

LEGISLATURE OF NEBRASKA  
ONE HUNDRED FIFTH LEGISLATURE  
FIRST SESSION

**LEGISLATIVE BILL 15**

Introduced by Craighead, 6.

Read first time January 05, 2017

Committee: Revenue

- 1 A BILL FOR AN ACT relating to revenue and taxation; to amend section
- 2 77-2716, Revised Statutes Cumulative Supplement, 2016; to adopt the
- 3 First-Time Home Buyer Savings Account Act; to provide for income tax
- 4 adjustments as prescribed; and to repeal the original section.
- 5 Be it enacted by the people of the State of Nebraska,

1           Section 1. Sections 1 to 8 of this act shall be known and may be  
2 cited as the First-Time Home Buyer Savings Account Act.

3           Sec. 2. The Legislature declares that the purpose of allowing  
4 taxable income to be reduced by earnings from a first-time home buyer  
5 savings account is to encourage first-time home ownership through  
6 incentivizing saving for a down payment and closing costs because of the  
7 significant financial and civic benefits home ownership provides for this  
8 state.

9           Sec. 3. For purposes of the First-Time Home Buyer Savings Account  
10 Act:

11           (1) Account holder means an individual who establishes an account  
12 with a financial institution that is designated as a first-time home  
13 buyer savings account;

14           (2) Department means the Department of Revenue;

15           (3) Eligible expenses means a down payment and any closing costs  
16 included on a real estate settlement statement, including, but not  
17 limited to, appraisal fees, mortgage origination fees, and inspection  
18 fees;

19           (4) Financial institution means a bank, savings bank, building and  
20 loan association, savings and loan association, or credit union, whether  
21 chartered by the United States, the Department of Banking and Finance, or  
22 a foreign state agency; any other similar organization which is covered  
23 by federal deposit insurance; or a trust company;

24           (5) First-time home buyer means an individual who:

25           (a) Has never owned or purchased under contract for deed, either  
26 individually or jointly, a single-family, owner-occupied primary  
27 residence, including, but not limited to, a condominium unit or a  
28 manufactured or mobile home that is assessed and taxed as real property;  
29 or

30           (b) As a result of the individual's dissolution of marriage, has not  
31 been listed on a property title for at least three consecutive years or

1 more;

2 (6) First-time home buyer savings account or account means an  
3 account with a financial institution designated as a first-time home  
4 buyer savings account in accordance with section 4 of this act; and

5 (7) Qualified beneficiary means a first-time home buyer designated  
6 by an account holder for whom the money in a first-time home buyer  
7 savings account is or will be used for eligible expenses for the purchase  
8 of the qualified beneficiary's primary residence.

9 Sec. 4. (1) Beginning January 1, 2018, any individual may open an  
10 account with a financial institution and designate the account, in its  
11 entirety, as a first-time home buyer savings account to be used to pay or  
12 reimburse a qualified beneficiary's eligible expenses for the purchase of  
13 a primary residence in Nebraska. An individual may be the account holder  
14 of multiple accounts, and an individual may jointly own the account with  
15 another person if they file a joint income tax return. To be eligible for  
16 the subtraction under subsection (15) of section 77-2716, an account  
17 holder must comply with the requirements of this section.

18 (2) An account holder must designate, no later than April 15 of the  
19 year following the taxable year during which the account is established,  
20 a first-time home buyer as the qualified beneficiary of the first-time  
21 home buyer savings account. The account holder may designate himself or  
22 herself as the qualified beneficiary. The account holder may change the  
23 designated qualified beneficiary at any time, but there shall not be more  
24 than one qualified beneficiary at any time. An account holder shall not  
25 have multiple accounts with the same qualified beneficiary, but an  
26 individual may be designated as the qualified beneficiary of multiple  
27 accounts.

