LEGISLATURE OF NEBRASKA

ONE HUNDRED EIGHTH LEGISLATURE

SECOND SESSION

LEGISLATIVE BILL 1229

Introduced by Wayne, 13.

Read first time January 16, 2024

Committee: Banking, Commerce and Insurance

1 A BILL FOR AN ACT relating to state government; to amend sections 2 19-5503, 58-226, 58-227, 58-228, 58-235, 58-241, 58-703, 58-705, 3 58-706, 58-707, 58-708, 58-709, 58-711, 71-15,141, and 81-1281, 4 Reissue Revised Statutes of Nebraska, sections 81-1201.07, 81-1211, 81-1230, 81-1232, 81-1233, 81-1234, 81-1235, 5 81-1226, 81-1227, 6 81-1236, 81-1241, and 81-1242, Revised Statutes Cumulative 7 Supplement, 2022, and sections 19-5504, 58-201, 81-1228, 81-1229, 81-1231, 81-1237, 81-1238, 81-1239, 81-1240, 81-1243, and 81-12,241, 8 9 Revised Statutes Supplement, 2023; to transfer powers, duties, functions, responsibilities, and jurisdiction relating to housing 10 Department of Economic Development to the Nebraska 11 Investment Finance Authority as prescribed; to change provisions of 12 13 the Nebraska Investment Finance Authority Act; to provide for an 14 annual report; to eliminate a housing advisory committee; to remove 15 obsolete provisions; to harmonize provisions; to provide a duty for the Revisor of Statutes; to provide an operative date; to repeal the 16 original sections; and to outright repeal section 58-704, Reissue 17 18 Revised Statutes of Nebraska.

19 Be it enacted by the people of the State of Nebraska,

- 1 Section 1. (1) Effective July 1, 2025, all duties and functions of
- 2 the Housing Division of the Department of Economic Development and the
- 3 duties and functions of the Department of Economic Development under the
- 4 Middle Income Workforce Housing Investment Act, the Municipal Density and
- 5 <u>Missing Middle Housing Act, the Nebraska Affordable Housing Act, and the</u>
- 6 Rural Workforce Housing Investment Act shall be transferred to the
- 7 Nebraska Investment Finance Authority.
- 8 (2) The Nebraska Investment Finance Authority may adopt and
- 9 promulgate rules and regulations to carry out all duties and functions
- 10 transferred under subsection (1) of this section.
- 11 (3) On and after July 1, 2025, positions of employment in the
- 12 Department of Economic Development related to the powers, duties, and
- 13 <u>functions transferred to the Nebraska Investment Finance Authority</u>
- 14 pursuant to this legislative bill are transferred to the Nebraska
- 15 Investment Finance Authority. For purposes of the transition, employees
- of the Department of Economic Development shall be considered employees
- 17 <u>of the Nebraska Investment Finance Authority and shall retain their</u>
- 18 rights under the state personnel system or pertinent bargaining
- 19 agreement, and their service shall be deemed continuous. This section
- 20 does not grant employees any new rights or benefits not otherwise
- 21 provided by law or bargaining agreement or preclude the authority or its
- 22 executive director from exercising any of the prerogatives of management
- 23 provided by law. This section is not an amendment to or substitute for
- 24 the provisions of any existing bargaining agreements.
- 25 Sec. 2. Any appropriation and salary limit provided in any
- 26 <u>legislative bill enacted by the One Hundred Eighth Legislature, First or</u>
- 27 <u>Second Session</u>, to Agency No. 72, <u>Department of Economic Development:</u>
- 28 Program No.XXXX, Housing Division, for fiscal year 2024-25, including for
- 29 purposes of administering any of the acts described in subsection (1) of
- 30 section 1 of this act, shall be null and void, and any such amounts are
- 31 hereby appropriated to the Nebraska Investment Finance Authority. Any

- 1 financial obligations of the Housing Division of the Department of
- 2 <u>Economic Development</u>, including any financial obligations relating to any
- 3 of the acts described in subsection (1) of section 1 of this act, that
- 4 remain unpaid as of June 30, 2025, and that are subsequently certified as
- 5 valid encumbrances to the accounting division of the Department of
- 6 Administrative Services pursuant to sections 81-138.01 to 81-138.04,
- 7 shall be paid by the Nebraska Investment Finance Authority from the
- 8 unexpended balance of appropriations existing in such program
- 9 classification on June 30, 2025.
- 10 Sec. 3. On and after July 1, 2025, whenever the Housing Division of
- 11 the Department of Economic Development or the Department of Economic
- 12 Development are referred to or designated by any contract or other
- 13 document in connection with the duties and functions transferred to the
- 14 Nebraska Investment Finance Authority, such reference or designation
- 15 shall apply to the Nebraska Investment Finance Authority. All contracts
- 16 entered into by the Housing Division of the Department of Economic
- 17 Development or the Department of Economic Development prior to July 1,
- 18 2025, in connection with the duties and functions transferred to the
- 19 Nebraska Investment Finance Authority are hereby recognized, with the
- 20 Nebraska Investment Finance Authority succeeding to all rights and
- 21 <u>obligations under such contracts. Any cash funds, custodial funds, gifts,</u>
- 22 trusts, grants, and any appropriations of funds from prior fiscal years
- 23 available to satisfy obligations incurred under such contracts shall be
- 24 transferred and appropriated to the Nebraska Investment Finance Authority
- 25 for the payments of such obligations. All documents and records
- 26 transferred, or copies of the same, may be authenticated or certified by
- 27 the Nebraska Investment Finance Authority for all legal purposes.
- 28 Sec. 4. No suit, action, or other proceeding, judicial or
- 29 administrative, lawfully commenced prior to July 1, 2025, or which could
- 30 have been commenced prior to that date, by or against the Department of
- 31 Economic Development or the director or any employee thereof in such

- 1 director's or employee's official capacity or in relation to the
- 2 <u>discharge of his or her official duties</u>, shall abate by reason of the
- 3 transfer of duties and functions from the Department of Economic
- 4 Development to the Nebraska Investment Finance Authority.
- 5 Sec. 5. On July 1, 2025, all items of property, real and personal,
- 6 including office furniture and fixtures, books, documents, and records of
- 7 the Department of Economic Development pertaining to the duties and
- 8 <u>functions transferred to the Nebraska Investment Finance Authority</u>
- 9 pursuant to this legislative bill, shall become the property of the
- 10 Nebraska Investment Finance Authority.
- 11 Sec. 6. Section 81-1281, Reissue Revised Statutes of Nebraska, is
- 12 amended to read:
- 13 81-1281 (1) The Nebraska Investment Finance Authority Department of
- 14 Economic Development shall establish a comprehensive housing
- 15 affordability strategy. The strategy shall identify needs, consider
- 16 issues, and make recommendations regarding housing affordability, housing
- 17 availability, housing accessibility, and housing quality in Nebraska. The
- 18 <u>authority</u> department shall submit the strategy to the Governor and
- 19 <u>electronically</u> to the <u>Urban Affairs Committee</u> the <u>Clerk</u> of the
- 20 Legislature by December 1, 2025 October 1, 1991.
- 21 (2) The <u>authority</u> department shall establish a housing advisory
- 22 committee consisting of individuals and representatives of groups
- 23 involved with housing issues in Nebraska to assist with the establishment
- 24 of the strategy. The authority department shall work with the Governor's
- 25 Policy Research Office, the Department of Health and Human Services, the
- 26 Department of Banking and Finance, the Department of Economic Development
- 27 the Nebraska Investment Finance Authority, and any other public or
- 28 private agency involved in addressing housing needs in Nebraska.
- 29 (3) The strategy shall:
- 30 (a) Describe the state's estimated housing needs for the ensuing
- 31 five-year period and the need for assistance for different types of

