PREPARED BY: DATE PREPARED: PHONE: Tom Bergquist January 28, 2014 471-0062

**LB 871** 

Revision: 00

## **FISCAL NOTE**

**LEGISLATIVE FISCAL ANALYST ESTIMATE** 

ESTIMATE OF FISCAL IMPACT - STATE AGENCIES (See narrative for political subdivision estimates)								
	FY 201	4-15	FY 20	15-16				
	EXPENDITURES	REVENUE	EXPENDITURES	REVENUE				
GENERAL FUNDS	See below		See below					
CASH FUNDS								
FEDERAL FUNDS								
OTHER FUNDS								
TOTAL FUNDS								

Any Fiscal Notes received from state agencies and political subdivisions are attached following the Legislative Fiscal Analyst Estimate.

LB871 provides for the preparation of a fiscal note on a bill request draft at the request of a member of the Legislature. Once a request is submitted the process would be similar to preparation of fiscal notes on introduce bills as required by current legislative rules.

According to the Revisor of Statutes, there are approximately 50% more bill requests than actual bills introduced. Based on bill introductions in the 2013-2014 Legislature, that would be approximately 560 additional fiscal notes if there is a fiscal note request for each bill request in addition to the 1115 actual bill introductions. There could also be additional drafts if the results of the first fiscal note lead to changes in the draft legislation and a second request for a fiscal note.

The timing of the requests can be as significant as the number with respect to the fiscal impact. If the draft fiscal note requests occurred through the summer and fall, it would be more likely that the additional workload could be absorbed by existing staff. However if a large number of requests are submitted in a short period of time, compliance with the 10 day requirement (5 days for agencies) would be difficult to do with existing staff. Prior to a 90 day legislative session, half the Legislature is up for election which would likely concentrate most of the requests into the November and December time period. Also the 10 day requirement is significantly less than the existing legislative rules. Under the rules, fiscal notes on introduced bills must be completed at least 24 hours prior to the hearing. While some fiscal notes are required to be completed within 10 days, in a 90 day session, there could be up to 45-55 working days from the date of introduction of the bill to the hearing as the hearing schedule stretches over a 3 month period. This compressed schedule could potentially apply to not just the additional drafts but also to all the bill requests which subsequently are then introduced as bills.

In summary, the fiscal impact of this bill can vary significantly depending on the number of requests that are submitted and the timing of requests which cannot be predicted accurately. If there are only a few requests that occur throughout the summer and fall, there would be no additional costs. However, if a fiscal note request is submitted for 1,500 bill requests and all occur in a short period of time in December, there could be a substantial cost for additional staffing to handle the compressed workload. This would apply to not just the Legislative Fiscal Office but also the budget division of the Department of Administrative Services and a variety of state agencies who would be required to prepare a large number of fiscal notes.

ADMINISTRATIVE SERVICES-STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSES					
LB: 871 AM: AGENCY/POLT. SUB: Department of Insurance					
REVIEWED BY: Lyn Heaton			DATE: 1/28/2014	PHONE: <u>402.471.4181</u>	

COMMENTS: It is reasonable to assume that there will be some increased workload for the Department of Insurance, as well as many other state agencies, boards, and commissions, due to the requirement for them to conduct fiscal impact analysis of legislative bill request drafts during the interim period between legislative sessions. The additional workload is highly dependent on the number of requests, how often the bill request drafts are revised (which may initiate a new fiscal analysis request), the complexity of the legislative proposal, and other factors.

ADMINISTRA	ADMINISTRATIVE SERVICES-STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSES				
LB: 871 AM: AGENCY/POLT. SUB: Department of Labor					
REVIEWED BY: Ly	n Heaton		DATE: 1/28/2014	PHONE: 402.471.4181	

COMMENTS: It is reasonable to assume that there will be some increased workload for the Department of Labor, as well as many other state agencies, boards, and commissions, due to the expectation for them to conduct fiscal impact analysis of legislative bill request drafts during the interim period between legislative sessions. The additional workload is highly dependent on the number of requests, how often the bill request drafts are revised (which may initiate a new fiscal analysis request), the complexity of the legislative proposal, and other factors.

ADMINISTRATIVE SERVICES-STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSES					
LB: 871 AM: AGENCY/POLT. SUB: Department of Revenue					
REVIEWED BY: Lyn Heaton DATE: 1/29/2014				PHONE: <u>402.471.4181</u>	
COMMENTS: It is reasonable to assume that there will be some increased workload for the Department of Revenue					

COMMENTS: It is reasonable to assume that there will be some increased workload for the Department of Revenue, especially in light of the complex nature of tax policy, due to the requirement to conduct fiscal impact analysis of legislative bill request drafts during the interim period between legislative sessions. The amount of the additional workload is highly dependent on the number of requests, how often the bill request drafts are revised (which may initiate a new fiscal analysis request), the complexity of the legislative proposal, and other factors.

