

LEGISLATURE OF NEBRASKA  
ONE HUNDRED EIGHTH LEGISLATURE  
FIRST SESSION

**LEGISLATIVE BILL 489**

Introduced by von Gillern, 4.

Read first time January 17, 2023

Committee: Business and Labor

1 A BILL FOR AN ACT relating to the Employment Security Law; to amend  
2 section 48-604, Reissue Revised Statutes of Nebraska; to provide  
3 that employment does not include service by a marketplace network  
4 contractor for a marketplace network platform; to define terms; and  
5 to repeal the original section.  
6 Be it enacted by the people of the State of Nebraska,

1 Section 1. Section 48-604, Reissue Revised Statutes of Nebraska, is  
2 amended to read:

3 48-604 As used in the Employment Security Law, unless the context  
4 otherwise requires, employment shall mean:

5 (1) Any service performed, including service in interstate commerce,  
6 for wages under a contract of hire, written or oral, express or implied;

7 (2) The term employment shall include an individual's entire  
8 service, performed within or both within and without this state if (a)  
9 the service is localized in this state, (b) the service is not localized  
10 in any state but some of the service is performed in this state and the  
11 base of operations or, if there is no base of operations, then the place  
12 from which such service is directed or controlled is in this state or the  
13 base of operations or place from which such service is directed or  
14 controlled is not in any state in which some part of the service is  
15 performed but the individual's residence is in this state, (c) the  
16 service shall be deemed to be localized within a state if (i) the service  
17 is performed entirely within such state or (ii) the service is performed  
18 both within and without such state, but the service performed without  
19 such state is incidental to the individual's service within the state,  
20 for example, is temporary or transitory in nature or consists of isolated  
21 transactions;

22 (3) Services performed outside the state and services performed  
23 outside the United States as follows:

24 (a) Services not covered under subdivision (2) of this section and  
25 performed entirely without this state, with respect to no part of which  
26 contributions are required under an unemployment compensation law of any  
27 other state or of the federal government, shall be deemed to be  
28 employment subject to the Employment Security Law if the commissioner  
29 approves the election of the employer, for whom such services are  
30 performed, that the entire service of such individual shall be deemed to  
31 be employment subject to such law;

1 (b) Services of an individual wherever performed within the United  
2 States or Canada if (i) such service is not covered under the employment  
3 compensation law of any other state or Canada and (ii) the place from  
4 which the service is directed or controlled is in this state; and

5 (c)(i) Services of an individual who is a citizen of the United  
6 States, performed outside the United States except in Canada in the  
7 employ of an American employer, other than service which is deemed  
8 employment under subdivisions (2) and (3)(a) and (b) of this section or  
9 the parallel provisions of another state's law, if:

10 (A) The employer's principal place of business in the United States  
11 is located in this state;

12 (B) The employer has no place of business in the United States, but  
13 the employer is an individual who is a resident of this state; the  
14 employer is a corporation or limited liability company which is organized  
15 under the laws of this state; or the employer is a partnership or a trust  
16 and the number of the partners or trustees who are residents of this  
17 state is greater than the number who are residents of any other state; or

18 (C) None of the criteria of subdivisions (A) and (B) of this  
19 subdivision are met, but the employer has elected coverage in this state  
20 or, the employer having failed to elect coverage in any state, the  
21 individual has filed a claim for benefits based on such service under the  
22 laws of this state.

23 (ii) American employer, for the purposes of this subdivision, shall  
24 mean: (A) An individual who is a resident of the United States; (B) a  
25 partnership if two-thirds or more of the partners are residents of the  
26 United States; (C) a trust if all the trustees are residents of the  
27 United States; or (D) a corporation or limited liability company  
28 organized under the laws of the United States or of any state.