- 1 tenure and for different categories of residents such as very-low-income,
- 2 low-income, and moderate-income persons, the elderly, single persons,
- 3 large families, residents of nonmetropolitan areas, and other categories
- 4 determined to be appropriate by the committee;
- 5 (b) Describe the nature and extent of homelessness in the state,
- 6 providing an estimate of the special needs of various categories of
- 7 persons who are homeless or threatened with homelessness and a
- 8 description of the strategy for (i) helping low-income families avoid
- 9 homelessness, (ii) addressing the emergency shelter and transitional
- 10 housing needs of the homeless, including an inventory of facilities and
- 11 services that meet such needs in Nebraska, and (iii) helping homeless
- 12 persons make the transition to permanent housing;
- (c) Describe significant characteristics of the housing market;
- 14 (d) Explain whether the cost of housing or the incentives to
- 15 develop, maintain, or improve affordable housing in Nebraska are affected
- 16 by public policies, including tax policies affecting land and other
- 17 property, land-use controls, zoning ordinances, building codes, fees and
- 18 charges, growth limits, and policies that affect the return on
- 19 residential investment;
- 20 (e) Explain the institutional structure, including private industry,
- 21 nonprofit organizations, and public institutions through which the state
- 22 will carry out the strategy, assessing the strengths and gaps and
- 23 describing what will be done to overcome any gaps;
- (f) Describe the means of coordination and cooperation among the
- 25 units of state and local government in the development and implementation
- 26 of the strategy;
- 27 (g) Establish standards and procedures for monitoring housing
- 28 activities undertaken because of the strategy; and
- 29 (h) Include any other information on housing in Nebraska deemed
- 30 relevant by the <u>authority</u> Department of Economic Development or the
- 31 committee.

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1 Sec. 7. Section 19-5503, Reissue Revised Statutes of Nebraska, is

- 2 amended to read:
- 19-5503 For purposes of the Municipal Density and Missing Middle 3
- 4 Housing Act:
- 5 (1) Accessory dwelling unit means an interior, attached, or detached
- residential structure that is used in connection with, or that is an 6
- 7 accessory to, a single-family dwelling and is located on the same lot or
- parcel as such single-family dwelling; 8
- 9 (2) Affordable housing means residential dwelling units affordable
- to a household earning not more than eighty percent of the income limit 10
- as set forth by the United States Department of Housing and Urban 11
- Development under its Income Limits Documentation System, as such limits 12
- 13 existed on January 1, 2022, for the county in which the units are located
- and for a particular household size; 14
- (3) City means any city of the metropolitan class, city of the 15
- primary class, or city of the first class in the State of Nebraska with a 16
- 17 population of at least twenty thousand inhabitants as determined by the
- most recent federal decennial census or the most recent revised certified 18
- count by the United States Bureau of the Census; 19
- (4) Cottage cluster means a grouping of no fewer than four detached 20
- housing units per acre with a footprint of less than nine hundred square 21
- feet each and that includes a common courtyard; 22
- (5) Density bonus means a density increase over the otherwise 23
- 24 maximum allowable residential density under a city's zoning codes,
- ordinances, and regulations; 25
- (6) Middle housing means: 26
- 27 (a) Duplexes;
- (b) Triplexes; 28
- (c) Quadplexes; 29
- (d) Cottage clusters; or 30
- (e) Townhouses; 31

- 1 (7) Townhouse means a dwelling unit constructed in a row of two or
- 2 more attached units where each dwelling unit is located on an individual
- 3 lot or parcel and shares at least one common wall with an adjacent unit;
- 4 and
- 5 (8) Workforce housing means:
- 6 (a) Housing that meets the needs of working families;
- 7 (b) Owner-occupied housing units that have an after-construction
- 8 appraised value of at least one hundred twenty-five thousand dollars but
- 9 not more than two hundred seventy-five thousand dollars to construct;
- (c) Owner-occupied housing units for which the cost to substantially
- 11 rehabilitate exceeds fifty percent of a unit's assessed value;
- 12 (d) Upper-story housing for occupation by a homeowner; and
- 13 (e) Housing that does not receive federal or state low-income
- 14 housing tax credits, community development block grants, HOME funds as
- 15 defined in section 29 of this act 81-1228, or funds from the Affordable
- 16 Housing Trust Fund.
- 17 Sec. 8. Section 19-5504, Revised Statutes Supplement, 2023, is
- 18 amended to read:
- 19 19-5504 (1) On or before July 1 of every odd-numbered year , 2021,
- 20 and by each July 1 every two years thereafter, each city shall
- 21 electronically submit a report to the Nebraska Investment Finance
- 22 Authority and the Urban Affairs Committee of the Legislature detailing
- 23 its efforts to address the availability of and incentives for affordable
- 24 housing through its zoning codes, ordinances, and regulations. Such
- 25 report shall include, but not be limited to:
- 26 (a) An overview of the city's current residential zoning
- 27 requirements;
- 28 (b) The percentage of areas within the corporate limits of the city
- 29 zoned for residential use which permit the construction of multifamily
- 30 housing and middle housing, including whether such areas are zoned
- 31 specifically for residential use or generally allow residential use, and

- 1 whether such construction is permitted with or without any additional
- 2 permit requirements;
- 3 (c) A breakdown of new residential construction within the corporate
- 4 limits of the city over the previous five years, including the percentage
- 5 of such construction that was single-family housing, multifamily housing,
- 6 and middle housing;
- 7 (d) A breakdown of residential units annexed by the city over the
- 8 previous five years, including the percentage of such units that were
- 9 single-family housing, multifamily housing, and middle housing;
- (e) An estimate of the per-unit cost of housing within the corporate
- 11 limits of the city;
- 12 (f) Whether such zoning codes, ordinances, and regulations provide
- 13 for density bonuses or other concessions or incentives which encourage
- 14 residential density, and the frequency with which such bonuses,
- 15 concessions, or incentives are utilized;
- 16 (g) Whether such zoning codes, ordinances, and regulations allow the
- 17 construction of accessory dwelling units;
- 18 (h) What incentives the city applies to encourage the development of
- 19 affordable housing, including both direct incentives and regulatory
- 20 relief;
- 21 (i) The percentage of areas within the corporate limits of the city
- 22 zoned for residential use which have been declared substandard and
- 23 blighted areas under the Community Development Law;
- 24 (j) The percentage of areas within the corporate limits of the city
- 25 zoned for residential use which have been declared extremely blighted
- 26 areas under the Community Development Law;
- 27 (k) A demographic analysis of the city with trends and estimates of
- 28 the housing need classified by housing type and price range; and
- 29 (1) Efforts to adopt an affordable housing action plan as required
- 30 under section 19-5505 or efforts to implement an affordable housing
- 31 action plan after such plan is adopted.

- 1 (2) The Urban Affairs Committee of the Legislature may require any
- 2 city to present its report to the committee at a public hearing.
- 3 Sec. 9. Section 58-201, Revised Statutes Supplement, 2023, is
- 4 amended to read:
- 5 58-201 Sections 58-201 to 58-273 <u>and sections 10 and 15 of this act</u>
- 6 shall be known and may be cited as the Nebraska Investment Finance
- 7 Authority Act.
- 8 Sec. 10. <u>In addition to the powers granted to the authority under</u>
- 9 section 58-239, the authority shall assume the powers, duties, and
- 10 functions transferred pursuant to section 1 of this act.
- 11 Sec. 11. Section 58-226, Reissue Revised Statutes of Nebraska, is
- 12 amended to read:
- 13 58-226 (1) There is hereby created a body politic and corporate, not
- 14 a state agency, but an independent instrumentality exercising essential
- 15 public functions, to be known as the Nebraska Investment Finance
- 16 Authority. The authority shall have the powers and duties set forth in
- 17 the Nebraska Investment Finance Authority Act.
- 18 (2) The authority shall be composed of <u>twelve</u> nine members as
- 19 follows:
- 20 (a) The Director of Agriculture, the Director of Economic
- 21 Development, and the chairperson of the Nebraska Investment Council who
- 22 shall be ex officio members; and
- 23 (b) <u>Nine</u> Six public members who shall be appointed by the Governor
- 24 as follows:
- (i) One member shall be experienced in real estate development;
- 26 (ii) One member shall be experienced in industrial mortgage credit,
- 27 commercial credit, agricultural credit, or housing mortgage credit;
- 28 (iii) One member shall be experienced in banking or investment
- 29 banking;
- 30 (iv) One member shall be experienced in home building or shall be a
- 31 licensed real estate broker;

