LEGISLATURE OF NEBRASKA
ONE HUNDRED EIGHTH LEGISLATURE
SECOND SESSION

LEGISLATIVE BILL 1375

Introduced by Lowe, 37; at the request of the Governor.
Read first time January 17, 2024

Committee: Government, Military and Veterans Affairs

A BILL FOR AN ACT relating to county government; to amend section 23-114.01, Reissue Revised Statutes of Nebraska; to change powers and duties of a county planning commission; to change provisions relating to granting, denying, or applying for a conditional use permit or special exception as prescribed; to harmonize provisions; and to repeal the original section.

Be it enacted by the people of the State of Nebraska,
Section 1. Section 23-114.01, Reissue Revised Statutes of Nebraska, is amended to read:

23-114.01 (1) In order to avail itself of the powers conferred by section 23-114, the county board shall appoint a planning commission to be known as the county planning commission. The members of the commission shall be residents of the county to be planned and shall be appointed with due consideration to geographical and population factors. Since the primary focus of concern and control in county planning and land-use regulatory programs is the unincorporated area, a majority of the members of the commission shall be residents of unincorporated areas, except that this requirement shall not apply to joint planning commissions. Members of the commission shall hold no county or municipal office, except that a member may also be a member of a city, village, or other type of planning commission. The term of each member shall be three years, except that approximately one-third of the members of the first commission shall serve for terms of one year, one-third for terms of two years, and one-third for terms of three years. All members shall hold office until their successors are appointed. Members of the commission may be removed by a majority vote of the county board for inefficiency, neglect of duty, or malfeasance in office or other good and sufficient cause upon written charges being filed with the county board and after a public hearing has been held regarding such charges. Vacancies occurring otherwise than through the expiration of terms shall be filled for the unexpired terms by individuals appointed by the county board. Members of the commission shall be compensated for their actual and necessary expenses incurred in connection with their duties in an amount to be fixed by the county board. Reimbursement for mileage shall be made at the rate provided in section 81-1176. Each county board may provide a per diem payment for members of the commission of not to exceed fifteen dollars for each day that each such member attends meetings of the commission or is engaged in matters concerning the commission, but no member shall receive more than
one thousand dollars in any one year. Such per diem payments shall be in
addition to and separate from compensation for expenses.

(2) The commission shall prepare and adopt as its policy
statement a comprehensive development plan and such implemental means as
a capital improvement program, subdivision regulations, building codes,
and a zoning resolution. (b) shall consult with and advise public
officials and agencies, public utilities, civic organizations,
educational institutions, and citizens relating to the promulgation of
implemental programs. (c) may delegate authority to any of the groups
named in subdivision (b) of this subsection to conduct studies and make
surveys for the commission and (d) shall make preliminary reports on
its findings and accept written public comment before submitting its final reports. The county board shall not hold its
public meetings or take action on matters relating to the comprehensive
development plan, capital improvements, building codes, subdivision
development, or zoning until it has received the recommendations of the
commission.

(3)(a) The commission may, with the consent of the governing
body, in its own name and enter into contracts with
public or private bodies, receive contributions, bequests, gifts,
or grants of funds from public or private sources, expend the
funds appropriated to it by the county board, employ agents and
employees and acquire, hold, and dispose of property.

(b) The commission may, on its own authority make
arrangements consistent with its program. (ii) conduct or sponsor
special studies or planning work for any public body or appropriate
agency, and (iii) receive grants, remuneration, or reimbursement for
such studies or work; and at its public hearings, summon witnesses,
administer oaths, and compel the giving of testimony.

(4)(a) The In all counties in the state, the county planning
commission may grant conditional uses or special exceptions to property
owners for the use of their property if the county board of commissioners or supervisors has officially and generally authorized the commission to exercise such powers and has approved the standards and procedures the commission adopted for equitably and judiciously granting such conditional uses or special exceptions. The granting of a conditional use permit or special exception shall only allow property owners to put their property to a special use if it is among those uses specifically identified in the county zoning regulations as classifications of uses which may require special conditions or requirements to be met by the owners before a use permit or building permit is authorized.

