LEGISLATURE OF NEBRASKA

ONE HUNDRED FIRST LEGISLATURE

FIRST SESSION

LEGISLATIVE BILL 26

Introduced by Friend, 10.

Read first time January 8, 2009

Committee: Revenue

A BILL

- FOR AN ACT relating to revenue and taxation; to amend sections

 14-557, 15-725, 15-733, 15-735, 15-821, 15-822,

 16-708.01, 77-208, 77-209, 77-1322, and 77-1917.01,

 Reissue Revised Statutes of Nebraska; to change priority

 of special assessment liens; and to repeal the original sections.
- 7 Be it enacted by the people of the State of Nebraska,

1 Section 1. Section 14-557, Reissue Revised Statutes of

- 2 Nebraska, is amended to read:
- 3 14-557 All general municipal taxes upon real estate shall
- 4 be a first lien upon the real estate upon which it is levied
- 5 and take priority over all other encumbrances and liens thereon.
- 6 All special assessments regularly levied shall be a perpetual lien
- 7 on the real estate assessed from the date of levy until paid
- 8 irrespective of the county in which such real estate is situated.
- 9 Such special assessment perpetual lien shall be in parity with
- 10 the tax lien of general, state, county, city, village, municipal,
- 11 or school taxes, and no sale of such property to enforce any
- 12 general, state, county, city, village, municipal, or school tax or
- 13 other liens shall extinguish the perpetual lien of such special
- 14 assessments. 7 but shall be subject to all general taxes. The lien
- 15 of all general municipal taxes levied on personal and real property
- 16 shall be governed by the general revenue laws of this state.
- 17 Sec. 2. Section 15-725, Reissue Revised Statutes of
- 18 Nebraska, is amended to read:
- 19 15-725 Special tax assessments to pay cost of local
- 20 improvements, except special assessments for sidewalk purposes
- 21 or as herein otherwise provided, shall be made in the manner
- 22 following: (1) Assessment shall be made on the district by
- 23 resolution of the council at any meeting, stating cost of the
- 24 improvement and benefit accruing to the property in the district
- 25 to be taxed, which, with the vote by yeas and nays, shall be

1 recorded in the minutes. Therewith shall be submitted a proposed 2 distribution of the tax on each separate property to be taxed 3 subject to action of the board of equalization as prescribed therein; and (2) notice of time of assessment shall be published 4 5 in some newspaper published and of general circulation in the city 6 ten days before the assessment, and that the council will sit 7 as a board of equalization to distribute the tax at a time in 8 such notice fixed, not less than five days after such assessment, 9 and the proper distribution of such special tax shall be open 10 to examination of all persons interested. Property shall not be 11 specially taxed for more than the total cost of the improvement nor 12 more than the special benefit accruing thereto by the improvement. 13 If the aggregate tax be less than the cost of improvement the 14 excess shall be paid from the general fund. Special taxes may be 15 assessed as the improvement progresses and as soon as completed in 16 front of or along property taxed, or when the whole is complete, 17 as the council shall determine. Special assessments for local 18 benefits shall be a lien on all property so specially benefited. 19 The special assessment lien shall be in parity with the tax lien of 20 general, state, county, city, village, municipal, or school taxes. 21 superior and prior to all other liens save general taxes or other 22 special assessments and equal therewith. If any special assessment 23 be declared void, or doubt of its validity exist, the mayor and council, to pay the cost of improvement, may make a reassessment 24 25 thereof on the original estate within the district, and any sums

1 paid on the original assessment shall be credited to the property

- 2 on which it was paid and any excess refunded to the owner paying
- 3 it, with lawful interest. Taxes reassessed and not paid shall be
- 4 enforced and collected as other special taxes. No special tax or
- 5 assessment which the mayor and council acquire jurisdiction to make
- 6 shall be void for any irregularity, defect, error, or informality
- 7 in procedure, in levy or equalization thereof.
- 8 Sec. 3. Section 15-733, Reissue Revised Statutes of
- 9 Nebraska, is amended to read:
- 10 15-733 In the event of the refusal or neglect of such
- 11 street railway companies to pave, repave, or repair, when so
- 12 directed by the mayor and the city council, upon the grading,
- 13 paving, or repaving of any street upon which their track is laid,
- 14 the mayor and council shall have power to pave, repave, or repair
- 15 the same; and the cost of such paving, repaving, or repairing may
- 16 be collected by levy and sale of any real or personal property
- 17 of said the street railway company, the same as special taxes
- 18 are collected. Special taxes for paying the cost of such paving,
- 19 repaying, macadamizing, or repairing of any street railway may
- 20 be levied upon the track, including the ties, iron, roadbed and
- 21 right-of-way, side tracks, and appurtenances, including buildings
- 22 and real estate belonging to such company or person, and used for
- 23 the purpose of such street railway business, all as one property,
- 24 or upon such part of such tracks, appurtenances, and property
- 25 as may be within the district paved, repaved, macadamized, or

