PREPARED BY: DATE PREPARED: PHONE: Suzanne Houlden March 21, 2024 402-471-0057

LB 1329

Revision: 01

FISCAL NOTE

To incorporate AM2831, AM3097, AM3098, AM3102, and AM3137

LEGISLATIVE FISCAL ANALYST ESTIMATE

ESTIMATE OF FISCAL IMPACT – STATE AGENCIES (See narrative for political subdivision estimates)									
	FY 202	4-25	FY 2025-26						
	EXPENDITURES	REVENUE	EXPENDITURES REVENUE						
GENERAL FUNDS	\$4,994,500		See below						
CASH FUNDS									
FEDERAL FUNDS									
OTHER FUNDS									
TOTAL FUNDS	\$4,994,500	_	See below						

Any Fiscal Notes received from state agencies and political subdivisions are attached following the Legislative Fiscal Analyst Estimate.

This revision addresses multiple amendments adopted 3/20/24, which will be described below in numerical order.

AM 2831 amends the original LB 1329 by adding a course of study to the list of careers that are eligible for Nebraska Career Scholarships. It also incorporates certain other bills that were reviewed through the Education Committee: **LB 673**, **LB 856**, **LB 962**, **LB 1012**, **LB 1339**, **and LB 1385**. Each bill, as amended, will be discussed in more detail below.

AM 3097 incorporates the provisions of LB 231, which will be discussed below.

AM 3098 incorporates the provisions of LB 550, which will be discussed below.

AM 3102 revises the first committee amendment AM 2831, incorporating the provisions of LB 1328 (also discussed below).

AM 3137 amends a provision of LB 1339, which will be included in the detail below.

Here is a description of each bill in their order of appearance in the comprehensive Committee amendment AM 3102:

LB 1339: changes provisions relating to possession of firearms in schools. As amended, LB 1339 would permit a school board to authorize the carrying of firearms by authorized security personnel. According to the Nebraska Department of Education (NDE), school districts that authorize such carrying of firearms may have costs which are not yet determinable. AM3137, adds a clause providing that the State Board of Education shall develop a policy in consultation with the Nebraska State Patrol. The policy will relate to the authorization of the carrying of firearms by appropriate personnel, and shall include, but not be limited to the number of training hours required. NDE reports that development of policy and training as prescribed by AM3137 can be accomplished with existing resources. Fiscal impacts to school districts are unable to be determined at this time.

LB 1328: LB 1328 would reclassify Class I, II, and III school districts. Class I would be any district with fewer than one thousand five hundred inhabitants. Class II would be any district between one thousand five hundred and five thousand inhabitants. Class III would be any district between five thousand and two hundred thousand inhabitants. References to district classes have been amended throughout AM3102. NDE reported no fiscal impact.

LB 1385: As amended by AM 2687, this changes provisions related to the issuance of and the eligibility for certificates and permits issued by NDE. The bill would require some changes to NDE's teacher certification portal, but according to NDE, those would be minimal and could be accomplished from the Certification Cash fund (# 21390, expended in program 025) which pays for expenses to issue certificates and permits.

LB 1012: Changes provisions relating to certain tax levy and bonding authority of school districts. Currently, school boards in any school district can decide to impose an additional property tax levy for specific abatement projects that address environmental hazards, accessibility barriers, life safety code hazards, or mold within existing school buildings or their grounds. This section would add school safety infrastructure concerns to the list of approved expenditures. According to NDE, there would be no direct fiscal impact to NDE or the state, but the proposed changes could increase property levies by those school districts that use this additional authority.

LB 673: Introduces a policy for mapping data in schools to enhance emergency response efficiency. School boards or governing authorities of approved schools may adopt a policy to provide mapping data (defined as information related to a school building) to local, county, or state public safety agencies (who employ peace officers, firefighters, or emergency care providers, and the like). The data must be compatible, printable, verified for accuracy, and include floor plans and site-specific labels. Schools adopting this policy must annually certify data accuracy. In the original fiscal note for LB 673, NDE estimated the cost at between \$3,500 and \$5,000 per school, with the number of existing school buildings totaling 1,427. The Fiscal Office used the lower per-building cost of \$3,500 to arrive at the projected total cost of \$4,994,500 for 1,427 schools. LB 673 provides that school districts may apply for grants from NDE to fund local expenditures, and also allows for the use of the School Safety and Security Fund. However, the current \$10,000,000 balance in this fund (as of Feb 2024) is fully obligated for uses prescribed in LB 705-A, meaning that these funds are no longer available to be used as grants for LB 673. As such, implementing this policy would require the use of General Funds.

