LEGISLATURE OF NEBRASKA

ONE HUNDRED EIGHTH LEGISLATURE

SECOND SESSION

LEGISLATIVE BILL 1403

Introduced by Linehan, 39.

Read first time January 17, 2024

Committee: Revenue

- A BILL FOR AN ACT relating to revenue and taxation; to amend sections
 77-908 and 77-3806, Revised Statutes Cumulative Supplement, 2022,
 and sections 77-7103, 77-7104, 77-7105, 77-7106, 77-7107, 77-7108,
 and 77-7109, Revised Statutes Supplement, 2023; to change provisions
 of the Opportunity Scholarships Act and change the use of credits
 under such act; to harmonize provisions; and to repeal the original
 sections.
- B Be it enacted by the people of the State of Nebraska,

1 Section 1. Section 77-908, Revised Statutes Cumulative Supplement,

2 2022, is amended to read:

77-908 Every insurance company organized under the stock, mutual, 3 4 assessment, or reciprocal plan, except fraternal benefit societies, which 5 is transacting business in this state shall, on or before March 1 of each year, pay a tax to the director of one percent of the gross amount of 6 7 direct writing premiums received by it during the preceding calendar year for business done in this state, except that (1) for group sickness and 8 9 accident insurance the rate of such tax shall be five-tenths of one percent and (2) for property and casualty insurance, excluding individual 10 sickness and accident insurance, the rate of such tax shall be one 11 12 percent. A captive insurer authorized under the Captive Insurers Act that is transacting business in this state shall, on or before March 1 of each 13 year, pay to the director a tax of one-fourth of one percent of the gross 14 amount of direct writing premiums received by such insurer during the 15 preceding calendar year for business transacted in the state. The taxable 16 17 premiums shall include premiums paid on the lives of persons residing in this state and premiums paid for risks located in this state whether the 18 19 insurance was written in this state or not, including that portion of a group premium paid which represents the premium for insurance on Nebraska 20 residents or risks located in Nebraska included within the group when the 21 22 number of lives in the group exceeds five hundred. The tax shall also apply to premiums received by domestic companies for insurance written on 23 24 individuals residing outside this state or risks located outside this 25 state if no comparable tax is paid by the direct writing domestic company to any other appropriate taxing authority. Companies whose scheme of 26 27 operation contemplates the return of a portion of premiums policyholders, without such policyholders being claimants under the terms 28 of their policies, may deduct such return premiums or dividends from 29 their gross premiums for the purpose of tax calculations. Any such 30 insurance company shall receive a credit on the tax imposed as provided 31

- 1 in the Community Development Assistance Act, the Nebraska Job Creation
- 2 and Mainstreet Revitalization Act, the New Markets Job Growth Investment
- 3 Act, the Nebraska Higher Blend Tax Credit Act, the Opportunity
- 4 Scholarships Act, and the Affordable Housing Tax Credit Act.
- 5 Sec. 2. Section 77-3806, Revised Statutes Cumulative Supplement,
- 6 2022, is amended to read:
- 7 77-3806 (1) The tax return shall be filed and the total amount of
- 8 the franchise tax shall be due on the fifteenth day of the third month
- 9 after the end of the taxable year. No extension of time to pay the tax
- 10 shall be granted. If the Tax Commissioner determines that the amount of
- 11 tax can be computed from available information filed by the financial
- 12 institutions with either state or federal regulatory agencies, the Tax
- 13 Commissioner may, by regulation, waive the requirement for the financial
- 14 institutions to file returns.
- 15 (2) Sections 77-2714 to 77-27,135 relating to deficiencies,
- 16 penalties, interest, the collection of delinquent amounts, and appeal
- 17 procedures for the tax imposed by section 77-2734.02 shall also apply to
- 18 the tax imposed by section 77-3802. If the filing of a return is waived
- 19 by the Tax Commissioner, the payment of the tax shall be considered the
- 20 filing of a return for purposes of sections 77-2714 to 77-27,135.
- 21 (3) No refund of the tax imposed by section 77-3802 shall be allowed
- 22 unless a claim for such refund is filed within ninety days of the date on
- 23 which (a) the tax is due or was paid, whichever is later, (b) a change is
- 24 made to the amount of deposits or the net financial income of the
- 25 financial institution by a state or federal regulatory agency, or (c) the
- 26 Nebraska Investment Finance Authority issues an eligibility statement to
- 27 the financial institution pursuant to the Affordable Housing Tax Credit
- 28 Act.
- 29 (4) Any such financial institution shall receive a credit on the
- 30 franchise tax as provided under the Affordable Housing Tax Credit Act,
- 31 the Community Development Assistance Act, the Nebraska Higher Blend Tax

