PREPARED BY: DATE PREPARED: PHONE: Bill Biven, Jr. March 10, 2023 402-471-0054

LB 518

Revision: 00

FISCAL NOTE

LEGISLATIVE FISCAL ANALYST ESTIMATE

ESTIMATE OF FISCAL IMPACT – STATE AGENCIES (See narrative for political subdivision estimates)								
	FY 202	23-24	FY 20	24-25				
	EXPENDITURES	REVENUE	EXPENDITURES REVENUE					
GENERAL FUNDS	See below	See below	See below	See below				
CASH FUNDS	See below	See below	See below	See below				
FEDERAL FUNDS								
OTHER FUNDS								
TOTAL FUNDS	See below	See below	See below	See below				

Any Fiscal Notes received from state agencies and political subdivisions are attached following the Legislative Fiscal Analyst Estimate.

LB518 amends & revises several sections to adopt the Reducing Education Risk Factors & Property Tax Relief Act, changes the distribution of certain tax proceeds, & creates the Reducing Education Risk Factors & Property Tax Relief Aid Trust Fund under the Tax Equity & Educational Opportunities Support Act (TEEOSA).

LB518 makes the following changes to the seventy-five percent:

FUND:	Current Law:	LB518:
Compulsive Gamblers Assistance Fund	2.5%	2.5%
General Fund	2.5%	2.5%
Property Tax Credit Cash Fund	70%	35%
Reducing Education Risk Factors & Property Tax Relief Aid Trust Fund	0%	35%

Every year beginning in 2023, the Department of Revenue will certify to the State Treasurer the amount of credits that remain unclaimed under the Nebraska Property Tax Incentive Act for the tax year completed two years prior. The State Treasurer will transfer that amount from the General Fund to the Reducing Education Risk Factors & Property Tax Relief Aid Trust Fund.

The State Treasurer will disburse money from the Reducing Education Risk Factors & Property Tax Relief Aid Trust Fund to the Nebraska Department of Education (NDE) monthly as appropriated by the Legislature to provide reducing education risk factors & property tax relief aid. Any excess money in the fund will be reserved for future payments of reducing education risk factors & property tax relief aid.

TECHNICAL NOTE:

The look back period in the bill is three years. The Department of Revenue notes that taxpayers can claim the tax credit until three years after the filing of the initial credit. For example: a taxpayer can claim the property tax credit for tax year 2020 until April 15, 2024. As such, the amount credited to the cash fund is certified before the amount of unclaimed credits is a final number, & as a result, there will be an ongoing loss of General Fund revenue if taxpayers claim the credit after the transfer amount is certified.

EXPENDITURES:

NDE estimates the need for an additional FTE to curate the evidence-based practices to reduce risk factors, support schools in implementation, & monitor the use of funds. For FY2023-24, the FTE has a salary/benefits expenses of \$117,535, operating expenses of \$12,120, & travel expenses of \$9,452. For FY2024-25, the FTE has a salary/benefits expenses of \$119,983, operating expenses of \$8,408, & travel expenses of \$9,736.

REVENUES:

The Nebraska Department of Revenue estimates that the Reducing Education Risk Factors & Property Tax Relief Aid Trust Fund will create a transfer from the General Fund to Cash Funds of \$110,156,000 for FY23-24 & indeterminable for the years following.

By transferring the unclaimed credits to the Reducing Education Risk Factors & Property Tax Relief Aid Trust Fund, there will be a loss in the Nebraska Property Tax Credit Cash Fund.

	ADMINISTRATIVE SERVICES STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSE						
LB:	LB: 518 AM: AGENCY/POLT. SUB: Nebraska Department of Education						
REVIEWED BY: Gary Bush DATE: 2/8/23 PHONE: (402) 471				PHONE: (402) 471-4161			
	COMMENTS: No basis to disagree with the fiscal impact provided by the agency. The impact to the TEEOSA aid formula is likely to be significate and is unlikely to provide any tax relief.						

