PREPARED BY: DATE PREPARED: PHONE: Doug Gibbs January 28, 2015 402-471-0051

LB 204

Revision: 00

FISCAL NOTE

LEGISLATIVE FISCAL ANALYST ESTIMATE

ESTIMATE OF FISCAL IMPACT - STATE AGENCIES (See narrative for political subdivision estimates)							
	FY 201	5-16	FY 2016-17				
	EXPENDITURES	REVENUE	EXPENDITURES	REVENUE			
GENERAL FUNDS	\$128,956	(\$44,500)	\$124,445	(\$93,600)			
CASH FUNDS							
FEDERAL FUNDS							
OTHER FUNDS							
TOTAL FUNDS	\$128,956	(\$44,500)	\$124,445	(\$93,600)			

Any Fiscal Notes received from state agencies and political subdivisions are attached following the Legislative Fiscal Analyst Estimate.

LB 204 amends the Nebraska Liquor Control Act.

The bill would create a nonrefundable credit against the excise tax imposed by Section 53-160 for any manufacturer of beer if the manufacturer used a percentage of beer-related crops that were grown in Nebraska in the production of their beer.

"Beer-related crops" are defined as meaning barley, hops, or any other grain customarily used in the manufacture of beer.

<u>NOTE</u>: Corn and other grains such as rice, rye, oats, and wheat are sometimes used in the brewing process to supplement another ingredient or to obtain a specific flavor or quality.

The credit is determined by multiplying the total amount of tax paid in the previous calendar year on the first 20,000 barrels of beer sold by the manufacturer by a percentage.

The percentage to be used in the calculation is determined by the percentage of beer-related crops grown in Nebraska used by the manufacturer in the previous calendar year, as follows:

- >If percentage of beer-related crops used were at least 10% but less than 40%, percentage to be used is 15%;
- >If percentage of beer-related crops used were at least 40% but less than 70%, percentage to be used is 25%;
- >If percentage of beer-related crops used were at least 70%, percentage to be used is 35%.

For example: The tax paid on 20,000 barrels would be approximately \$192,200. If the manufacturer used over 70% of beer-related crops from Nebraska in the production of their beer, the credit would be \$67,270. (\$192,200 x 35%).

To obtain the credit the manufacturer shall apply to the Liquor Control Commission on a form prescribed by the Commission by January 25 of each year. If the manufacturer qualifies for the credit, they may claim the credit on the reports due each month to the Commission as an offset of taxes due until the credit is fully utilized or until December 31 of that year, whichever occurs first.

The Liquor Control Commission estimates the fiscal impact of LB 204 to the General Fund as follows:

FY2015-16: (\$88,229) FY2016-17: (\$88,229)

The Commission estimates expenditures of \$128,956 for FY2015-16 and \$122,956 for FY2016-17, for 1.0 FTE Auditor and 1.0 FTE Accountant, plus operating expenses. PSL would be \$66,212 for each year of the biennium.

We disagree slightly with the Commission's estimate of cost. We estimate an expenditure of \$128,956 for FY2015-16, with PSL of \$66,212. For FY2016-17, we estimate an expenditure of \$124,445, with PSL of \$67,701.

The Department of Revenue estimates the fiscal impact of LB 204 to the General Fund as follows:

FY2015-16: (\$ 90,000) FY2016-17: (\$ 99,000) FY2017-18: (\$ 110,000) FY2018-19: (\$ 122,000) Both the Liquor Control Commission's and the Department of Revenue's estimate of fiscal impact appear to be based on the tax credit that would be available to beer manufacturer's located in Nebraska. We should note that the bill does not limit the credit to beer manufacturers located in Nebraska and the potential fiscal impact could increase substantially if the credit is utilized by manufacturers located in other states.

We disagree slightly with both the Commission's and the Department's estimate of fiscal impact, in that we believe the entirety of the revenue loss from the credit will not be felt until FY16-17. Assuming the effective date of LB 204 to be sometime in early September, a beer manufacturer will not be able to apply for the credit until January 2016 and, in most cases, not be able to fully utilize the credit during the 2015-16 fiscal year given that the bill provides for the credit to be used in installments on the monthly reports the manufacturers are required to file.

ADMINISTRATIVE SERVICES-STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSES							
LB: 204	AM:	AGENCY/P	AGENCY/POLT. SUB: Liquor Control Comm.				
REVIEWED BY: Lyn Heaton			DATE: 1/30/2015	PHONE: 471-4181			
COMMENTS: The provisions of the bill do not appear to support the Commission's estimate that the bill itself would require							
the addition of 2.0 ETE to properly administer the tay credit							

the addition of 2.0 FTE to properly administer the tax credit.