- 1 (v) One member shall be experienced in agricultural production; and
- 2 (vi) Four members One member shall be appointed at large.
- 3 (3) All members shall be residents of the state. Of the public
- 4 members, three two members shall be appointed from each congressional
- 5 district. Of the nine six public members, not more than four three shall
- 6 belong to the same political party. The three ex officio members may each
- 7 designate a representative to perform their respective duties under the
- 8 act. It shall not constitute a conflict of interest for members of the
- 9 authority to serve on any other public board or commission.
- 10 (4) No public member or employee of the authority shall at any time
- 11 <u>during such person's service or employment with the authority acquire, or</u>
- 12 take any action to initiate, negotiate, or otherwise arrange to acquire,
- 13 any interest in any real property that has been funded or is funded by
- 14 <u>any program that the authority administers.</u>
- 15 (5) A public member or an employee of the authority shall not
- 16 <u>receive a direct or indirect financial benefit from the development of</u>
- 17 any real property that has been funded or is funded by any program that
- 18 <u>the authority administers.</u>
- 19 Sec. 12. Section 58-227, Reissue Revised Statutes of Nebraska, is
- 20 amended to read:
- 21 58-227 (1) Of the six public members first appointed to the
- 22 authority, three shall be appointed to terms of office expiring on
- 23 January 15, 1985, and the remaining three to terms of office expiring on
- 24 January 15, 1987. All subsequent appointments shall be for terms of four
- 25 years. Of the three public members appointed after the effective date of
- 26 this act, the initial terms of such members shall be staggered so that
- 27 one member serves a term of two years and two members each serve a term
- 28 of four years. All subsequent appointments for such members shall be for
- 29 terms of four years. Vacancies in the public membership of the authority
- 30 shall be filled for the unexpired term by appointment by the Governor.
- 31 Each member shall hold office for the term of his or her appointment and

- 1 until his or her successor shall have been appointed and qualified. Any
- 2 public member shall be eligible for reappointment. Any public member may
- 3 be removed from office for incompetency, neglect of duty, or malfeasance
- 4 in office by the Governor or by an affirmative vote by any eight six
- 5 members of the authority.
- 6 (2) Any public member who violates subsection (4) or (5) of section
- 7 58-226 shall be deemed unqualified to continue serving on the authority
- 8 and be immediately removed by the Governor.
- 9 Sec. 13. Section 58-228, Reissue Revised Statutes of Nebraska, is
- 10 amended to read:
- 11 58-228 The Director of Economic Development shall be the
- 12 chairperson of the authority. The members shall elect from among the
- 13 membership a <u>chairperson and vice-chairperson</u> and such other officers as
- 14 they may determine. Members shall receive no compensation for their
- 15 services but shall be reimbursed for expenses incurred in the discharge
- 16 of their official duties as provided in sections 81-1174 to 81-1177.
- 17 Sec. 14. Section 58-235, Reissue Revised Statutes of Nebraska, is
- 18 amended to read:
- 19 58-235 Any member or employee of the authority who has, will have,
- 20 or later acquires any direct or indirect interest in any transaction with
- 21 the authority shall immediately disclose the nature and extent of such
- 22 interest in writing to the authority as soon as he or she has knowledge
- 23 of such interest. Such disclosure shall be entered upon the minutes of
- 24 the authority. Upon such disclosure such member or employee shall not
- 25 participate in any action by the authority authorizing such transaction.
- 26 Actions taken when such member or employee reasonably believed that he or
- 27 she had no conflict shall not be invalidated because of such conflict.
- 28 The fact that a member is also an officer or owner of an organization
- 29 shall not be deemed to be a direct or indirect interest unless (1) such
- 30 member has an ownership interest of greater than five percent in such
- 31 organization or (2) the transaction in question does not involve all

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similar organizations but involves only the authority and such

- 2 organization.
- 3 Sec. 15. (1) In addition to the powers granted under section
- 4 58-239, the authority shall:
- 5 <u>(a) Administer the United States Department of Housing and Urban</u>
- 6 Development programs which allocate HOME funds to participating
- 7 jurisdictions;
- 8 (b) Administer programs funded by the National Housing Trust Fund,
- 9 established under Title I of the federal Housing and Economic Recovery
- 10 Act of 2008, Public Law 110-289, amending the Federal Housing Enterprises
- 11 Financial Safety and Soundness Act of 1992, 12 U.S.C. 4501 et seq.;
- 12 <u>(c) Be the designated housing and rental entity for all federal</u>
- 13 <u>rental and home ownership programs;</u>
- 14 (d) Receive transfers by the Legislature and contributions, gifts,
- 15 grants, or loans from any source, public or private, for home ownership
- 16 and rental programs;
- 17 <u>(d) Administer grant programs under the Middle Income Workforce</u>
- 18 Housing Investment Act and the Rural Workforce Housing Investment Act;
- 19 <u>and</u>
- 20 <u>(e) Adopt and promulgate rules and regulations to carry out this</u>
- 21 <u>section.</u>
- 22 Sec. 16. Section 58-241, Reissue Revised Statutes of Nebraska, is
- 23 amended to read:
- 24 58-241 In exercising any powers granted in the Nebraska Investment
- 25 Finance Authority Act, the authority shall coordinate its activities with
- 26 the policy, program, and planning efforts of the state, particularly the
- 27 Governor's Policy Research Office and the Department of Economic
- 28 Development and the Department of Agriculture.
- 29 Sec. 17. Section 58-703, Reissue Revised Statutes of Nebraska, is
- 30 amended to read:
- 31 58-703 The Affordable Housing Trust Fund is created. The fund shall

- 1 receive money pursuant to section 76-903 and may include revenue from
- 2 sources recommended by the housing advisory committee established in
- 3 section 58-704, appropriations from the Legislature, transfers authorized
- 4 by the Legislature and revenue from τ grants, private contributions,
- 5 repayment of loans, and all other sources. The Nebraska Investment
- 6 Finance Authority Department of Economic Development as part of its
- 7 comprehensive housing affordability strategy shall administer the
- 8 Affordable Housing Trust Fund.
- 9 Transfers may be made from the Affordable Housing Trust Fund to the
- 10 General Fund, the Behavioral Health Services Fund, the Lead-Based Paint
- 11 Hazard Control Cash Fund, the Rural Workforce Housing Investment Fund,
- 12 and the Site and Building Development Fund at the direction of the
- 13 Legislature.
- 14 The State Treasurer shall transfer fifty-eight thousand one hundred
- 15 eighty-eight dollars from the Affordable Housing Trust Fund to the
- 16 General Fund on or before September 15, 2019, on such date as directed by
- 17 the budget administrator of the budget division of the Department of
- 18 Administrative Services.
- 19 Sec. 18. Section 58-705, Reissue Revised Statutes of Nebraska, is
- 20 amended to read:
- 21 58-705 The Nebraska Investment Finance Authority Department of
- 22 Economic Development shall use the Affordable Housing Trust Fund to
- 23 finance loans, grants, subsidies, credit enhancements, and other
- 24 financial assistance for community affordable housing projects and for
- 25 expenses of the authority department as appropriated by the Legislature
- 26 for administering the fund.
- 27 Sec. 19. Section 58-706, Reissue Revised Statutes of Nebraska, is
- 28 amended to read:
- 29 58-706 The following activities are eligible for assistance from the
- 30 Affordable Housing Trust Fund:
- 31 (1) New construction, rehabilitation, or acquisition of housing to

- 1 assist low-income and very low-income families;
- 2 (2) Matching funds for new construction, rehabilitation, or
- 3 acquisition of housing units to assist low-income and very low-income
- 4 families;
- 5 (3) Technical assistance, design and finance services, and
- 6 consultation for eligible nonprofit community or neighborhood-based
- 7 organizations involved in the creation of affordable housing;
- 8 (4) Matching funds for operating costs for housing assistance groups
- 9 or organizations when such grant or loan will substantially increase the
- 10 recipient's ability to produce affordable housing;
- 11 (5) Mortgage insurance guarantees for eligible projects;
- 12 (6) Acquisition of housing units for the purpose of preservation of
- 13 housing to assist low-income or very low-income families;
- 14 (7) Projects making affordable housing more accessible to families
- 15 with elderly members or members who have disabilities;
- 16 (8) Projects providing housing in areas determined by the Nebraska
- 17 Investment Finance Authority Department of Economic Development to be of
- 18 critical importance for the continued economic development and economic
- 19 well-being of the community and where, as determined by the department, a
- 20 shortage of affordable housing exists;
- 21 (9) Infrastructure projects necessary for the development of
- 22 affordable housing;
- 23 (10) Downpayment and closing cost assistance;
- 24 (11) Demolition of existing vacant, condemned, or obsolete housing
- 25 or industrial buildings or infrastructure;
- 26 (12) Housing education programs developed in conjunction with
- 27 affordable housing projects. The education programs must be directed
- 28 toward:
- 29 (a) Preparing potential home buyers to purchase affordable housing
- 30 and postpurchase education;
- 31 (b) Target audiences eligible to utilize the services of housing

