affect or modify:
- 20 (a) The enforcement of criminal or civil laws, including, but not
- 21 limited to, laws concerning consumer protection and unfair or deceptive
- 22 trade practices which apply generally to the conduct of business;
- 23 (b)(i) Any entity's obligations or rights or commission authority
- 24 under section 86-122 and under 47 U.S.C. 251 and 252, as such sections
- 25 existed on January 1, 2019, and (ii) any carrier-to-carrier tariff rates,
- 26 service quality standards, interconnection agreements, or other
- 27 obligations for which the commission has jurisdiction under state or
- 28 federal law, and (iii) service quality standards, unless an entity or one
- 29 <u>or more of its exchanges has been deregulated pursuant to the</u>
- 30 <u>Telecommunications Exchange Deregulation Act;</u>
- 31 (c) Any requirement to contribute to any fund administered by the

1 commission authorized by the Enhanced Wireless 911 Services Act or the

- 2 Nebraska Telecommunications Universal Service Fund Act;
- 3 (d) Any commission jurisdiction over intrastate switched access
- 4 rates, terms, and conditions, including the resolution of disputes
- 5 arising from, and implementation of federal and state law with respect
- 6 to, intercarrier compensation;
- 7 (e) The eligibility and requirements for the receipt of funds from
- 8 the Nebraska Telecommunications Universal Service Fund and the rules,
- 9 regulations, and orders under the Nebraska Telecommunications Universal
- 10 Service Fund Act or the receipt of funds from the federal universal
- 11 service fund, regardless of the unregulated status of the provider's
- 12 service under this section;
- 13 (f) Any entity's rights and obligations with respect to (i)
- 14 registration under section 86-125, (ii) the use of public streets, roads,
- 15 highways, and rights-of-way, or (iii) a certificate of public convenience
- 16 and necessity or a permit; and
- 17 (g) The commission's authority under section 86-1029.04.
- Sec. 3. Sections 3 to 13 of this act shall be known and may be
- 19 <u>cited as the Telecommunications Exchange Deregulation Act.</u>
- 20 **Sec. 4.** <u>For purposes of the Telecommunications Exchange</u>
- 21 <u>Deregulation Act:</u>
- 22 (1) Carrier of last resort means a facilities-based
- 23 <u>telecommunications company</u>, as <u>determined</u> by the <u>commission</u>, not
- 24 inconsistent with the federal Telecommunications Act of 1996, which has
- 25 the obligation to provide voice communications service, upon reasonable
- 26 <u>request, to all residential and single-line business customers within a</u>
- 27 defined service or geographic area;
- 28 (2) Commission means the Public Service Commission;
- 29 <u>(3) Deregulated carrier means an electing local exchange carrier for</u>
- 30 which all of such carrier's markets have been deregulated;
- 31 (4) Electing local exchange carrier means a telecommunications

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- 1 company holding a certificate to offer local exchange telecommunications
- 2 services within Nebraska issued on or before February 8, 1996, or a
- 3 carrier that has received a certificate in conjunction with the
- 4 acquisition of a certificate issued on or before February 8, 1996;
- 5 (5) Transitioning carrier means an electing local exchange carrier
- 6 for which at least one, but not all, of such carrier's exchanges has been
- 7 <u>deregulated; and</u>
- 8 (6) Voice communications service means (a) the transmission,
- 9 conveyance, or routing of real-time, two-way voice communications to a
- 10 point or between or among points by or through any electronic, radio,
- 11 <u>satellite, cable, optical, microwave, wireline, wireless, or other medium</u>
- 12 <u>or method, regardless of the protocol used; (b) the ability to receive</u>
- 13 and terminate voice calls to and from the public switched telephone
- 14 <u>network; or (c) voice over Internet protocol service, as defined in</u>
- 15 section 86-121.01.
- Sec. 5. (1) The commission may require disclosure of information
- 17 <u>from telecommunications carriers as necessary to implement and enforce</u>
- the Telecommunications Exchange Deregulation Act.
- 19 <u>(2) The commission may maintain the confidentiality of any</u>
- 20 <u>information collected under the Telecommunications Exchange Deregulation</u>
- 21 Act that is claimed to be confidential for containing proprietary or
- 22 commercial information and withhold such information from public
- 23 disclosure pursuant to subdivision (3) of section 84-712.05.
- 24 Sec. 6. (1) Notwithstanding any other provision of Chapters 75 and
- 25 86, only an electing local exchange carrier may initiate a proceeding to
- 26 <u>deregulate one of such carrier's exchanges. No later than ninety days</u>
- 27 <u>after the date the commission receives a petition to initiate such</u>
- 28 proceeding, the commission shall determine whether the regulated exchange
- 29 <u>should be deregulated or remain regulated and issue a final order</u>
- 30 classifying the exchange in accordance with this section. An electing
- 31 local exchange carrier may petition the commission to deregulate an

