Sandy Sostad March 01, 2019 471-0054

LB 570

Revision: 01 FISCAL NOTE LEGISLATIVE FISCAL ANALYST ESTIMATE

Revised on 3/1/19 to delete funding for 1.0 FTE.

ESTIMATE OF FISCAL IMPACT – STATE AGENCIES (See narrative for political subdivision estimates)						
	FY 2019-20 FY 2020-21					
	EXPENDITURES	REVENUE	EXPENDITURES	REVENUE		
GENERAL FUNDS	\$43,570		\$43,570			
CASH FUNDS						
FEDERAL FUNDS	\$43,570		\$43,570			
OTHER FUNDS						
TOTAL FUNDS	\$87,140		\$87,140			

Any Fiscal Notes received from state agencies and political subdivisions are attached following the Legislative Fiscal Analyst Estimate.

LB 570 revises provisions relating the strategic plan for providing services to persons with disabilities in community-based settings pursuant to the Olmstead decision by the Supreme Court. Current law requires the Department of Health and Human Services (HHS) to develop a strategic plan by December 15, 2018. The bill changes the required completion date to June 30, 2019. The bill has an emergency clause so will go into effect in FY2018-19.

The bill requires HHS to convene a team with a representative from the Department of Correctional Services (DCS), the Department of Economic Development, the Department of Labor, the Department of Transportation, the State Department of Education (NDE) and the office of the state long-term care ombudsman. The team, with the assistance of an independent consultant and a previously authorized nineteen member stakeholder committee are to analyze and revise the strategic plan and determine whether benchmarks, deadlines, and timeframes are in compliance with the plan. The team is to report to the Legislature by December 15, 2021 and every three years thereafter, on the progress of the strategic plan and changes or revisions.

<u>HHS Expenditures</u>: The Nebraska Developmental Disabilities Planning Council earmarked \$127,000 of federal funds to assist HHS in hiring a consultant to help in the development of the strategic plan in the current fiscal year. A consultant was hired and most of Phase I of the strategic plan was completed by December of 2018. The consultant has not yet completed Phase II of the plan which includes engagement with all key stakeholders. HHS requested an estimate from the consultant as to the cost to complete the plan by June 30, 2019. The consultant estimated a cost of \$37,200 in the current fiscal year, FY2018-19, to deliver a final plan by the agreed upon date. Federal Medicaid funds can be used for 50% of the cost.

HHS will have additional expenditures in FY20, FY21 and through December of FY22 for a consultant to assist with continued analysis and revision of the strategic plan and to report on the progress of the plan to the Legislature by December 15, 2021. The estimated funding needed to retain the consultant over the two and one-half year period is \$87,140 in FY20, \$87,140 in FY21 and \$75,536 in FY22. Federal Medicaid funds can be used for 50% of the cost.

HHS indicates the need for an Administrator II to coordinate all of the initiatives and programs throughout the agency which are impacted by the strategic plan being developed by the agency. The individual will also work with other state agencies and entities outside of HHS that are involved with services provided to persons with disabilities. The estimated fiscal impact for an additional Administrator is \$136,529 (\$68,264 General, \$68,265 Federal) in FY20 and FY21. This fiscal note assumes the provisions of the bill requiring the development, analysis and revision of the strategic plan can be handled with existing staff and the consultant.

<u>Department of Correctional Services (DCS) Expenditures</u>: DCS indicates the need for funds to hire a consultant to implement the bill. This fiscal note assumes the consultant will be hired by HHS. The department also projects the need for an ADA Coordinator to serve as the project manager for DCS. This fiscal note assumes that existing staff of the department can participate on the strategic plan team and any expenses can be handled with existing resources.

<u>State Department of Education, Department of Transportation, Department of Economic Development, and Department of Labor</u>: These agencies indicate existing staff and resources can handle any minimal expenses associated with participating on the strategic plan team. ADMINISTRATIVE SERVICES STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSE

LB: 570 AM:

AGENCY/POLT. SUB: Department of Health and Human Services (DHHS)

REVIEWED BY: Elton Larson

DATE: 2/25/2019

PHONE: (402) 471-4173

COMMENTS: DHHS estimate of fiscal impact to the agency appears reasonable.