LB <sup>(1)</sup> 871				_ FISCAL NOTE
State Agency OR Politi	cal Subdivision Name: (2)	Nebraska Depa	rtment of Insurance	
Prepared by: (3) K	rystle Ledvina Garcia	Date Prepared: (4)	1/28/2014 Phone: 0	5) (402) 471-4637
	ESTIMATE PROVIDED	BY STATE AGENO	CY OR POLITICAL SUBDIVIS	SION
	FY 201	4.15	FY 20	15 1 <i>C</i>
	EXPENDITURES	REVENUE	EXPENDITURES	REVENUE
GENERAL FUNDS	\$65,500		\$65,000	
CASH FUNDS				
FEDERAL FUNDS				
OTHER FUNDS				
TOTAL FUNDS	\$65,500	0	\$65,000	0

## **Explanation of Estimate:**

LB871's impact will be determinate on how many state senators would request fiscal notes. Because no limitation or cap on the amount of requests exists in LB 871, the impact could be minimal or the impact could be significant depending on the number of requests made. There are forty-nine senators that all may have separate bill request drafts in progress at the same time. In addition, bill drafts often go through several revisions and this bill as proposed has no qualifying amount for how many fiscal notes a department would have to complete. Given the short time frame, collaboration, and research required to complete the fiscal notes, the Department anticipates that additional staff will need to be hired. An Attorney II currently collects information, reviews and researches bills, and discusses the impact with administrators within the affected departments. While new bills are being introduced, the majority of the attorney's time is spent researching, preparing, and revising fiscal notes. As the proposed bill allows a member of the Legislature to request an infinite number of fiscal notes from the Department at any time, these additional duties will necessitate the hiring of an additional Attorney II. While other divisions/staff are consulted regularly about the fiscal impact of potential legislation, the department did not include a fiscal impact for that review and analysis.

As this bill creates new duties imposed by the State, these costs are not chargeable to the insurers. As such, cash funds should not be used for these expenditures and appropriations should come from the general funds.

BRE	BREAKDOWN BY MAJOR OBJECTS OF EXPENDITURE								
Personal Services:									
POSITION TITLE	NUMBER OF 14-15	POSITIONS  15-16	2014-15 <u>EXPENDITURES</u>	2015-16 EXPENDITURES					
Attorney II	1	1	\$50,000	\$52,000					
Benefits			<u>*************************************</u>	\$13,000					
Operating			\$2,500	Ψ13,000					
Travel									
Capital outlay									
Aid  Capital improvements									
TOTAL			\$65,500	\$65,000					

<b>LB</b> <sup>(1)</sup>	871						FISCAL NOTE
State Age	ency OR I	Political Su	bdivision Name: (2)	Nebraska Depa	rtment of Labo	or	
Prepared	d by: (3)	Debbie	Kay Ward	_ Date Prepared: (4)	1/24/2014	Phone: (5)	402-471-2492
		ES	TIMATE PROVIDE	D BY STATE AGEN	CY OR POLITIC	AL SUBDIVISI	ION
				14-15		FY 2015	
		:	EXPENDITURES	REVENUE	<b>EXPEND</b>	ITURES	REVENUE
GENER	AL FUN	DS			_		
CASH F	UNDS				_		
FEDERA	AL FUNI	DS	36,073		36,4	102	
OTHER	FUNDS				<u> </u>		
TOTAL	FUNDS		36,073		36,4	102	

Explanation of Estimate: This legislative bill requires that fiscal notes can be requested year-round, not just while the legislature is in session, and fiscal notes must be returned on legislative bill request drafts within 5 business days. Due to this turnaround, the Department of Labor would not need any additional employees for the first 135 bills that are presented to the department but any bills over that amount will require the addition of a part-time Accountant II to work with the legislative fiscal analyst and will solely work on those various bills. Fiscal notes can be requested on legislative bill request drafts.

BREAKDOWN BY MAJOR OBJECTS OF EXPENDITURE									
Personal Services:									
POSITION TITLE	NUMBER OF <u>14-15</u>	F POSITIONS 15-16	2014-15 <u>EXPENDITURES</u>	2015-16 <u>EXPENDITURES</u>					
Accountant II	0.25	0.25	9,428	9,640					
Benefits			22,874	22,906					
Operating			3,771	3,856					
Travel	•••								
Capital outlay	•••								
Aid									
Capital improvements									
TOTAL			36,073	36,402					

**LB 871** Fiscal Note 2014

State Agency Estimate								
State Agency Name: Department	of Revenue				Date Due LFA:	1/29/2014		
Approved by: Kim Conroy		Date Prepared:	1/28/2014		Phone: 471-5896			
	FY 2014-	<u>-2015</u>	FY 2015	<u>-2016</u>	FY 201	16-2017		
	<b>Expenditures</b>	Revenue	Expenditures	Revenue	<u>Expenditures</u>	Revenue		
General Funds	\$157,700		\$143,800		\$147,100			
Cash Funds								
Federal Funds								
Other Funds								
Total Funds	\$157,700		\$143,800	_	\$147,100			

LB 871 requires the Legislative Fiscal Office of the Legislature (LFO) to prepare a fiscal note within 10 business days following a request by a state senator if the senator has filed a bill draft with the bill drafter's office. LFO may request a state agency to prepare a fiscal note within five days of the request.

The Department estimates a significant increase in the number of fiscal notes requested annually as a result of LB 871 and would require one additional FTE Revenue Economist and one additional FTE Attorney II.

Major Objects of Expenditure								
		14-15	15-16	16-17	14-15	15-16	16-17	
Class Code	Classification Title	FTE	<u>FTE</u>	FTE	<b>Expenditures</b>	Expenditures	<b>Expenditures</b>	
A29511	Revenue Economist	1.0	1.0	1.0	\$ 54,800	\$ 56,000	\$ 57,300	
A31112	Attorney II	1.0	1.0	1.0	\$ 51,000	\$ 52,100	\$ 53,300	
Benefits					\$ 34,900	\$ 35,700	\$ 36,500	
Operating Costs								
Travel								
Capital Outlay					\$17,000			
Aid								
Capital Improvem	ents							
					\$ 157,700	\$ 143,800	\$ 147,100	