### LEGISLATURE OF NEBRASKA

## ONE HUNDRED NINTH LEGISLATURE

#### FIRST SESSION

# **LEGISLATIVE BILL 37**

Introduced by Jacobson, 42.

Read first time January 09, 2025

#### Committee:

- A BILL FOR AN ACT relating to railroads; to amend section 75-109.01,
  Revised Statutes Cumulative Supplement, 2024; to adopt the Railroad
- 3 Safety Act; to change provisions relating to the jurisdiction of the
- 4 Public Service Commission; to eliminate provisions relating to
- 5 blocked crossings; to provide an operative date; to repeal the
- 6 original section; and to outright repeal section 17-225, Reissue
- 7 Revised Statutes of Nebraska.
- 8 Be it enacted by the people of the State of Nebraska,

1 Section 1. Sections 1 to 9 of this act shall be known and may be

- 2 <u>cited as the Railroad Safety Act.</u>
- 3 **Sec. 2.** The Legislature finds that:
- 4 (1) Railroad transportation is a critical component of Nebraska's
- 5 <u>economy and provides efficient and cost-effective movement of goods</u>
- 6 across the state and beyond;
- 7 (2) Protecting Nebraska's residents, environment, and infrastructure
- 8 from exposure to hazardous substances carried by trains is a top
- 9 priority; and
- 10 (3) The safe and efficient operation of railroads requires certain
- 11 <u>actions to be taken, including regularly maintaining railroad tracks and</u>
- 12 <u>rolling stock, appropriately using technology to detect and address</u>
- 13 mechanical and other issues, employing experienced and well-paid workers
- 14 with critical skill sets to recognize and avoid accidents, and limiting
- 15 the number of cars that trains carry to ensure that trains have
- 16 <u>reasonable lengths.</u>
- 17 **Sec. 3.** For purposes of the Railroad Safety Act:
- 18 (1) Accident has the same meaning as in 49 C.F.R. 225.5;
- 19 (2) Class II railroad has the same meaning as in 49 U.S.C. 20102;
- 20 (3) Class III railroad has the same meaning as in 49 U.S.C. 20102;
- 21 (4) Commission means the Public Service Commission;
- 22 (5) Dangerous good means a substance that:
- 23 (a) Is corrosive, flammable, explosive, spontaneously combustible,
- 24 <u>oxidizing</u>, or water-reactive;
- 25 (b) Has the potential to cause significant harm to an individual,
- 26 property, or the environment; and
- 27 (c) Does not qualify as a hazardous substance;
- 28 (6) Defect includes, but is not limited to, hot wheel bearings, hot
- 29 wheels, deficient bearings detected through acoustic means, dragging of
- 30 <u>equipment</u>, excessive height, excessive weight, a shifted load, a loose
- 31 hose, improper rail temperature, or a deficient wheel condition;

1 (7) Dragging equipment detector means an electronic device or other

- 2 technology that monitors a passing train to actively detect and alert
- 3 operators of the train of the existence of any objects dragging from the
- 4 train;
- 5 (8) Hazardous substance has the same meaning as in 49 C.F.R. 171.8;
- 6 (9) Highway-rail crossing means:
- 7 (a) The point at which any public highway is or will be constructed
- 8 <u>across the tracks or other facilities of a railroad at, above, or below</u>
- 9 grade;
- 10 (b) The point at which the tracks or other facilities of a railroad
- 11 <u>are or may be constructed across any public highway at, above, or below</u>
- 12 grade;
- 13 (c) The point at which any public highway is or will be constructed
- 14 across private tracks on which any railroad may operate at, above, or
- 15 below grade; or
- 16 (d) The point at which private tracks over which any railroad may
- 17 operate are or will be constructed across any public highway at, above,
- 18 or below grade;
- 19 (10) Hot bearings detector means an infrared detector located along
- 20 railroad tracks to detect and alert the operators of a passing train to
- 21 any overheating of a train's bearings, axles, or wheels;
- 22 (11) Incident has the same meaning as in 49 C.F.R. 225.5;
- 23 (12) Main line means a segment or route of railroad tracks of any
- 24 railroad over which five million or more gross tons of railroad traffic
- 25 is transported annually as documented in timetables filed with the
- 26 <u>Federal Railroad Administration pursuant to 49 C.F.R. 217.7. Main line</u>
- 27 <u>does not include tourist, scenic, historic, or excursion operations as</u>
- 28 defined in 49 C.F.R. 238.5;
- 29 <u>(13) Pathway crossing means:</u>
- 30 (a) The point at which any public pathway is or will be constructed
- 31 across the tracks or other facilities of a railroad at, above, or below