ADMINISTRATIVE SERVICES STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSE

LB: 570 AM: AGENCY/P	OLT. SUB: Department of Corrections (DOC)
REVIEWED BY: Elton Larson	DATE: 2/25/2019	PHONE: (402) 471-4173
COMMENTS: Minimal fiscal impact to DOC for	participation in the development of the	strategic plan assuming DHHS is the
home agency for the development of the plan		

ADMINISTRATIVE SERVICES STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSE

LB: 570 AM:	AGENCY/POLT. SUB: Department of Education (NDE)					
REVIEWED BY: Elton Larson	DATE: 2/25/2019	PHONE: (402) 471-4173				
COMMENTS: No basis to disagree with NDE estimate of minimal fiscal impact to the agency.						

ADMINISTRATIVE SERVICES STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSE

LB: 570 AM:	AGENCY/POLT. SUB: Department of Transportation	(NDOT)			
REVIEWED BY: Elton Larson	DATE: 2/25/2019	PHONE: (402) 471-4173			
COMMENTS: No basis to disagree with NDOT estimate of no fiscal impact to the agency.					

ADMINISTRATIVE SERVICES STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSE

LB: 570 AM:	AGENCY/POLT. SUB: Department of Economic Development (DED)				
REVIEWED BY: Elton Larson	on DATE: 2/25/2019 PHONE: (402) 471-4173				
COMMENTS: No basis to disagree with DED estimate of minimal fiscal impact to the agency.					

ADMINISTRATIVE SERVICES STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT, SUB, RESPONSE

 LB: 570
 AM:
 AGENCY/POLT. SUB: Department of Labor (NDL)

 REVIEWED BY: Elton Larson
 DATE: 2/25/2019
 PHONE: (402) 471-4173

 COMMENTS: No basis to disagree with NDL estimate of minimal fiscal impact to the agency for participating in the

development of the strategic plan..

ESTIMATE PROVIDED BY STATE AGENCY OR POLITICAL SUBDIVISION					
State Agency or Political	Subdivision Name:(2) Depa	rtment of Health and Hu	man Services		
Prepared by: (3) Mike Mich	alski Date Prepa	ared 1-24-19	Ph	one: (5) 471-6719	
	<u>FY 2019-</u>	2020	FY 2020-	2021	
	EXPENDITURES	REVENUE	EXPENDITURES	REVENUE	
GENERAL FUNDS	\$111,834		\$111,834		
CASH FUNDS					
FEDERAL FUNDS	FUNDS \$111,835		\$111,835		
OTHER FUNDS					
TOTAL FUNDS	\$223,669		\$223,669		

Return by date specified or 72 hours prior to public hearing, whichever is earlier.

Explanation of Estimate:

LB 570 would change requirements related to the strategic plan developed in response to the US Supreme Court ruling in Olmstead vs. L.C. Requirements would include collaboration with the Division of Developmental Disabilities and other state agencies in the development of the strategic plan, consultation with an independent consultant for ongoing analysis and revision of the strategic plan, and reporting to the legislature on the progress of the strategic plan by December 2021 and every three years thereafter. The bill also extends the deadline for submission of the strategic plan to the Governor and Legislature to June 30, 2019.

The Department of Health and Human Services (DHHS) has been working to develop the strategic plan to meet Olmstead requirements since the original statute was passed in 2016. DHHS is currently working with an independent consultant (Technical Assistance Collaborative, Inc.) under a contract that has been extended through March 31, 2019 and will exhaust allocated funding for this initiative. On December 15, 2018, DHHS submitted a report to the Legislature outlining progress to date and identified barriers to completion of a comprehensive strategic plan.

This bill is an expansion of LB 1033 (2016). To accommodate this expansion, the Department will need to add one FTE Administrator II. Costs for LB 1033 (2016) were funded from federal dollars from the Developmental Disabilities Planning Council. However, this funding would not be available for the requirements in LB 570. In the future, funding would be a Medicaid Administrative expense, and therefore qualify for 50 percent federal funding.

Since this bill would be effective upon the governor's signature, DHHS would also incur costs during FY18-19 (\$18,600 GF) and then again during FY21-22 (\$37,768 GF) for the consultant for this bill. FTE costs would continue.

