LEGISLATURE OF NEBRASKA

ONE HUNDRED FIRST LEGISLATURE

SECOND SESSION

LEGISLATIVE BILL 910

FINAL READING

Introduced by Carlson, 38; Council, 11; Dierks, 40; Dubas, 34;
Karpisek, 32; Pahls, 31; Price, 3; Schilz, 47;
Wallman, 30.

Read first time January 12, 2010

Committee: Agriculture

A BILL

FOR AN ACT relating to the Commercial Dog and Cat Operator 2 Inspection Act; to amend sections 28-1018, 54-637, and 54-638, Reissue Revised Statutes of Nebraska, 3 sections 54-603 and 54-611, Revised Statutes Cumulative 4 Supplement, 2008, and sections 37-528, 54-626, 54-627, 5 6 54-627.01, and 54-645, Revised Statutes Supplement, 2009; 7 to provide for a license fee; to define and license 8 animal rescues under the act; to harmonize provisions; 9 and to repeal the original sections. 10 Be it enacted by the people of the State of Nebraska,

1 Section 1. Section 28-1018, Reissue Revised Statutes of

- 2 Nebraska, is amended to read:
- 3 28-1018 (1) A person, other than an animal control
- 4 facility, animal rescue, or animal shelter, who sells a puppy or
- 5 kitten under eight weeks of age without its mother is guilty of a
- 6 Class V misdemeanor.
- 7 (2) For purposes of this section:
- 8 (a) Animal control facility means a facility operated by
- 9 the state or any political subdivision of the state for the purpose
- 10 of impounding or harboring seized, stray, homeless, abandoned, or
- 11 unwanted animals; and
- 12 (b) Animal rescue means a person or group of persons who
- 13 hold themselves out as an animal rescue, accept or solicit for dogs
- 14 or cats with the intention of finding permanent adoptive homes or
- 15 providing lifelong care for such dogs or cats, or who use foster
- 16 homes as defined in section 54-626 as the primary means of housing
- 17 dogs or cats; and
- 18 (b) (c) Animal shelter means a facility used to house
- 19 or contain dogs or cats and owned, operated, or maintained by
- 20 an incorporated humane society, animal welfare society, society
- 21 for the prevention of cruelty to animals, or other nonprofit
- 22 organization devoted to the welfare, protection, and humane
- 23 treatment of such animals.
- Sec. 2. Section 37-528, Revised Statutes Supplement,
- 25 2009, is amended to read:

1 37-528 (1) For purposes of this section, drug means any

- 2 chemical substance, other than food, that affects the structure or
- 3 biological function of any wildlife under the jurisdiction of the
- 4 commission.
- 5 (2) Except with written authorization from the secretary
- 6 of the commission or his or her designee or as otherwise provided
- 7 by law, a person shall not administer a drug to any wildlife under
- 8 the jurisdiction of the commission, including, but not limited to,
- 9 a drug used for fertility control, disease prevention or treatment,
- 10 immobilization, or growth stimulation.
- 11 (3) This section does not prohibit the treatment of
- 12 wildlife to prevent disease or the treatment of sick or injured
- 13 wildlife by a licensed veterinarian, a holder of a federal
- 14 migrating bird rehabilitation permit, a holder of a permit
- 15 regulated under the authority of section 37-316, a holder of a
- 16 permit regulated under the authority of section 37-4,106, or a
- 17 holder of a license regulated under the authority of section
- 18 37-4,108.
- 19 (4) This section shall not be construed to limit
- 20 employees of agencies of the state or the United States or
- 21 employees of an animal control facility, animal rescue, or animal
- 22 shelter licensed under section 54-627 in the performance of their
- 23 official duties related to public health or safety, wildlife
- 24 management, or wildlife removal, except that a drug shall not
- 25 be administered by any person for fertility control or growth

stimulation except as provided in subsection (2) of this section.