Note: NDE explains that due to lead time needed for software development and initial printing of materials, implementation of these mapping provisions may not be completed during FY24-25, which could require carrying over any unused appropriation into FY25-26. Also, while LB 673 (now LB 1329) provides a requirement for NDE to annually certify data accuracy, there is currently no language in AM 2861 requiring the school districts to provide the data to NDE. NDE projects a small ongoing cost for the annual reporting requirement, but is unable to quantify that cost at this time.

LB 962: Effective with the FY24-25 school year, LB 962 prohibits the use of Mercator projection maps in public schools and requires each to use Gallpeters or Authagraph projection maps (with a couple specific exceptions). Each school district's board is responsible for adopting a policy relating to projection maps. NDE reports no direct fiscal impact to their agency, but acknowledges that there could be as-yet undetermined cost to local school districts that wish to purchase new maps.

LB 855: Prohibits school districts from taking certain actions relating to outstanding debts on a school lunch or breakfast account. There is no direct fiscal impact to NDE but the fiscal impact, if any, to school districts is unknown.

LB 1329: As introduced, LB 1329 amends the Nebraska Career Scholarship Act by transferring administration of the scholarship program from the Department of Economic Development (DED) to the Coordinating Commission of Postsecondary Education (CCPE). AM 2831 adds Reserve Officer Training Corps (ROTC), education and engineering into the list of eligible programs for the Career Scholarship Program. The term "institution" is clarified, and corrects a reference to the CCPE.

The Coordinating Commission for Postsecondary Education (CCPE) explains that they will be able to administer the program for the Community Colleges and private colleges with existing resources. The University of Nebraska system (NU) reports that the passage of LB 1329 would have minimal impact to its system, and the Nebraska State College System (NSCS) expects no fiscal impact. An appropriations bill is needed to decrease the General Fund aid appropriation to the DED by \$8,000,000 while increasing the General Fund aid to the CCPE by the same amount. Of this amount, \$4,000,000 is to be used for career scholarships for the Community Colleges and \$4,000,000 to be used for career scholarships for private nonprofit institutions.

LB 231: Amends §79-209 to change provisions related to student attendance & require plans for excessive absences. No fiscal impact.

LB 550: Removes the timeframe for which a family can apply & reduces the response time that the district has from sixty days to ten days for the enrollment option program. Students will now have the ability to use the program more than once during their K-12 education. School districts also lose the ability to set acceptance & transportation standards concerning the program. LB550 eliminates the Open Enrollment Option program for students who reside within the Learning Community of Douglas & Sarpy County.

Removing the district's ability to set standards for the program could cause severe financial burdens on them if they have exceeded what the district can handle or what they have budgeted for that particular school year. Enrollment option students are a factor in the calculation of the Tax Equity & Educational Opportunities Support Act (TEEOSA). School districts that have a net number of students in their enrollment option program will receive funding from the state whether they are an equalized or unequalized school district. The fiscal impact cannot be determined at this time.

There is no basis to disagree with statements provided by the agencies who have responded to a request for an updated fiscal note for the above-referenced amendments: the Nebraska Department of Education, the Coordinating Commission for Postsecondary Education, and the Lancaster County Sheriff's Department, and the Omaha Police Department.