- 1 assistance groups or organizations; and
- 2 (c) Developers interested in the rehabilitation, acquisition, or
- 3 construction of affordable housing;
- 4 (13) Support for efforts to improve programs benefiting homeless
- 5 youth;
- 6 (14) Vocational training in the housing and construction trades
- 7 industries by nonprofit groups; and
- 8 (15) Weatherization and solar or other energy improvements to make
- 9 utilities for housing more affordable.
- 10 Sec. 20. Section 58-707, Reissue Revised Statutes of Nebraska, is
- 11 amended to read:
- 12 58-707 Organizations which may receive assistance under the Nebraska
- 13 Affordable Housing Act are governmental subdivisions, local housing
- 14 authorities, community action agencies, community-based or neighborhood-
- 15 based or reservation-based nonprofit organizations, and for-profit
- 16 entities working in conjunction with one of the other eligible
- 17 organizations. For-profit entities that are eligible under this section
- 18 shall be required to provide, or cause to be provided, matching funds for
- 19 the eligible activity in an amount determined by the Nebraska Investment
- 20 Finance Authority Department of Economic Development, which amount shall
- 21 be at least equal to ten percent of the amount of assistance provided by
- 22 the Affordable Housing Trust Fund. Political subdivisions, local housing
- 23 authorities, community action agencies, and community-based,
- 24 neighborhood-based, and reservation-based nonprofit organizations shall
- 25 not be required to provide, or cause to be provided, such matching funds.
- 26 Nothing in the act shall be construed to allow individuals to receive
- 27 direct loans from the Affordable Housing Trust Fund.
- 28 Sec. 21. Section 58-708, Reissue Revised Statutes of Nebraska, is
- 29 amended to read:
- 30 58-708 (1) During each calendar year in which funds are available
- 31 from the Affordable Housing Trust Fund for use by the Nebraska Investment

- 1 <u>Finance Authority</u> Department of Economic Development, the <u>authority</u>
- 2 department shall make its best efforts to allocate not less than thirty
- 3 percent of such funds to each congressional district. The <u>authority</u>
- 4 department shall announce a grant and loan application period of at least
- 5 ninety days duration for all projects. In selecting projects to receive
- 6 trust fund assistance, the <u>authority</u> department shall develop a qualified
- 7 allocation plan and give first priority to financially viable projects
- 8 that serve the lowest income occupants for the longest period of time.
- 9 The qualified allocation plan shall:
- 10 (a) Set forth selection criteria to be used to determine housing
- 11 priorities of the housing trust fund which are appropriate to local
- 12 conditions, including the community's immediate need for affordable
- 13 housing, proposed increases in home ownership, private dollars leveraged,
- 14 level of local government support and participation, and repayment, in
- 15 part or in whole, of financial assistance awarded by the fund; and
- 16 (b) Give first priority in allocating trust fund assistance among
- 17 selected projects to those projects which are located in whole or in part
- 18 within an enterprise zone designated pursuant to the Enterprise Zone Act
- 19 or an opportunity zone designated pursuant to the federal Tax Cuts and
- 20 Jobs Act, Public Law 115-97, serve the lowest income occupant, are
- 21 located in an area that has been declared an extremely blighted area
- 22 under section 18-2101.02, and are obligated to serve qualified occupants
- 23 for the longest period of time.
- 24 (2) The authority department shall fund in order of priority as many
- 25 applications as will utilize available funds less actual administrative
- 26 costs of the <u>authority</u> department in administering the program. In
- 27 administering the program, the <u>authority</u> department may contract for
- 28 services or directly provide funds to other governmental entities or
- 29 instrumentalities.
- 30 (3) The <u>authority</u> department may recapture any funds which were
- 31 allocated to a qualified recipient for an eligible project through an

- 1 award agreement if such funds were not utilized for eligible costs within
- 2 the time of performance under the agreement and are therefor no longer
- 3 obligated to the project. The recaptured funds shall be credited to the
- 4 Affordable Housing Trust Fund.
- 5 Sec. 22. Section 58-709, Reissue Revised Statutes of Nebraska, is
- 6 amended to read:
- 7 58-709 The Department of Economic Development, in consultation with
- 8 the Nebraska Investment Finance Authority—and the housing advisory
- 9 committee established in section 58-704, shall adopt and promulgate rules
- 10 and regulations to carry out the Nebraska Affordable Housing Act. The
- 11 authority department shall monitor programs to see that only qualified
- 12 individuals and families are occupying projects funded by the Affordable
- 13 Housing Trust Fund.
- 14 Sec. 23. Section 58-711, Reissue Revised Statutes of Nebraska, is
- 15 amended to read:
- 16 58-711 (1) The <u>Nebraska Investment Finance Authority Department of</u>
- 17 Economic Development shall submit a report on the status of housing in
- 18 <u>the state electronically to the Urban Affairs Committee</u> of the
- 19 <u>Legislature no later than December 15, 2025, and annually by each</u>
- 20 <u>December 15 thereafter, with authority comments, if any. The Urban</u>
- 21 Affairs Committee of the Legislature may require the executive director
- 22 of the Nebraska Investment Finance Authority or the chairperson of the
- 23 Nebraska Investment Council to present testimony on the report at a
- 24 public hearing following submission of the report by the authority. The
- 25 report shall include , as part of the department's annual status report
- 26 under section 81-1201.11, the following information regarding the
- 27 Affordable Housing Trust Fund: (a) The applications funded during the
- 28 previous calendar year; (b) the applications funded in previous years;
- 29 (c) the identity of the organizations receiving funds; (d) the location
- 30 of each project; (e) the amount of funding provided to each project; (f)
- 31 the amount of funding leveraged as a result of each project; (g) the

- 1 number of units of housing created by each project and the occupancy
- 2 rate; (h) the expected cost of rent or monthly payment of those units;
- 3 (i) the projected number of new employees and community investment as a
- 4 result of each project; (j) the amount of revenue deposited into the
- 5 Affordable Housing Trust Fund pursuant to section 76-903; (k) the total
- 6 amount of funds for which applications were received during the previous
- 7 calendar year, the year-end fund balance, and, if all available funds
- 8 have not been committed, an explanation of the reasons why all such funds
- 9 have not been so committed; (1) the amount of appropriated funds actually
- 10 expended by the department for the previous calendar year; (m) the
- 11 authority's department's current budget for administration of the
- 12 Nebraska Affordable Housing Act and the <u>authority's</u> department's planned
- 13 use and distribution of funds, including details on the amount of funds
- 14 to be expended on projects and the amount of funds to be expended by the
- 15 <u>authority</u> department for administrative purposes; and (n) project
- 16 summaries, including the applicant municipality, project description,
- 17 grant amount requested, amount and type of matching funds, and reasons
- 18 for approval or denial for every application seeking funds during the
- 19 previous calendar year.
- 20 (2) The status report shall contain no information that is protected
- 21 by state or federal confidentiality laws.
- 22 Sec. 24. Section 71-15,141, Reissue Revised Statutes of Nebraska, is
- 23 amended to read:
- 24 71-15,141 (1) Within nine months after the end of each fiscal year,
- 25 each local housing agency shall prepare a report summarizing such
- 26 agency's activities for the year then ended. The report shall contain
- 27 financial statements depicting the financial condition of the agency, its
- 28 assets and liabilities, including contingent liabilities, and the results
- 29 of its operations for the year then ended. The report shall be approved
- 30 by the agency's board of commissioners and signed by its chairperson.
- 31 (2) The annual report of a local housing agency shall be a public