29 (iii) The term United States for the purpose of this section  
30 includes the states, the District of Columbia, the Virgin Islands, and  
31 the Commonwealth of Puerto Rico;

1           (4)(a) Service performed in the employ of this state or any  
2 political subdivision thereof or any instrumentality of any one or more  
3 of the foregoing or any instrumentality which is wholly owned by this  
4 state and one or more other states or political subdivisions, or any  
5 service performed in the employ of any instrumentality of this state or  
6 of any political subdivision thereof and one or more other states or  
7 political subdivisions if such service is excluded from employment as  
8 defined in the Federal Unemployment Tax Act, as amended, solely by reason  
9 of 26 U.S.C. 3306(c)(7), and is not otherwise excluded under this  
10 section;

11           (b) Service performed by an individual in the employ of a religious,  
12 charitable, educational, or other organization, but only if the following  
13 conditions are met: (i) The service is excluded from employment as  
14 defined in the Federal Unemployment Tax Act, as amended, solely by reason  
15 of 26 U.S.C. 3306(c)(8), and is not otherwise excluded under this  
16 section; and (ii) the organization had four or more individuals in  
17 employment for some portion of a day in each of twenty different weeks,  
18 whether or not such weeks were consecutive, within either the current or  
19 preceding calendar year, regardless of whether they were employed at the  
20 same moment of time;

21           (c)(i) Service performed by an individual in agricultural labor if  
22 such service is performed for a person who during any calendar quarter in  
23 either the current or preceding calendar year paid remuneration in cash  
24 of twenty thousand dollars or more to individuals employed in  
25 agricultural labor, or for some portion of a day in each of twenty  
26 different calendar weeks, whether or not such weeks were consecutive, in  
27 either the current or the preceding calendar year, employed in  
28 agricultural labor ten or more individuals, regardless of whether they  
29 were employed at the same moment of time.

30           (ii) For purposes of this subdivision:

31           (A) Any individual who is a member of a crew furnished by a crew

1 leader to perform services in agricultural labor for any other person  
2 shall be treated as an employee of such crew leader if such crew leader  
3 holds a valid certificate of registration under the Migrant and Seasonal  
4 Agricultural Worker Protection Act, as amended, 29 U.S.C. 1801 et seq.;  
5 substantially all the members of such crew operate or maintain tractors,  
6 mechanized harvesting or cropdusting equipment, or any other mechanized  
7 equipment, which is provided by such crew leader; and such individual is  
8 not an employee of such other person within the meaning of any other  
9 provisions of this section; and

10 (B) In case any individual who is furnished by a crew leader to  
11 perform service in agricultural labor for any other person and who is not  
12 treated as an employee of such crew leader under subdivision (A) of this  
13 subdivision, such other person and not the crew leader shall be treated  
14 as the employer of such individual and such other person shall be treated  
15 as having paid cash remuneration to such individual in an amount equal to  
16 the amount of cash remuneration paid to such individual by the crew  
17 leader, either on his or her own behalf or on behalf of such other  
18 person, for the service in agricultural labor performed for such other  
19 person; and

20 (d) Service performed by an individual in domestic service in a  
21 private home, local college club, or local chapter of a college  
22 fraternity or sorority if performed for a person who paid cash  
23 remuneration of one thousand dollars or more in the current calendar year  
24 or the preceding calendar year to individuals employed in such domestic  
25 service in any calendar quarter;

26 (5) Services performed by an individual for wages, including wages  
27 received under a contract of hire, shall be deemed to be employment  
28 unless it is shown to the satisfaction of the commissioner that (a) such  
29 individual has been and will continue to be free from control or  
30 direction over the performance of such services, both under his or her  
31 contract of service and in fact, (b) such service is either outside the

1 usual course of the business for which such service is performed or such  
2 service is performed outside of all the places of business of the  
3 enterprise for which such service is performed, and (c) such individual  
4 is customarily engaged in an independently established trade, occupation,  
5 profession, or business. The provisions of this subdivision are not  
6 intended to be a codification of the common law and shall be considered  
7 complete as written;

8 (6) The term employment shall not include:

9 (a) Agricultural labor, except as provided in subdivision (4)(c) of  
10 this section;

11 (b) Domestic service, except as provided in subdivision (4)(d) of  
12 this section, in a private home, local college club, or local chapter of  
13 a college fraternity or sorority;