ADMINISTRATIVE SERVICES STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSE						
LB: 518 AM: AGENCY/POLT. SUB: Department of Revenue						
REVIEWED BY: Gary Bush DATE: 3/2/23 PHONE: (402) 471-4161						
COMMENTS: No basis to disagree with the estimate provided by the agency.						

ADMINISTRATIVE SERVICES STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSE						
LB: 518 AM: AGENCY/POLT. SUB: Treasurer						
REVI	EWED BY:	Gary Bush	DATE:	2/1/23	PHONE: (402) 471-4161	
COMMENTS: Agree with the estimate provided by the agency.						

LB ⁽¹⁾ 518				FISCAL NOTE		
State Agency OR Politic	cal Subdivision Name: (2)	NE Dept of Education				
Prepared by: (3) Bry	ce Wilson/Kevin Lyons	Date Prepared: ⁽⁴⁾	1-24-2023 Pho	one: (5) 402-471-4320		
	ESTIMATE PROVID	DED BY STATE AGEN	ICY OR POLITICAL SUI	BDIVISION		
	FY 20	023-24	F	Y 2024-25		
	EXPENDITURES	REVENUE	EXPENDITURES	REVENUE		
GENERAL FUNDS	\$139,107		\$138,127			
CASH FUNDS						
FEDERAL FUNDS						
OTHER FUNDS						
TOTAL FUNDS			-			
Explanation of Estima	ate: \$139,107		\$138,127			

The bill creates a Reducing Risk Factors and Property Tax Relief Act. For this Act, eligible public-school students who meet one or more of the criteria established in the bill will be included in the funding. The State Board shall identify and approve reducing factors education programs that may be offered by the districts. Each year, the school board of each district shall prepare and submit to the state board a report on the programs providing by the school district to meet the criteria set forth in the bill.

The bill will create a Reducing Risk Factors and Property Tax Relief Aid Trust Fund in which the Dept. of Revenue shall certified unclaimed credits under the NE Property Tax Incentive Act for the tax year completed 2 years prior beginning in 2023. The bill revised State Statute 9-1024 to include the State Treasurer for credit revisions of 35% to Reducing Education Risk Factors and Property Tax Relief Aid Trust Fund and 35% to the Property Tax Credit Cash Fund. The State Treasurer shall disburse money from this fund to the State Dept. of Ed. monthly as appropriated by Legislature. Any excess money in the fund will be reserved for future payment pursuant of this fund.

Reducing risk factors formula students and weighted formula student definitions are revised in the TEEOSA section of 79-1003. Upon receipt of state aid, the portion of such state aid that is reducing education risk factors and property tax relief aid shall be transferred to the Fund. Starting in the 2024/25 school fiscal year, the department shall determine the aid to be paid to each school district from the money transferred to the Trust Fund. The aid shall equal the reducing risk factors weighted formula students multiplied by the statewide BF per formula student.

Estimated amounts for the Reducing Education Risk Factors and Property Tax Relief Aid Trust Fund cannot be calculated at this time due to unknown property tax credits and number of students that would be eligible for the reducing risk factor programs added to TEEOSA funding. The NDE would require an additional staff position to curate evidence-based practices to reduce risk factors, support schools in implementation, and monitor the use of funds.

BREAKDOWN BY MAJOR OBJECTS OF EXPENDITURE								
Personal Services:								
	NUMBER O	F POSITIONS	2023-24	2024-25				
POSITION TITLE	23-24	<u>24-25</u>	EXPENDITURES	EXPENDITURES				
Education Specialist IV	1	1	75,899	77,417				

Benefits	41,636	42,566
Operating	12,120	8,408
Travel	9,452	9,736
Capital outlay		
Aid		
Capital improvements		
TOTAL	\$139,107	\$138,127

LB 518 Fiscal Note 2023

State Agency Estimate						
State Agency Name: Department	t of Revenue				Date Due LFO:	
Approved by: Glen White		Date Prepared:	03/10/2023		Phone: 471-5654	
	FY 20	23-2024	FY 2024	I-202 <u>5</u>	FY 2025	5-2026
	Expenditures	Revenue	Expenditures	Revenue	Expenditures	Revenue
General Funds		\$ (105,333,000)		See Below		See Below
Cash Funds		\$105,333,000				
Federal Funds						
Other Funds						
Total Funds		\$ 0		See Below		See Below

LB 518 creates the Reducing Education Risk Factors and Property Tax Relief Act (Act) and the Reducing Education Risk Factors and Property Tax Relief Aid Trust Fund (Trust).

