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Transcriber's Office
FLOOR DEBATE

January 25, 2001 LB 313

SENATOR BEUTLER: Mr. Speaker, members of the Legislature, once again what the amendment does so that we're all clear is not to curtail in any way any of the payments that we've obligated ourselves to make or indicated that we would make to any school districts or persons who relied upon that. But it does ask us to pause at this point in time, to step back and not authorize further incentive payments in the future until we have a chance to analyze the situation in more detail, to look possibly at other methods of dealing with this situation, and to construct something that perhaps, in my opinion, is on a doable level instead of allocating this very large amount of money, and I want to say for the third time it will be \$13 million in two years, to that one particular state aid project. I think that we all would acknowledge that government by incentives generally is the most expensive form of government, because instead of saying to people do what this body has determined as representatives of the people is the good policy, just do it, we say to people we'll give you money if you'll do it and you do it if you want to. Well, if you start using that form of government on a large scale, then your government becomes overburdened and you can't do all the things that you are supposed to do. We need \$100 million for mental health, state responsibility. University is not nearly up to its peer group. Juvenile health system needs tens of millions of dollars. All of these state responsibilities, are we really wanting to pour tens of millions into incentive programs to encourage the subdivisions of government, whatever it might be, to do that which is most efficient and that which they should do? We have said yes to that, for example, as far as water pollution is concerned. Instead of saying just with regulatory authority don't do this or don't do that because it would help keep the water clean, we say, no, we'll do incentive programs and we pay out huge amounts of state money in order to encourage people to do what they should be doing anyway. That's all right. I'm not against that altogether, but I would argue with you, there is a balance there. You can't keep taking away from the legitimate functions of state government and pouring money into these things called incentive payments to get people to do what they, in all good faith, should do. Senator Bromm argued the history of this matter, and that our history has been to have incentive payments. And I would say to the contrary, that has not been