- 1 grade;
- 2 (b) The point at which any tracks or other facilities of a railroad
- 3 are or will be constructed across any public pathway at, above, or below
- 4 grade;
- 5 (c) The point at which any public pathway is or will be constructed
- 6 across private tracks over which any railroad may operate at, above, or
- 7 below grade; or
- 8 (d) The point at which private tracks over which any railroad may
- 9 operate are or will be constructed across any public pathway at, above,
- 10 or below grade;
- 11 (14) Public crossing means a highway-rail crossing or pathway
- 12 <u>crossing where the highway or pathway on both sides of the crossing is</u>
- 13 under the jurisdiction of or is maintained by the state or any political
- 14 <u>subdivision of the state and is open to public travel;</u>
- 15 (15) Railroad means a person providing railroad transportation;
- 16 (16) Railroad transportation means any form of nonhighway ground
- 17 transportation that runs on rails or electromagnetic quideways. Railroad
- 18 <u>transportation does not include rapid transit operations in an urban area</u>
- 19 that are not connected to a general railroad system;
- 20 (17) Restricted speed has the same meaning as in 49 C.F.R. 236.812;
- 21 (18) Train means a locomotive unit or locomotive units, with or
- 22 without cars, that require an air brake test pursuant to 49 C.F.R. part
- 23 <u>232 and 49 C.F.R. part 238; and</u>
- 24 (19) Wayside detector system means an electronic device or a series
- 25 of connected devices that monitors a passing train to determine whether
- 26 the train has a defect, including a hot bearings detector and a dragging
- 27 equipment detector.
- Sec. 4. (1) A railroad shall not operate a train carrying hazardous
- 29 <u>substances that has a length greater than eight thousand five hundred</u>
- 30 <u>feet on any main line in the state.</u>
- 31 (2) Except as provided in subsection (3) of this section:

1 (a) A railroad operating a train on any main line in the state shall

- 2 <u>have an operational and properly maintained wayside detector system.</u>
- 3 Along each main line, the wayside detector system must have a hot
- 4 bearings detector and a dragging equipment detector installed at least
- 5 every twenty miles;
- 6 (b) On or before January 1, 2027, and on or before January 1 of each
- 7 year thereafter, a railroad operating a train on any main line in the
- 8 state shall submit to the commission a report that, at a minimum,
- 9 <u>discloses</u> (i) the nearest milepost number, latitude and longitude
- 10 coordinates, or other attribute that specifically identifies the location
- 11 of each installed wayside detector system, (ii) the type and
- 12 <u>characteristic of each installed wayside detector system, (iii) the</u>
- 13 operational status of all installed hot bearings detectors and dragging
- 14 equipment detectors, and (iv) any other information regarding wayside
- 15 detector systems that the commission deems necessary. The commission
- 16 shall electronically submit the report to the Legislature by January 31,
- 17 2027, and by January 31 of each year thereafter; and
- 18 <u>(c) After a train receives a defect message from a wayside detector</u>
- 19 system, the railroad operating the train shall:
- 20 (i) Stop the train in accordance with the railroad's applicable
- 21 <u>safety procedures;</u>
- 22 (ii) Inspect the location of the defect from a position on the
- 23 ground;
- 24 (iii) If the inspection indicates that the train is safe for
- 25 movement, allow the train to proceed along the train's route at a speed
- 26 not greater than restricted speed if the train is carrying a hazardous
- 27 substance or dangerous good or at a speed of not greater than thirty
- 28 miles per hour if the train is not carrying a hazardous substance or
- 29 <u>dangerous good;</u>
- 30 (iv) Remove and set out any defective car at the earliest
- 31 opportunity;