	State Agency	Estimate			
Revenue				Date Due LFA:	1/22/2015
	Date Prepared:	1/22/2015		Phone: 471-5896	
FY 2015-2016		FY 2016-2017		FY 2017-2018	
Expenditures	Revenue	Expenditures	Revenue	Expenditures	Revenue
1	(\$90,000)		(\$99,000)		(\$110,000)
	(\$90,000)		(\$99,000)		(\$110,000)
	FY 2015	Date Prepared:	Date Prepared: 1/22/2015 FY 2015-2016 FY 2016 Expenditures Expenditures Expenditures (\$90,000)	Date Prepared: 1/22/2015 FY 2015-2016 FY 2016-2017 Expenditures Revenue Expenditures Revenue (\$90,000) (\$99,000)	Revenue Date Due LFA: Date Prepared: 1/22/2015 Phone: 471-5896 FY 2015-2016 FY 2016-2017 FY 20 Expenditures Revenue Expenditures Expenditures (\$90,000) (\$99,000) (\$99,000)

LB 204 provides a tax credit to approved beer manufacturers for a percent of the excise tax imposed on the manufacturer if at least ten percent of the beer-related crops used by such manufacturer in the previous calendar year were grown in this state. The amount of the credit (15%, 25%, 35%) varies based on the percent of beer-related crops used by the manufacturer in the previous calendar year that were grown in this state. The manufacturer must file an application with the Liquor Control Commission to qualify for the credit.

Departmental cost to implement LB 204 is expected to be minimal.

Assuming full utilization of the credit, LB 204 is estimated to reduce revenue to the General Fund by the following amounts:

FY 2015-16: \$90,000 FY 2016-17: \$99,000 FY 2017-18: \$110,000 FY 2018-19: \$122,000

Major Objects of Expenditure							
Class Code	Classification Title	15-16 <u>FTE</u>	16-17 <u>FTE</u>	17-18 <u>FTE</u>	15-16 Expenditures	16-17 Expenditures	17-18 Expenditures
Benefits							
Operating Costs							
Capital Outlay							
A : 1							

LB ⁽¹⁾ 204					FISCAL NOTE				
State Agency OR Political Subdivision Name: (2)			NEBRASKA LIQUOR CONTROL COMMISSION						
Prepared by: (3) JERR	Y VAN ACKEREN	Date	Prepared: (4) 1/2	29/2015 Phone: 0	5) 1-4892				
F	STIMATE PROVID	ED BY ST	CATE AGENCY (OR POLITICAL SUBDIVIS	SION				
	FY 9	2015-16		FY 20	16-17				
	EXPENDITURES		<u>REVENUE</u>	EXPENDITURES	REVENUE				
GENERAL FUNDS	\$122,956		<\$88,229>	\$122,956	<\$88,229>				
CASH FUNDS									
FEDERAL FUNDS									
OTHER FUNDS									
TOTAL FUNDS \$122,956			<\$88,229>	\$122,956	<\$88,229>				
Explanation of Estimate:	s	ee attachn	nent for explanati	on					
	DDEAKDOW	N DV MA	IOD ODIECTS O	F EXPENDITURE					
Personal Services:	<u>BREARDO W</u>	N D1 MA	JOR OBJECTS O	<u>FEAFENDITURE</u>					
POSITION TI		JMBER O 15-16	F POSITIONS 16-17	2015-16 EXPENDITURES	2016-17 EXPENDITURES				
Auditor		1	1	38,212	38,212				
Accountant		1	1	28,000	28,000				
Benefits				47,244	47,244				
Operating									
Travel				8,000	8,000				
Capital outlay				7,500	1,500				
Aid									
Capital improvements									
TOTAL				128,956	122,956				

Expenditure: Conduct field audits, process & verify state excise tax returns.

Estimate of Financial Impact: 2014 Total Brewpub Taxable Production

25,292 barrels (31 gallons to a barrel)

784,052 Taxable gallons

Tax Rate .31 cents

\$243.056 State Excise Tax Paid

Discount .01

\$2,430.56

Net Tax Paid \$240.625.00

Number of Brewpub or manufacturer licenses in calendar year 2014 equals 33

Under the provision of LB-204

Scenario One: Assuming all brewpub or manufacturer licensees fit into the 10% to 40% range:

\$240,625 previous year taxes paid

15% tax reduction

\$36.094 Tax Credits

Scenario Two: Assuming all brewpub or manufacturer licensees fit into the 40% to 70% range:

\$240,625 previous year taxes paid

25% tax reduction

\$60,156 Tax Credits

Scenario Three: Assuming all brewpub or manufacturer licensees fit into the 70% range:

\$240,625 previous year taxes paid

70% tax reduction

\$168.438 tax Credits

The above estimates assume each brewpub licensee will remain under the 20,000 barrel max in any given year. Assumes the number of manufacturers will remain constant.

Estimate Average when looking at all scenarios:

Scenario One: \$36.094 Tax Credit Scenario Two: \$60,156 Tax Credit Scenario Three: \$168,438 Tax Credit Total Credits \$264,688

Then: \$264,688 Tax Credits divided by 3 scenario projections equals estimated impact of \$88,229 per year.