- 1 record that is available for inspection and copying by members of the
- 2 general public at the offices of the local housing agency. A local
- 3 housing agency shall also file its annual report with the city or county
- 4 clerk <u>and the Nebraska Investment Finance Authority</u> promptly upon
- 5 completion of the report thereof. Regional housing agencies shall file
- 6 annual reports with the appropriate officials of all participating
- 7 political subdivisions.
- 8 (3) Any employee or member of the board of commissioners of a local
- 9 housing agency who approves, signs, or files an annual report of an
- 10 agency knowing it is materially false or misleading shall be guilty of a
- 11 Class II misdemeanor.
- 12 (4) The financial statements contained in annual reports of local
- 13 housing agencies with gross revenue of two hundred fifty thousand dollars
- or more shall be audited annually. The financial statements of agencies
- 15 with gross revenue of less than two hundred fifty thousand dollars shall
- 16 be audited at least biennially. A copy of each audit report shall be
- 17 filed with the Auditor of Public Accounts within nine months after the
- 18 end of each fiscal year in which such agency is required to file an audit
- 19 report or in which an audit report of such agency is prepared. Each local
- 20 housing agency audit shall be conducted in accordance with generally
- 21 accepted accounting principles, except that if the agency is a recipient
- 22 of federal assistance, the audit shall be conducted in accordance with
- 23 any accounting principles required by the federal government.
- 24 Sec. 25. Section 81-1201.07, Revised Statutes Cumulative Supplement,
- 25 2022, is amended to read:
- 26 81-1201.07 The department may have the divisions and program listed
- 27 in this section to aid in the discharge of its duties but shall not be
- 28 limited to such divisions and program: (1) An Existing Business
- 29 Assistance Division; (2) a Business Recruitment Division; (3) a Community
- 30 and Rural Development Division; (4) an Economic Recovery and Incentives
- 31 Division; and (5) a Housing Division; and (6) a Community Development

- 1 Block Grant Program. Each division and program, when deemed appropriate
- 2 by the director, is encouraged to establish advisory committees and
- 3 programs to insure public participation and input.
- 4 Sec. 26. Section 81-1211, Revised Statutes Cumulative Supplement,
- 5 2022, is amended to read:
- 6 81-1211 The Lead-Based Paint Hazard Control Cash Fund is created in
- 7 the Nebraska Investment Finance Authority Department of Economic
- 8 Development. The fund shall receive transfers from the Affordable Housing
- 9 Trust Fund as authorized by the Legislature. The authority department
- 10 shall use the entirety of the fund to award a grant to a city of the
- 11 metropolitan class to carry out lead-based paint hazard control on owner-
- 12 occupied properties, contingent upon formal notification by the United
- 13 States Department of Housing and Urban Development that it intends to
- 14 award a grant to a city of the metropolitan class to carry out the
- 15 federal Residential Lead-Based Paint Hazard Reduction Act of 1992, 42
- 16 U.S.C. 4852, as such section existed on January 1, 2024 2015. No more
- 17 than fifteen percent of the grant proceeds may be used for administrative
- 18 expenses. It is the intent of the Legislature that any grant awarded from
- 19 the Lead-Based Paint Hazard Control Cash Fund shall be applied to the
- 20 congressional district grant allocations as established under section
- 21 58-708. Any money in the fund available for investment shall be invested
- 22 by the state investment officer pursuant to the Nebraska Capital
- 23 Expansion Act and the Nebraska State Funds Investment Act.
- Sec. 27. Section 81-1226, Revised Statutes Cumulative Supplement,
- 25 2022, is amended to read:
- 26 81-1226 Sections 27 81-1226 to 35 of this act 81-1234 shall be known
- 27 and may be cited as the Rural Workforce Housing Investment Act.
- 28 Sec. 28. Section 81-1227, Revised Statutes Cumulative Supplement,
- 29 2022, is amended to read:
- 30 81-1227 The Legislature finds that:
- 31 (1) Economic Current economic conditions and limited availability of

- 1 modern housing units impact the ability of Nebraska's rural communities
- 2 to recruit and retain a world-class workforce. A lack of workforce
- 3 housing affects the ability of communities to maintain and develop
- 4 viable, stable, and thriving economies. A housing shortage in rural areas
- 5 also impacts the ability of local private, nonprofit, and public
- 6 employers to grow and prosper;
- 7 (2) Impediments exist to the construction, rehabilitation, and
- 8 financing of rural workforce housing. There is a shortage of contractors
- 9 willing to develop new housing units in rural communities. Developers and
- 10 contractors perceive increased risk associated with housing development
- 11 in rural areas. Today's worker who is considering a job in a rural area
- 12 has different expectations about the type and style of housing he or she
- 13 desires. Costs for new housing in rural areas generally continue to grow
- 14 faster than Nebraska incomes and the cost of living; and
- 15 (3) In order to develop attractive housing options that lead to the
- 16 recruitment and retention of a world-class workforce in Nebraska's rural
- 17 communities, it is the intent of the Legislature to use new and existing
- 18 resources to support creation of workforce housing investment funds. Such
- 19 funds will be used to encourage development of workforce housing in
- 20 Nebraska's rural and underserved regions.
- 21 Sec. 29. Section 81-1228, Revised Statutes Supplement, 2023, is
- 22 amended to read:
- 23 81-1228 For purposes of the Rural Workforce Housing Investment Act:
- 24 (1) <u>Authority Department</u> means the <u>Nebraska Investment Finance</u>
- 25 <u>Authority Department of Economic Development;</u>
- 26 (2) Director means the Director of Economic Development;
- 27 (2) (3) Eligible activities of a nonprofit development organization
- 28 means:
- 29 (a) New construction of owner-occupied or rental housing in a
- 30 community with demonstrated workforce housing needs;
- 31 (b) Substantial repair or rehabilitation of dilapidated housing

- 1 stock;
- 2 (c) Upper-story housing development; or
- 3 (d) Extension of sewer or water service in support of workforce
- 4 housing;
- 5 (3) (4) HOME funds means funds awarded as formula grants under the
- 6 HOME Investment Partnerships Program administered by the United States
- 7 Department of Housing and Urban Development;
- 8 (4) (5) Matching funds means dollars contributed by individuals,
- 9 businesses, foundations, local, regional, and statewide political
- 10 subdivisions, or other nonprofit organizations to a workforce housing
- 11 investment fund administered by a nonprofit development organization;
- 12 <u>(5)</u> (6) Nonprofit development organization means a local, regional,
- 13 or statewide nonprofit development organization approved by the <u>authority</u>
- 14 director;
- 15 (6) (7) Qualified activities include, but are not limited to,
- 16 purchase and rental guarantees, loan guarantees, loan participations, and
- 17 other credit enhancements or any other form of assistance designed to
- 18 reduce the cost of workforce housing related to eligible activities of
- 19 the nonprofit development organization;
- 20 <u>(7)</u> (8) Qualified investment means a cash investment in a workforce
- 21 housing investment fund administered by a nonprofit development
- 22 organization;
- 23 (8) (9) Rural community means any municipality in a county with a
- 24 population of fewer than one hundred thousand inhabitants as determined
- 25 by the most recent federal decennial census;
- 26 (9) (10) Workforce housing means:
- 27 (a) Housing that meets the needs of today's working families;
- 28 (b) Housing that is attractive to new residents considering
- 29 relocation to a rural community;
- 30 (c) Owner-occupied housing units that cost not more than three
- 31 hundred twenty-five thousand dollars to construct or rental housing units

