LB 267

Revision: 00 FISCAL NOTE LEGISLATIVE FISCAL ANALYST ESTIMATE

ESTIMATE OF	ESTIMATE OF FISCAL IMPACT – STATE AGENCIES (See narrative for political subdivision estimates)						
	FY 2015-16		FY 2016-17				
	EXPENDITURES	REVENUE	EXPENDITURES	REVENUE			
GENERAL FUNDS		(\$6,153,000)		(\$6,501,000)			
CASH FUNDS							
FEDERAL FUNDS							
OTHER FUNDS							
TOTAL FUNDS		(\$6,153,000)		(\$6,501,000)			

Any Fiscal Notes received from state agencies and political subdivisions are attached following the Legislative Fiscal Analyst Estimate.

LB 267 amends the Nebraska Revenue Act of 1967, Section 77-2716, to exclude certain income from the Nebraska state income tax.

Beginning January 1, 2015 and for tax years thereafter, the bill in Section 14, would exclude some or all military retirement income from federally adjusted gross income (AGI) for state income tax purposes.

The amount excluded would equal one dollar for every dollar of nonretirement income, not to exceed \$60,000 for someone filing a married filing joint (MFJ) return and not to exceed \$30,000 for all other types of returns. This exclusion is reduced dollar for dollar by the amount AGI exceeds \$120,000 for a married filing joint return and \$60,000 for all other returns.

For example: For a MFJ return, if military retirement income is \$50,000 and nonretirement income is \$45,000, the amount of military retirement income excluded from AGI for Nebraska income tax purposes would be \$45,000 and \$5,000 of such retirement would be included for tax purposes.

For a MFJ return, if military retirement income is \$75,000 and nonretirement income is \$60,000, for a total of \$135,000, the exclusion would be reduced by \$15,000 (the amount AGI exceeds \$120,000). The amount of military retirement income subject to inclusion in the adjusted AGI would be \$60,000 with \$15,000 excluded.

Nonretirement income is defined as wage, salary or tip income that is included in the filer's federal AGI, is earned in Nebraska and excludes investment income, military retirement income, or any other type of retirement income including Social Security benefits.

LB 267 also strikes current language in Section 77-2716 that allows an individual to make a one-time election to take one of two options to exclude a certain percentage of their military retirement income from their AGI for state income tax purposes.

The bill also requires the Tax Commissioner to submit a report on or before July 15, 2016 and each year thereafter detailing the number of taxpayers who exclude military retirement income, the total amount excluded, and the reduction in state tax revenue as a result of the above exclusion.

The adjustment detailed in Section 14 of the bill is available to the taxpayer for 15 years beginning with the year in which the taxpayer first claims the adjustment.

In addition, the bill in Section 15, provides for an additional option to exclude military retirement income from taxation. For the tax year beginning January 1, 2015 and thereafter, a taxpayer may exclude the lesser of:

- a) the total amount of military retirement income received during the taxable year; OR
- b) \$10,000 per taxpayer included on the return who received military retirement income.

A taxpayer is eligible to receive this exclusion beginning with the tax year in which they turn 62 years of age and continuing until their death. They are not eligible to receive this exclusion if their AGI exceeds \$58,000 (married filing jointly) or \$43,000 (any other type of return).

A taxpayer is limited to using either the exclusion provided for in Section 14 or Section 15 in the taxable year but not both.

The Department of Revenue estimates the following fiscal impact to the General Fund:

FY2015-16:	(\$ 6,153,000)
FY2016-17:	(\$ 6,501,000)
FY2017-18:	(\$ 6,908,000)
FY2018-19:	(\$ 7,303,000)

The Department of Revenue indicates the cost to implement the provisions of LB 267 to be minimal.

We have no basis to disagree with the Department of Revenue's estimate of fiscal impact or cost.

State Agency Estimate									
Date Due LFA: 1/26/2015			State Agency Name: Department of Revenue						
Phone: 471-5896		1/26/2015	Date Prepared:	Approved by: Len Sloup D					
<u>FY 2017-2018</u>	FY 2016-2017		FY 2015-2016						
enue Expenditures Revenue	Revenue	Expenditures	Revenue	Expenditures					
501,000) (\$6,908,000)	(\$6,501,000)		(\$6,153,000)		General Funds				
					Cash Funds				
					Federal Funds				
					Other Funds				
501,000) (\$6,908,000)	(\$6,501,000)		(\$6,153,000)		Total Funds				
FY 2017-2018 Expenditures Revenue 501,000) (\$6,908,0	<u>Revenue</u> (\$6,501,000)	<u>FY 201</u>	15-2016 <u>Revenue</u> (\$6,153,000)		General Funds Cash Funds Federal Funds Other Funds				

LB 267 provides a reduction to federal adjusted gross income for military retirement income for certain individuals 62 years or older, or a reduction to federal adjusted gross income for each dollar of military retirement income earned against each dollar of nonretirement income earned for tax years beginning on or after January 1, 2015. An individual may not claim both exclusions in the same tax year.

For individuals at least 62 years old, LB 267 provides a reduction to federal adjusted gross income of \$10,000 or the total amount of military retirement income received by the taxpayer during the taxable year, whichever is less. Individuals with a federal adjusted gross income exceeding \$58,000 for a married, filing jointly return or \$43,000 for any other return, are not eligible for the reduction.

LB 267 provides an alternative adjustment for each dollar of military retirement income earned against each dollar of nonretirement income. The adjustment is capped at \$60,000 per married, filing jointly return or \$30,000 for any other return. The adjustment is further reduced if the taxpayer's federal adjusted gross income exceeds \$120,000 per married, filing jointly return or \$60,000 for any other return. The adjustment is available for 15 years beginning with the year the taxpayer claims the adjustment.

The Tax Commissioner must submit a report to the Legislature each year beginning on or before July 15, 2016, specifying the reduction to federal adjusted gross income for each dollar of military retirement income earned against each dollar of nonretirement income, including the number of taxpayers and amount of military retirement income excluded, and an estimate of the total reduction in state tax revenue.

Military retirement income is defined as retirement benefits that are periodic payments attributable to service in the uniformed services of the United States for personal services performed by an individual prior to his or her retirement and that are included in the taxpayer's federal adjusted gross income; and nonretirement income is defined as wage, salary, or tip income that is included in the taxpayer's federal adjusted gross income and is earned in Nebraska. Nonretirement income does not include investment income, military retirement income, any amount received as benefits under the federal Social Security Act, or any other type of retirement benefit received by the taxpayer.

The estimated reduction to General Fund revenues would be as follows:

FY 2015-16	\$ 6,153,000
FY 2016-17	\$ 6,501,000
FY 2017-18	\$ 6,908,000
FY 2018-10	\$ 7,303,000

It is estimated that the cost for the Department to implement this bill is minimal.

Major Objects of Expenditure							
<u>Class Code</u>	Classification Title	15-16 <u>FTE</u>	16-17 <u>FTE</u>	17-18 <u>FTE</u>	15-16 <u>Expenditures</u>	16-17 <u>Expenditures</u>	17-18 <u>Expenditures</u>
Benefits							
Travel							
Capital Outlay Aid							
Capital Improvemen	Capital Improvements						
Total				•••••			