Scott Danigole January 28, 2021 471-0055

## LB 388

## Revision: 00 FISCAL NOTE LEGISLATIVE FISCAL ANALYST ESTIMATE

ESTIMATE OF FISCAL IMPACT – STATE AGENCIES (See narrative for political subdivision estimates)					
	FY 2021-22		FY 2022-23		
	EXPENDITURES	REVENUE	EXPENDITURES	REVENUE	
GENERAL FUNDS	\$20,000,000		\$20,000,000		
CASH FUNDS	\$207,682		\$207,682		
FEDERAL FUNDS					
OTHER FUNDS					
TOTAL FUNDS	\$20,207,682		\$20,207,682		

Any Fiscal Notes received from state agencies and political subdivisions are attached following the Legislative Fiscal Analyst Estimate.

LB 388 is the Nebraska Broadband Bridge Act.

Section 2 provides definitions for the Act.

Section 3 creates the Broadband Bridge Program with the purpose of facilitating and funding the development of broadband networks in unserved and underserved areas of Nebraska. Furthermore, Legislative intent to appropriate twenty million dollars (\$20,000,000) annually, beginning in fiscal year 2021-2022 to the Public Services Commission (PSC) is included.

Section 4 allows a provider, a cooperative, or a political subdivision to apply to the PSC for a grant. Such grants shall only be used for development costs for a qualifying project. Applications from political subdivisions shall be made as part of a public-private partnership. For each application, matching funds equal to fifty percent of the total development costs shall be required. If a grant recipient fails to complete the project on time, provisions are stipulated for grant repayment.

The PSC estimates the need for an additional attorney position to promulgate rules and develop the process and procedures for the program. In addition, the program would require an additional program analyst to review applications, determine if applications meet program requirements, assign a priority, determine if and how the 50% match requirement is met, review speed test data submitted post-project, review challenges submitted during the challenge process, and review applicant expenses to ensure program support is used as intended by the legislation. The total operational cost estimate is \$207,682 each year. These estimates appear to be reasonable.

In absence of a different funding source, the grant funding is identified as a General Fund cost.

ADMINISTRATIVE SERVICES STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSE					
LB: 388	AM: AGENCY/POLT. SUB: Nebraska Public Service Commission				
REVIEWED BY:	Lucas Martin	DATE: 02/1/2021	PHONE: (402) 471-4181		
COMMENTS: No basis to disagree with the fiscal impact outlined by the Public Service Commission.					

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LB(1) 388 re	evised			FISCAL NOTE		
State Agency OR Po	litical Subdivision Name: <sup>(2)</sup>	Nebraska Public Service Commission				
Prepared by: <sup>(3)</sup>	Suzanne Hinzman	Date Prepared: <sup>(4)</sup>	1/28/2021 Phone: (5)	402-471-0252		
	ESTIMATE PROVID	ED BY STATE AGENC	<u>EY OR POLITICAL SUBDIVISIO</u>	<u>DN</u>		
	FY	2021-22	FY 2022-23			
	EXPENDITURES	<u>REVENUE</u>	<b>EXPENDITURES</b>	<b>REVENUE</b>		
GENERAL FUND	s <u>\$20,000,000</u>	0	\$20,000,000	0		
CASH FUNDS	207,682		207,682			
FEDERAL FUNDS	5					
OTHER FUNDS						
TOTAL FUNDS	\$20,207,682	0	\$20,207,682	0		

**Explanation of Estimate:** 

LB 388 would implement the Nebraska Broadband Bridge Act, a new program aimed at offsetting the capital costs of deploying broadband in areas that are underserved or unserved, according to the definitions in the bill. It would set the minimum speeds of projects supported through the program at 100 megabits per second download and upload. The program would require a 50% match from the applicant, require testing data to be submitted, and implement a challenge process.

This bill provides for \$20 million annually in order to fund grants within this newly created program. In order to implement the provisions of this act, the PSC would require an additional attorney position to promulgate rules and develop the process and procedures for the program. The challenge process as outlined in the bill would require legal filings with the Commission, and if deployment obligations are not met, collection of the original grant support. With a due date for applications to be received by October 1, 2021, a dedicated attorney position is a necessity for implementing the program, acting on the challenges, and writing grant award documents in a timely manner. The program would also require an additional program analyst to review applications, determine if applications meet the requirements laid out in the legislation, assign a priority, determine if and how the 50% match requirement is met, review speed test data submitted post-project, review challenges submitted during the challenge process, and review applicant expenses to ensure program support was used as intended by the legislation. The additional staffing and operating expenses can be absorbed utilizing existing NUSF funds but will require an increase to cash fund appropriation in Program 686.

	NUMBER OI	F POSITIONS	2021-22	2022-23
POSITION TITLE	21-22	22-23	<b>EXPENDITURES</b>	<b>EXPENDITURES</b>
Attorney	1	1	65,000	67,600
Program Analyst	1	1	62,998	65,518
Benefits			65,337	67,950
Operating			14,347	3,144
Travel			0	0
Capital outlay			0	0
Aid			20,000,000	20,000,000
Capital improvements			0	0
TOTAL			20,207,682	20,207,682

2021