PREPARED BY: DATE PREPARED: PHONE: Bill Biven, Jr. February 08, 2024 402-471-0054

LB 1338

Revision: 00

FISCAL NOTE

LEGISLATIVE FISCAL ANALYST ESTIMATE

ESTIMATE OF FISCAL IMPACT – STATE AGENCIES (See narrative for political subdivision estimates)									
	FY 2024-25 FY 2025-26								
	EXPENDITURES	REVENUE	EXPENDITURES REVENUE						
GENERAL FUNDS		See below		See below					
CASH FUNDS	See below	See below	See below	See below					
FEDERAL FUNDS									
OTHER FUNDS									
TOTAL FUNDS									

Any Fiscal Notes received from state agencies and political subdivisions are attached following the Legislative Fiscal Analyst Estimate.

LB1338 creates the Good Life Promise Act, the Good Life Promise Program & the Good Life Promise Support Fund.

A student who successfully participates in the Good Life Promise Program will qualify to apply for a scholarship under the Good Life Promise Act for educational expenses at an eligible postsecondary educational institution.

The Coordinating Commission for Postsecondary Education (CCPE) will, in consultation with the Nebraska Department of Education (NDE), identify students eligible to participate in the program & notify those students of the program & the procedure to apply. NDE will place information about the program on their website & encourage schools to make students aware of the program & the procedure for application.

The CCPE will work with NDE & eligible educational institutions to develop specific mentoring programs & college & university visitation opportunities for eligible students in the program & scholarship recipients.

The Good Life Promise Support Fund will be administered by the CCPE & will consist of money transferred by the Legislature & any gifts, grants, or bequests. The fund will be used to provide scholarships & carry out the Good Life Promise Act, including any administrative costs involved.

EXPENDITURES:

There is intent to transfer \$20,000,000 from the General Fund for FY2024-25 & each year thereafter to the Good Life Promise Support Fund. If there is not sufficient funding, additional General Funds will be transferred to the Good Life Promise Support Fund to carry out & support the full cost of the act to cover all of the awarded scholarships.

Students starting the eighth grade in 2024-25 school year will graduate & become eligible for the scholarships for the 2028-29 school year. Students starting the seventh grade in 2024-25 school year will graduate & become eligible for the scholarships for the 2029-30 school year.

The CCPE estimates the need to add 2 additional FTEs for FY2024-25 & another FTE for FY2025-26. For FY2024-25, the FTEs will have a salary/benefits expense of \$243,000; operating expenses of \$13,250; & travel expenses of \$10,000. For FY2025-26, the FTEs will have a salary/benefits expense of \$255,150; operating expenses of \$18,500; & travel expenses of \$15,000.

The CCPE will need to contract out to develop a web-based application for students to apply for the program & scholarships & to upload eligibility documents. The application would also allow the commission to track compliance with program requirements. The CCPE estimates the expense at \$200,000 for the first year & \$100,000 for the second year with ongoing maintenance costs going forward.

A	ADMINISTRATIVE SERVICES STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSE							
LB: 1338 AM: AGENCY/POLT. SUB: Supreme Court								
REVI	REVIEWED BY: Gary Bush DATE: 2/1/24 PHONE: (402) 471-4161							
COM	COMMENTS: Agree with the agency estimate of no fiscal impact.							

ADMINISTRATIVE SERVICES STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSE								
LB:	1338	AM:	AGENCY/POLT. SUB: N	lebraska State Colle	ge System			
REVIEWED BY: Gary Bush DATE: 1/25/24 PHONE: (402) 471-4161								
COMMENTS: Agree with the agency's estimate of no fiscal impact.								

	ADMINISTRATIVE SERVICES STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSE								
LB:	LB: 1338 AM: AGENCY/POLT. SUB: Coordinating Commission for Postsecondary Education								
REV	IEWED BY:	Gary Bush	DATE:	1/25/24	PHONE: (402) 471-4161				
CON	COMMENTS: The estimate of impact appears to be reasonable given the assumptions used.								

