LEGISLATURE OF NEBRASKA ONE HUNDRED FIFTH LEGISLATURE SECOND SESSION

## **LEGISLATIVE BILL 729**

Introduced by Wayne, 13. Read first time January 03, 2018 Committee: Judiciary

- A BILL FOR AN ACT relating to tort claims; to amend sections 13-910 and
   81-8,219, Revised Statutes Supplement, 2017; to change the Political
   Subdivisions Tort Claims Act and the State Tort Claims Act with
   respect to liability for misrepresentation or deceit; and to repeal
   the original sections.
- 6 Be it enacted by the people of the State of Nebraska,

Section 1. Section 13-910, Revised Statutes Supplement, 2017, is
 amended to read:

3 13-910 The Political Subdivisions Tort Claims Act and sections
4 16-727, 16-728, 23-175, 39-809, and 79-610 shall not apply to:

(1) Any claim based upon an act or omission of an employee of a 5 political subdivision, exercising due care, in the execution of a 6 7 statute, ordinance, or officially adopted resolution, rule, or regulation, whether or not such statute, ordinance, resolution, rule, or 8 9 regulation is valid;

10 (2) Any claim based upon the exercise or performance of or the 11 failure to exercise or perform a discretionary function or duty on the 12 part of the political subdivision or an employee of the political 13 subdivision, whether or not the discretion is abused;

(3) Any claim based upon the failure to make an inspection or making 14 an inadequate or negligent inspection of any property other than property 15 owned by or leased to such political subdivision to determine whether the 16 property complies with or violates any statute, ordinance, rule, or 17 regulation or contains a hazard to public health or safety unless the 18 political subdivision had reasonable notice of such hazard or the failure 19 to inspect or inadequate or negligent inspection constitutes a reckless 20 disregard for public health or safety; 21

22 (4) Any claim based upon the issuance, denial, suspension, or revocation of or failure or refusal to issue, deny, suspend, or revoke 23 24 any permit, license, certificate, or order. Nothing in this subdivision shall be construed to limit a political subdivision's liability for any 25 claim based upon the negligent execution by an employee of the political 26 subdivision in the issuance of a certificate of title under the Motor 27 Vehicle Certificate of Title Act and the State Boat Act except when such 28 title is issued upon an application filed electronically by an approved 29 licensed dealer participating in the electronic dealer services system 30 pursuant to section 60-1507; 31

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(5) Any claim arising with respect to the assessment or collection
 of any tax or fee or the detention of any goods or merchandise by any law
 enforcement officer;

4 (6) Any claim caused by the imposition or establishment of a
5 quarantine by the state or a political subdivision, whether such
6 quarantine relates to persons or property;

7 (7) Any claim arising out of assault, battery, false arrest, false
8 imprisonment, malicious prosecution, abuse of process, libel, slander,
9 misrepresentation, deceit, or interference with contract rights;

10 (8) Any claim by an employee of the political subdivision which is
 11 covered by the Nebraska Workers' Compensation Act;

(9) Any claim arising out of the malfunction, destruction, or 12 unauthorized removal of any traffic or road sign, signal, or warning 13 14 device unless it is not corrected by the political subdivision responsible within a reasonable time after actual or constructive notice 15 of such malfunction, destruction, or removal. Nothing in this subdivision 16 shall give rise to liability arising from an act or omission of any 17 political subdivision in placing or removing any traffic or road signs, 18 signals, or warning devices when such placement or removal is the result 19 of a discretionary act of the political subdivision; 20

(10) Any claim arising out of snow or ice conditions or other 21 temporary conditions caused by nature on any highway as defined in 22 23 section 60-624, bridge, public thoroughfare, or other public place due to 24 weather conditions. Nothing in this subdivision shall be construed to limit a political subdivision's liability for any claim arising out of 25 the operation of a motor vehicle by an employee of the political 26 subdivision while acting within the course and scope of his or her 27 employment by the political subdivision; 28

(11) Any claim arising out of the plan or design for the
construction of or an improvement to any highway as defined in such
section or bridge, either in original construction or any improvement

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thereto, if the plan or design is approved in advance of the construction or improvement by the governing body of the political subdivision or some other body or employee exercising discretionary authority to give such approval;