- 1 (v) Prepare a written inspection report; and
- 2 (vi) Provide the written inspection report to the appropriate
- 3 <u>railroad official.</u>
- 4 (3) Subsection (2) of this section does not apply to a Class II
- 5 <u>railroad or Class III railroad not exceeding restricted speed.</u>
- 6 (4) A railroad operating a train on any main line in the state shall
- 7 <u>not permit any train, freight car, passenger car, or railroad</u>
- 8 <u>transportation engine to:</u>
- 9 (a) Obstruct a public crossing for longer than ten minutes; or
- 10 (b) Obstruct a public crossing in a manner that delays an emergency
- 11 <u>vehicle in assisting a person or property in danger.</u>
- 12 <u>(5) It is not a violation of subsection (4) of this section if the</u>
- 13 <u>train, freight car, passenger car, or railroad transportation engine is</u>
- 14 <u>continuously moving or if circumstances beyond the railroad's control</u>
- 15 prevent the train, freight car, passenger car, or railroad transportation
- 16 engine from moving.
- 17 Sec. 5. (1) A crew member of a train operated by a railroad in the
- 18 state may report to the crew member's designated union representative:
- 19 <u>(a) A violation of any of the safety requirements specified in</u>
- 20 <u>section 4 of this act;</u>
- 21 (b) An injury the crew member or another crew member sustained while
- 22 operating a train on any main line in the state or in yard service; or
- 23 (c) A death that occurred during the operation of a train or in yard
- 24 service.
- 25 (2) A designated union representative receiving a report pursuant to
- 26 subsection (1) of this section may enter a railroad's place of operation
- 27 during reasonable hours to investigate the report. Before entering, the
- 28 <u>designated union representative shall give reasonable notice to the</u>
- 29 <u>appropriate railroad officer.</u>
- 30 Sec. 6. (1) If a railroad or any officer, agent, or employee of the
- 31 railroad violates section 4 of this act or, by denying entry to a place

1 of operation, violates subsection (2) of section 5 of this act, the

- 2 commission may impose a fine of not less than ten thousand dollars but
- 3 <u>not more than twenty-five thousand dollars on the railroad. Each day of a</u>
- 4 continuing violation constitutes a separate violation.
- 5 (2) Notwithstanding subsection (1) of this section, the commission
- 6 may impose a fine of up to one hundred thousand dollars per violation if
- 7 the commission finds:
- 8 (a) The railroad intentionally or knowingly violated section 4 of
- 9 this act or subsection (2) of section 5 of this act; or
- 10 (b) The railroad's violation was part of a pattern and practice of
- 11 <u>repeated violations of section 4 of this act or subsection (2) of section</u>
- 12 5 of this act.
- 13 (3) All fines collected pursuant to this section shall be remitted
- 14 to the State Treasurer for distribution in accordance with Article VII,
- 15 section 5, of the Constitution of Nebraska.
- 16 <u>(4) The commission shall adopt and promulgate rules and regulations</u>
- 17 <u>for the determination, imposition, and appeal of fines under this</u>
- 18 <u>section.</u>
- 19 Sec. 7. (1) On or before January 1, 2027, and at least once every
- 20 three years thereafter, each railroad shall offer training to each fire
- 21 <u>department having jurisdiction along tracks upon which the railroad</u>
- 22 operates in the state. In satisfying this requirement, a railroad may
- 23 offer such training simultaneously to more than one fire department.
- 24 (2) The training described in subsection (1) of this section shall:
- 25 (a) Address the general hazards of dangerous goods and hazardous
- 26 substances, techniques to assess risks posed to the environment and to
- 27 the safety of emergency responders and the public, factors an incident
- 28 commander must consider in determining whether to attempt to suppress a
- 29 fire or to evacuate the public and emergency responders from an area, and
- 30 other strategies for initial response by emergency responders; and
- 31 (b) Include suggested protocols or practices for emergency