repaired, or any part thereof, and shall be a lien upon the 1 2 property of such company in its entirety and as one property from 3 the time of the levy until satisfied. The lien so created shall attach in like manner and with like effect to all property of 5 such company or companies after acquired which shall be used in the operation of such railway. No mortgage, conveyance, pledge, 6 7 transfer, or encumbrance of any such property of any such company 8 shall be made or suffered, except subject to the actual or 9 prospective lien of such special taxes, whether actually levied or 10 not. Such special taxes when levied shall constitute a lien upon 11 the property of such railway in its entirety and as one property 12 prior and superior to all other liens or encumbrances. The lien 13 shall be in parity with the tax lien of general, state, county, city, village, municipal, or school taxes. 7 except liens for 14 15 taxes or for other special assessments. The treasurer shall have 16 the power and authority to seize any personal property belonging 17 to any such person or company for the satisfaction of any such special taxes when delinquent, and to sell the same upon the 18 19 same advertisement and in the same manner as constables are now 20 authorized to sell personal property upon execution at law, but 21 failure to do so shall in nowise affect or impair the lien of the 22 tax or any proceeding allowed by law for the enforcement thereof. 23 The railroad track or any other property upon which such special 24 taxes shall be levied, or so much thereof as may be necessary, may 25 be sold for the payment of such special taxes in the same manner

and with the same effect as real estate may be sold upon which 1 2 such special taxes may be levied. It shall also be competent for 3 any such city to bring civil action against any party owning or operating any such street railway and liable to pay said taxes, 4 5 to recover the amount thereof, or any part thereof delinquent and 6 unpaid, in any court having jurisdiction of the amount, and obtain 7 judgment and have execution therefor, and no property, real or 8 personal, shall be exempt from any such execution. Real + PROVIDED, 9 real estate shall not be levied upon by execution, except by 10 execution out of the district court, on a judgment therein or 11 transcript of a judgment filed therein, as provided by law. No 12 property seized by the treasurer, as hereinbefore provided, or upon 13 any such execution, shall be taken from the officer holding the 14 same upon any order of replevin. No defense shall be allowed in any 15 such civil action, except such as goes to the groundwork, equity, 16 and justice of the tax, and the burden of proof shall rest upon the party assailing the tax. In case part of such special assessment 17 18 shall be shown to be invalid, unjust, or inequitable, judgment 19 shall be rendered for such amount as is just and equitable, and 20 costs shall follow the judgment. It shall be competent for the 21 mayor and council, upon the written application of any company, 22 association, corporation, or person owning any such street railway, 23 to provide that such special tax shall become delinquent and payable in installments, as in case of taxes levied upon abutting 24 25 real estate as hereinbefore provided, but such application shall be

1 taken and deemed a waiver of any and all objections to such taxes

- 2 and to the validity thereof. Such application shall be made at or
- 3 before the final levy of such taxes. The provisions of this section
- 4 in regard to the levy, collection, and enforcement of special taxes
- 5 to pay the cost of paving, repaving, macadamizing, or repairing of
- 6 any such street railways shall apply to all such special taxes.
- 7 Sec. 4. Section 15-735, Reissue Revised Statutes of
- 8 Nebraska, is amended to read:
- 9 15-735 Special sidewalk assessments may be collected:
- 10 (1) In the manner usual for the collection or foreclosure
- 11 of county or state taxes against real estate;
- 12 (2) By foreclosure as in case of county or state taxes
- 13 against real estate. In + PROVIDED, HOWEVER, in the foreclosure
- 14 of such special sidewalk assessments any number of parties, owners
- 15 of abutting property against which property a special sidewalk
- 16 assessment has been made may be made parties defendant, and any
- 17 number of special sidewalk assessments may be foreclosed in one
- 18 action, the decree, however, to be separate as to each particular
- 19 piece of abutting property against which such special sidewalk
- 20 assessments have been levied. A + AND PROVIDED FURTHER, a certified
- 21 copy by the city clerk of the action of the council in making
- 22 such special sidewalk assessments shall be received in evidence as
- 23 prima facie evidence of the regularity of all proceedings in the
- 24 matter of making and levying such special sidewalk assessments,
- 25 and such special sidewalk assessments shall constitute a lien.