A	ADMINISTRATIVE SERVICES STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSE								
LB:	1338	AM:	AGENCY/POLT. SUB: Unive	ersity of Nebraska					
REVI	REVIEWED BY: Gary Bush DATE: 1/29/243 PHONE: (402) 471-4161								
COM	COMMENTS: Agree with the University that there would be no fiscal impact related to the changes required by the bill.								

	ADMINISTRATIVE SERVICES STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSE								
LB: 1338 AM: AGENCY/POLT. SUB: Metropolitan Community College									
REV	IEWED BY:	Gary Bush	DATE:	1/30/24	PHONE: (402) 471-4161				
	COMMENTS: Agree with the agency that there would be no fiscal impact to Metropolitan Community College because the scholarship provided by the bill is paid to the student.								

	ADMINISTRA	TIVE SERVICES	S STATE BUDGET DIVISION: F	REVIEW OF AGEN	CY & POLT. SUB. RESPONSE			
LB:	1338	AM:	AGENCY/POLT. SU	JB: Nebraska Com	munity College Association			
RE\	REVIEWED BY: Gary Bush DATE: 1/30/24 PHONE: (402) 471-4161							
CO	COMMENTS: Agree with the agency that there would be no fiscal impact to Nebraska Community College Association.							

ADMINISTRATIVE SERVICES STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSE								
LB:	1338	AM:	AGENCY/POLT. SUB: Depart	ment of Heal	th and Human Services			
REVII	REVIEWED BY: Gary Bush DATE: 2/1/24 PHONE: (402) 471-4161							
COMI	COMMENTS: Agree with the agency's estimate of no fiscal impact to the agency.							

	ADMINISTRATIVE SERVICES STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSE								
LB: 1338 AM: AGENCY/POLT. SUB: Nebraska Department of Education									
RE\	REVIEWED BY: Gary Bush DATE: 2/12//24 PHONE: (402) 471-4161								
COI	COMMENTS: Agree with the agency's estimate of minimal fiscal impact								

LB₍₁₎ 1338 FISCAL NOTE 2024

	ESTIMATE DROVIE	DED BY STATE AGENCY OR	DOLITICAL S	STIBDIVISION			
State Agency or Political Su				BOBDIVISION			
				Diverse	(F) 474 0740		
Prepared by: (3) John Meals	Date Prepa	red 1-18-2024	Phone: (5) 471-6719				
	FY 2024	<u>-2025</u>	FY 2025-2026				
<u>-</u>	EXPENDITURES	REVENUE	EXPE	NDITURES	REVENUE		
GENERAL FUNDS							
CASH FUNDS							
FEDERAL FUNDS			-				
OTHER FUNDS							
TOTAL FUNDS	\$0	\$0		\$0	\$0		
=							
Return by date specified or 72 h	ours prior to public hearing,	whichever is earlier.					
Explanation of Estimat	e:						
There is no fiscal impa	•	AJOR OBJECTS OF EXPENDIT					
PERSONAL SERVICES:		AU MARER OF	DOOLTIONO	2004 2005	2005 2002		
P	OSITION TITLE	NUMBER OF 24-25	25-26	2024-2025 EXPENDITURES	2025-2026 EXPENDITURES		
Benefits							
Operating							
Travel							
Capital Outlay							
Aid							
Capital Improvements			_				