A	DMINISTRA	ATIVE SERVIC	CES STATE	BUDGET DIVISION: RE	VIEW OF AGE	NCY & POLT. SUB. RESPONSE	
LB:	1329	AM:	2831	AGENCY/POLT	. SUB: Nebras	ska Department of Education	
REVI	EWED BY:	Gary Bush		DATE:	3/18/24	PHONE: (402) 471-4161	
COMMENTS: Unable to provide comment as agency only stated that the impact of the amendment cannot be determined. Agree with the agency with regards to the section of the amendment from LB673 that no new funding is provided so those provisions could not be implemented by the agency.31							

	ADMINISTR/	ATIVE S	SERVICE	S STATE BUDGET DIVISION	I: REVIEW OF A	GENCY & POLT. SUB. RESPONSE	
LB:	1329	AM:	2831	AGENCY/POLT. SUB:	Coordinating Co	ommission for Postsecondary Education	
REV	TEWED BY:	Gary	Bush	DATE	1/23/24	PHONE: (402) 471-4161	
COMMENTS: Agree with agency that the provisions of the bill will have no fiscal impact to the agency.							

LB ⁽¹⁾ 1329 am 2833			FISCAL NOTE
State Agency OR Political Subdivision Name: (2)	Lancaster County		
Prepared by: (3) Sheriff Terry Wagner	Date Prepared: ⁽⁴⁾	3/14/2024 Pho	ne: (5) 402 441 6500
ESTIMATE PROVII	DED BY STATE AGEN	CY OR POLITICAL SUBI	DIVISION
	<u>2024–25</u>		Y 2025-26
<u>EXPENDITURES</u>	<u>REVENUE</u>	EXPENDITURES	<u>REVENUE</u>
GENERAL FUNDS			
CASH FUNDS			
FEDERAL FUNDS		_	
OTHER FUNDS		_	
TOTAL FUNDS 0.00	0.00	0.00	0.00
Explanation of Estimate: No fiscal impact			

BREAKD	OWN BY MAJ	OR OBJECTS OF	E EXPENDITURE	
Personal Services:				
POSITION TITLE	NUMBER OF POSITIONS <u>24-25</u> <u>25-26</u>		2024-25 EXPENDITURES	2025-26 EXPENDITURES
Benefits				
Operating				
Travel	••••			
Capital outlay				
Aid				
Capital improvements				
TOTAL				

LB ⁽¹⁾ 1329	<u>AM2831, AM313</u>	37		FISCAL NOTE
State Agency OR P	olitical Subdivision Name: (2)	Education		
Prepared by: (3)	Lane Carr/Bryce Wilson	Date Prepared: (4)	3/22/24 Phone:	402.419.3012
	ESTIMATE PROVID	DED BY STATE AGEN	CY OR POLITICAL SUBDIV	ISION
	FY	2024-25	FY 20	025-26
	EXPENDITURES	<u>REVENUE</u>	EXPENDITURES	<u>REVENUE</u>
GENERAL FUNI	OS			
CASH FUNDS				
FEDERAL FUND	os		_	
OTHER FUNDS				
TOTAL FUNDS				
E14	•			

Explanation of Estimate:

AM2831 takes provisions from the following bills.

LB1339 - Would permit a school board or other governing body of a school to authorize the carrying of firearms by authorized security personnel. School districts that authorize such carrying of firearms may have costs which are not determinable.

LB1385 – Would change provisions to the issuance of and eligibility for certificates and permits issued by the State Department of Education. The bill would require some changes to the Department of Education's teacher certification portal, but those would be minimal and could be accomplished from the Certification Cash fund which pays for expenses to issue certificates/permits.

LB1012 – Clarifies school safety infrastructure as an allowable use of the Qualified Capital Purpose Undertaking Fund which would give schools more options to address safety concerns in their district. There would be no fiscal impact to NDE or the State but the proposed changes may increase property taxes for taxpayers of those school districts that use this additional authority.

LB673 - Would create an additional initiative for which public and non-public schools may apply for grant funds from the School Safety and Security Fund. The additional initiative would provide emergency response mapping data to law enforcement agencies. No additional funding is provided to the School Safety and Security Fund, and competitive grant applications have already closed for use of the \$10 million funds which means there will be no funds available for this additional item by the time this proposal would be become law.

*LB962 - P*rohibit the use of Mercator projection maps in public schools and requires each to only use GallPeters or AuthaGraph projection maps. There would be no costs to the NDE, but there may be costs for school districts to purchase new maps. The fiscal impact is undeterminable.