1 responders to use to safely accomplish the tasks described in subdivision

- 2 (2)(a) of this section.
- 3 Sec. 8. In any action brought against a railroad to recover damages
- 4 for property damage, personal injury, or death resulting from a crash or
- 5 <u>collision</u>, if the train exceeded seven thousand feet in length and the
- 6 jury finds that the length of the train caused the property damage,
- 7 personal injury, or death in the crash or collision, the recovery by the
- 8 plaintiff in such action shall not be diminished due to the comparative
- 9 <u>fault of the plaintiff.</u>
- 10 Sec. 9. The Railroad Safety Act shall not be construed as giving
- 11 the commission jurisdiction or control over the relations between any
- 12 <u>railroad and its employees or its employees' order, union, or other</u>
- 13 <u>bargaining agent, either contractual or otherwise.</u>
- 14 Sec. 10. Section 75-109.01, Revised Statutes Cumulative Supplement,
- 15 2024, is amended to read:
- 16 75-109.01 Except as otherwise specifically provided by law, the
- 17 Public Service Commission shall have jurisdiction, as prescribed, over
- 18 the following subjects:
- 19 (1) Common carriers, generally, pursuant to sections 75-101 to
- 20 75-158;
- 21 (2) Grain pursuant to the Grain Dealer Act and the Grain Warehouse
- 22 Act and sections 89-1,104 to 89-1,108;
- 23 (3) Manufactured homes and recreational vehicles pursuant to the
- 24 Uniform Standard Code for Manufactured Homes and Recreational Vehicles;
- 25 (4) Modular housing units pursuant to the Nebraska Uniform Standards
- 26 for Modular Housing Units Act;
- 27 (5) Motor carrier registration, licensure, and safety pursuant to
- 28 sections 75-301 to 75-343, 75-369.03, 75-370, and 75-371;
- 29 (6) Pipeline carriers and rights-of-way pursuant to the Major Oil
- 30 Pipeline Siting Act, the State Natural Gas Regulation Act, and sections
- 31 75-501 to 75-503. If the provisions of Chapter 75 are inconsistent with

1 the provisions of the Major Oil Pipeline Siting Act, the provisions of

- 2 the Major Oil Pipeline Siting Act control;
- 3 (7) Railroad carrier safety pursuant to the Railroad Safety Act and
- 4 sections 74-918, 74-919, 74-1323, and 75-401 to 75-430;
- 5 (8) Telecommunications carriers pursuant to the Automatic Dialing-
- 6 Announcing Devices Act, the Emergency Telephone Communications Systems
- 7 Act, the Enhanced Wireless 911 Services Act, the 911 Service System Act,
- 8 the Intrastate Pay-Per-Call Regulation Act, the Nebraska
- 9 Telecommunications Regulation Act, the Nebraska Telecommunications
- 10 Universal Service Fund Act, the Telecommunications Relay System Act, the
- 11 Telephone Consumer Slamming Prevention Act, sections 86-574 to 86-578,
- 12 86-1031, 86-1307, and 86-1308;
- 13 (9) Transmission lines and rights-of-way pursuant to sections 70-301
- 14 and 75-702 to 75-724;
- 15 (10) Water service pursuant to the Water Service Regulation Act; and
- 16 (11) Jurisdictional utilities governed by the State Natural Gas
- 17 Regulation Act. If the provisions of Chapter 75 are inconsistent with the
- 18 provisions of the State Natural Gas Regulation Act, the provisions of the
- 19 State Natural Gas Regulation Act control.
- Sec. 11. This act becomes operative on July 1, 2026.
- 21 Sec. 12. Original section 75-109.01, Revised Statutes Cumulative
- 22 Supplement, 2024, is repealed.
- 23 **Sec. 13.** The following section is outright repealed: Section
- 24 17-225, Reissue Revised Statutes of Nebraska.