- 2 (5) A conservation officer may take possession or dispose
- 3 of any wildlife under the jurisdiction of the commission that
- 4 the officer reasonably believes has been administered a drug in
- 5 violation of this section.
- 6 (6) A person who violates this section is guilty of a
- 7 Class IV misdemeanor.
- 8 Sec. 3. Section 54-603, Revised Statutes Cumulative
- 9 Supplement, 2008, is amended to read:
- 10 54-603 (1) Any county, city, or village shall have
- 11 authority by ordinance or resolution, to impose a license tax, in
- 12 an amount which shall be determined by the appropriate governing
- 13 body, on the owner or harborer of any dog or dogs, to be paid
- 14 under such regulations as shall be provided by such ordinance or
- 15 resolutions.
- 16 (2) Every service animal shall be licensed as required
- 17 by local ordinances or resolutions, but no license tax shall be
- 18 charged. Upon the retirement or discontinuance of the animal as
- 19 a service animal, the owner of the animal shall be liable for
- 20 the payment of a license tax as prescribed by local ordinances or
- 21 resolutions.
- 22 (3) Any county, city, or village that imposes a license
- 23 tax on the owner or harborer of any cat or cats or any dog or
- 24 dogs under this section shall, in addition to the license tax
- 25 imposed by the licensing jurisdiction, collect from the licensee

1 a fee of one dollar. The person designated by the licensing

- 2 jurisdiction to collect and administer the license tax shall act
- 3 as agent for the State of Nebraska in the collection of the fee.
- 4 From each one-dollar fee collected, such person shall retain three
- 5 cents and remit the balance to the State Treasurer for credit to
- 6 the Commercial Dog and Cat Operator Inspection Program Cash Fund.
- 7 If the person collecting the fee is the licensing jurisdiction,
- 8 the three cents shall be credited to the licensing jurisdiction's
- 9 general fund. If the person collecting the fee is a private
- 10 contractor, the three cents shall be credited to an account of
- 11 the private contractor. The remittance to the State Treasurer shall
- 12 be made at least annually at the conclusion of the licensing
- 13 jurisdiction's fiscal year, except that any licensing jurisdiction
- 14 or private contractor that collects fifty dollars or less of such
- 15 fees during the fiscal year may remit the fees when the cumulative
- 16 amount of fees collected reaches fifty dollars.
- 17 Sec. 4. Section 54-611, Revised Statutes Cumulative
- 18 Supplement, 2008, is amended to read:
- 19 54-611 In counties having a population of eighty thousand
- 20 or more inhabitants and cities of the first class contained in such
- 21 counties, if upon final hearing the defendant is adjudged guilty
- 22 of any violation of section 54-601 or 54-608, the court may, in
- 23 addition to the penalty provided in section 54-613, order such
- 24 disposition of the offending dog as may seem reasonable and proper.
- 25 Disposition includes sterilization, seizure, permanent assignment

1 of the dog to a court-approved animal shelter or animal rescue as

- 2 such terms are defined in section 28-1018, or destruction of the
- 3 dog in an expeditious and humane manner. Reasonable costs for such
- 4 disposition are the responsibility of the defendant.
- 5 Sec. 5. Section 54-626, Revised Statutes Supplement,
- 6 2009, is amended to read:
- 7 54-626 For purposes of the Commercial Dog and Cat
- 8 Operator Inspection Act:
- 9 (1) Animal control facility means a facility operated by
- 10 or under contract with the state or any political subdivision of
- 11 the state for the purpose of impounding or harboring seized, stray,
- 12 homeless, abandoned, or unwanted animals;
- 13 (2) Animal rescue means a person or group of persons who
- 14 <u>hold themselves out as an animal rescue, accept or solicit for dogs</u>
- 15 or cats with the intention of finding permanent adoptive homes or
- 16 providing lifelong care for such dogs or cats, or who use foster
- 17 homes as the primary means of housing dogs or cats;
- 18 (2) (3) Animal shelter means a facility used to house
- 19 or contain dogs or cats and owned, operated, or maintained by
- 20 an incorporated humane society, an animal welfare society, a
- 21 society for the prevention of cruelty to animals, or other another
- 22 nonprofit organization devoted to the welfare, protection, and
- 23 humane treatment of such animals;
- 24 (4) Boarding kennel means a facility which is
- 25 primarily used to house or contain dogs or cats owned by

