PREPARED BY: DATE PREPARED: PHONE: Shelly Glaser February 03, 2023 402-471-0052

**LB 683** 

Revision: 00

# **FISCAL NOTE**

## **LEGISLATIVE FISCAL ANALYST ESTIMATE**

ESTIMATE OF FISCAL IMPACT – STATE AGENCIES (See narrative for political subdivision estimates)					
	FY 2023-24		FY 2024-25		
	EXPENDITURES	REVENUE	EXPENDITURES	REVENUE	
GENERAL FUNDS					
CASH FUNDS	1,780,378		1,692,973		
FEDERAL FUNDS		1,780,378		1,692,973	
OTHER FUNDS					
TOTAL FUNDS	1,780,378	1,780,378	1,692,973	1,692,973	

Any Fiscal Notes received from state agencies and political subdivisions are attached following the Legislative Fiscal Analyst Estimate.

LB683 states the Legislature's intent to ensure all funding for broadband (federal, state, and local) be leveraged strategically ensuring Nebraskans have access to affordable and reliable broadband by January 1, 2028. LB683 also establishes a new Nebraska Broadband Office, along with a new position the Director of Broadband. The Nebraska Broadband Office would administratively be under the Nebraska Department of Transportation, and be housed within. The Director of Broadband shall be appointed by the Governor and serve at the pleasure of the Governor. The Director of Broadband will be subject to Legislative confirmation. The Nebraska Broadband Office would collaboratively develop a strategic broadband plan to maximize public and private resources. This new office would also, provide policy direction on using state and federal funding for broadband infrastructure, operation and maintenance. The new office would be an advocate on broadband issues at the federal level including the accuracy of federal mapping and speed data. In addition, this office shall provide coordination, education, resources, and assistance to libraries, schools, and the public. LB683 amends the current law, to allow for the new Nebraska Broadband Office to take over the responsibility of developing and maintaining the Nebraska State Broadband Map from the Nebraska Public Service Commission.

### Expenditures:

The Nebraska Public Service Commission (NPSC) has indicated they have already worked to identify a vendor for the development of the Nebraska State Broadband Map, and excepts to have a signed contract by late January/early February. As such, if this contract is terminated early, there would likely be a prorated amount (based on the work performed and the timing of the contract termination) which would be charged by the vendor for early contract termination. As this amount is indeterminate at this time, it is not accounted for in the boxes above.

The Nebraska Department of Transportation (NDOT) is estimating if LB683 were to pass as written, the newly formed Nebraska Broadband Office would incur expenses for ten FTEs, plus all associated salary, benefits, and operating expenses (such as training, computers, phones, IT support, etc.) for the setup of these 10 new employees in FY2023-24. Then in FY2024-25, NDOT is projecting a 5% salary increase. The combined salary and benefits would be \$1,115,921 in the first year of the biennium, and \$1,137,973 in the second year. Additionally, NDOT is approximating the new Nebraska Broadband Office would have travel costs associated with statewide meetings and coordination of around \$14,457 in FY2023-24 and \$5,000 in FY2024-25. Next, there is an anticipated outlay related to the hiring of a consultant to aid in the drafting of a strategic five-year broadband action plan (which is a requirement of the Infrastructure Investment and Jobs Act), at a cost of \$300,000 in FY2023-24 and \$200,000 in FY2024-25. Finally, NDOT is presuming a contractor would be utilized to help create an official Nebraska location fabric broadband access map, at an estimated price of \$300,000 in both FY2023-24 and FY2024-25. This brings the total cash fund expenditures estimated by NDOT to be incurred by the new Nebraska Broadband Office to \$1,780,378 in FY2023-24 and \$1,692,973 in FY2024-25.

#### Revenues:

The Broadband Equity Access Deployment Program (BEAD) is a reimbursement program. Thus, the NDOT would seek full federal reimbursement of these initial expenses incurred from the National Telecommunications and Information Administration (NTIA) of \$1,780,378 in FY2023–24 and \$1,692,973 in FY2024–25.

There is no basis to disagree with the NDOT estimate, as it appears reasonable given the assumptions used.

There is no basis to disagree with the impact of contractual obligations to NPSC. However, we would also anticipate a reduction in federal funding from the BEAD program, along with a likely reduction in FTEs if LB683 were to pass. This reduction in federal funding and reduction in expenditures could offset NDOT's projected increases in federal funding and expenditures. If the NPSC amends their fiscal note, we would revise our fiscal note to reflect any new information received.

LB <sup>(1)</sup> 683				FISCAL NOTE		
State Agency OR Political Subdivision Name: (2)		Nebraska Departm				
Prepared by: (3) Jenessa Boynton		Date Prepared: (4)	1/30/23 Phone	e: <sup>(5)</sup> 402-479-4691		
ESTIMATE PROVIDED BY STATE AGENCY OR POLITICAL SUBDIVISION						
		2023-24 F		2024-25		
	EXPENDITURES	REVENUE	EXPENDITURES	REVENUE		
GENERAL FUNDS						
CASH FUNDS	1,780,378		1,692,973			
FEDERAL FUNDS		1,780,378		1,692,973		
OTHER FUNDS						
TOTAL FUNDS	1,780,378	1,780,378	1,692,973	1,692,973		

### **Explanation of Estimate:**

LB 683 states it is the intent of the Legislature to ensure that all federal, state, and local government funding for broadband infrastructure and services in Nebraska be leveraged strategically to ensure that all Nebraskans have access to affordable, reliable broadband services before January 1, 2028. To accomplish this intent, the Nebraska Broadband office is created. The office shall be headed by the Director of Broadband and appointed by and serve at the pleasure of the Governor with the approval of a majority of the Legislature. For administrative and budgetary purposes, the Nebraska Broadband Office shall be located in the Department of Transportation (NDOT). All administrative and budgetary decisions for the Nebraska Broadband Office shall be made by the Director of Broadband. The bill also provides the duties of the Nebraska Broadband Office some of which have been shifted from the Public Service Commission.

