

Sandy Sostad February 07, 2012 471-0054

LB 446

Revision: 01 FISCAL NOTE LEGISLATIVE FISCAL ANALYST ESTIMATE

Revised on 2/7/12 to reflect state aid changes per FY2011-12 state aid run.

ESTIMATE OF FISCAL IMPACT – STATE AGENCIES *						
	FY 2012-13		FY 2013-14			
	EXPENDITURES	REVENUE	EXPENDITURES	REVENUE		
GENERAL FUNDS						
CASH FUNDS						
FEDERAL FUNDS						
OTHER FUNDS						
TOTAL FUNDS						

*Does not include any impact on political subdivisions. See narrative for political subdivision estimates.

LB 446 changes provisions related to educational service units (ESU's). The bill revises current law to allow an ESU to continue to consist of a single school district, if the single school district is a Class IV (Lincoln) or Class V (Omaha) district. The bill requires that an ESU composed of one district must participate in one or more of the statewide projects managed by the ESU Coordinating Council. The formula used to allocate state aid to ESU's is also changed in the bill.

Intent language is added to require multidistrict ESU's to use at least 5% of the resources received from state aid and property taxes (adjusted value x the local effort rate) for cooperative projects between member school districts and at least 5% for statewide projects managed by the ESU Coordinating Council.

<u>State Aid</u>: The bill changes the computation of state aid for ESU's consisting of a single school district by altering the number of adjusted students used in the formula calculation. It is assumed the formula change will begin in FY 2013-14 because the bill does not have an emergency clause and state aid to ESU's is certified on or before July 1st for the ensuing school year.

Under current law, in FY2011-12 and thereafter, 100% of the prior year fall membership is used in the calculation for ESU 18 – Lincoln and 90% for ESU 19 – Omaha. The bill decreases the percentage used by 5% for the two ESU's. So, 95% of the prior year membership is to be used in the calculation for ESU 18 – Lincoln and 85% of the prior year membership is used for ESU 19 – Omaha.

The formula change decreases state aid for ESU's 18 & 19, beginning in FY2013-14, due to the change in adjusted students used in the calculation. However, decreased aid for the two ESU's will not reduce the overall amount of aid distributed to ESU's because the formula allocates the amount of state aid appropriated by the Legislature. Reduced aid pursuant to the change in adjusted students for ESU's 18 & 19 is offset by an increase in the per student allocation in the formula of a like amount, which increases state aid for all of the ESU's. The amended fiscal note submitted by the State Department of Education shows an aid decrease of \$117,080 for ESU #18 and \$165,335 decrease for ESU #19 in FY2011-12, if the bill had been in effect. The decreased aid to these ESU's is shifted to the other ESU's and the learning community.

<u>Property Taxes</u>: The law is also amended to allow ESU's with one district to levy a property tax in FY2013-14 and thereafter. Current law repealed the levy authority beginning in FY2013-14. Other ESU's must have four or more districts to levy a property tax in FY2013-14.

Information from the Certificate of Property Taxes Levied shows that ESU's 18 and 19 were at the maximum 1.5 cent levy for 2010. The levy generated \$2,443,966 of property taxes for ESU 18 and \$2,884,642 for ESU 19. The bill restores the authority for the two ESU's to continue to levy property taxes in FY2013-14.

<u>Required Use of ESU Resources</u>: It is unknown how the requirement for ESU's 18 &19 to participate in one or more statewide projects and for other ESU's to use a percentage of resources for cooperative projects and statewide projects will impact the total amount spent by ESU's in the future. It is assumed that overall expenditures will not increase for ESU's but the use of resources may change pursuant to the requirements.

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LB Revised 446	FISCAL NOTE	FE.B	7 2012		2011	
State Agency	OR Political Subdivis	EGINan	TIVE FISCAL chool Finance	& Organization Service	25	
Prepared by:	Inbody, Bergquist		Date Prepared:	2-6-2012 Phone	: 1-4320	
ESTIMATE PROVIDED BY STATE AGENCY OR POLITICAL SUBDIVISION						
		<u>FY 2011-12</u>		<u>FY 2012-13</u>		
	EXPENDITURE	<u>s</u>	REVENUE	EXPENDITURES	<u>REVENUE</u>	
GENERAL FUNDS						
CASH FUNDS						
FEDERAL FUNDS						
OTHER FUNDS						

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Return by date specified or 72 hours prior to public hearing, whichever is earlier.

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Explanation of Estimate:

TOTAL FUNDS

This bill specifically provides for an educational service unit with one member school district (if they are a Class IV or V school district). An educational service unit with one member school district shall participate in one or more statewide projects managed by the Educational Service Unit Coordinating Council. Beginning with the 2013/14 fiscal year, only educational service units with four or more member schools or an educational service unit with one member school is authorized to levy a tax. The calculation of core services and technology funding is changed to reflect an educational service unit with one member school and with one member school that is part of a learning community. The adjusted students used for an educational service unit with one member school district. The adjusted students used for an educational service unit with one member school district. The adjusted students used for an educational service unit with one member school district.

MAJOR OBJECTS OF EXPENDITURES					
Personal Services:					
	NUMBER O	F POSITIONS	<u>2011-12</u>	<u>2012-13</u>	
POSITION TITLE	<u>11-12</u>	<u>12-13</u>	EXPENDITURES	EXPENDITURES	
Benefit					
Operating					
Travel			· · · · · · · · · · · · · · · · · · ·		
Capital outlay					
Aid					
Capital improvements				······	
TOTAL			0	0	

LB Revised FISCAL NOTE (continued)

New legislative intent language is included in this bill. The new legislative intent is that core services and technology funding will equal the calculation as provided in current statute (§79-1241.03) and an amount greater than or equal to the adjusted valuation for each educational service unit multiplied by the local effort rate. The new legislative intent language requires a multidistrict educational service unit to spend at least 5 percent of its core services and technology funding for cooperative projects between the educational service unit and its member school districts and to spend at least 5 percent of its core services and technology funding for stateside projects managed by the Educational Service Unit Coordinating Council.

Fiscal Impact:

To NDE: No fiscal impact to the Department of Education.

REVISED - To Political Subdivision: The fiscal impact to the educational service units will be a redistribution of the core services and technology funds. An estimate of this redistribution, based on the data used to calculate the 2011/12 Core Services funding is shown below.

	2011/12 Core Services Funding	LB 446 Estimate
ESU 1	609,460	623,627
ESU 2	421,588	437,248
ESU 3	2,414,101	2,495,967
ESU 4	381,408	389,461
ESU 5	301,778	308,869
ESU 6	419,008	434,994
ESU 7	178,723	194,156
ESU 8	413,151	426,898
ESU 9	411,075	423,325
ESU 10	1,419,862	1,456,884
ESU 11	319,166	326,075
ESU 13	1,156,470	1,176,441
ESU 15	364,207	369,505
ESU 16	584,523	596,344
ESU 17	468,689	471,623
ESU 18	1,293,720	1,176,640
ESU 19	1,954,062	1,788,727
Learning Community Coordinating Council	375,176	389,383