- 1 that cost not more than two hundred fifty thousand dollars per unit to
- 2 construct. For purposes of this subdivision (c), housing unit costs shall
- 3 be updated annually by the authority department based upon the most
- 4 recent increase or decrease in the Producer Price Index for all
- 5 commodities, published by the United States Department of Labor, Bureau
- 6 of Labor Statistics;
- 7 (d) Owner-occupied and rental housing units for which the cost to
- 8 substantially rehabilitate exceeds fifty percent of a unit's assessed
- 9 value;
- 10 (e) Upper-story housing; and
- 11 (f) Housing units that do not receive federal or state low-income
- 12 housing tax credits, community development block grants, HOME funds, or
- 13 funds from the National Housing Trust Fund, which would impose individual
- 14 or household income limitations or restrictions on such housing units, or
- 15 funding from the Affordable Housing Trust Fund restricting the level of
- 16 individual or household income to anything less than one hundred percent
- 17 of area median income as calculated by the United States Department of
- 18 Housing and Urban Development; and
- 19 (10) (11) Workforce housing investment fund means a fund that has
- 20 been created by a nonprofit development organization and certified by the
- 21 <u>authority</u> director to encourage development of workforce housing in rural
- 22 communities.
- 23 Sec. 30. Section 81-1229, Revised Statutes Supplement, 2023, is
- 24 amended to read:
- 25 81-1229 (1) The <u>authority director</u> shall establish a workforce
- 26 housing grant program to foster and support the development of workforce
- 27 housing in rural communities.
- 28 (2) A nonprofit development organization may apply to the <u>authority</u>
- 29 director for approval of a workforce housing grant for a workforce
- 30 housing investment fund. The application shall be in a form and manner
- 31 prescribed by the authority director. Through fiscal year 2026-27, grants

- 1 shall be awarded by the <u>authority director</u> on a competitive basis until
- 2 grant funds are no longer available. A nonprofit development organization
- 3 may apply for more than one grant, subject to the following limits:
- 4 (a) The maximum amount of grant funds awarded to any one nonprofit
- 5 development organization over a two-year period shall not exceed five
- 6 million dollars; and
- 7 (b) The maximum amount of grant funds awarded to any one nonprofit
- 8 development organization for all program years shall not exceed an
- 9 aggregate limit determined by the authority department at the discretion
- 10 of the director.
- 11 (3) An applicant shall provide matching funds of at least one-
- 12 quarter of the amount of workforce housing grant funds awarded.
- 13 Unallocated workforce housing grant funds held by the <u>authority</u>
- 14 department shall be rolled to the next program year.
- 15 (4) Grants shall be awarded based upon:
- 16 (a) A demonstrated and ongoing housing need as identified by a
- 17 recent housing study;
- 18 (b) A community or region that has a low unemployment rate and is
- 19 having difficulty attracting workers and filling employment positions;
- 20 (c) A community or region that exhibits a demonstrated commitment to
- 21 growing its housing stock;
- 22 (d) Projects that can reasonably be ready for occupancy in a period
- 23 of twenty-four months; and
- 24 (e) A demonstrated ability to grow and manage a workforce housing
- 25 investment fund.
- 26 (5) A nonprofit development organization shall:
- 27 (a) Invest or intend to invest in workforce housing eligible
- 28 activities;
- 29 (b) Use any fees, interest, loan repayments, or other funds it
- 30 received as a result of the administration of the grant to support
- 31 qualified activities; and

- 1 (c) Have an active board of directors with expertise in development,
- 2 construction, and finance that meets at least quarterly to approve all
- 3 qualified investments made by the nonprofit development organization. A
- 4 nonprofit development organization shall have a formal plan and proven
- 5 expertise to invest unused workforce housing investment fund balances and
- 6 shall have an annual review of all financial records conducted by an
- 7 independent certified public accountant.
- 8 Sec. 31. Section 81-1230, Revised Statutes Cumulative Supplement,
- 9 2022, is amended to read:
- 10 81-1230 (1) The Rural Workforce Housing Investment Fund is created.
- 11 Funding for the grant program described in section 30 of this act 81-1229
- 12 shall come from the Rural Workforce Housing Investment Fund. The Rural
- 13 Workforce Housing Investment Fund may include transfers authorized by the
- 14 <u>Legislature and revenue from appropriations from the Legislature, grants,</u>
- 15 private contributions, and other sources. In addition, the State
- 16 Treasurer shall make a one-time transfer of seven million three hundred
- 17 thousand dollars on or before October 1, 2017, from the Affordable
- 18 Housing Trust Fund to the Rural Workforce Housing Investment Fund. Any
- 19 money in the Rural Workforce Housing Investment Fund available for
- 20 investment shall be invested by the state investment officer pursuant to
- 21 the Nebraska Capital Expansion Act and the Nebraska State Funds
- 22 Investment Act.
- 23 (2) The <u>authority</u> department shall administer the Rural Workforce
- 24 Housing Investment Fund and may seek additional private or nonstate funds
- 25 to use in the grant program, including, but not limited to, contributions
- 26 from the <u>authority</u> Nebraska Investment Finance Authority and other
- 27 interested parties.
- 28 (3) Interest earned by the <u>authority</u> department on grant funds shall
- 29 be applied to the grant program.
- 30 (4) If a nonprofit development organization fails to engage in the
- 31 initial qualified activity within twenty-four months after receiving

- 1 initial grant funding, the nonprofit development organization shall
- 2 return the grant funds to the <u>authority</u> department for credit to the
- 3 General Fund.
- 4 (5) If a nonprofit development organization fails to allocate any
- 5 remaining initial grant funding on a qualified activity within twenty-
- 6 four months after engaging in the initial qualified activity, the
- 7 nonprofit development organization shall return such unallocated grant
- 8 funds to the authority department for credit to the Rural Workforce
- 9 Housing Investment Fund.
- 10 (6) Beginning July 1, 2027, any funds held by the <u>authority</u>
- 11 department in the Rural Workforce Housing Investment Fund shall be
- 12 transferred to the General Fund.
- 13 Sec. 32. Section 81-1231, Revised Statutes Supplement, 2023, is
- 14 amended to read:
- 15 81-1231 (1) Each nonprofit development organization shall submit an
- 16 annual report to the authority director to be included as a part of the
- 17 <u>authority's</u> department's annual status report required under section
- 18 58-711 81-1201.11. The report shall certify that the nonprofit
- 19 development organization meets the requirements of the Rural Workforce
- 20 Housing Investment Act and shall include a breakdown of program
- 21 activities.
- 22 (2) The annual report shall include, but not necessarily be limited
- 23 to:
- 24 (a) The name and geographical location of the reporting nonprofit
- 25 development organization;
- 26 (b) The number, amount, and type of workforce housing investment
- 27 funds invested in qualified activities;
- 28 (c) The number, geographical location, type, and amount of
- 29 investments made;
- 30 (d) A summary of matching funds and where such matching funds were
- 31 generated; and

- 1 (e) The results of the annual review of all financial records
- 2 required under subsection (5) of section 30 of this act 81-1229.
- 3 (3) If a nonprofit development organization ceases administration of
- 4 a workforce housing investment fund, it shall file a final report with
- 5 the authority director in a form and manner required by the authority
- 6 director. Before July 1, 2027, any unallocated grant funds shall be
- 7 returned to the <u>authority department</u> for credit to the Rural Workforce
- 8 Housing Investment Fund. On and after July 1, 2027, any unallocated grant
- 9 funds shall be returned to the <u>authority</u> department for transfer to the
- 10 General Fund.
- 11 (4) If a nonprofit development organization fails to file a complete
- 12 annual report by February 15, the <u>authority</u> director may, in <u>its</u> his or
- 13 her discretion, impose a civil penalty of not more than five thousand
- 14 dollars for such violation. All money collected by the <u>authority</u>
- 15 department pursuant to this subsection shall be remitted to the State
- 16 Treasurer for distribution in accordance with Article VII, section 5, of
- 17 the Constitution of Nebraska.
- 18 Sec. 33. Section 81-1232, Revised Statutes Cumulative Supplement,
- 19 2022, is amended to read:
- 20 $\frac{81-1232}{}$ (1) The <u>authority</u> department shall use its best efforts to
- 21 assure that grant funds awarded to nonprofit development organizations
- 22 are targeted to the geographic communities or regions with the most
- 23 pressing economic and employment needs.
- 24 (2) The authority department shall use its best efforts to assure
- 25 that the allocation of grant funds provides equitable access to the
- 26 benefits provided by the Rural Workforce Housing Investment Act to all
- 27 eligible geographical areas.
- 28 (3) The <u>authority department</u> may contract with a statewide public or
- 29 private nonprofit organization which shall serve as agent for the
- 30 <u>authority</u> department to help carry out the purposes and requirements of
- 31 the Rural Workforce Housing Investment Act. The authority department or