LB855 - Prohibits the use of debt collection agencies to collect outstanding debts from students' school lunch or breakfast accounts. The fiscal impact for districts is unknown.

AM3137 requires the State Board of Education to develop a model policy with the Nebraska State Patrol related to the authorization of carrying a firearm by authorized security personnel in a school district that has less than 5,000 inhabitants including the appropriate number of training hours required of such personnel.

The NDE can develop the model policy using existing staff so there is no fiscal impact to NDE for this amendment. Fiscal impact to districts cannot be determined.

BREAKDO	OWN BY MAJO	OR OBJECTS OF	EXPENDITURE	
Personal Services:				
	NUMBER OF	POSITIONS	2024-25	2025-26
POSITION TITLE	<u>24-25</u>	<u>25-26</u>	EXPENDITURES	EXPENDITURES
n c				
Benefits	•			
Operating				
Travel				
Capital outlay	·•			
Aid				
Capital improvements				
TOTAL				

LB ⁽¹⁾ 1329 AM2831							FISCAL NOTE
State Agency OR Political Subdivision Na	me: (2)(Coordinating Commission for Postsecondary Education					
Prepared by: (3) Gary Timm		_ Date Pr	epared: (4)	3/19/202	4	Phone: (5)	402.471.0020
ESTIMATE I	PROVID	ED BY ST.	ATE AGEN	NCY OR P	<u>OLITICAI</u>	<u> SUBDIVIS</u>	SION
<u>EXPENDIT</u>	FY 20 TURES		<u>VENUE</u>	EX	<u>PENDITU</u>	<u>FY 2025</u> RES	-26 <u>REVENUE</u>
GENERAL FUNDS							
CASH FUNDS							
FEDERAL FUNDS				_			
OTHER FUNDS							
TOTAL FUNDS		-					
							
Explanation of Estimate:							
commission's existing infrastructure distribute, and report on Nebraska sufficient to administer this program. Language in the bill requires the coolleges the amount appropriated community colleges and \$4 million. No fiscal impact.	n Career m. ommissi . For FY n allocate	Scholarsi on to allo 2024-25, ed to the p	nips. The cate to the \$8 million orivate nor	commissi communis approp profit Ne	ity colleg oriated with braska po	es existing es and priv th \$4 millio ostseconda	appropriations are /ate nonprofit n allocated to the
Personal Services:	<u>KDOWN</u>	BY MAJO	OR OBJECT	CS OF EXI	PENDITU	<u>RE</u>	
POSITION TITLE	_	MBER OF 1 4-25	POSITION <u>25-26</u>	_	2024-25 PENDITU	<u>URES</u>	2025-26 EXPENDITURES
Benefits							
Operating							
Travel							
Capital outlay							
Aid							
Capital improvements							
TOTAL							

LB ⁽¹⁾ LB13	329 AM2833 (LE	31339 O	riginal)			FISCAL NOTE
State Agency OR I	Political Subdivision Name:	omaha	a Police De _l	partment		
Prepared by: (3)	Deputy Chief Steve Cerveny	Date	Prepared: (4)	1/23/24	Phone: (5)	402-689-1018
	ESTIMATE PRO	VIDED BY	STATE AGEN	NCY OR POLIT	ICAL SUBDIVIS	SION
		Y 2024-25			FY 2025	
	<u>EXPENDITUR</u>		REVENUE	EXPENI	DITURES	REVENUE
GENERAL FUN	DS			<u> </u>		
CASH FUNDS		<u></u>				
FEDERAL FUN	DS					
OTHER FUNDS	}	<u> </u>				
TOTAL FUNDS						
Explanation of E		_		<u></u>		
Explanation of E	stimate:					
	ns on school grounds. I operating costs, the Omah	a Police Depa	rtment does no	t believe LB1339	will have a fiscal	impact on OPD.
Dana anal Camria a	-	OWN BY MA	JOR OBJECT	S OF EXPEND	<u>ITURE</u>	
Personal Service POSIT	ION TITLE	NUMBER O 24-25	F POSITION <u>25-26</u>		4-25 DITURES	2025-26 EXPENDITURES
Benefits						
Operating						
Travel						
Capital outlay				-		
Capital improver	nents					