1 The lien shall be in parity with the tax lien of general, state,

- 2 county, city, village, municipal, or school taxes. In prior and
- 3 superior to all other liens except liens for taxes or other special
- assessments upon such abutting property; AND PROVIDED FURTHER, in 4
- 5 the foreclosure of such special assessments, the action may be
- brought in the name of the city against any and all parties subject 6
- 7 to the payment of such special sidewalk assessments in one or
- more actions, and the city may become a purchaser thereof for an
- 9 amount not exceeding the amount of the special sidewalk assessment,
- 10 interest, and penalties thereon; or
- 11 (3) The city clerk, upon the request of the council, 12 shall, under seal of the city, make out a statement containing 13 a description of the property against which special sidewalk 14 assessments are delinquent, the amount of such special sidewalk 15 assessments, together with interest and penalties thereon, the name 16 of the owner of such abutting property at the time of the levy and 17 the date of the levy, and shall transmit the same to the clerk 18 of the district court; and upon request of the city the clerk of 19 the district court shall issue an order of sale of such abutting 20 property and deliver the same to the sheriff, who shall thereupon 21 cause such property to be advertised and sold as in case of sale 22 of real estate under judgment and execution. It 7 except that it shall not be necessary for the said sheriff to cause such property
- 25 thereof to the district court for confirmation.

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to be appraised. Upon + upon sale the sheriff shall report the sale

Sec. 5. Section 15-821, Reissue Revised Statutes of

- 2 Nebraska, is amended to read:
- 3 15-821 Special assessments on real estate shall be a lien
- 4 from the date of the levy, and interest on all unpaid installments
- 5 shall be payable annually. Such lien shall be perpetual. The lien
- 6 shall be in parity with the tax lien of general, state, county,
- 7 city, village, municipal, or school taxes. and superior to all
- 8 other liens upon the property except liens for taxes. In case of
- 9 sale of any property for such tax or special assessment the same
- 10 shall be governed by the general revenue law, except as herein
- 11 otherwise provided, and the rights and limitations shall be the
- 12 same as in other tax sales. Each + PROVIDED, each installment
- 13 shall draw interest at a rate not to exceed the rate of interest
- 14 specified in section 45-104.01, as such rate may from time to time
- 15 be adjusted by the Legislature, payable annually, from levy until
- 16 due; and installments delinquent shall draw interest at the rate
- 17 specified in section 45-104.01, as such rate may from time to time
- 18 be adjusted by the Legislature, until paid.
- 19 Sec. 6. Section 15-822, Reissue Revised Statutes of
- 20 Nebraska, is amended to read:
- 21 15-822 The council shall have power in all cases where
- 22 special assessments for any purpose have or may be declared void or
- 23 invalid for want of jurisdiction in making or levying such special
- 24 assessments, or on account of any defect or irregularity in the
- 25 manner of levying the same, or for any cause whatever, to reassess

1 and relevy a new assessment equal to the special benefits or not

- 2 to exceed the cost of the improvement for which the assessment was
- 3 made upon the property originally assessed, and such assessment so
- 4 made shall constitute a lien upon the property. The lien shall
- 5 be in parity with the tax lien of general, state, county, city,
- 6 village, municipal, or school taxes. In prior and superior to all
- 7 other liens except liens for taxes or other special assessments;
- 8 PROVIDED, in all cases under the provisions of this section the
- 9 council, before making any such reassessment or relevy of special
- 10 taxes or assessments, shall give five days' notice in a newspaper
- 11 published and of general circulation in the city of the time when
- 12 the council will meet to determine the matter of reassessing or
- 13 relevying all such special assessments.
- 14 Sec. 7. Section 16-708.01, Reissue Revised Statutes of
- 15 Nebraska, is amended to read:
- 16 16-708.01 Whenever a city of the first class lawfully
- 17 reannexes territory which it had formerly annexed but which
- 18 annexation was illegal because the statutes under which such
- 19 original annexation was made were unconstitutional and void, (1)
- 20 all special assessments levied by such city of the first class
- 21 with respect to such territory shall be validated, binding, and
- 22 legal upon such city of the first class and the inhabitants of
- 23 such territory in the same manner as if the original annexation
- 24 had been lawful, (2) all zoning, special use permits_ and contracts
- 25 for municipal services made or entered into with respect to such

territory by such city of the first class shall be validated, 1 2 binding, and legal upon such city of the first class and the 3 inhabitants of such territory in the same manner as if the original annexation had been lawful, (3) any prior actions by any officials 4 5 of such city of the first class, including the election of council members from such territory or a part thereof shall be validated, 6 7 binding, and legal upon such city of the first class and the 8 inhabitants of such territory in the same manner as if the original 9 annexation had been lawful, and (4) such city of the first class 10 shall have power to assess or reassess and levy or relevy new 11 assessments equal to the special benefits and not exceeding the 12 cost of improvements for which any assessment was originally made 13 upon such territory to be made in substantially the manner provided 14 for making original assessments of like nature and when so made, 15 shall constitute a lien upon the property. The lien shall be in parity with the tax lien of general, state, county, city, village, 16 17 municipal, or school taxes. Taxes prior and superior to all other 18 liens except liens for other special assessments, and taxes or 19 special assessments so assessed or reassessed shall be enforced and 20 collected as other special taxes, and in making such assessment or reassessment, the city $\operatorname{council}_{\mathcal{L}}$ sitting as a board of equalization 21 22 and assessment, shall take into consideration payments, if any, 23 made on behalf of the property reassessed under assessments made 24 prior to the reannexation.