- 1 Credit Act, the Nebraska Job Creation and Mainstreet Revitalization Act,
- 2 the Nebraska Property Tax Incentive Act, and the New Markets Job Growth
- 3 Investment Act, and the Opportunity Scholarships Act.
- 4 Sec. 3. Section 77-7103, Revised Statutes Supplement, 2023, is
- 5 amended to read:
- 6 77-7103 For purposes of the Opportunity Scholarships Act:
- 7 (1) Department means the Department of Revenue;
- 8 (2) Education scholarship means a financial grant-in-aid to be used
- 9 to pay the cost to educate an eligible student all or part of the tuition
- 10 and fees for attending a qualified school—and includes any tuition
- 11 grants;
- 12 (3) Eligible student means a resident of Nebraska who:
- 13 (a) Is receiving an education scholarship for the first time and is
- 14 (i) entering kindergarten, sixth grade, or ninth grade in a qualified
- 15 school or (ii) transferring from a public school at which the student was
- 16 enrolled for at least one semester immediately preceding the first
- 17 semester for which the student receives an education scholarship to a
- 18 qualified school and is entering any of grades kindergarten through
- 19 twelve;
- 20 (b) Has previously received an education scholarship and is
- 21 continuing education at a qualified school until such student graduates
- 22 from high school or reaches twenty-one years of age, whichever comes
- 23 first; or
- (c) Is the sibling of a student who is receiving an education
- 25 scholarship and resides in the same household as such student;
- 26 (4) Qualified school means any nongovernmental, privately operated
- 27 elementary or secondary school located in this state that (a) is operated
- 28 not for profit, (b) complies with the antidiscrimination provisions of 42
- 29 U.S.C. 1981 as such section existed on January 1, 2023, (c) complies with
- 30 all health and life safety laws or codes that apply to privately operated
- 31 schools, and (d) fulfills the applicable accreditation or approval

- 1 requirements established by the State Board of Education pursuant to
- 2 section 79-318;
- 3 (5) Scholarship-granting organization means a charitable
- 4 organization in this state that is (a) exempt from federal income
- 5 taxation pursuant to section 501(c)(3) of the Internal Revenue Code of
- 6 1986, as amended, and (b) certified pursuant to section 77-7104 to
- 7 provide tax-credit-supported education scholarships to eligible students
- 8 to assist them in attending qualified schools; and
- 9 (6) Tax credit means a credit that may be used against any income
- 10 tax imposed by the Nebraska Revenue Act of 1967 or any tax imposed
- 11 pursuant to sections 77-907 to 77-918 or 77-3801 to 77-3807.
- 12 (6) Tuition means any amount charged by a qualified school for
- 13 enrollment in its instructional program. Tuition shall not exceed the
- 14 full cost of educating an eligible student at such qualified school.
- 15 Sec. 4. Section 77-7104, Revised Statutes Supplement, 2023, is
- 16 amended to read:
- 17 77-7104 (1) An organization may apply to the department to become
- 18 certified as a scholarship-granting organization under the Opportunity
- 19 Scholarships Act. An organization shall obtain such certification prior
- 20 to providing any education scholarships to eligible students under the
- 21 act. The applicant shall provide the department with sufficient
- 22 information to show:
- 23 (a) That the applicant is exempt from federal income taxation under
- 24 section 501(c)(3) of the Internal Revenue Code of 1986, as amended;
- 25 (b) That the applicant will offer one or more education scholarship
- 26 programs for eligible students;
- 27 (c) That the applicant will be able to comply with the requirements
- 28 of section 77-7110;
- 29 (d) That the applicant will provide education scholarships for
- 30 eligible students without limiting education scholarship availability to
- 31 only one qualified school;