14 (c) Service not in the course of the employer's trade or business  
15 performed in any calendar quarter by an employee, unless the cash  
16 remuneration paid for such service is fifty dollars or more and such  
17 service is performed by an individual who is regularly employed by such  
18 employer to perform such service and, for the purposes of this  
19 subdivision, an individual shall be deemed to be regularly employed by an  
20 employer during a calendar quarter only if (i) on each of some twenty-  
21 four days during such quarter such individual performs for such employer  
22 for some portion of the day service not in the course of the employer's  
23 trade or business, or (ii) such individual was regularly employed, as  
24 determined under subdivision (c)(i) of this subdivision, by such employer  
25 in the performance of such service during the preceding calendar quarter;

26 (d) Service performed by an individual in the employ of his or her  
27 son, daughter, or spouse and service performed by a child under the age  
28 of twenty-one in the employ of his or her father or mother;

29 (e) Service performed in the employ of the United States Government  
30 or an instrumentality of the United States immune under the Constitution  
31 of the United States from the contributions imposed by sections 48-648

1 and 48-649 to 48-649.04, except that, to the extent that the Congress of  
2 the United States shall permit states to require any instrumentalities of  
3 the United States to make payments into an unemployment fund under a  
4 state unemployment compensation act, all of the Employment Security Law  
5 shall be applicable to such instrumentalities and to services performed  
6 for such instrumentalities in the same manner, to the same extent, and on  
7 the same terms as to all other employers, individuals, and services,  
8 except that if this state is not certified for any year by the Secretary  
9 of Labor of the United States under section 3304 of the Internal Revenue  
10 Code as defined in section 49-801.01, the payments required of such  
11 instrumentalities with respect to such year shall be refunded by the  
12 commissioner from the fund in the same manner and within the same period  
13 as is provided in section 48-660, with respect to contributions  
14 erroneously collected;

15 (f) Service performed in the employ of this state or any political  
16 subdivision thereof or any instrumentality of any one or more of the  
17 foregoing if such services are performed by an individual in the exercise  
18 of his or her duties: (i) As an elected official; (ii) as a member of the  
19 legislative body or a member of the judiciary of a state or political  
20 subdivision thereof; (iii) as a member of the Army National Guard or Air  
21 National Guard; (iv) as an employee serving on a temporary basis in case  
22 of fire, storm, snow, earthquake, flood, or similar emergency; or (v) as  
23 an election official or election worker if the amount of remuneration  
24 received by the individual during the calendar year for services as an  
25 election official or election worker is less than one thousand dollars;

26 (g) For the purposes of subdivisions (4)(a) and (4)(b) of this  
27 section, service performed:

28 (i) In the employ of (A) a church or convention or association of  
29 churches or (B) an organization which is operated primarily for religious  
30 purposes and which is operated, supervised, controlled, or principally  
31 supported by a church or convention or association of churches;

1 (ii) By a duly ordained, commissioned, or licensed minister of a  
2 church in the exercise of his or her ministry or by a member of a  
3 religious order in the exercise of the duties required by such order;

4 (iii) In a facility conducted for the purpose of carrying out a  
5 program of rehabilitation for an individual whose earning capacity is  
6 impaired by age or physical or mental deficiency or injury, or providing  
7 remunerative work for the individuals who because of their impaired  
8 physical or mental capacity cannot be readily absorbed in the competitive  
9 labor market, by an individual receiving such rehabilitation or  
10 remunerative work;

11 (iv) As part of an unemployment work relief or work-training program  
12 assisted or financed in whole or in part by any federal agency or an  
13 agency of a state or political subdivision thereof, by an individual  
14 receiving such work relief or work training; or

15 (v) By an inmate of a custodial or penal institution;

16 (h) Service with respect to which unemployment compensation is  
17 payable under an unemployment compensation system established by an act  
18 of Congress;

19 (i) Service performed in any calendar quarter in the employ of any  
20 organization exempt from income tax under section 501(a) of the Internal  
21 Revenue Code as defined in section 49-801.01, other than an organization  
22 described in section 401(a) of the Internal Revenue Code as defined in  
23 section 49-801.01, or under section 521 thereof, if the remuneration for  
24 such service is less than fifty dollars;