To administer and utilize all governmental funding for Nebraska broadband projects ten additional full-time employees (FTEs) will be required. In FY2024 - 25, the estimated salaries for the ten FTEs includes a five percent increase over the FY2023 -24 base salary. Operating expenses, such as computer, phone, IT site support, printing, postage, training, etc. will be incurred for the ten additional FTEs and is estimated at \$5,000/year per FTE. As needed, NDOT staff will assist the Nebraska Broadband office with administration and budgetary items.

Travel across the state of Nebraska will be required to meet the outreach and local coordination requirements of the Broadband Equity Access Deployment (BEAD) program. It is anticipated three employees located in Lincoln will hold meetings in twenty-two locations across the State two times during FY2023 – 24. Three of the meetings will require one overnight stay. Travel cost includes estimates for vehicle transportation, lodging, and meals. Ongoing coordination with applicants is expected to continue through the period of performance resulting in approximately \$5,000 in travel cost for FY2024 – 25.

To draft the strategic five-year broadband action plan as required by the Infrastructure Investment and Jobs Act, the department will work with a consultant. The estimated cost of the consultant is \$300,000 in FY2023-24 and \$200,000 in FY2024-25.

If LB 683 passes, the creation and maintenance of an official Nebraska location fabric broadband access map will transition from the Public Service Commission to the Nebraska Broadband Office. The access map would be created with the assistance of a contractor. The estimated cost of the contract is \$300,000 in FY2023 – 24 and \$300,000 in FY2024 – 25.

The BEAD program is a reimbursement program. All expenses will be incurred by NDOT initially with a request for reimbursement to follow from the National Telecommunications and Information Administration (NTIA).

BREAKDOWN BY MAJOR OBJECTS OF EXPENDITURE

T) 1	<b>.</b>
Personal	Services:

	NUMBER OF	F POSITIONS	2023-24	2024-25
POSITION TITLE	<u>23-24</u>	<u>24-25</u>	<b>EXPENDITURES</b>	<b>EXPENDITURES</b>
Director of Broadband	1	1	125,000	131,250
Deputy Director	1	1	85,000	89,250
Auditor Senior	1	1	53,267	55,930
Program Manager	1	1	65,000	68,250
Outreach Coordinator	1	1	80,000	84,000
Legal Counsel	1	1	85,000	89,250
Federal Aid Administrator III	1	1	60,000	63,000
Technical Support	2	2	165,000	173,250
Administrative Specialist	1	1	50,000	52,500
Benefits			347,654	331,293
Operating	•		650,000	550,000
Travel			14,457	5,000
Capital outlay	•			
Aid				
Capital improvements	·•			
TOTAL			1,780,378	1,692,973

<b>LB</b> <sup>(1)</sup> 683				FISCAL NOTE	
State Agency OR Political Subdivision Name: (2)		Nebraska Public Service Commission			
Prepared by: (3)	Laurie Casados	Date Prepared: (4)	1/25/2023 Phone	e: (5) <u>402-471-0252</u>	
	ESTIMATE PRO	VIDED BY STATE AGE	NCY OR POLITICAL SUBD	IVISION	
	F	Y 2023-24	FY 2	<u>8024-25</u>	
	EXPENDITURE		EXPENDITURES	REVENUE	
GENERAL FUN	DS	_			
CASH FUNDS					
FEDERAL FUN	DS				
OTHER FUNDS	<u> </u>				
TOTAL FUNDS	0	0	0	0	
Explanation of E	Estimate:				
need to be paid	d back by the vendor sh sed on the date of termi	ould the bill pass in its nation and the nature o	present form. The prorate of the contractual work per	ed amount would be	
Personal Service	-	WN BY MAJOR OBJECT	IS OF EXPENDITURE		
		NUMBER OF POSITION  23-24  24-25	S 2023-24 EXPENDITURES	2024-25 EXPENDITURES	
Benefits					
Operating					
Travel					
-					
	ments				
TOTAL			0	0	

TOTAL.....

<b>LB</b> <sup>(1)</sup> 683			<b>FISCAL NOTE</b>		
State Agency OR Political Subdivision Name: (2	•	Department of Administrative Services – Office of the Chief Information Officer (DAS-OCIO)			
Prepared by: (3) Noah Finlan	Date Prepared: <sup>(4)</sup>	2/1/2023 Phone:	402-471-4385		
ESTIMATE PRO	VIDED BY STATE AGEN	ICY OR POLITICAL SUBDIV	ISION		
F	Y 2023-24	FY 20	94_95		
<u>EXPENDITURE</u>		EXPENDITURES	REVENUE		
GENERAL FUNDS					
CASH FUNDS					
FEDERAL FUNDS REVOLVING FUNDS					
TOTAL FUNDS					
Explanation of Estimate:					
_					
LB 683 would establish the Nebraska I	Broadband Office within	the Nebraska Department	of Transportation.		
The Department of Administrative Serv 683 has no fiscal impact to DAS-OCIO legislation would be incurred by the Ne	as any goods or service	es needed to carry out the p Fransportation.			
Personal Services:	WN BI MAJOR OBJECT	S OF EATENDITURE			
POSITION TITLE	NUMBER OF POSITIONS  23-24  24-25	S 2023-24 EXPENDITURES	2024-25 EXPENDITURES		
Benefits					
Operating					
Travel					
Capital outlay					
Aid					
Capital improvements					