28 (3) The following limits apply to a first-time home buyer savings  
29 account:

30 (a) The maximum contribution to a first-time home buyer savings  
31 account for a taxable year is fourteen thousand dollars for an individual

1 and twenty-eight thousand dollars for account holders who file a joint  
2 return;

3 (b) The maximum amount of all contributions for all taxable years to  
4 a first-time home buyer savings account is fifty thousand dollars; and

5 (c) The maximum total amount in an account is one hundred fifty  
6 thousand dollars.

7 (4) If a limit in subsection (3) of this section is exceeded, then  
8 thereafter no interest or other income earned on the investment of money  
9 in the first-time home buyer savings account may be subtracted from  
10 taxable income under subsection (15) of section 77-2716.

11 (5) Money may remain in a first-time home buyer savings account for  
12 unlimited duration without the interest or income being subject to  
13 recapture or penalty.

14 (6) The account holder shall not use money in an account to pay  
15 expenses of administering the account, except that a service fee may be  
16 deducted from the account by a financial institution.

17 (7) The account holder is responsible for maintaining documentation  
18 for the first-time home buyer savings account and for eligible expenses  
19 related to the qualified beneficiary's purchase of his or her primary  
20 residence.

21 Sec. 5. (1)(a) The money in a first-time home buyer savings account  
22 may be:

23 (i) Used for eligible expenses related to a qualified beneficiary's  
24 purchase of his or her primary residence in this state;

25 (ii) Used for eligible expenses related to a qualified beneficiary's  
26 purchase of his or her primary residence in or outside the state if the  
27 qualified beneficiary is active-duty military and was stationed in  
28 Nebraska for any time after the creation of the account;

29 (iii) Used for expenses that would have qualified under subdivision  
30 (1)(a)(i) or (ii) of this section, but the contract for purchase did not  
31 close;

1       (iv) Transferred to another newly created first-time home buyer  
2 savings account; or

3       (v) Used to pay a service fee that is deducted by the financial  
4 institution.

5       (b) Subdivision (1)(a) of this section applies regardless of whether  
6 the qualified beneficiary is the sole owner of the primary residence or a  
7 joint owner with another person who does not qualify as a qualified  
8 beneficiary.

9       (c) The money in a first-time home buyer savings account may not be  
10 used for the purposes described in subdivisions (1)(a)(i), (ii), and  
11 (iii) of this section if the primary residence being purchased is a  
12 manufactured or mobile home that is not taxed as real property.

13       (2)(a) Money withdrawn from a first-time home buyer savings account  
14 is subject to recapture in the taxable year in which it is withdrawn if:

15       (i) At the time of the withdrawal, it has been less than a year  
16 since the first deposit in the first-time home buyer savings account; or

17       (ii) The money is used for any purpose other than those authorized  
18 in subsection (1) of this section.

19       (b) The amount recaptured shall be determined by multiplying the  
20 amount withdrawn by a ratio, the numerator of which is the amount in the  
21 account that has been subtracted under subsection (15) of section 77-2716  
22 and the denominator of which is the total amount in the account.

23       (3) If any money is subject to recapture pursuant to subdivision (2)  
24 (a)(ii) of this section, the account holder shall pay to the department a  
25 penalty in the same taxable year as the recapture. If the withdrawal is  
26 made ten or fewer years after the first deposit in the first-time home  
27 buyer savings account, the penalty is equal to five percent of the amount  
28 subject to recapture. If the withdrawal is made more than ten years after  
29 the first deposit in the account, the penalty is equal to ten percent of  
30 the amount subject to recapture. The penalties provided in this  
31 subsection do not apply if:

1       (a) The money is used for eligible expenses related to a qualified  
2 beneficiary's purchase of his or her primary residence outside of the  
3 state; or

4       (b) The money is from a first-time home buyer savings account for  
5 which the qualified beneficiary dies and the account holder does not  
6 designate a new qualified beneficiary during the same taxable year.

7       (4) If the account holder or, if the first-time home buyer savings  
8 account is jointly owned, the account holders die, all of the money in  
9 the account that was subtracted from taxable income is subject to  
10 recapture in the taxable year of the death or deaths, but no penalty is  
11 due to the department.