1 persons other than the operator of such facility. The primary

- 2 function of a boarding kennel is to temporarily harbor dogs
- 3 or cats when the owner of the dogs or cats is unable to
- 4 do so or to provide training, grooming, or other nonveterinary
- 5 service for consideration before returning the dogs or cats to the
- 6 owner. A facility which provides such training, grooming, or other
- 7 nonveterinary service is not a boarding kennel for the purposes
- 8 of the act unless dogs or cats owned by persons other than the
- 9 operator of such facility are housed at such facility overnight.
- 10 Veterinary clinics, animal control facilities, animal rescues, and
- 11 nonprofit animal shelters are not boarding kennels for the purposes
- 12 of the act;
- 13 (4) (5) Cat means any animal which is wholly or in part
- 14 of the species Felis domesticus;
- 15 (6) Commercial breeder means any one of the
- 16 following: a person engaged in the business of breeding dogs or
- 17 cats:
- 18 (a) A person who Who sells, exchanges, leases, or in
- 19 any way transfers or offers to sell, exchange, lease, or transfer
- 20 thirty-one or more dogs or cats in a twelve-month period beginning
- 21 on April 1 of each year;
- 22 (b) A person engaged in the business of breeding dogs or
- 23 cats who Who owns or harbors four or more dogs or cats, intended
- 24 for breeding, in a twelve-month period beginning on April 1 of each
- 25 year;

1 (c) A person whose Whose dogs or cats produce a total

- 2 of four or more litters within a twelve-month period beginning on
- 3 April 1 of each year; or
- 4 (d) A person who Who knowingly sells, exchanges, or
- 5 leases dogs or cats for later retail sale or brokered trading;
- 6 (6) (7) Dealer means any person who is not a commercial
- 7 breeder or a pet shop but is engaged in the business of buying
- 8 for resale or selling or exchanging dogs or cats as a principal
- 9 or agent or who claims to be so engaged. A person who purchases,
- 10 sells, exchanges, or leases thirty or fewer dogs or cats in a
- twelve-month period is not a dealer;
- 12 (8) Department means the Bureau of Animal Industry
- 13 of the Department of Agriculture with the State Veterinarian in
- 14 charge, subordinate only to the director;
- 15 (9) Director means the Director of Agriculture or his
- 16 or her designated employee;
- 17 (9) (10) Dog means any animal which is wholly or in part
- 18 of the species Canis familiaris;
- 19 (11) Foster home means any person who provides temporary
- 20 housing for twenty or fewer dogs or cats that are six months of age
- 21 or older in any twelve-month period and is affiliated with a person
- 22 operating as an animal rescue that uses foster homes as its primary
- 23 housing of dogs or cats. To be considered a foster home, a person
- 24 shall not participate in the acquisition of the dogs or cats for
- 25 which temporary care is provided. Any foster home which houses more

1 than twenty dogs or cats that are six months of age or older in any

- 2 twelve-month period or who participates in the acquisition of dogs
- 3 or cats shall be licensed as an animal rescue;
- 4 (10) Housing facility means any room, building, or
- 5 areas used to contain a primary enclosure;
- 6 (11) (13) Inspector means any person who is employed
- 7 by the department and who is authorized to perform inspections
- 8 pursuant to the act;
- 9 (12) (14) Licensee means a person who has qualified for
- 10 and received a license from the department pursuant to the act;
- 11 (15) Pet animal means an animal kept as a household
- 12 pet for the purpose of companionship, which includes, but is not
- 13 limited to, dogs, cats, birds, fish, rabbits, rodents, amphibians,
- 14 and reptiles;
- 15 (14) (16) Pet shop means a retail establishment which
- 16 sells pet animals and related supplies;
- 17 (15) (17) Premises means all public or private buildings,
- 18 kennels, pens, and cages used by a facility and the public or
- 19 private ground upon which a facility is located if such buildings,
- 20 kennels, pens, cages, or ground are used by the owner or operator
- 21 of such facility in the usual course of business;
- 22 (16) (18) Primary enclosure means any structure used to
- 23 immediately restrict a dog or cat to a limited amount of space,
- 24 such as a room, pen, cage, or compartment;
- 25 (17) (19) Secretary of Agriculture means the Secretary of