LB (1)	1338	3						FISCAL NOTE
State A	gency OR l	Political S	Subdivision Name: (2)	Educa	tion			
Prepar	red by: (3)	Lane (Carr	Date	Prepared: (4)	2.9.24	Phone: (5)	402.419.3012
		E	STIMATE PROVII	DED BY S	TATE AGEN	CY OR	POLITICAL SUBDIVIS	SION
				2024-25			FY 202	
			EXPENDITURES	<u> </u>	<u>REVENUE</u>	:	<u>EXPENDITURES</u>	<u>REVENUE</u>
GENE	RAL FUN	DS		. <u> </u>		_		
CASH	FUNDS							
FEDE	RAL FUN	DS						
ОТНЕ	R FUNDS	}				_		
ТОТА	L FUNDS							
Explana	ition of Es	timate:				=		
student	ts. There	would s					k, but it would be min	imal.
Persona	l Services	:	<u>BREAKDOW.</u>	N BY MA.	JOR OBJECT	SOFE	<u>XPENDITURE</u>	
	POSIT	ION TI		UMBER (<u>24-25</u>	OF POSITION <u>25-26</u>		2024-25 EXPENDITURES	2025-26 EXPENDITURES
Benefit	ts							
	_							
Capita	l improve	nents						
TO	TAL							

LB (1)	1338	3						FISCAL NOTE
State Ag	gency OR I	Political S	Subdivision Name: (2)	Metrop	olitan Comm	unity Colleg	e	
Prepare	ed by: (3)	Brenda	a Schumacher	Date	Prepared: (4)	1/24/24	Phone: (5)	(531)622-2406
		j	ESTIMATE PROV	/IDED BY S	STATE AGENC	Y OR POLITI	CAL SUBDIVI	SION
				Z 2024-2 5			FY 202.	
			EXPENDITURE		REVENUE	EXPEND		REVENUE
GENEF	RAL FUN	DS	0	_		()	
CASH I	UNDS		0			()	
FEDERAL FUNDS 0			_		()		
OTHER FUNDS 0		_		()			
TOTAL FUNDS 0						<u> </u>		
			II the expenses. If		eceive funding f	rom the state	to cover the ex	penses, it would have
D	16 :		BREAKDO	WN BY MA	JOR OBJECTS	OF EXPENDI	TURE	
Persona	<u>al Service</u>	S:		NUMBER O	F POSITIONS	2024	<u> </u>	2025-26
	POSIT	ION TI	ΓLE	<u>24-25</u>	<u>25-26</u>	<u>EXPEND</u>	<u>DITURES</u>	<u>EXPENDITURES</u>
Benefit	s							
Operati	ng							
Travel.								
Capital	outlay							
Aid								
Capital	improver	nents						

LB (1) 1338 Adopt the Good Life Promise Act

State Agency OR Political	Subdivision Name: (2)	University of Nebrasi	a System						
Prepared by:(3) Chris k	(abourek	_ Date Prepared: (4)	01/25/2024	Phone: ⁽⁵⁾	(402) 472-7102				
ESTIMATE PROVIDED BY STATE AGENCY OR POLITICAL SUBDIVISION									
	FY 2	2024 - 25		FY 2025 -	26				
GENERAL FUNDS	EXPENDITURES 0.00	REVENUE 0.00	EXPENDITU 0.0		<u>REVENUE</u> 0.00				
CASH FUNDS	0.00	0.00	0.0	00_	0.00				
FEDERAL FUNDS	0.00	0.00	0.0	00_	0.00				
OTHER FUNDS	0.00	0.00	0.0	00_	0.00				
TOTAL FUNDS	0.00	0.00	0.0	00_	0.00				

Explanation of Estimate:

Minimal fiscal impact. While there may be increased costs incurred to provide additional college visits, admission tours, and increasing participation in the mentoring program, these costs will likely be absorbed by existing admissions programs.