12       Sec. 6. The department shall establish a form for an account holder  
13 to annually report information about a first-time home buyer savings  
14 account, including, but not limited to, how the money from the account is  
15 used, and shall identify any supporting documentation that is required to  
16 be maintained. To be eligible for the subtraction in subsection (15) of  
17 section 77-2716, an account holder must annually file with his or her  
18 state income tax return the completed form, the 1099 form for the account  
19 issued by the financial institution, and any other supporting  
20 documentation the department requires.

21       Sec. 7. (1) A financial institution is not required to:

22       (a) Designate an account as a first-time home buyer savings account,  
23 or designate the qualified beneficiaries of an account, in the financial  
24 institution's account contracts or systems or in any other way;

25       (b) Track the use of money withdrawn from a first-time home buyer  
26 savings account; or

27       (c) Report any information to the department or any other  
28 governmental agency that is not otherwise required by law.

29       (2) A financial institution is not responsible or liable for:

30       (a) Determining or ensuring that an account holder is eligible for a  
31 subtraction under subsection (15) of section 77-2716;

1        (b) Determining or ensuring that money in the account is used for an  
2 eligible expense; or

3        (c) Reporting or remitting taxes or penalties related to the use of  
4 money in a first-time home buyer savings account.

5        (3) In implementing the First-Time Home Buyer Savings Account Act,  
6 the department shall not establish any administrative, reporting, or  
7 other requirements on financial institutions that are outside the scope  
8 of normal account procedures.

9        Sec. 8.    The department may adopt and promulgate rules and  
10 regulations to carry out the First-Time Home Buyer Savings Account Act.

11        Sec. 9. Section 77-2716, Revised Statutes Cumulative Supplement,  
12 2016, is amended to read:

13        77-2716 (1) The following adjustments to federal adjusted gross  
14 income or, for corporations and fiduciaries, federal taxable income shall  
15 be made for interest or dividends received:

16        (a)(i) There shall be subtracted interest or dividends received by  
17 the owner of obligations of the United States and its territories and  
18 possessions or of any authority, commission, or instrumentality of the  
19 United States to the extent includable in gross income for federal income  
20 tax purposes but exempt from state income taxes under the laws of the  
21 United States; and

22        (ii) There shall be subtracted interest received by the owner of  
23 obligations of the State of Nebraska or its political subdivisions or  
24 authorities which are Build America Bonds to the extent includable in  
25 gross income for federal income tax purposes;

26        (b) There shall be subtracted that portion of the total dividends  
27 and other income received from a regulated investment company which is  
28 attributable to obligations described in subdivision (a) of this  
29 subsection as reported to the recipient by the regulated investment  
30 company;

31        (c) There shall be added interest or dividends received by the owner

1 of obligations of the District of Columbia, other states of the United  
2 States, or their political subdivisions, authorities, commissions, or  
3 instrumentalities to the extent excluded in the computation of gross  
4 income for federal income tax purposes except that such interest or  
5 dividends shall not be added if received by a corporation which is a  
6 regulated investment company;

7 (d) There shall be added that portion of the total dividends and  
8 other income received from a regulated investment company which is  
9 attributable to obligations described in subdivision (c) of this  
10 subsection and excluded for federal income tax purposes as reported to  
11 the recipient by the regulated investment company; and

12 (e)(i) Any amount subtracted under this subsection shall be reduced  
13 by any interest on indebtedness incurred to carry the obligations or  
14 securities described in this subsection or the investment in the  
15 regulated investment company and by any expenses incurred in the  
16 production of interest or dividend income described in this subsection to  
17 the extent that such expenses, including amortizable bond premiums, are  
18 deductible in determining federal taxable income.

19 (ii) Any amount added under this subsection shall be reduced by any  
20 expenses incurred in the production of such income to the extent  
21 disallowed in the computation of federal taxable income.