- 1 Agriculture of the United States Department of Agriculture;
- 2 (18) (20) Stop-movement order means a directive
- 3 preventing the movement or removal of any dog or cat from the
- 4 premises; and
- 5 (19) (21) Unaltered means any male or female dog or
- 6 cat which has not been neutered or spayed or otherwise rendered
- 7 incapable of reproduction.
- 8 Sec. 6. Section 54-627, Revised Statutes Supplement,
- 9 2009, is amended to read:
- 10 54-627 (1) A person shall not operate as a commercial
- 11 breeder, a dealer, a boarding kennel, an animal control facility,
- 12 er an animal shelter, or, beginning October 1, 2010, an animal
- 13 <u>rescue</u> unless the person obtains the appropriate license as a
- 14 commercial breeder, a dealer, a boarding kennel, an animal control
- 15 facility, or an animal shelter, or, beginning October 1, 2010, an
- 16 animal rescue. If a licensee is operating as an animal shelter
- 17 as of the effective date of this act, he or she may apply for
- 18 licensure as an animal rescue before October 1, 2010, and shall
- 19 not be required to pay any licensing fee until October 1, 2010. A
- 20 person shall not operate as a pet shop unless the person obtains
- 21 a license as a pet shop. A pet shop shall only be subject to the
- 22 Commercial Dog and Cat Operator Inspection Act and the rules and
- 23 regulations adopted and promulgated pursuant thereto in any area or
- 24 areas of the establishment used for the keeping and selling of pet
- 25 animals. If a facility listed in this subsection is not located at

1 the owner's residence, the name and address of the owner shall be

- 2 posted on the premises.
- 3 (2) An applicant for a license shall submit an
- 4 application for the appropriate license to the department, on a
- 5 form prescribed by the department, together with the annual license
- 6 fee. Such fee is nonreturnable. Upon receipt of the application and
- 7 annual license fee and upon completion of a qualifying inspection
- 8 if required pursuant to section 54-630 for an initial license
- 9 applicant or if a qualifying inspection is deemed appropriate by
- 10 the department before a license is issued for any other applicant,
- 11 the appropriate license may be issued by the department. Such
- 12 license shall not be transferable to another person or location.
- 13 (3)(a) Except as otherwise provided in this subsection,
- 14 the annual license fee shall be determined according to the
- 15 following fee schedule based upon the daily average number of dogs
- 16 or cats housed by the licensee over the previous annual licensure
- 17 period:
- (i) Ten or fewer dogs or cats, one hundred fifty dollars;
- (ii) Eleven to fifty dogs or cats, two hundred dollars;
- 20 and
- 21 (iii) Fifty-one to one hundred dogs or cats, two hundred
- 22 fifty dollars;
- (iv) One hundred one to one hundred fifty dogs or cats,
- 24 three hundred dollars;
- (v) One hundred fifty-one to two hundred dogs or cats,

- 1 three hundred fifty dollars;
- 2 (vi) Two hundred one to two hundred fifty dogs or cats,
- 3 four hundred dollars;
- 4 (vii) Two hundred fifty-one to three hundred dogs or
- 5 cats, four hundred fifty dollars;
- 6 (viii) Three hundred one to three hundred fifty dogs or
- 7 cats, five hundred dollars;
- 8 (ix) Three hundred fifty-one to four hundred dogs or
- 9 cats, five hundred fifty dollars;
- 10 (x) Four hundred one to four hundred fifty dogs or cats,
- 11 six hundred dollars;
- 12 (xi) Four hundred fifty-one to five hundred dogs or cats,
- 13 six hundred fifty dollars; and
- 14 (iii) (xii) More than fifty five hundred dogs or cats,
- 15 two hundred fifty two thousand dollars.
- 16 (b) The initial license fee for any person required to
- 17 be licensed pursuant to the act shall be one hundred twenty-five
- 18 dollars.
- 19 (c) The annual license fee for a licensee that does not
- 20 house dogs or cats shall be one hundred fifty dollars.
- 21 (d) The annual license fee for an animal rescue shall be
- 22 one hundred fifty dollars.
- 23 (d) (e) The fees charged under this subsection may be
- 24 increased or decreased by the director after a public hearing is
- 25 held outlining the reason for any proposed change in the fee. The