(b) The applicant for a conditional use permit or special exception for a livestock operation specifically identified in the county zoning regulations as a classification of use which may require special conditions or requirements to be met within an area of a county zoned for agricultural use may request a determination of the special conditions or requirements to be imposed by the county planning commission or by the county board of commissioners or supervisors if the board has not authorized the commission to exercise such authority. Upon request the commission or county board shall issue such determination of the special conditions or requirements to be imposed in a timely manner. Such special conditions or requirements to be imposed may include, but are not limited to, the submission of information that may be separately provided to state or federal agencies in applying to obtain the applicable state and federal permits, except that the granting of a conditional use permit or special exception by the commission or county board shall be based solely on county zoning regulations and not on rules and regulations of such state and federal agencies, including, but not limited to, rules and regulations governing water quality. Nothing in this subdivision shall be construed to relieve the applicant from complying with applicable rules and regulations of any state or federal agency or with any applicable state or federal permit requirements.
(c) The commission or the county board may request and review, prior to making a determination of the special conditions or requirements to be imposed, reasonable information relevant to the conditional use or special exception. If a determination of the special conditions or requirements to be imposed has been made, final permit approval may be withheld subject only to a final review by the commission or county board to determine whether there is a substantial change in the applicant's proposed use of the property upon which the determination was based and that the applicant has met, or will meet, the special conditions or requirements imposed in the determination. If the commission or county board determines that the applicant has met or will meet such special conditions or requirements, the application shall be approved and the conditional use permit or special exception shall be granted.

(d) For purposes of this subsection section, substantial change shall include any significant alteration in the original application including a significant change in the design or location of buildings or facilities, in waste disposal methods or facilities, or in capacity.

(5) The power to grant conditional uses or special exceptions as set forth in subsection (4) of this section shall be the exclusive authority of the commission, except that the county board of commissioners or supervisors may choose to retain for itself the power to grant conditional uses or special exceptions for those classifications of uses specified in the county zoning regulations. The county board of commissioners or supervisors may exercise such power if it has formally adopted standards and procedures for granting such conditional uses or special exceptions in a manner that is equitable and which will promote the public interest. In any county other than a county in which is located a city of the primary class, an appeal of a decision by the county planning commission or county board of commissioners or supervisors regarding a conditional use or special exception shall be made to the district court. In any county in which is located a city of
the primary class, an appeal of a decision by the county planning commission regarding a conditional use or special exception shall be made to the county board of commissioners or supervisors, and an appeal of a decision by the county board of commissioners or supervisors regarding a conditional use or special exception shall be made to the district court.

(6) Whenever a county planning commission or county board is authorized to grant conditional uses or special exceptions pursuant to subsection (4) or (5) of this section, the planning commission or county board shall, with its decision to grant or deny a conditional use permit or special exception, issue a statement of factual findings arising from the record of proceedings that support the granting or denial of the conditional use permit or special exception. If a county planning commission's role is advisory to the county board, the county planning commission shall submit such statement with its recommendation to the county board as to whether to approve or deny a conditional use permit or special exception. Not later than ninety days after receiving a complete application, the commission or county board shall decide to grant or deny a conditional use permit or special exception. If no such decision is made within such timeframe, the application shall be deemed approved and the commission or county board shall grant the conditional use permit or special exception.

(7) A commission or county board shall not require an applicant for a conditional use permit or special exception to apply for or obtain any other permit from a federal, state, or local agency as a condition for granting such conditional use permit or special exception. The granting of a conditional use permit or special exception by a commission or county board shall not relieve the applicant of any requirement to obtain other necessary permits from any federal, state, or local agency.

Sec. 2. Original section 23-114.01, Reissue Revised Statutes of Nebraska, is repealed.