22 (2) There shall be allowed a net operating loss derived from or  
23 connected with Nebraska sources computed under rules and regulations  
24 adopted and promulgated by the Tax Commissioner consistent, to the extent  
25 possible under the Nebraska Revenue Act of 1967, with the laws of the  
26 United States. For a resident individual, estate, or trust, the net  
27 operating loss computed on the federal income tax return shall be  
28 adjusted by the modifications contained in this section. For a  
29 nonresident individual, estate, or trust or for a partial-year resident  
30 individual, the net operating loss computed on the federal return shall  
31 be adjusted by the modifications contained in this section and any

1 carryovers or carrybacks shall be limited to the portion of the loss  
2 derived from or connected with Nebraska sources.

3 (3) There shall be subtracted from federal adjusted gross income for  
4 all taxable years beginning on or after January 1, 1987, the amount of  
5 any state income tax refund to the extent such refund was deducted under  
6 the Internal Revenue Code, was not allowed in the computation of the tax  
7 due under the Nebraska Revenue Act of 1967, and is included in federal  
8 adjusted gross income.

9 (4) Federal adjusted gross income, or, for a fiduciary, federal  
10 taxable income shall be modified to exclude the portion of the income or  
11 loss received from a small business corporation with an election in  
12 effect under subchapter S of the Internal Revenue Code or from a limited  
13 liability company organized pursuant to the Nebraska Uniform Limited  
14 Liability Company Act that is not derived from or connected with Nebraska  
15 sources as determined in section 77-2734.01.

16 (5) There shall be subtracted from federal adjusted gross income or,  
17 for corporations and fiduciaries, federal taxable income dividends  
18 received or deemed to be received from corporations which are not subject  
19 to the Internal Revenue Code.

20 (6) There shall be subtracted from federal taxable income a portion  
21 of the income earned by a corporation subject to the Internal Revenue  
22 Code of 1986 that is actually taxed by a foreign country or one of its  
23 political subdivisions at a rate in excess of the maximum federal tax  
24 rate for corporations. The taxpayer may make the computation for each  
25 foreign country or for groups of foreign countries. The portion of the  
26 taxes that may be deducted shall be computed in the following manner:

27 (a) The amount of federal taxable income from operations within a  
28 foreign taxing jurisdiction shall be reduced by the amount of taxes  
29 actually paid to the foreign jurisdiction that are not deductible solely  
30 because the foreign tax credit was elected on the federal income tax  
31 return;

1 (b) The amount of after-tax income shall be divided by one minus the  
2 maximum tax rate for corporations in the Internal Revenue Code; and

3 (c) The result of the calculation in subdivision (b) of this  
4 subsection shall be subtracted from the amount of federal taxable income  
5 used in subdivision (a) of this subsection. The result of such  
6 calculation, if greater than zero, shall be subtracted from federal  
7 taxable income.

8 (7) Federal adjusted gross income shall be modified to exclude any  
9 amount repaid by the taxpayer for which a reduction in federal tax is  
10 allowed under section 1341(a)(5) of the Internal Revenue Code.

11 (8)(a) Federal adjusted gross income or, for corporations and  
12 fiduciaries, federal taxable income shall be reduced, to the extent  
13 included, by income from interest, earnings, and state contributions  
14 received from the Nebraska educational savings plan trust created in  
15 sections 85-1801 to 85-1814 and any account established under the  
16 achieving a better life experience program as provided in sections  
17 77-1401 to 77-1409.

18 (b) Federal adjusted gross income or, for corporations and  
19 fiduciaries, federal taxable income shall be reduced by any contributions  
20 as a participant in the Nebraska educational savings plan trust or  
21 contributions to an account established under the achieving a better life  
22 experience program made for the benefit of a beneficiary as provided in  
23 sections 77-1401 to 77-1409, to the extent not deducted for federal  
24 income tax purposes, but not to exceed five thousand dollars per married  
25 filing separate return or ten thousand dollars for any other return. With  
26 respect to a qualified rollover within the meaning of section 529 of the  
27 Internal Revenue Code from another state's plan, any interest, earnings,  
28 and state contributions received from the other state's educational  
29 savings plan which is qualified under section 529 of the code shall  
30 qualify for the reduction provided in this subdivision. For contributions  
31 by a custodian of a custodial account including rollovers from another

1 custodial account, the reduction shall only apply to funds added to the  
2 custodial account after January 1, 2014.