BREAKDOWN BY MAJOR OBJECTS OF EXPENDITURE

POSITION TITLE	NUMBER OF POSITIONS 24 - 25 25 - 26		2024 - 25 EXPENDITURES	2025 - 26 EXPENDITURES
	0	0		
<u>_</u>	0	0		
Benefits				
Operating				
Travel				
Capital outlay				
Aid				
Capital improvements				
TOTAL				

LB (1)	1338					FISCAL NOTE
State Age	ency OR P	Political Subdivision Name: (2	Nebraska State C			
Prepare	d by: (3)	Monte Kramer	Date Prepared: (4)	1/23/2024	Phone: (5)	402-471-2507
		ESTIMATE PROV	VIDED BY STATE AGE	NCY OR POLITICAL	_SUBDIVI	SION
		EX.	V 0004 05		EV ana	z oe
		<u>EXPENDITURE</u>	<u>Y 2024-25</u> ES <u>REVENUE</u>	EXPENDITU	<u>FY 2025</u> I <u>RES</u>	REVENUE
GENER	AL FUN	DS				
CASH F	UNDS					
	AL FUNI	DS				
	FUNDS			_		
	FUNDS		<u> </u>	<u> </u>		
TOTAL	TUNDS					
Explana	tion of E	stimate:				
		PREA VIDO	WAL BY MA JOB OBJECT	DC OF EVENINATION	DE.	
Persona	l Services		WN BY MAJOR OBJEC	IS OF EXPENDITU	<u>KE</u>	
	POSIT	ION TITLE	NUMBER OF POSITION <u>24-25</u> <u>25-26</u> ———————————————————————————————————	S 2024-25 <u>EXPENDITU</u>		2025-26 EXPENDITURES
Benefits	<u> </u>			_		
				-		
Capital	outlay					
Capital i	improven	ments				
ТОТ	ΓAL					

LB ⁽¹⁾ 1338				FISCAL NOTE		
State Agency OR Political	Subdivision Name: (2)	Coordinating Commission for Postsecondary Education				
Prepared by: (3) Gary	[,] Timm	Date Prepared: (4)	1/24/2024 Phone: (5	402.471.0020		
	ESTIMATE PROVI	DED BY STATE AGEN	NCY OR POLITICAL SUBDIVI	ISION		
		2024-25	FY 202	5_06		
	EXPENDITURES	REVENUE	EXPENDITURES	REVENUE		
GENERAL FUNDS		-20,000,000		-20,000,000		
CASH FUNDS	385,250	20,000,000	388,650	20,000,000		
FEDERAL FUNDS						
OTHER FUNDS						
TOTAL FUNDS	385,250	0	388,650	0		

Explanation of Estimate:

LB 1338 creates the Good Life Promise program that would identify eligible students in the 7th and 8th grades to participate in the program beginning in the 7th or 8th grades. Students that successfully participate in the program through high school would qualify for a scholarship to attend a Nebraska postsecondary institution.

Beginning with the 2024-25 academic year, the commission would identify eligible students in the 7th and 8th grade to participate in the program. With the Department of Education and eligible educational institutions, the commission would develop specific mentoring programs and college and university visitation opportunities for eligible students in the program. The first cohort of 8th grade students that began participating in the program during the 2024-25 academic year would be eligible for a postsecondary scholarship beginning with the 2029-30 academic year, which would also be the first year the commission would disburse scholarship funds. The scholarship can be awarded up to four consecutive years and would pay the tuition and mandatory fees after any state or federal assistance is applied to the cost.

While attending a postsecondary institution, a scholarship recipient would be required to meet with employers or labor organizations approved by the commission. To be eligible to renew a scholarship, the student must be enrolled full-time and in good standing and remain in a financial situation that would deter graduation as determined by the commission.

The commission estimates 8,000 students per grade qualify for free/reduced lunches throughout Nebraska. Assuming a college continuation rate of 70%, 5,600 students would be eligible as college freshman for the 2029-30 academic year (2030 cohort) at an estimated cost of \$13,297,000. This cost would also be the estimated cost for each freshman cohort that follows.

	Estimated Enrollment and Cost per Sector						
	Assumed Enrollment	Assumed scholarship	Assumed cost				
Sector	by sector	amount by sector	per sector				
NU	2,567	\$3,000	\$7,701,000				
NSCS	537	\$2,000	\$1,073,000				
CC	1,483	\$1,000	\$1,483,000				
Private	1,013	\$3,000	\$3,040,000				
Total	5,600		\$13,297,000				

For the second or sophomore year of the 2030 cohort, the commission assumed a 90% retention rate at a cost of \$11,967,000, and for the third and fourth year the commission assumed a 95% retention rate. Based on these assumptions, the table below shows the estimated cost of scholarships to be awarded. For years 2034 and beyond, the annual cost would be the same as 2033.