- 1 (e) That the applicant will:
- 2 (i) Give first priority to:
- 3 (A) Eligible students who received an education scholarship from a
- 4 scholarship-granting organization during the previous school year; and
- 5 (B) The sibling of a student who is receiving an education
- 6 scholarship, so long as the sibling resides in the same household as such
- 7 student;
- 8 (ii) Give second priority to:
- 9 (A) Eligible students whose household income levels do not exceed
- 10 one hundred percent of the federal poverty level;
- 11 (B) Eligible students whose application for the enrollment option
- 12 program established in section 79-234 has been denied;
- 13 (C) Eligible students who have an individualized education plan;
- 14 (D) Eligible students who are experiencing bullying, harassment,
- 15 hazing, assault, battery, kidnapping, robbery, sexual offenses, threat or
- 16 intimidation, or fighting at school;
- 17 (E) Eligible students who are in foster care; and
- 18 (F) Eligible students who are in a family with a parent or guardian
- 19 actively serving in a branch of the armed forces of the United States or
- 20 in the National Guard, or whose parent or guardian was killed serving in
- 21 the line of duty;
- 22 (iii) Give third priority to eligible students whose household
- 23 income levels exceed one hundred percent of the federal poverty level but
- 24 do not exceed one hundred eighty-five percent of the federal poverty
- 25 level;
- 26 (iv) Give fourth priority to eligible students whose household
- 27 income levels exceed one hundred eighty-five percent of the federal
- 28 poverty level but do not exceed two hundred thirteen percent of the
- 29 federal poverty level; and
- 30 (v) Give fifth priority to eligible students whose household income
- 31 levels exceed two hundred thirteen percent of the federal poverty level

- 1 but do not exceed three hundred percent of the income indicated in the
- 2 income eligibility guidelines for reduced price meals under the National
- 3 School Lunch Program in 7 C.F.R. part 210;
- 4 (f) That the applicant will limit the maximum scholarship amount
- 5 awarded to any student to the cost <u>necessary to educate the eligible</u>
- 6 student of tuition and fees at the qualified school such student attends;
- 7 and
- 8 (g) That the applicant will limit scholarship amounts awarded to
- 9 students in a manner that assures that the average of the scholarship
- 10 amounts awarded per student does not exceed seventy-five percent of the
- 11 statewide average general fund operating expenditures per formula student
- 12 for the most recently available complete data year as such terms are
- 13 defined in section 79-1003.
- 14 (2) If the applicant meets the requirements of this section, the
- 15 department shall certify it as a scholarship-granting organization for
- 16 tax-credit purposes under the Opportunity Scholarships Act. Such
- 17 certification is subject to revocation by the department if the
- 18 scholarship-granting organization subsequently fails to fulfill the
- 19 requirements of this section or section 77-7110.
- Sec. 5. Section 77-7105, Revised Statutes Supplement, 2023, is
- 21 amended to read:
- 22 77-7105 (1) An individual taxpayer who makes one or more cash
- 23 contributions to one or more scholarship-granting organizations during a
- 24 tax year shall be eligible for a tax credit against the income tax due
- 25 under the Nebraska Revenue Act of 1967. Except as otherwise provided in
- 26 the Opportunity Scholarships Act, the amount of the tax credit shall be
- 27 equal to whichever of the following amounts is the lowest: (a) The total
- 28 amount of such contributions made during the tax year; (b) fifty percent
- 29 of the income tax liability of such taxpayer for the tax year; or (c) one
- 30 hundred thousand dollars. A taxpayer may only claim a <u>tax</u>credit pursuant
- 31 to this section for the portion of the contribution that was not claimed

- 1 as a charitable contribution under the Internal Revenue Code.
- 2 (2) Taxpayers who are married but file separate returns for a tax
- 3 year in which they could have filed a joint return may each claim only
- 4 one-half of the tax credit that would otherwise have been allowed for a
- 5 joint return.
- 6 (3) The tax credit allowed under this section shall be a
- 7 nonrefundable credit. Any amount of the <u>tax</u> credit that is unused may be
- 8 carried forward and applied against the taxpayer's income tax liability
- 9 for the next five years immediately following the tax year in which the
- 10 tax_credit is first allowed. The tax credit cannot be carried back.
- 11 (4) The taxpayer may not designate all or any part of the
- 12 contribution to a scholarship-granting organization for the benefit of
- 13 any eligible student specifically identified by the taxpayer.
- 14 (5) The tax credit allowed under this section is subject to section
- 15 77-7109.
- Sec. 6. Section 77-7106, Revised Statutes Supplement, 2023, is
- 17 amended to read:
- 18 77-7106 (1) Any partnership, limited liability company, or
- 19 corporation having an election in effect under subchapter S of the
- 20 Internal Revenue Code of 1986, as amended, that is carrying on any trade
- 21 or business for which deductions would be allowed under section 162 of
- 22 the Internal Revenue Code of 1986, as amended, or is carrying on any
- 23 rental activity and that makes one or more cash contributions to one or
- 24 more scholarship-granting organizations during a tax year shall be
- 25 eligible for a tax credit against the income tax due under the Nebraska
- 26 Revenue Act of 1967. Except as otherwise provided in the Opportunity
- 27 Scholarships Act, the amount of the <u>tax</u>credit shall be equal to
- 28 whichever of the following amounts is the lowest: (a) The total amount of
- 29 such contributions made during the tax year; (b) fifty percent of the
- 30 income tax liability of such taxpayer for the tax year; or (c) one
- 31 hundred thousand dollars. A taxpayer may only claim a tax credit pursuant