MAJOR OBJECTS OF EXPENDITURE					
PERSONAL SERVICES:					
	NUMBER O	F POSITIONS	2019-2020	2020-2021	
POSITION TITLE	19-20	20-21	EXPENDITURES	EXPENDITURES	
	1	1	\$77,790	\$77,790	
Benefits			\$25,173	\$25,173	
Operating			\$120,706	\$120,706	
			\$120,700	φ120,700	
Travel					
Capital Outlay					
Aid					
Capital Improvements					
TOTAL			\$223,669	\$223 669	
			ΨΖΖΟ,000	<i>\\\</i> 220,000	

LB ⁽¹⁾ 570					FISCAL NOTE		
State Agency OR Political Subdivision Name: ⁽²⁾			Nebraska Department of Correctional Services				
Prepared by: ⁽³⁾	Sara S	ump	Date Prepared: ⁽⁴⁾	Phone: ⁽⁵⁾	402.479.5702		
	ŀ	ESTIMATE PROVI	DED BY STATE AGENC	Y OR POLITICAL SUBDIVIS	SION		
			2019-20 DEVENUE	FY 2020			
		EXPENDITURES	<u>REVENUE</u>	EXPENDITURES	<u>REVENUE</u>		
GENERAL FUN	DS	\$346,054		\$76,054			
CASH FUNDS							
FEDERAL FUN	DS						
OTHER FUNDS							
TOTAL FUNDS		\$346,054	0	\$76,054	0		

2019

Explanation of Estimate:

NDCS estimates requiring \$270,000 to hire a consultant in conjunction with the other agencies listed, to expand and complete a strategic plan as outlined in LB 570. Due to the size of NDCS, we anticipate a larger portion of the expense being billed. NDCS is also requesting an ADA Coordinator FTE to serve as the project manager for NDCS.

	NUMBER OI	F POSITIONS	2019-20	2020-21
POSITION TITLE	<u>19-20</u>	<u>20-21</u>	EXPENDITURES	EXPENDITURES
ADA Coordinator (AAIII)	1	1	\$53,138	\$53,138
Benefits			\$18,598	\$18,598
Operating			\$4,318	\$4,318
Travel				
Capital outlay				
Aid				
Capital improvements				
TOTAL			\$76,054	\$76,054

LB ⁽¹⁾ 570					FISCAL NOTE
State Agency OR	Political Subdivision Name: ⁽²⁾	Education			
Prepared by: (3)	Lindy Foley	Date Prepared: ⁽⁴⁾	January 28, 2019	Phone: (5)	402-430-1689
	ESTIMATE PROVI	DED BY STATE AGEN	ICY OR POLITICAL	SUBDIVIS	ION
	FY	2019-20		FY 2020	-21
	EXPENDITURES	REVENUE	EXPENDITU		REVENUE
GENERAL FUN	NDS				
CASH FUNDS					
FEDERAL FUN	DS				
OTHER FUNDS	S				
TOTAL FUNDS	5				

Explanation of Estimate:

LB 570 would require the NDE (specifically including VR and Assistive Technology Partnership-ATP) to participate in an advisory committee to assist in the review and development of a strategic plan to implement the Olmstead decision in Nebraska. The Olmstead decision requires provision of services to individuals with disabilities occur in the most integrated, community based settings including employment of individuals with disabilities. The representatives from NDE-VR and ATP are current staff and the Olmstead advisory committee meeting location requires no board/lodging and minimal personal mileage for the VR and ATP committee representatives. Therefore, minimal to no NDE fiscal impact is estimated.

<u>BREAKD</u>	<u>OWN BY MAJ</u>	OR OBJECTS O	<u>F EXPENDITURE</u>	
Personal Services:				
	NUMBER OF	POSITIONS	2019-20	2020-21
POSITION TITLE	<u>19-20</u>	<u>20-21</u>	EXPENDITURES	EXPENDITURES
Benefits				
Operating				
Travel				
Capital outlay				
Aid				
Capital improvements				
TOTAL				
01/08/2019				

LB ⁽¹⁾ 570				FISCAL NOTE
State Agency OR 1	Political Subdivision Name: ⁽²⁾	Nebraska Departn	nent of Transportation	
Prepared by: (3)	Becky Fleming	Date Prepared: ⁽⁴⁾	2/11/19 Phone: (5	402-479-4692
	ESTIMATE PROVI	<u>DED BY STATE AGEN</u>	NCY OR POLITICAL SUBDIVI	SION
	<u>FY s</u> <u>EXPENDITURES</u>	2019-20 <u>REVENUE</u>	<u>FY 202</u> <u>EXPENDITURES</u>	<u>0-21</u> <u>REVENUE</u>
GENERAL FUN	DS		<u> </u>	
CASH FUNDS				
FEDERAL FUN	DS			
OTHER FUNDS				
TOTAL FUNDS	,			

Explanation of Estimate:

LB 570 changes provisions relating to an advisory committee and a strategic plan for services for persons with disabilities. The bill adds to the advisory committee several state agencies including the Dept. of Transportation (NDOT). A decisionmaker representative from NDOT will participate to assist in the review and development of the strategic plan for providing services to qualified persons with disabilities.