5 (12) Any claim arising out of the alleged insufficiency or want of repair of any highway as defined in such section, bridge, or other public 6 7 thoroughfare. Insufficiency or want of repair shall be construed to refer to the general or overall condition and shall not refer to a spot or 8 9 localized defect. A political subdivision shall be deemed to waive its immunity for a claim due to a spot or localized defect only if (a) the 10 political subdivision has had actual or constructive notice of the defect 11 within a reasonable time to allow repair prior to the incident giving 12 rise to the claim or (b) the claim arose during the time specified in a 13 14 notice provided by the political subdivision pursuant to subsection (3) of section 39-1359 and the state or political subdivision had actual or 15 constructive notice; or 16

(13)(a) Any claim relating to recreational activities for which no 17 fee is charged (i) resulting from the inherent risk of the recreational 18 activity, (ii) arising out of a spot or localized defect of the premises 19 unless the spot or localized defect is not corrected by the political 20 subdivision leasing, owning, or in control of the premises within a 21 reasonable time after actual or constructive notice of the spot or 22 localized defect, or (iii) arising out of the design of a skatepark or 23 24 bicycle motocross park constructed for purposes of skateboarding, inline 25 skating, bicycling, or scootering that was constructed or reconstructed, reasonably and in good faith, in accordance with generally recognized 26 engineering or safety standards or design theories in existence at the 27 28 time of the construction or reconstruction. For purposes of this subdivision, a political subdivision shall be charged with constructive 29 notice only when the failure to discover the spot or localized defect of 30 the premises is the result of gross negligence. 31

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(b) For purposes of this subdivision:

2 (i) Recreational activities include, but are not limited to, whether as a participant or spectator: Hunting, fishing, swimming, boating, 3 4 camping, picnicking, hiking, walking, running, horseback riding, use of 5 trails, nature study, waterskiing, winter sports, use of playground equipment, biking, roller blading, skateboarding, golfing, athletic 6 7 contests; visiting, viewing, or enjoying entertainment events, festivals, or historical, archaeological, scenic, or scientific sites; and similar 8 9 leisure activities;

(ii) Inherent risk of recreational activities means those risks that
 are characteristic of, intrinsic to, or an integral part of the activity;

(iii) Gross negligence means the absence of even slight care in the
 performance of a duty involving an unreasonable risk of harm; and

(iv) Fee means a fee to participate in or be a spectator at a recreational activity. A fee shall include payment by the claimant to any person or organization other than the political subdivision only to the extent the political subdivision retains control over the premises or the activity. A fee shall not include payment of a fee or charge for parking or vehicle entry.

(c) This subdivision, and not subdivision (3) of this section, shall
apply to any claim arising from the inspection or failure to make an
inspection or negligent inspection of premises owned or leased by the
political subdivision and used for recreational activities.

24 Sec. 2. Section 81-8,219, Revised Statutes Supplement, 2017, is 25 amended to read:

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81-8,219 The State Tort Claims Act shall not apply to:

(1) Any claim based upon an act or omission of an employee of the state, exercising due care, in the execution of a statute, rule, or regulation, whether or not such statute, rule, or regulation is valid, or based upon the exercise or performance or the failure to exercise or perform a discretionary function or duty on the part of a state agency or

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1 an employee of the state, whether or not the discretion is abused;

2 (2) Any claim arising with respect to the assessment or collection
3 of any tax or fee, or the detention of any goods or merchandise by any
4 law enforcement officer;

5 (3) Any claim for damages caused by the imposition or establishment 6 of a quarantine by the state whether such quarantine relates to persons 7 or property;

8 (4) Any claim arising out of assault, battery, false imprisonment, 9 false arrest, malicious prosecution, abuse of process, libel, slander, 10 misrepresentation, deceit, or interference with contract rights;

(5) Any claim by an employee of the state which is covered by the
 Nebraska Workers' Compensation Act;

(6) Any claim based on activities of the Nebraska National Guard
when such claim is cognizable under the Federal Tort Claims Act, 28
U.S.C. 2674, or the <u>federal</u> National Guard <del>Tort</del> Claims Act<del>of the United</del>
States, 32 U.S.C. 715, or when such claim accrues as a result of active
federal service or state service at the call of the Governor for quelling
riots and civil disturbances;

19 (7) Any claim based upon the failure to make an inspection or making an inadequate or negligent inspection of any property other than property 20 owned by or leased to the state to determine whether the property 21 22 complies with or violates any statute, ordinance, rule, or regulation or contains a hazard to public health or safety unless the state had 23 24 reasonable notice of such hazard or the failure to inspect or inadequate 25 or negligent inspection constitutes a reckless disregard for public health or safety; 26