Estimated Annual Good Life Promise Financial Aid Costs							
Award Spending	2030	<u>2031</u>	2032	2033			
2030 4-year cohort	13,297,000	11,967,000	10,369,000	10,369,000			
2031 4-year cohort		13,297,000	11,967,000	10,369,000			
2032 4-year cohort			13,297,000	11,967,000			
2033 4-year cohort				13,297,000			
	13,297,000	25,264,000	35,633,000	46,002,000			

Included in the LB 1338 is intent language that transfers \$20 million from the General Fund to the Good Life Promise Support Fund beginning in FY2024-25 and each fiscal year thereafter. Using the estimate Annual Good Life Promise Financial Aid Costs above and the intent language to transfer \$20 million annually, the commission estimates the fund would be insolvent for FY2035-36, and appropriations for the full cost of the program would be required going forward.

The commission estimates 2.0 FTE Program Associates would be needed the first year of the program to identify eligible students, develop mentoring programs, and track each of the estimated 5,600 students compliance with eligibility requirements. Estimated administrative costs of: Salary \$50,000 per FTE, Benefits \$31,000 per FTE, Postage \$500, OCIO Charges \$3,000 per FTE, Rules and Regs hearing (2024-25) \$750, Rent \$3,000 per FTE, Travel \$5,000 per FTE. An additional 1.0 FTE Program Associate would be needed the second year of the program to assist in tracking the additional students for each new cohort. Program participation for years two through four are estimated to be 10,600 students, 14,500 students, and 18,200 students respectively.

In addition to staff costs, the commission would also enter into a contract to develop a web-based application for students to apply for the program and scholarships and to upload eligibility documents. The application would also allow the commission to track compliance with program requirements. The commission estimates \$200,000 for the first year and \$100,000 for the second year with ongoing maintenance costs going forward.

BREAK	DOWN BY MAJ	OR OBJECTS O	F EXPENDITURE	
Personal Services:			-	
	NUMBER OF	POSITIONS	2024-25	2025-26
POSITION TITLE	<u>24-25</u>	<u>25-26</u>	EXPENDITURES	EXPENDITURES
Program Associate	2.0	3.0	100,000	157,500
Benefits			62,000	97,650
Operating			213,250	118,500
Travel			10,000	15,000
Capital outlay				
Aid				
Capital improvements				
TOTAL			385,250	388,650

LB (1)	1338						FISCAL NOTE
State Ag	ency OR P	Political Subdivision Name:	05 St	upreme Court	t		
Prepare	ed by: (3)	Eric Asboe	Da	te Prepared: ⁽⁴⁾	2/6/2024	Phone: (402-326-9215
		ESTIMATE PRO	OVIDED BY	Y STATE AGEN	NCY OR POLITI	CAL SUBDIV	ISION
		<u>EXPENDITUR</u>	FY 2024-25 RES	<u>KEVENUE</u>	<u>EXPEND</u>	<u>FY 209</u> ITURES	<u>25-26</u> <u>REVENUE</u>
GENER	RAL FUNI	DS					
CASH F	FUNDS						
FEDER	AL FUNI	OS					
	R FUNDS						
	L FUNDS						
Explana	ntion of Es	stimate:					
No fisc	al impac	t.					
Persona	ıl Services		OWN BY M	<u>iajor object</u>	S OF EXPENDI	TURE	
		ION TITLE	NUMBER <u>24-25</u>	OF POSITIONS 25-26	S 2024 <u>EXPEND</u>		2025-26 EXPENDITURES
Benefits	S						
Travel.							
Capital	outlay						
Aid							
Capital	improven	nents					