No fiscal impact is anticipated to the Department.

BREAKI	DOWN BY MA.	JOR OBJECTS O	F EXPENDITURE	
Personal Services:				
	NUMBER OF POSITIONS		2019-20	2020-21
POSITION TITLE	<u>19-20</u>	<u>20-21</u>	EXPENDITURES	EXPENDITURES
				. <u> </u>
Benefits				
Operating				
Travel				
Capital outlay				
Aid				
Capital improvements				
TOTAL				

LB ⁽¹⁾ 570			FISCAL NOTE		
State Agency OR Political Subdivision Name: ⁽²⁾	Nebraska Department of Economic Development				
Prepared by: ⁽³⁾ Dave Rippe	Date Prepared: ⁽⁴⁾	2/5/2019 Phone: ⁽⁵⁾	471-3777		
ESTIMATE PROVIDED BY STATE AGENCY OR POLITICAL SUBDIVISION					
FY	2019-20	FY 2020-21			
EXPENDITURES	REVENUE	EXPENDITURES	<u>REVENUE</u>		
GENERAL FUNDS					
CASH FUNDS					
FEDERAL FUNDS					
OTHER FUNDS					
TOTAL FUNDS					

Explanation of Estimate:

LB 570 amends Sections 81-6121 and 81-6122 of the Nebraska Revised Statutes Cumulative Supplement, 2018. The bill primarily changes membership of an advisory committee within DHHS, which assists DHHS with developing and reviewing a strategic plan for providing services to qualified persons with disabilities in most community-based settings pursuant to the Olmstead v. L.C., 527 U.S. 581 Supreme Court Decision of 1999. According to the LB 570, in conjunction with representatives from each of the five DHHS divisions, DHHS must now include decision-making representatives from the Governor's Policy Research Office, the Department of Correctional Services, the Department of Economic Development, the Department of Labor, the Department of Transportation, the Department of Education, and the Office of the Long-term Care Ombudsman.

Furthermore, the bill adds provisions that an independent consultant will assist the advisory committee with the continued analysis and revision of the strategic plan. The bill updates the deadline for changes and revisions to the strategic plan to the Legislature to December 15, 20121 with additional changes and revisions due every three years afterwards. Also, the deadline for the completion of the strategic plan to the Legislature and Governor is changed to June 30, 2019. The act takes effect when passed and approved due to the emergency clause.

It is estimated that there will be minimal cost to the Department to implement LB 570 as drafted.

BREAKD	OWN BY MAJO	OR OBJECTS OF	EXPENDITURE	
Personal Services:				
	NUMBER OF POSITIONS		2019-20	2020-21
POSITION TITLE	<u>19-20</u>	<u>20-21</u>	EXPENDITURES	EXPENDITURES
Benefits				
Operating				
Travel				
Capital outlay				
Aid				. <u></u>
Capital improvements				
TOTAL				

LB ⁽¹⁾ 570					FISCAL NOTE		
State Agency OR P	olitical Subdivision Name: ⁽²⁾	Nebraska Department of Labor					
Prepared by: ⁽³⁾	Katie Thurber	Date Prepared: ⁽⁴⁾	2/20/2019	Phone: (5)	402-471-9912		
	ESTIMATE PROVIDED BY STATE AGENCY OR POLITICAL SUBDIVISION						
	<u>FY</u> EXPENDITURES	2019-20 REVENUE	EXPENDITU	<u>FY 2020</u> RFS	-21 REVENUE		
GENERAL FUNI			,				
CASH FUNDS							
FEDERAL FUND	DS						
TRUST FUNDS							
TOTAL FUNDS							

Explanation of Estimate:

LB 570 requires the Nebraska Department of Labor to assist in the development of a comprehensive strategic plan for providing services to qualified persons with disabilities in the most integrated community-based settings. NDOL anticipates increased time attending meetings. NDOL can absorb the cost of attending additional meetings.

The majority of the costs will be associated with implementing any NDOL requirements under the strategic plan. That cost is indeterminable at this time.

BREAKDOWN BY MAJOR OBJECTS OF EXPENDITURE					
Personal Services:					
POSITION TITLE	NUMBER OF POSITIONS <u>19-20</u> <u>20-21</u>		2019-20 <u>EXPENDITURES</u>	2020-21 <u>EXPENDITURES</u>	
Benefits					
Operating					
Travel					
Capital outlay					
Aid					
Capital improvements					
TOTAL					