Neb. Rev. Stat. § 9-1204 is amended to add language to provide that 75% of the tax imposed by section 9-1203 (gaming tax), must be remitted to the state treasurer for credit as follows: 2.5% to the Compulsive Gamblers Assistance Fund; 2.5% to the General Fund; 35% to the Reducing Education Risk Factors and Property Tax Relief Aid Trust Fund (Fund); and 35% to the Property Tax Credit Cash Fund.

This bill further amends Neb. Rev. Stat. § 79-1022 [TEEOSA State Aid] to include requirements for the Department of Education.

Beginning in 2023, LB 518 requires the Department of Revenue to certify the amount of remaining unclaimed credits from the Nebraska Property Tax Incentive Act for the tax year completed two years prior. The State Treasurer will then transfer that amount from the general fund to the Trust. The funds to the Trust shall also include amounts transferred pursuant to Neb. Rev. Stat. § 9-1204 [racetrack proceeds] available for investment to be invested by the state investment officer pursuant to the Nebraska Capital Expansion Act and the Nebraska State Funds Investment Act, and the earnings, if any, must be credited to the fund.

Using data from the Racing and Gaming Comission on gaming taxes and internal data on property tax credits, LB 518 is estimated to have the following fiscal impact to the General Fund revenues, the Property Tax Credit Cash Fund, and the Trust Fund as follows:

Fiscal Year	General Fund	Property Tax Credit Cash Fund	Reducing Education Risk Factors and Property Tax Relief Aid Trust Fund
FY23-24	(\$105,333,000)	(\$4,823,000)	\$110,156,000
FY24-25	Indeterminable	(\$5,788,000)	Indeterminable
FY25-26	Indeterminable	(\$6,945,000)	Indeterminable

Major Objects of Expenditure							
Class Code	Classification Title	23-24 <u>FTE</u>	24-25 <u>FTE</u>	25-26 <u>FTE</u>	23-24 Expenditures	24-25 Expenditures	25-26 Expenditures
D 0							
Operating Costs					\$0		
Capital Improvements					Φ0		
I otal		•••••		•••••	\$0		

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The estimates for FY23-24 depends on how many individuals file amended returns to claim the credit, therefore the estimate above is our best estimate at the current time. Any fiscal impact to the General Funds revenue and the trust fund in future fiscal years are indeterminable at this time.

It is estimated that there will be minimal costs to the Department of Revenue to implement this bill.

The operative date of this bill is three months after enactment.

LB ⁽¹⁾ 518				FISCAL NOTE
State Agency OR Political Subdivision Name: (2	State Treasurer			
Prepared by: (3) Jason Walters	Date Prepared: (4)	January 26, 2023	Phone: (5)	402-471-2793
ESTIMATE PRO	VIDED BY STATE AGEN	ICY OR POLITICAL	SUBDIVIS	ION
<u>EXPENDITURI</u>	<u>Y 2023-24</u> E <u>S </u>	EXPENDITU	<u>FY 2024</u> <u>RES</u>	<u>REVENUE</u>
GENERAL FUNDS				
CASH FUNDS				
FEDERAL FUNDS				
OTHER FUNDS				
TOTAL FUNDS				
Explanation of Estimate:				
Explanation of Estimate.				
BREAKDO Personal Services:	OWN BY MAJOR OBJECT	S OF EXPENDITUR	<u> E</u>	
	NUMBER OF POSITIONS 23-24 24-25	S 2023-24 <u>EXPENDITU</u>	RES_	2024-25 EXPENDITURES
Benefits		-		
Operating		-		
Travel				
Capital outlay				
Aid				
Capital improvements				
TOTAL				