3 (c) Federal adjusted gross income or, for corporations and  
4 fiduciaries, federal taxable income shall be increased by:

5 (i) The amount resulting from the cancellation of a participation  
6 agreement refunded to the taxpayer as a participant in the Nebraska  
7 educational savings plan trust to the extent previously deducted under  
8 subdivision (8)(b) of this section; and

9 (ii) The amount of any withdrawals by the owner of an account  
10 established under the achieving a better life experience program as  
11 provided in sections 77-1401 to 77-1409 for nonqualified expenses to the  
12 extent previously deducted under subdivision (8)(b) of this section.

13 (9)(a) For income tax returns filed after September 10, 2001, for  
14 taxable years beginning or deemed to begin before January 1, 2006, under  
15 the Internal Revenue Code of 1986, as amended, federal adjusted gross  
16 income or, for corporations and fiduciaries, federal taxable income shall  
17 be increased by eighty-five percent of any amount of any federal bonus  
18 depreciation received under the federal Job Creation and Worker  
19 Assistance Act of 2002 or the federal Jobs and Growth Tax Act of 2003,  
20 under section 168(k) or section 1400L of the Internal Revenue Code of  
21 1986, as amended, for assets placed in service after September 10, 2001,  
22 and before December 31, 2005.

23 (b) For a partnership, limited liability company, cooperative,  
24 including any cooperative exempt from income taxes under section 521 of  
25 the Internal Revenue Code of 1986, as amended, limited cooperative  
26 association, subchapter S corporation, or joint venture, the increase  
27 shall be distributed to the partners, members, shareholders, patrons, or  
28 beneficiaries in the same manner as income is distributed for use against  
29 their income tax liabilities.

30 (c) For a corporation with a unitary business having activity both  
31 inside and outside the state, the increase shall be apportioned to

1 Nebraska in the same manner as income is apportioned to the state by  
2 section 77-2734.05.

3 (d) The amount of bonus depreciation added to federal adjusted gross  
4 income or, for corporations and fiduciaries, federal taxable income by  
5 this subsection shall be subtracted in a later taxable year. Twenty  
6 percent of the total amount of bonus depreciation added back by this  
7 subsection for tax years beginning or deemed to begin before January 1,  
8 2003, under the Internal Revenue Code of 1986, as amended, may be  
9 subtracted in the first taxable year beginning or deemed to begin on or  
10 after January 1, 2005, under the Internal Revenue Code of 1986, as  
11 amended, and twenty percent in each of the next four following taxable  
12 years. Twenty percent of the total amount of bonus depreciation added  
13 back by this subsection for tax years beginning or deemed to begin on or  
14 after January 1, 2003, may be subtracted in the first taxable year  
15 beginning or deemed to begin on or after January 1, 2006, under the  
16 Internal Revenue Code of 1986, as amended, and twenty percent in each of  
17 the next four following taxable years.

18 (10) For taxable years beginning or deemed to begin on or after  
19 January 1, 2003, and before January 1, 2006, under the Internal Revenue  
20 Code of 1986, as amended, federal adjusted gross income or, for  
21 corporations and fiduciaries, federal taxable income shall be increased  
22 by the amount of any capital investment that is expensed under section  
23 179 of the Internal Revenue Code of 1986, as amended, that is in excess  
24 of twenty-five thousand dollars that is allowed under the federal Jobs  
25 and Growth Tax Act of 2003. Twenty percent of the total amount of  
26 expensing added back by this subsection for tax years beginning or deemed  
27 to begin on or after January 1, 2003, may be subtracted in the first  
28 taxable year beginning or deemed to begin on or after January 1, 2006,  
29 under the Internal Revenue Code of 1986, as amended, and twenty percent  
30 in each of the next four following tax years.