25 (j) Service performed in the employ of a school, college, or  
26 university, if such service is performed (i) by a student who is  
27 enrolled, regularly attending classes at, and working for such school,  
28 college, or university pursuant to a financial assistance arrangement  
29 with such school, college, or university or (ii) by the spouse of such  
30 student, if such spouse is advised, at the time such spouse commences to  
31 perform such service, that (A) the employment of such spouse to perform

1 such service is provided under a program to provide financial assistance  
2 to such student by such school, college, or university and (B) such  
3 employment will not be covered by any program of unemployment insurance;

4 (k) Service performed as a student nurse in the employ of a hospital  
5 or nurses training school by an individual who is enrolled and is  
6 regularly attending classes in a nurses training school chartered or  
7 approved pursuant to state law; and service performed as an intern in the  
8 employ of a hospital by an individual who has completed a four-year  
9 course in a medical school chartered or approved pursuant to state law;

10 (l) Service performed by an individual as a real estate salesperson,  
11 as an insurance agent, or as an insurance solicitor, if all such service  
12 performed by such individual is performed for remuneration solely by way  
13 of commission;

14 (m) Service performed by an individual under the age of eighteen in  
15 the delivery or distribution of newspapers or shopping news, not  
16 including delivery or distribution to any point for subsequent delivery  
17 or distribution;

18 (n) Service performed by an individual in the sale, delivery, or  
19 distribution of newspapers or magazines under a written contract in which  
20 (i) the individual acknowledges that the individual performing the  
21 service and the service are not covered and (ii) the newspapers and  
22 magazines are sold by him or her at a fixed price with his or her  
23 compensation being based on the retention of the excess of such price  
24 over the amount at which the newspapers or magazines are charged to him  
25 or her, whether or not he or she is guaranteed a minimum amount of  
26 compensation for such service, or is entitled to be credited with the  
27 unsold newspapers or magazines turned back;

28 (o) Service performed by an individual who is enrolled at a  
29 nonprofit or public educational institution which normally maintains a  
30 regular faculty and curriculum and normally has a regularly organized  
31 body of students in attendance at the place where its educational

1 activities are carried on, as a student in a full-time program, taken for  
2 credit at such institution, which combines academic instruction with work  
3 experience, if such service is an integral part of such program, and such  
4 institution has so certified to the employer, except that this  
5 subdivision shall not apply to service performed in a program established  
6 for or on behalf of an employer or a group of employers;

7 (p) Service performed in the employ of a hospital, if such service  
8 is performed by a patient of the hospital;

9 (q) Service performed for a motor carrier, as defined in 49 U.S.C.  
10 13102 or section 75-302, as amended, by a lessor leasing one or more  
11 motor vehicles driven by the lessor or one or more drivers provided by  
12 the lessor under a lease, with the motor carrier as lessee, executed  
13 pursuant to 49 C.F.R. part 376, Title 291, Chapter 3, as amended, of the  
14 rules and regulations of the Public Service Commission, or the rules and  
15 regulations of the Division of Motor Carrier Services. This shall not  
16 preclude the determination of an employment relationship between the  
17 lessor and any personnel provided by the lessor in the conduct of the  
18 service performed for the lessee;

19 (r) Service performed by an individual for a business engaged in  
20 compilation of marketing databases if such service consists only of the  
21 processing of data and is performed in the residence of the individual;

22 (s) Service performed by an individual as a volunteer research  
23 subject who is paid on a per study basis for scientific, medical, or  
24 drug-related testing for any organization other than one described in  
25 section 501(c)(3) of the Internal Revenue Code as defined in section  
26 49-801.01 or any governmental entity;

27 (t) Service performed by a direct seller if:

28 (i) Such person is engaged in sales primarily in person and is:

29 (A) Engaged in the trade or business of selling or soliciting the  
30 sale of consumer products or services to any buyer on a buy-sell basis or  
31 a deposit-commission basis for resale, by the buyer or any other person,

1 in the home or otherwise than in a permanent retail establishment;

2 (B) Engaged in the trade or business of selling or soliciting the  
3 sale of consumer products or services in the home or otherwise than in a  
4 permanent retail establishment; or

5 (C) Engaged in the trade or business of the delivering or  
6 distribution of newspapers or shopping news, including any services  
7 directly related to such trade or business;