- 1 its agent may only use for expenses that portion of the funds available
- 2 for the workforce housing grant program through the Rural Workforce
- 3 Housing Investment Fund necessary to cover the actual costs of
- 4 administering the program, including, but not limited to, the hiring of
- 5 staff.
- 6 Sec. 34. Section 81-1233, Revised Statutes Cumulative Supplement,
- 7 2022, is amended to read:
- 8 81-1233 (1) As part of the authority's department's annual status
- 9 report required under section 58-711 81-1201.11, the authority department
- 10 shall submit a report to the Legislature and the Governor that includes,
- 11 but is not necessarily limited to:
- 12 (a) The number and geographical location of nonprofit development
- 13 organizations establishing workforce housing investment funds;
- 14 (b) The number, amount, and type of workforce housing investment
- 15 funds invested in qualified activities; and
- 16 (c) The number, geographical location, type, and amount of
- 17 investments made by each nonprofit development organization.
- 18 (2) The report to the Legislature shall be submitted electronically.
- 19 (3) Information received, developed, created, or otherwise
- 20 maintained by the authority department in administering and enforcing the
- 21 Rural Workforce Housing Investment Act, other than information required
- 22 to be included in the report to be submitted by the authority department
- 23 to the Governor and Legislature pursuant to this section, may be deemed
- 24 confidential by the <u>authority</u> department and not considered public
- 25 records subject to disclosure pursuant to sections 84-712 to 84-712.09.
- Sec. 35. Section 81-1234, Revised Statutes Cumulative Supplement,
- 27 2022, is amended to read:
- 28 81-1234 The <u>authority</u> department may adopt and promulgate rules and
- 29 regulations to administer and enforce the Rural Workforce Housing
- 30 Investment Act.
- 31 Sec. 36. Section 81-1235, Revised Statutes Cumulative Supplement,

- 1 2022, is amended to read:
- 2 81-1235 Sections <u>36</u> 81-1235 to <u>44 of this act</u> 81-1243 shall be known
- 3 and may be cited as the Middle Income Workforce Housing Investment Act.
- 4 Sec. 37. Section 81-1236, Revised Statutes Cumulative Supplement,
- 5 2022, is amended to read:
- 6 81-1236 (1) Economic Current economic conditions and limited
- 7 availability of modern housing units impact the ability of Nebraska's
- 8 older urban neighborhoods and majority-minority communities to maintain
- 9 residential stability. Low rates of homeownership and a lack of high-
- 10 quality, non-income-restricted rental housing negatively affects the
- 11 ability of residents of such neighborhoods and communities to achieve
- 12 housing stability and invest in their neighborhoods and communities. A
- 13 lack of workforce housing affects the ability of neighborhoods and
- 14 communities to maintain and develop viable, stable, and thriving
- 15 economies. A shortage of quality housing in such areas also impacts the
- 16 ability of local private, nonprofit, and public employers to grow and
- 17 prosper.
- 18 (2) Impediments exist to the construction, rehabilitation, and
- 19 financing of urban workforce housing. Comparable home sale and appraisal
- 20 prices do not justify the cost of new construction homes. There is a lack
- 21 of space that would be large enough for development to achieve cost
- 22 efficiencies. Due to generations of disinvestment, these neighborhoods
- 23 and communities frequently receive a stigma that negatively impacts the
- 24 residential real estate market.
- 25 (3) In order to develop attractive housing options that lead to the
- 26 recruitment and retention of a world-class workforce in Nebraska's older
- 27 urban communities, it is the intent of the Legislature to use new and
- 28 existing resources to support creation of workforce housing investment
- 29 funds. Such funds will be used to encourage development of workforce
- 30 housing in Nebraska's urban and underserved neighborhoods and
- 31 communities.

- 1 Sec. 38. Section 81-1237, Revised Statutes Supplement, 2023, is
- 2 amended to read:
- 3 81-1237 For purposes of the Middle Income Workforce Housing
- 4 Investment Act:
- 5 (1) <u>Authority Department</u> means the <u>Nebraska Investment Finance</u>
- 6 Authority Department of Economic Development;
- 7 (2) Director means the Director of Economic Development;
- 8 (2) (3) Eligible activities of a workforce housing investment fund
- 9 means:
- 10 (a) New construction of owner-occupied housing in a neighborhood and
- 11 community with a demonstrated need for housing that is affordable and
- 12 attractive to first-time homebuyers, middle-income families, and the
- 13 emerging workforce;
- (b) Substantial repair or rehabilitation of dilapidated housing
- 15 stock; or
- (c) Upper-story housing development for occupation by a homeowner;
- 17 (3) (4) HOME funds means funds awarded as formula grants under the
- 18 HOME Investment Partnerships Program administered by the United States
- 19 Department of Housing and Urban Development;
- 20 (4) (5) Matching funds means dollars contributed by individuals,
- 21 businesses, foundations, local and regional political subdivisions, or
- 22 other nonprofit organizations to a workforce housing investment fund
- 23 administered by a nonprofit development organization;
- (5) (6) Nonprofit development organization means a regional or
- 25 statewide nonprofit development organization approved by the <u>authority or</u>
- 26 <u>an inland port authority created under the Municipal Inland Port</u>
- 27 <u>Authority Act located within a city of the metropolitan class</u> director;
- 28 (6) (7) Qualified activities include purchase guarantees, loan
- 29 guarantees, loan participations, and other credit enhancements related to
- 30 eligible activities of the workforce housing investment fund;
- 31 (7) (8) Qualified investment means a cash investment in a workforce

1 housing investment fund administered by a nonprofit development

- 2 organization;
- 3 (8) (9) Urban community means any area that is:
- 4 (a) In a county with a population greater than one hundred thousand
- 5 inhabitants as determined by the most recent federal decennial census;
- 6 and
- 7 (b)(i) Within or adjacent to a qualified census tract as described
- 8 in 26 U.S.C. 42(d)(5)(B), as such section existed on January 1, 2022; or
- 9 (ii) Within a city of the primary class;
- 10 (9) (10) Workforce housing means:
- 11 (a) Owner-occupied housing units that cost not more than three
- 12 hundred thirty thousand dollars to construct. For purposes of this
- 13 subdivision, housing unit costs shall be updated annually by the
- 14 <u>authority</u> department based upon the most recent increase or decrease in
- 15 the Producer Price Index for all commodities, published by the United
- 16 States Department of Labor, Bureau of Labor Statistics;
- 17 (b) Owner-occupied housing units for which the cost to substantially
- 18 rehabilitate such units exceeds fifty percent of a unit's before-
- 19 construction assessed value, and the after-construction appraised value
- 20 of the building alone is at least one hundred twenty-five thousand
- 21 dollars but not more than two hundred seventy-five thousand dollars. For
- 22 purposes of this subdivision, housing unit after-construction appraised
- 23 value shall be updated annually by the <u>authority</u> department based upon
- 24 the most recent increase or decrease in the Producer Price Index for all
- 25 commodities, published by the United States Department of Labor, Bureau
- 26 of Labor Statistics;
- 27 (c) Upper-story housing for occupation by a homeowner; and
- 28 (d) Housing that does not receive federal or state low-income
- 29 housing tax credits, community development block grants, HOME funds, or
- 30 funds from the Affordable Housing Trust Fund; and
- 31 (10) (11) Workforce housing investment fund means a fund that has