31 (11)(a) For taxable years beginning or deemed to begin before

1 January 1, 2018, under the Internal Revenue Code of 1986, as amended,  
2 federal adjusted gross income shall be reduced by contributions, up to  
3 two thousand dollars per married filing jointly return or one thousand  
4 dollars for any other return, and any investment earnings made as a  
5 participant in the Nebraska long-term care savings plan under the Long-  
6 Term Care Savings Plan Act, to the extent not deducted for federal income  
7 tax purposes.

8 (b) For taxable years beginning or deemed to begin before January 1,  
9 2018, under the Internal Revenue Code of 1986, as amended, federal  
10 adjusted gross income shall be increased by the withdrawals made as a  
11 participant in the Nebraska long-term care savings plan under the act by  
12 a person who is not a qualified individual or for any reason other than  
13 transfer of funds to a spouse, long-term care expenses, long-term care  
14 insurance premiums, or death of the participant, including withdrawals  
15 made by reason of cancellation of the participation agreement, to the  
16 extent previously deducted as a contribution or as investment earnings.

17 (12) There shall be added to federal adjusted gross income for  
18 individuals, estates, and trusts any amount taken as a credit for  
19 franchise tax paid by a financial institution under sections 77-3801 to  
20 77-3807 as allowed by subsection (5) of section 77-2715.07.

21 (13) For taxable years beginning or deemed to begin on or after  
22 January 1, 2015, under the Internal Revenue Code of 1986, as amended,  
23 federal adjusted gross income shall be reduced by the amount received as  
24 benefits under the federal Social Security Act which are included in the  
25 federal adjusted gross income if:

26 (a) For taxpayers filing a married filing joint return, federal  
27 adjusted gross income is fifty-eight thousand dollars or less; or

28 (b) For taxpayers filing any other return, federal adjusted gross  
29 income is forty-three thousand dollars or less.

30 (14) For taxable years beginning or deemed to begin on or after  
31 January 1, 2015, under the Internal Revenue Code of 1986, as amended, an

1 individual may make a one-time election within two calendar years after  
2 the date of his or her retirement from the military to exclude income  
3 received as a military retirement benefit by the individual to the extent  
4 included in federal adjusted gross income and as provided in this  
5 subsection. The individual may elect to exclude forty percent of his or  
6 her military retirement benefit income for seven consecutive taxable  
7 years beginning with the year in which the election is made or may elect  
8 to exclude fifteen percent of his or her military retirement benefit  
9 income for all taxable years beginning with the year in which he or she  
10 turns sixty-seven years of age. For purposes of this subsection, military  
11 retirement benefit means retirement benefits that are periodic payments  
12 attributable to service in the uniformed services of the United States  
13 for personal services performed by an individual prior to his or her  
14 retirement.

15 (15)(a) For taxable years beginning or deemed to begin on or after  
16 January 1, 2018, under the Internal Revenue Code of 1986, as amended,  
17 federal adjusted gross income shall be reduced, to the extent included,  
18 by an amount equal to any interest and other income earned during the  
19 taxable year on the investment of money in a first-time home buyer  
20 savings account established under the First-Time Home Buyer Savings  
21 Account Act. Any subtraction taken under this subdivision is subject to  
22 recapture under subdivision (15)(b) of this section.

23 (b) For taxable years beginning or deemed to begin on or after  
24 January 1, 2018, under the Internal Revenue Code of 1986, as amended,  
25 federal adjusted gross income shall be increased by any amount recaptured  
26 for the taxable year pursuant to section 5 of this act.

27 Sec. 10. Original section 77-2716, Revised Statutes Cumulative  
28 Supplement, 2016, is repealed.