- 1 to this section for the portion of the contribution that was not claimed
- 2 as a charitable contribution under the Internal Revenue Code. The tax
- 3 credit shall be attributed to each partner, member, or shareholder in the
- 4 same proportion used to report the partnership's, limited liability
- 5 company's, or subchapter S corporation's income or loss for income tax
- 6 purposes.
- 7 (2) The tax credit allowed under this section shall be a
- 8 nonrefundable credit. Any amount of the tax credit that is unused may be
- 9 carried forward and applied against the taxpayer's income tax liability
- 10 for the next five years immediately following the tax year in which the
- 11 <u>tax</u> credit is first allowed. The tax credit cannot be carried back.
- 12 (3) The taxpayer may not designate all or any part of the
- 13 contribution to a scholarship-granting organization for the benefit of
- 14 any eligible student specifically identified by the taxpayer.
- 15 (4) The tax credit allowed under this section is subject to section
- 16 77-7109.
- 17 Sec. 7. Section 77-7107, Revised Statutes Supplement, 2023, is
- 18 amended to read:
- 19 77-7107 (1) An estate or trust which makes one or more cash
- 20 contributions to one or more scholarship-granting organizations during a
- 21 tax year shall be eligible for a tax credit against the income tax due
- 22 under the Nebraska Revenue Act of 1967. Except as otherwise provided in
- 23 the Opportunity Scholarships Act, the amount of the tax credit shall be
- 24 equal to whichever of the following amounts is the lowest: (a) The total
- 25 amount of such contributions made during the tax year; (b) fifty percent
- 26 of the income tax liability of such taxpayer for the tax year; or (c) one
- 27 million dollars. A taxpayer may only claim a <u>tax</u>credit pursuant to this
- 28 section for the portion of the contribution that was not claimed as a
- 29 charitable contribution under the Internal Revenue Code. Any <u>tax</u>credit
- 30 not used by the estate or trust may be attributed to each beneficiary of
- 31 the estate or trust in the same proportion used to report the

- 1 beneficiary's income from the estate or trust for income tax purposes.
- 2 (2) The tax credit allowed under this section shall be a
- 3 nonrefundable credit. Any amount of the tax credit that is unused may be
- 4 carried forward and applied against the taxpayer's income tax liability
- 5 for the next five years immediately following the tax year in which the
- 6 tax credit is first allowed. The tax credit cannot be carried back.
- 7 (3) The taxpayer may not designate all or any part of the
- 8 contribution to a scholarship-granting organization for the benefit of
- 9 any eligible student specifically identified by the taxpayer.
- 10 (4) The tax credit allowed under this section is subject to section
- 11 77-7109.
- 12 Sec. 8. Section 77-7108, Revised Statutes Supplement, 2023, is
- 13 amended to read:
- 14 77-7108 (1) A corporate taxpayer as defined in section 77-2734.04
- 15 which makes one or more cash contributions to one or more scholarship-
- 16 granting organizations during a tax year shall be eligible for a <u>tax</u>
- 17 credit against the income tax due under the Nebraska Revenue Act of 1967.
- 18 Except as otherwise provided in the Opportunity Scholarships Act, the
- 19 amount of the <u>tax</u>credit shall be equal to whichever of the following
- 20 amounts is the lowest: (a) The total amount of such contributions made
- 21 during the tax year; (b) fifty percent of the income tax liability of
- 22 such taxpayer for the tax year; or (c) one hundred thousand dollars. A
- 23 taxpayer may only claim a tax credit pursuant to this section for the
- 24 portion of the contribution that was not claimed as a charitable
- 25 contribution under the Internal Revenue Code.
- 26 (2) The tax credit allowed under this section shall be a
- 27 nonrefundable credit. Any amount of the tax credit that is unused may be
- 28 carried forward and applied against the taxpayer's income tax liability
- 29 for the next five years immediately following the tax year in which the
- 30 tax credit is first allowed. The tax credit cannot be carried back.
- 31 (3) The taxpayer may not designate all or any part of the

