

Doug Gibbs April 11, 2011 402-471-0051

LB 682

Revision: 01 FISCAL NOTE LEGISLATIVE FISCAL ANALYST ESTIMATE

Revised due to adoption of amendments on General File.

ESTIMATE OF FISCAL IMPACT – STATE AGENCIES *						
	FY 2011	1-12	FY 2012-13			
_	EXPENDITURES	REVENUE	EXPENDITURES	REVENUE		
GENERAL FUNDS		0		(\$3,600)		
CASH FUNDS						
FEDERAL FUNDS						
OTHER FUNDS						
TOTAL FUNDS		0		(\$3,600)		

*Does not include any impact on political subdivisions. See narrative for political subdivision estimates.

LB 682, as amended by AM626 and AM1012, creates the Sewer Infrastructure Assistance Act and substantially decreases the original scope of the bill.

The bill provides that a municipality may apply for state assistance for combined sewer overflow improvement projects.

State assistance may be used for financing the construction, acquisition, substantial reconstruction, expansion, operation, improvement, or equipping of combined sewer overflow projects and infrastructure facilities.

State assistance is defined as the amount of state sales tax revenue collected by municipalities on the increase in monthly sewer use fees attributable to a combined sewer overflow project charges collected after July 1, 2011 for cities of the first class, second class, and villages and July 1, 2013 for cities of the metropolitan and primary classes.

LB 682, as amended, defines a combined sewer overflow project as a municipal project to reduce overflows from a combined sewer system pursuant to a long-term control plan approved by the Department of Environmental Quality.

The bill creates an application and approval process; a three-member board to review and approve applications; an audit process to be conducted by the Tax Commissioner; an annual report to the Legislature requirement; and gives the Department of Revenue rule and regulation authority.

The bill also creates the Sewer Infrastructure Fund. Upon certification by the Tax Commissioner of the state sales tax revenues collected by municipalities attributable to the increased fee charged for a combined sewer overflow project, the State Treasurer is to transfer the amount certified from the General Fund to the fund created by LB 682. The board is then to distribute from this fund to municipalities that have approved applications the lesser amount of either the total cost of the project or the total state sales tax collected by the municipality resulting from the sewer project charge.

As amended the bill also states that the distribution of state sales tax revenue to an eligible municipality is contingent upon the municipality using local option sales tax revenue collected on the increase in monthly sewer use fees attributable to the combined sewer overflow project for the same purposes as state revenue is to be used.

The estimated fiscal impact as a result of LB 682 is as follows:

	Combined	Sewer Overflow:
FY2011-12:	\$	0
FY2012-13:	(\$	3,600)
FY2013-14:	(\$	3,600)
FY2014-15:	(\$	594,000)

The ongoing reduction in state General Funds due to the LB 682 as amended will increase annually and is expected to stabilize at approximately \$5.2 million beginning in FY2022-23 and continuing on at that level for a number of years thereafter.

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The Department of Revenue has noted that the sales taxes from additional sewer fees are eligible to be refunded to those businesses who have qualified for Tiers 1-4 of the Nebraska Advantage Act. These refunds are available regardless of LB 682; however, the bill could result in some sales taxes being both refunded to the taxpayer and turned back to the city.

The Department of Revenue estimates the cost to implement LB 682 to be minimal.

There is no basis to disagree with the Department's estimate of cost.

LB 682 does not specify which state agency will support the board created by the bill. Given the duties placed upon the board by LB 682 some level of support will probably be necessary and some cost incurred but since no agency is specified, we are unable to allocate or determine the cost.

IMPACT TO LOCAL POLITICAL SUBDIVISIONS:

At this time the only projects we can identify as eligible for assistance under LB 682 as amended are located in Omaha and Plattsmouth. We are unaware of any other municipalities with potential combined sewer overflow projects so the fiscal impact described above applies only to Omaha and Plattsmouth.

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LB 682 AM 626	LEGISLATIVE	1 151 41			Fiscal Note	2011		
State Agency Estimate								
State Agency Name: Department o	f Revenue				Date Due LFA:	3/22/2011		
Approved by: Douglas Ewald		Date Prepared:	4/1/2011		Phone: 471-5700			
	FY 2011	-2012 FY 2012-2013		12-2013	FY 2013-2014			
	Expenditures	Revenue	Expenditures	Revenue	Expenditures	Revenue		
General Funds				1				
Cash Funds								
Federal Funds								
Other Funds								
Total Funds								

AM 626 to LB 682 decreases the scope of the original bill, from the "Major Gas, Water, and Sewer Infrastructure Improvement and Replacement Assistance Act" to the "Sewer Infrastructure Assistance Act." The bill, as amended by AM 626, limits state assistance to the state sales tax receipts on the increase in monthly fees related to combined sewer overflow projects occurring after July 1, 2013. AM 626 also requires that state assistance be used to pay debt or expenditures to acquire, construct, improve, and equip facilities related to combined sewer overflow projects.

Assuming FY2013-14 as the base year, and proposed fee schedules from the cities of Omaha and Plattsmouth, the bill as amended is expected to reduce General Fund receipts by \$0.590 million and \$1.1 million fiscal years 2014-15 and 2015-16, respectively. The reduction to General Fund revenue due to LB 682 as amended is expected to stabilize at approximately \$5 million annually beginning by FY 2022-23.

It should also be noted that the sales taxes from additional sewer fees are eligible to be refunded to those businesses who have qualified for Tiers 1-4, and Tier 6 of Nebraska Advantage. These refunds are available regardless of LB 682; however, the bill could result in some sales taxes being both refunded to the taxpayer and turned back to a city.

Departmental cost to implement AM 626 to LB 682 is expected to be minimal.

Major Objects of Expenditure							
<u>Class Code</u>	Classification Title	11-12 <u>FTE</u>	12-13 <u>FTE</u>	13-14 <u>FTE</u>	11-12 Expenditures	12-13 Expenditures	13-14 Expenditures
Travel Capital Outlay							
Capital Improvements			•••••				