(8) Any claim based upon the issuance, denial, suspension, or revocation of or failure or refusal to issue, deny, suspend, or revoke any permit, license, certificate, or order. Such claim shall also not be filed against a state employee acting within the scope of his or her office. Nothing in this subdivision shall be construed to limit the

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state's liability for any claim based upon the negligent execution by a state employee in the issuance of a certificate of title under the Motor Vehicle Certificate of Title Act and the State Boat Act except when such title is issued upon an application filed electronically by an approved licensed dealer participating in the electronic dealer services system pursuant to section 60-1507;

7 (9) Any claim arising out of the malfunction, destruction, or unauthorized removal of any traffic or road sign, signal, or warning 8 9 device unless it is not corrected by the governmental entity responsible within a reasonable time after actual or constructive notice of such 10 malfunction, destruction, or removal. Nothing in this subdivision shall 11 give rise to liability arising from an act or omission of any 12 governmental entity in placing or removing any traffic or road signs, 13 signals, or warning devices when such placement or removal is the result 14 of a discretionary act of the governmental entity; 15

16 (10) Any claim arising out of snow or ice conditions or other 17 temporary conditions caused by nature on any highway as defined in 18 section 60-624, bridge, public thoroughfare, or other state-owned public 19 place due to weather conditions. Nothing in this subdivision shall be 20 construed to limit the state's liability for any claim arising out of the 21 operation of a motor vehicle by an employee of the state while acting 22 within the course and scope of his or her employment by the state;

(11) Any claim arising out of the plan or design for the construction of or an improvement to any highway as defined in such section or bridge, either in original construction or any improvement thereto, if the plan or design is approved in advance of the construction or improvement by the governing body of the governmental entity or some other body or employee exercising discretionary authority to give such approval;

30 (12) Any claim arising out of the alleged insufficiency or want of 31 repair of any highway as defined in such section, bridge, or other public

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thoroughfare. Insufficiency or want of repair shall be construed to refer to the general or overall condition and shall not refer to a spot or localized defect. The state shall be deemed to waive its immunity for a claim due to a spot or localized defect only if the state has had actual or constructive notice of the defect within a reasonable time to allow repair prior to the incident giving rise to the claim;

7 (13)(a) Any claim relating to recreational activities on property leased, owned, or controlled by the state for which no fee is charged (i) 8 9 resulting from the inherent risk of the recreational activity, (ii) arising out of a spot or localized defect of the premises unless the spot 10 or localized defect is not corrected within a reasonable time after 11 actual or constructive notice of the spot or localized defect, or (iii) 12 13 arising out of the design of a skatepark or bicycle motocross park constructed for purposes of skateboarding, inline skating, bicycling, or 14 scootering that was constructed or reconstructed, reasonably and in good 15 16 faith, in accordance with generally recognized engineering or safety 17 standards or design theories in existence at the time of the construction or reconstruction. For purposes of this subdivision, the state shall be 18 charged with constructive notice only when the failure to discover the 19 spot or localized defect of the premises is the result of gross 20 21 negligence.

22 (b) For purposes of this subdivision:

(i) Recreational activities include, but are not limited to, whether 23 as a participant or spectator: Hunting, fishing, swimming, boating, 24 25 camping, picnicking, hiking, walking, running, horseback riding, use of trails, nature study, waterskiing, winter sports, use of playground 26 27 equipment, biking, roller blading, skateboarding, golfing, athletic contests; visiting, viewing, or enjoying entertainment events, festivals, 28 or historical, archaeological, scenic, or scientific sites; and similar 29 leisure activities; 30

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(ii) Inherent risk of recreational activities means those risks that

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1 are characteristic of, intrinsic to, or an integral part of the activity;

2 (iii) Gross negligence means the absence of even slight care in the
3 performance of a duty involving an unreasonable risk of harm; and

4 (iv) Fee means a fee to participate in or be a spectator at a 5 recreational activity. A fee shall include payment by the claimant to any 6 person or organization other than the state only to the extent the state 7 retains control over the premises or the activity. A fee shall not 8 include payment of a fee or charge for parking or vehicle entry.

9 (c) This subdivision, and not subdivision (7) of this section, shall 10 apply to any claim arising from the inspection or failure to make an 11 inspection or negligent inspection of premises owned or leased by the 12 state and used for recreational activities; or

(14) Any claim arising as a result of a special event during a
period of time specified in a notice provided by a political subdivision
pursuant to subsection (3) of section 39-1359.

16 Sec. 3. Original sections 13-910 and 81-8,219, Revised Statutes 17 Supplement, 2017, are repealed.

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