- 1 contribution to a scholarship-granting organization for the benefit of
- 2 any eligible student specifically identified by the taxpayer.
- 3 (4) The tax credit allowed under this section is subject to section
- 4 77-7109.
- 5 Sec. 9. Section 77-7109, Revised Statutes Supplement, 2023, is
- 6 amended to read:
- 7 77-7109 (1) Prior to making a contribution to a scholarship-granting
- 8 organization, any taxpayer desiring to claim a tax credit under the
- 9 Opportunity Scholarships Act shall notify the scholarship-granting
- 10 organization of the taxpayer's intent to make a contribution and the
- 11 amount to be claimed as a tax credit. Upon receiving each such
- 12 notification, the scholarship-granting organization shall notify the
- 13 department of the intended tax credit amount. If the department
- 14 determines that the intended tax credit amount in the notification would
- 15 exceed the limit specified in subsection (3) of this section, the
- 16 department shall notify the scholarship-granting organization of its
- 17 determination within thirty days after receipt of the notification. The
- 18 scholarship-granting organization shall then promptly notify the taxpayer
- 19 of the department's determination that the intended tax credit amount in
- 20 the notification is not available. If an amount less than the amount
- 21 indicated in the notification is available for a tax credit, the
- 22 department shall notify the scholarship-granting organization of the
- 23 available amount and the scholarship-granting organization shall notify
- 24 the taxpayer of the available amount within three business days.
- 25 (2) In order to be allowed a tax credit as provided by the act, the
- 26 taxpayer shall make its contribution between thirty-one and sixty days
- 27 after notifying the scholarship-granting organization of the taxpayer's
- 28 intent to make a contribution. If the scholarship-granting organization
- 29 does not receive the contribution within the required time period, it
- 30 shall notify the department of such fact and the department shall no
- 31 longer include such amount when calculating whether the limit prescribed

- 1 in subsection (3) of this section has been exceeded. If the scholarship-
- 2 granting organization receives the contribution within the required time
- 3 period, it shall provide the taxpayer with a receipt for the
- 4 contribution. The receipt shall show the name and address of the
- 5 scholarship-granting organization, the date the scholarship-granting
- 6 organization was certified by the department in accordance with section
- 7 77-7104, the name, address, and, if available, tax identification number
- 8 of the taxpayer making the contribution, the amount of the contribution,
- 9 and the date the contribution was received.
- 10 (3) The department shall consider notifications regarding intended tax credit amounts in the order in which they are received to ascertain 11 whether the intended tax credit amounts are within the annual limit 12 provided in this subsection. The annual limit on the total amount of tax 13 credits for calendar years 2024, 2025, and 2026 shall be twenty-five 14 million dollars. The annual limit on the total amount of tax credits for 15 calendar year 2027 and each calendar year thereafter shall be calculated 16 17 by taking the annual limit from the prior calendar year and then multiplying such amount by (a) one hundred twenty-five percent if the 18 19 intended tax credit amounts in the prior calendar year exceeded ninety percent of the annual limit applicable to that calendar year or (b) one 20 hundred percent if the intended tax credit amounts in the prior calendar 21 year did not exceed ninety percent of the annual limit applicable to that 22 23 calendar year. The annual limit may be increased as provided in this 24 subsection until it reaches one hundred million dollars. Thereafter, no 25 further increases shall be allowed.
- 26 (4) The State Department of Education and the Department of Revenue 27 shall publish on their respective websites information identifying the 28 annual limit when it is increased pursuant to subsection (3) of this 29 section.
- 30 (5) Once <u>tax</u> credits have reached the designated annual limit for 31 any calendar year, no additional <u>tax</u> credits shall be allowed for such

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1 calendar year. <u>Tax credits</u> Credits shall be prorated among the

- 2 notifications received on the day the annual limit is exceeded.
- 3 Sec. 10. Original sections 77-908 and 77-3806, Revised Statutes
- 4 Cumulative Supplement, 2022, and sections 77-7103, 77-7104, 77-7105,
- 5 77-7106, 77-7107, 77-7108, and 77-7109, Revised Statutes Supplement,
- 6 2023, are repealed.