8 (ii) Substantially all the remuneration, whether or not paid in  
9 cash, for the performance of the services described in subdivision (t)(i)  
10 of this subdivision is directly related to sales or other output,  
11 including the performance of services, rather than to the number of hours  
12 worked; and

13 (iii) The services performed by the person are performed pursuant to  
14 a written contract between such person and the person for whom the  
15 services are performed and the contract provides that the person will not  
16 be treated as an employee for federal and state tax purposes. Sales by a  
17 person whose business is conducted primarily by telephone or any other  
18 form of electronic sales or solicitation is not service performed by a  
19 direct seller under this subdivision;

20 (u) Service performed by an individual who is a participant in the  
21 National and Community Service State Grant Program, also known as  
22 AmeriCorps, because a participant is not considered an employee of the  
23 organization receiving assistance under the national service laws through  
24 which the participant is engaging in service pursuant to 42 U.S.C.  
25 12511(30)(B); ~~and~~

26 (v) Service performed at a penal or custodial institution by a  
27 person committed to a penal or custodial institution; and

28 (w)(i) Service by a marketplace network contractor if:

29 (A) The marketplace network contractor and marketplace network  
30 platform agree in writing that the marketplace network contractor is an  
31 independent contractor and not an employee of the marketplace network

1 platform;

2 (B) The marketplace network platform does not unilaterally prescribe  
3 specific hours during which the marketplace network contractor must be  
4 available to accept service requests submitted through the marketplace  
5 network platform's digital network;

6 (C) The marketplace network platform does not prohibit the  
7 marketplace network contractor from engaging in outside employment or  
8 performing services through other marketplace network platforms except  
9 while the marketplace network contractor is performing services through  
10 the marketplace network platform's digital network; and

11 (D) The marketplace network platform is not allowed to terminate the  
12 contract of the marketplace network contractor for not accepting a  
13 specific service request.

14 (ii) For purposes of subdivision (6)(w) of this section:

15 (A) Marketplace network contractor means a person to which all of  
16 the following apply: Such person enters a written agreement with a  
17 marketplace network platform to use the marketplace network platform's  
18 digital network to connect with individuals or entities seeking services  
19 offered by the marketplace network contractor; such person performs  
20 services for individuals or entities through a marketplace network  
21 platform's digital network in exchange for compensation or payment; and  
22 such person does not perform services at a physical business location  
23 operated by the marketplace network platform in this state. Marketplace  
24 network contractor does not include a person transporting freight, sealed  
25 or closed envelopes, boxes, parcels, or other similar sealed or closed  
26 containers for compensation; and

27 (B) Marketplace network platform means a person that maintains a  
28 digital network to facilitate services by marketplace network contractors  
29 to individuals or entities seeking those services, and accepts requests  
30 from the public only through the platform's digital network or mobile  
31 application, and not by telephone, facsimile, or in-person at a retail

1 location;

2 (7) If the services performed during one-half or more of any pay  
3 period by an individual for the person employing him or her constitute  
4 employment, all the services of such individual for such period shall be  
5 deemed to be employment, but if the services performed during more than  
6 one-half of any such pay period by an individual for the person employing  
7 him or her do not constitute employment, then none of the services of  
8 such individual for such period shall be deemed to be employment. As used  
9 in this subdivision, the term pay period means a period, of not more than  
10 thirty-one consecutive days, for which a payment of remuneration is  
11 ordinarily made to such individual by the person employing him or her.  
12 This subdivision shall not be applicable with respect to services  
13 performed in a pay period by an individual for the person employing him  
14 or her when any of such service is excepted by subdivision (6)(h) of this  
15 section; and

16 (8) Notwithstanding the foregoing exclusions from the definition of  
17 employment, services shall be deemed to be in employment if with respect  
18 to such services a tax is required to be paid under any federal law  
19 imposing a tax against which credit may be taken for contributions  
20 required to be paid into a state unemployment compensation fund or which  
21 as a condition for full tax credit against the tax imposed by the Federal  
22 Unemployment Tax Act, as amended, is required to be covered under the  
23 Employment Security Law.

24 Sec. 2. Original section 48-604, Reissue Revised Statutes of  
25 Nebraska, is repealed.