25 Sec. 8. Section 77-208, Reissue Revised Statutes of

- 1 Nebraska, is amended to read:
- 2 77-208 The first lien upon real estate under section
- 3 77-203 shall take priority over all other encumbrances and liens
- 4 thereon except as provided in sections 14-557 and 77-1917.01.
- 5 Sec. 9. Section 77-209, Reissue Revised Statutes of
- 6 Nebraska, is amended to read:
- 7 77-209 All Except as otherwise provided in this section,
- 8 all special assessments, regularly assessed and levied as provided
- 9 by law, shall be a lien on the real estate on which assessed, and
- 10 shall take priority over all other encumbrances and liens thereon
- 11 except the first lien of general taxes under section 77-203. A
- 12 special assessment lien upon real estate within a city or village
- 13 shall be in parity with the tax lien of general, state, county,
- 14 city, village, municipal, or school taxes.
- 15 Sec. 10. Section 77-1322, Reissue Revised Statutes of
- 16 Nebraska, is amended to read:
- 17 77-1322 The governing body of all cities, including
- 18 cities which have adopted or which hereafter adopt a home rule
- 19 charter under and pursuant to Article XI, sections 2 to 5,
- 20 inclusive, of Article XI of the Constitution of this state,
- 21 Nebraska, villages, public corporations, and political subdivisions
- 22 of the State of Nebraska, sitting as a board of equalization
- 23 and assessment, shall have power in all cases where special
- 24 assessments heretofore made or which may hereafter be made for
- 25 any purpose have been or may be declared void or invalid, for

want of adequate notice, to reassess and relevy a new assessment 1 2 equal to the special benefits and not exceeding the cost of the 3 improvement for which the assessment was made upon the property originally assessed. Such τ and such reassessment and relevy shall 4 5 be made substantially in the manner provided for making original assessments of like nature, and when so made shall constitute a 6 7 lien upon the property prior and superior to all other liens, 8 except liens for taxes or other special assessments, except as 9 provided in sections 14-557 and 77-1917.01, and taxes so reassessed 10 shall be enforced and collected as other special taxes. In +11 and in making such reassessment the governing body, sitting as a 12 board of equalization and assessment, shall take into consideration 13 payments, if any, made on behalf of the property reassessed, under 14 such prior void assessment. If + and if such prior payments exceed

16 the excess, with lawful interest thereon, shall be refunded to the 17 party paying the same.

the special assessment on the given property as finally determined,

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- 18 Sec. 11. Section 77-1917.01, Reissue Revised Statutes of
 19 Nebraska, is amended to read:
- 77-1917.01 All cities, villages and sanitary and improvement districts in Nebraska shall have a lien upon real estate within their boundaries for all special assessments due thereon to the municipal corporation or district, which lien shall be inferior only to general taxes levied by the state and its political subdivisions. All cities and villages shall have

a lien upon real estate within their boundaries for all special 1 2 assessments due thereon to the city or village, and such special 3 assessment lien shall be in parity with the tax lien of general, state, county, city, village, municipal, or school taxes. When 5 such special assessments have become delinquent, without the real property against which they are assessed being first offered at tax 6 7 sale by the tax sale certificate method or otherwise, the municipal 8 corporation or district involved may itself as party plaintiff 9 proceed in the district court of the county in which the real 10 estate is situated to foreclose, in its own name, the lien for 11 such delinquent special assessments in the same manner and with 12 like effect as in the foreclosure of a real estate mortgage, except 13 as otherwise specifically provided by sections 77-1903 to 77-1917, 14 which shall govern when applicable. Final confirmation of sale in 15 such foreclosure proceeding and issuance of deed to the plaintiff, 16 or its assignee, cannot be had until two years have expired from the date of the sale held by the sheriff, and, after expiration of 17 18 such two-year period, personal notice has been served on occupants 19 of the real property. The remedy granted in this section to cities, 20 $villages_L$ and sanitary and improvement districts for the collection 21 of delinquent special assessments shall be cumulative and in 22 addition to other existing methods. 12. Original sections 14-557, 15-725, 23

- 200. 11. 011g1ma1 200010m2 11 00., 10 .10, 10 .00,
- 24 15-735, 15-821, 15-822, 16-708.01, 77-208, 77-209, 77-1322, and
- 25 77-1917.01, Reissue Revised Statutes of Nebraska, are repealed.