1 exchange of the carrier that the commission previously determined should

- 2 remain regulated upon a material change in the exchange including the
- 3 entrance of additional carriers providing voice communications service by
- 4 <u>carriers previously operating in the exchange.</u>
- 5 (2)(a) In making a determination under subsection (1) of this
- 6 <u>section</u>, the commission shall determine that an exchange should be
- 7 deregulated if:
- 8 <u>(i) The population in the area included in the exchange is at least</u>
- 9 <u>one hundred thousand inhabitants; or</u>
- 10 (ii) The population in the area included in the exchange is less
- 11 than one hundred thousand inhabitants and, in addition to the electing
- 12 <u>local exchange carrier, there are at least two other carriers providing</u>
- 13 <u>voice communications service in all of the exchange.</u>
- (b) In making a determination under subsection (1) of this section,
- 15 the commission may determine that an exchange should be deregulated if,
- 16 <u>in addition to the electing local exchange carrier, at least two other</u>
- 17 <u>carriers are providing voice communications service in at least seventy-</u>
- 18 <u>five percent of the square miles in the exchange.</u>
- 19 (c) The commission shall use federal census data from the most
- 20 recent federal decennial census or the most recent revised certified
- 21 count by the United States Bureau of the Census available at the time of
- 22 the application to determine the population in the area included in the
- 23 exchange under this section.
- 24 (d) If the commission deregulates an exchange under this section and
- 25 the deregulation results in a regulated carrier no longer regulated or a
- 26 <u>transitioning carrier no longer meeting the definition of a transitioning</u>
- 27 carrier, the commission shall issue an order reclassifying such carrier
- 28 as a deregulated carrier.
- 29 **Sec. 7.** (1) A deregulated carrier is not required to:
- 30 (a) Fulfill the obligations of a carrier of last resort;
- 31 (b) Comply with standards or reporting requirements related to

- 1 quality of service;
- 2 (c) Comply with restrictions on rates for telecommunications
- 3 services, including advanced telecommunications services, unless the
- 4 restrictions are a condition of receiving grant funds administered by the
- 5 commission or imposed for compliance with sections 86-139 to 86-157; or
- 6 (d) File an earnings report with the commission.
- 7 (2) The commission shall not provide a deregulated carrier with any
- 8 funds from the Nebraska Telecommunications Universal Service Fund.
- 9 (3) Notwithstanding any other provisions of Chapters 75 and 86, the
- 10 commission shall have only the authority over a deregulated carrier
- 11 provided under the Telecommunications Exchange Deregulation Act. If there
- 12 <u>is a conflict between the Telecommunications Exchange Deregulation Act</u>
- 13 and the other applicable provisions of Chapter 75 and 86, the
- 14 Telecommunications Exchange Deregulation Act shall control.
- 15 (4) Nothing in this section affects the continuing applicability of
- subsection (3) of section 86-123 and section 86-124.
- 17 <u>(5) The commission may hear complaints filed by any retail or</u>
- 18 wholesale customers against a deregulated carrier that are in the scope
- 19 of the commission's authority provided under this section.
- 20 **Sec. 8.** Except as provided by section 9 of this act, a
- 21 transitioning carrier is governed by the Telecommunications Exchange
- 22 Deregulation Act and the provisions of Chapters 75 and 86 that applied to
- 23 the carrier immediately before the date the carrier was classified as a
- 24 transitioning carrier. If there is a conflict between the
- 25 Telecommunications Exchange Deregulation Act and other applicable
- 26 provisions of Chapters 75 and 86, the Telecommunications Exchange
- 27 Deregulation Act shall control.
- 28 Sec. 9. (1) A transitioning carrier is no longer required to do the
- 29 <u>following in the deregulated exchange:</u>
- 30 (a) Fulfill the obligations of a carrier of last resort;
- 31 (b) Comply with standards or reporting requirements related to

- 1 quality of service; or
- 2 (c) Comply with a pricing requirement unless the requirement is a
- 3 condition of receiving grant funds administered by the commission.
- 4 (2) A transitioning carrier is not eligible to receive funds from
- 5 the Nebraska Telecommunications Universal Service Fund for deregulated
- 6 exchanges and the commission shall, to the extent feasible in the funding
- 7 formula, reduce a transitioning carrier's allocation of funds from the
- 8 <u>Nebraska Telecommunications Universal Service Fund to account for</u>
- 9 <u>deregulated exchanges</u>.
- 10 Sec. 10. In an exchange that remains regulated, a transitioning
- 11 <u>carrier shall price the carrier's retail services in accordance with the</u>
- 12 provisions that applied to that carrier immediately before the date the
- 13 <u>carrier was classified by the commission as a transitioning carrier.</u>
- 14 Sec. 11. Nothing in the Telecommunications Exchange Deregulation
- 15 Act shall relieve a telecommunications or communications provider from
- 16 requirements in section 86-124.
- 17 Sec. 12. A telecommunications company seeking to discontinue
- 18 service in a deregulated exchange shall be exempt from subsection (1)(a)
- 19 of section 86-134. A telecommunications company seeking to discontinue
- 20 <u>service in a deregulated exchange shall be solely subject to subsection</u>
- 21 (1)(b) of section 86-134.
- 22 **Sec. 13.** The commission may adopt and promulgate rules and
- 23 <u>regulations and conduct any proceedings necessary to administer and</u>
- 24 enforce the Telecommunications Exchange Deregulation Act, including rules
- 25 and regulations to determine whether an exchange should remain regulated,
- 26 be deregulated, or be reregulated.
- 27 Sec. 14. Original section 86-124, Reissue Revised Statutes of
- 28 Nebraska, and section 75-109.01, Revised Statutes Cumulative Supplement,
- 29 2024, are repealed.