1 maximum fee that may be charged shall not result in a fee for any

- 2 license category that exceeds the license fee set forth in this
- 3 subsection by more than one hundred dollars. The maximum fee shall
- 4 not exceed three hundred fifty dollars.
- 5 (4) A license to operate as a commercial breeder, a
- 6 license to operate as a dealer, a license to operate as a boarding
- 7 kennel, or a license to operate as a pet shop shall be renewed
- 8 by filing with the department at least thirty days prior to on or
- 9 before April 1 of each year a renewal application and the annual
- 10 license fee. A license to operate as an animal control facility,
- 11 animal rescue, or animal shelter shall be renewed by filing with
- 12 the department at least thirty days prior to on or before October
- 13 1 of each year a renewal application and the annual license fee.
- 14 Failure to renew a license prior to the expiration of the license
- 15 shall result in an additional fee of twenty dollars required upon
- 16 application to renew such license. a late renewal fee equal to
- 17 twenty percent of the annual license fee due and payable each
- 18 month, not to exceed one hundred percent of such fee, in addition
- 19 to the license fee. The purpose of the late renewal fee is to pay
- 20 for the administrative costs associated with the collection of fees
- 21 under this section. The assessment of the late renewal fee shall
- 22 not prohibit the director from taking any other action as provided
- 23 in the act.
- 24 (5) A licensee under this section shall make its premises
- 25 available for inspection pursuant to section 54-628 during normal

- 1 business hours.
- 2 (6) The state or any political subdivision of the state
- 3 which contracts out its animal control duties to a facility not
- 4 operated by the state or any political subdivision of the state may
- 5 be exempted from the licensing requirements of this section if such
- 6 facility is licensed as an animal control facility, animal rescue,
- 7 or animal shelter for the full term of the contract with the state
- 8 or its political subdivision.
- 9 (7) Any fees collected pursuant to this section shall be
- 10 remitted to the State Treasurer for credit to the Commercial Dog
- 11 and Cat Operator Inspection Program Cash Fund.
- 12 Sec. 7. Section 54-627.01, Revised Statutes Supplement,
- 13 2009, is amended to read:
- 14 54-627.01 A dealer or pet shop licensed under section
- 15 54-627 shall maintain a written veterinary care plan developed
- 16 in conjunction with the attending veterinarian for the dealer or
- 17 pet shop. An animal control facility, an animal rescue, an animal
- 18 shelter, or a boarding kennel licensed under section 54-627 shall
- 19 maintain a written emergency veterinary care plan.
- 20 Sec. 8. Section 54-637, Reissue Revised Statutes of
- 21 Nebraska, is amended to read:
- 22 54-637 (1) Every dealer, commercial breeder, animal
- 23 shelter, animal rescue, animal control facility, or pet shop
- 24 or any other retailer, who transfers ownership of a dog or cat to
- 25 an ultimate consumer, shall deliver to the ultimate consumer of

1 each dog or cat at the time of sale, written material, in a form

- 2 determined by such seller, containing information on the benefits
- 3 of spaying and neutering. The written material shall include
- 4 recommendations on establishing a relationship with a veterinarian,
- 5 information on early-age spaying and neutering, the health benefits
- 6 associated with spaying and neutering pets, the importance of
- 7 minimizing the risk of homeless or unwanted animals, and the need
- 8 to comply with applicable license laws.
- 9 (2) The delivering of any model materials prepared by the
- 10 Pet Industry Joint Advisory Council or the Nebraska Humane Society
- 11 shall satisfy the requirements of subsection (1) of this section.
- 12 Sec. 9. Section 54-638, Reissue Revised Statutes of
- 13 Nebraska, is amended to read:
- 14 54-638 Provision shall be made for spaying or neutering
- 15 all dogs and cats released for adoption or purchase from any
- 16 public or private animal shelter, animal rescue, or animal control
- 17 facility operated by a humane society, a county, a city, or another
- 18 political subdivision. Such provision may be made by:
- 19 (1) Causing the dog or cat to be spayed or neutered by a
- 20 licensed veterinarian before releasing the dog or cat for adoption
- 21 or purchase; or
- 22 (2) Entering into a written agreement with the adopter or
- 23 purchaser of the dog or cat, guaranteeing that spaying or neutering
- 24 will be performed by a licensed veterinarian in compliance with an
- 25 agreement which shall contain the following information:

- 1 (a) The date of the agreement;
- 2 (b) The name, address, and signature of the releasing
- 3 entity and the adopter or purchaser;
- 4 (c) A description of the dog or cat to be adopted or
- 5 purchased;
- 6 (d) A statement, in conspicuous bold print, that spaying
- 7 or neutering of the dog or cat is required pursuant to this
- 8 section; and
- 9 (e) The date by which the spaying or neutering will be
- 10 completed, which date shall be (i) in the case of an adult dog or
- 11 cat, the thirtieth day after the date of adoption or purchase or
- 12 (ii) in the case of a pup or kitten, either (A) the thirtieth day
- 13 after a specified date estimated to be the date the pup or kitten
- 14 will reach six months of age or (B) if the releasing entity has a
- 15 written policy recommending spaying or neutering of certain pups or
- 16 kittens at an earlier date, the thirtieth day after such date.
- 17 Sec. 10. Section 54-645, Revised Statutes Supplement,
- 18 2009, is amended to read:
- 19 54-645 For purposes of the Dog and Cat Purchase
- 20 Protection Act:
- 21 (1) Casual breeder means any person, other than a
- 22 commercial breeder as defined in section 54-626, who offers for
- 23 sale, sells, trades, or receives consideration for one or more pet
- 24 animals from a litter produced by a female dog or cat owned by such
- 25 casual breeder;

1 (2) Clinical symptom means indication of an illness

- 2 or dysfunction that is apparent to a veterinarian based on the
- 3 veterinarian's observation, examination, or testing of an animal or
- 4 on a review of the animal's medical records;
- 5 (3) Health certificate means the official small animal
- 6 certificate of veterinary inspection of the Bureau of Animal
- 7 Industry of the Department of Agriculture;
- 8 (4) Pet animal means a dog, wholly or in part of the
- 9 species Canis familiaris, or a cat, wholly or in part of the
- 10 species Felis domesticus, that is under fifteen months of age;
- 11 (5) Purchaser means the final owner of a pet animal
- 12 purchased from a seller. Purchaser does not include a person who
- 13 purchases a pet animal for resale;
- 14 (6) Seller means a casual breeder or any commercial
- 15 establishment, including a commercial breeder, dealer, or pet
- 16 shop as such terms are defined in section 54-626, that engages
- 17 in a business of selling pet animals to a purchaser. A seller
- 18 does not include an animal control facility, animal rescue, or
- 19 animal shelter as defined in section 54-626 or any animal adoption
- 20 activity that an animal control facility, animal rescue, or animal
- 21 shelter conducts offsite at any pet store or other commercial
- 22 establishment; and
- 23 (7)(a) Serious health problem means a congenital or
- 24 hereditary defect or contagious disease that causes severe illness
- 25 or death of the pet animal.

1 (b) Serious health problem does not include (i)

- 2 parvovirus if the diagnosis of parvovirus is made after the
- 3 seven-business-day requirement in subsection (1) of section 54-647
- 4 or (ii) any other contagious disease that causes severe illness or
- 5 death after ten calendar days after delivery of the pet animal to
- 6 the purchaser.
- 7 Sec. 11. Original sections 28-1018, 54-637, and 54-638,
- 8 Reissue Revised Statutes of Nebraska, sections 54-603 and 54-611,
- 9 Revised Statutes Cumulative Supplement, 2008, and sections 37-528,
- 10 54-626, 54-627, 54-627.01, and 54-645, Revised Statutes Supplement,
- 11 2009, are repealed.