LEGISLATIVE BILL 242

Approved by the Governor May 25, 2013

Introduced by Howard, 9; Mello, 5.

FOR AN ACT relating to administrative rules and regulations; to amend section 84-908, Reissue Revised Statutes of Nebraska, and sections 81-8,245 and 84-901.01, Revised Statutes Cumulative Supplement, 2012; to provide duties for the Public Counsel; to provide for a public hearing regarding certain rules and regulations; to prohibit application of administrative rules as prescribed; and to repeal the original sections.

Be it enacted by the people of the State of Nebraska,

Section 1. Section 81-8,245, Revised Statutes Cumulative Supplement, 2012, is amended to read:

81-8,245 The Public Counsel shall have the power to:

(1) Investigate, on complaint or on his or her own motion, any administrative act of any administrative agency;

(2) Prescribe the methods by which complaints are to be made, received, and acted upon; determine the scope and manner of investigations to be made; and, subject to the requirements of sections 81-8,240 to 81-8,254, determine the form, frequency, and distribution of his or her conclusions, recommendations, and proposals;

(3) Conduct inspections of the premises, or any parts thereof, of any administrative agency or any property owned, leased, or operated by any administrative agency as frequently as is necessary, in his or her opinion, to carry out duties prescribed under sections 81-8,240 to 81-8,254;

(4) Request and receive from each administrative agency, and such agency shall provide, the assistance and information the counsel deems necessary for the discharge of his or her responsibilities; inspect and examine the records and documents of all administrative agencies notwithstanding any other provision of law; and enter and inspect premises within any administrative agency’s control;

(5) Issue a subpoena, enforceable by action in an appropriate court, to compel any person to appear, give sworn testimony, or produce documentary or other evidence deemed relevant to a matter under his or her inquiry. A person thus required to provide information shall be paid the same fees and travel allowances and shall be accorded the same privileges and immunities as are extended to witnesses in the district courts of this state and shall also be entitled to have counsel present while being questioned;

(6) Undertake, participate in, or cooperate with general studies or inquiries, whether or not related to any particular administrative agency or any particular administrative act, if he or she believes that they may enhance knowledge about or lead to improvements in the functioning of administrative agencies;

(7) Make investigations, reports, and recommendations necessary to carry out his or her duties under the State Government Effectiveness Act; and

(8) Carry out his or her duties under the Office of Inspector General of Nebraska Child Welfare Act. If any of the provisions of sections 81-8,240 to 81-8,254 conflict with provisions of the Office of Inspector General of Nebraska Child Welfare Act, the provisions of such act shall control; and

(9) Investigate allegations of violation of subsection (2) of section 84-908 by an administrative agency pursuant to a complaint made to his or her office and make a determination as to whether such administrative agency has violated such subsection. The Public Counsel shall report his or her determination in writing to the Governor, the Secretary of State, the Attorney General, the Executive Board of the Legislative Council, and the director or chief executive officer of the agency. The report to the executive board shall be submitted electronically.

Sec. 2. Section 84-901.01, Revised Statutes Cumulative Supplement, 2012, is amended to read:

84-901.01 (1) When legislation is enacted requiring the adoption and promulgation of rules and regulations by an agency, such agency shall adopt and promulgate such rules and regulations within one year after the public hearing required under subsection (2) of section 84-907. Such time shall not include the time necessary for submission of the rules and regulations to the Attorney General pursuant to section 84-905.01 or submission of the rules and regulations to the Governor pursuant to section 84-908. Any agency which does not adopt and promulgate such rules and regulations as required by this
section shall submit electronically an explanation to the Executive Board of
the Legislative Council and the standing committee of the Legislature which
has subject matter jurisdiction over the issue involved in the legislation,
stating the reasons why it has not adopted such rules and regulations as
required by this section, the date by which the agency expects to adopt such
rules and regulations, and any suggested statutory changes that may enable the
agency to adopt such rules and regulations.

(2) If such agency has not adopted and promulgated such rules and
regulations within three years after the operative or effective date of such
enacting legislation, the standing committee of the Legislature which has
subject matter jurisdiction over the matters included in the legislation shall
hold a public hearing to determine the reason that such rules and regulations
have not been enacted.

(3) The changes made to the Administrative Procedure Act by
Laws 2011, LB617, shall not affect the validity or effectiveness of a rule or
regulation adopted prior to May 25, 2011.

(4) The changes made to this section by this legislative bill shall
apply to legislation enacted before, on, or after the effective date of this
act.

Sec. 3. Section 84-908, Reissue Revised Statutes of Nebraska, is
amended to read:

84-908 (1) No adoption, amendment, or repeal of any rule or
regulation shall become effective until the same has been approved by the
Governor and filed with the Secretary of State after a hearing has been set on
such rule or regulation pursuant to section 84-907. When determining whether
to approve the adoption, amendment, or repeal of any rule or regulation
relating to an issue of unique interest to a specific geographic area,
the Governor’s considerations shall include, but not be limited to: (1)
(a) Whether adequate notice of hearing was provided in the geographic area
affected by the rule or regulation. Adequate notice shall include, but not be
limited to, the availability of copies of the rule or regulation at the time
notice was given pursuant to section 84-907; and (2) (b) whether reasonable
and convenient opportunity for public comment was provided for the geographic
area affected by the rule or regulation. If a public hearing was not held in
the affected geographic area, reasons shall be provided by the agency to the
Governor. Any rule or regulation properly adopted by any agency shall be filed
with the Secretary of State.

(2) No agency shall utilize, enforce, or attempt to enforce any rule
or regulation or proposed rule or regulation unless the rule, regulation, or
proposed rule or regulation has been approved by the Governor and filed with
the Secretary of State after a hearing pursuant to section 84-907.

Sec. 4. Original section 84-908, Reissue Revised Statutes of
Nebraska, and sections 81-8.245 and 84-901.01, Revised Statutes Cumulative
Supplement, 2012, are repealed.