- 1 been created by a nonprofit development organization and certified by the
- 2 <u>authority</u> director to encourage development of workforce housing in urban
- 3 communities.
- 4 Sec. 39. Section 81-1238, Revised Statutes Supplement, 2023, is
- 5 amended to read:
- 6 81-1238 (1) The <u>authority</u> director shall establish a workforce
- 7 housing investment grant program to foster and support the development of
- 8 workforce housing in urban communities.
- 9 (2) A nonprofit development organization may apply to the authority
- 10 director for approval of a workforce housing grant for a workforce
- 11 housing investment fund. The application shall be in a form and manner
- 12 prescribed by the <u>authority</u> <u>director</u>. Through fiscal year 2026-27, grants
- 13 shall be awarded by the <u>authority director</u> on a competitive basis until
- 14 grant funds are no longer available. Grant maximums shall not exceed five
- 15 million dollars to any one nonprofit development organization over a two-
- 16 year period, with the cumulative amount for any single grantee to be
- 17 determined by the authority department at the discretion of the director.
- 18 Except for an inland port authority, an An applicant shall provide
- 19 matching funds of at least one-half of the amount of workforce housing
- 20 grant funds awarded. Unallocated funds held by the authority department
- 21 shall be rolled to the next program year.
- 22 (3) Grants shall be awarded based upon:
- 23 (a) A demonstrated need for additional owner-occupied housing. Need
- 24 can be demonstrated with a recent housing study or a letter from the
- 25 planning department of the city in which the fund is intending to operate
- 26 stating that the proposal is in line with the city's most recent
- 27 consolidated plan submitted under 24 C.F.R. part 91, subpart D, as such
- 28 subpart existed on January 1, 2020;
- 29 (b) A neighborhood or community that has a higher-than-state-average
- 30 unemployment rate;
- 31 (c) A neighborhood or community that exhibits a demonstrated

- 1 commitment to growing its housing stock;
- 2 (d) Reducing barriers to the development and purchase of owner-
- 3 occupied housing with flexible forms of assistance, including grants,
- 4 forgivable loans, and other forms of long-term, patient financing;
- 5 (e) Projects that can reasonably be ready for occupancy in a period
- 6 of twenty-four months; and
- 7 (f) A demonstrated ability to grow and manage a workforce housing
- 8 investment fund.
- 9 (4) A workforce housing investment fund shall:
- 10 (a) Be required to receive annual certification from the <u>authority</u>
- 11 department;
- 12 (b) Invest or intend to invest in eligible activities for a
- 13 workforce housing investment fund;
- (c) Use any fees, interest, loan repayments, or other funds received
- 15 by the nonprofit development organization as a result of the
- 16 administration of the grant to support qualified activities; and
- 17 (d) Have an active board of directors with expertise in development,
- 18 construction, and finance that meets at least quarterly to approve all
- 19 qualified investments made by the nonprofit development organization. A
- 20 nonprofit development organization shall have a formal plan and proven
- 21 expertise to invest unused workforce housing investment fund balances and
- 22 shall conduct an annual audit of all financial records by an independent
- 23 certified public accountant.
- 24 (5) A nonprofit development organization that has previously
- 25 received a grant or grants under the Middle Income Workforce Housing
- 26 Investment Act shall not be eligible for an additional grant under this
- 27 section unless the organization has expended at least fifty percent of
- 28 the funds from such previous grant or grants.
- 29 Sec. 40. Section 81-1239, Revised Statutes Supplement, 2023, is
- 30 amended to read:
- 31 81-1239 (1) The Middle Income Workforce Housing Investment Fund is

- 1 created. Funding for the grant program described in section <u>39 of this</u>
- 2 act 81-1238 shall come from the Middle Income Workforce Housing
- 3 Investment Fund. The Middle Income Workforce Housing Investment Fund may
- 4 include transfers authorized by the Legislature and revenue from
- 5 appropriations from the Legislature, grants, private contributions, and
- 6 other sources. Any money in the Middle Income Workforce Housing
- 7 Investment Fund available for investment shall be invested by the state
- 8 investment officer pursuant to the Nebraska Capital Expansion Act and the
- 9 Nebraska State Funds Investment Act.
- 10 (2) The <u>authority department</u> shall establish a subaccount within the
- 11 Middle Income Workforce Housing Investment Fund that shall be used to
- 12 fund affordable housing and related land parcel preparation activities
- 13 under the Economic Recovery Act as described in subdivisions (4)(e) and
- 14 (4)(f) of section 81-12,241.
- 15 (3) The authority department shall administer the Middle Income
- 16 Workforce Housing Investment Fund and may seek additional private or
- 17 nonstate funds to use in the grant program, including, but not limited
- 18 to, contributions from the authority Nebraska Investment Finance
- 19 Authority and other interested parties.
- 20 (4) Interest earned by the <u>authority</u> department on grant funds shall
- 21 be applied to the grant program.
- 22 (5) If a nonprofit development organization, or a recipient of
- 23 subaccount funds described in subsection (2) of this section, fails to
- 24 engage in a qualified activity within twenty-four months after receiving
- 25 initial grant funding, the nonprofit development organization or
- 26 recipient of subaccount funds shall return the grant proceeds to the
- 27 authority department for credit to the General Fund.
- 28 (6) Beginning July 1, 2029, any funds held by the <u>authority</u>
- 29 department in the Middle Income Workforce Housing Investment Fund shall
- 30 be transferred to the General Fund.
- 31 Sec. 41. Section 81-1240, Revised Statutes Supplement, 2023, is

- 1 amended to read:
- 2 81-1249 (1) Each nonprofit development organization shall submit an
- 3 annual report to the authority director to be included as a part of the
- 4 authority's department's annual status report required under section
- 5 58-711 81-1201.11. The report shall certify that the workforce housing
- 6 investment fund meets the requirements of the Middle Income Workforce
- 7 Housing Investment Act and shall include a breakdown of program
- 8 activities.
- 9 (2) The annual report shall include, but not be limited to:
- 10 (a) The name and geographical location of the nonprofit development
- 11 organization;
- 12 (b) The number, amount, and type of workforce housing investment
- 13 funds invested in qualified activities;
- 14 (c) The number, geographical location, type, and amount of
- 15 investments made;
- 16 (d) A summary of matching funds and where such matching funds were
- 17 generated; and
- (e) The results of the annual audit required under subdivision (4)
- 19 (d) of section <u>39 of this act</u> 81-1238.
- 20 (3) If a nonprofit development organization ceases administration of
- 21 a workforce housing investment fund, it shall file a final report with
- 22 the <u>authority</u> director in a form and manner required by the <u>authority</u>
- 23 director. Before July 1, 2029, any unallocated workforce housing
- 24 investment fund grant funds shall be returned for credit to the Middle
- 25 Income Workforce Housing Investment Fund. On and after July 1, 2029, any
- 26 unallocated workforce housing investment fund grant funds shall be
- 27 returned to the <u>authority</u> department for transfer to the General Fund.
- 28 (4) If a workforce housing investment fund fails to file a complete
- 29 annual report by February 15, the <u>authority</u> director may, in <u>its</u> his or
- 30 her discretion, impose a civil penalty of not more than five thousand
- 31 dollars for such violation. All money collected by the authority

- 1 department pursuant to this subsection shall be remitted to the State
- 2 Treasurer for distribution in accordance with Article VII, section 5, of
- 3 the Constitution of Nebraska.
- 4 (5) This section does not apply to the subaccount of the Middle
- 5 Income Workforce Housing Investment Fund described in subsection (2) of
- 6 section 40 of this act 81-1239.
- 7 Sec. 42. Section 81-1241, Revised Statutes Cumulative Supplement,
- 8 2022, is amended to read:
- 9 81-1241 (1) The <u>authority</u> department shall use its best efforts to
- 10 assure that any grant funds awarded to a nonprofit development
- 11 organization are targeted to the geographic communities or regions with
- 12 the most pressing housing, economic, and employment needs.
- 13 (2) The <u>authority</u> department shall use its best efforts to assure
- 14 that the allocation of grant funds provides equitable access to the
- 15 benefits provided by the Middle Income Workforce Housing Investment Act
- 16 to all eligible neighborhoods and communities.
- 17 (3) The authority director may contract with a statewide public or
- 18 private nonprofit organization which shall serve as agent for the
- 19 <u>authority department</u> to help carry out the purposes and requirements of
- 20 the Middle Income Workforce Housing Investment Act. The authority
- 21 department or its agent may only use for expenses that portion of the
- 22 funds available for the workforce housing investment grant program
- 23 through the Middle Income Workforce Housing Investment Fund necessary to
- 24 cover the actual costs of administering the program.
- 25 Sec. 43. Section 81-1242, Revised Statutes Cumulative Supplement,
- 26 2022, is amended to read:
- 27 <u>81-1242</u> (1) As part of the <u>authority's</u> department's annual status
- 28 report required under section 58-711 81-1201.11, the authority department
- 29 shall submit a report to the Legislature and the Governor that includes,
- 30 but is not necessarily limited to:
- 31 (a) The number and geographical location of workforce housing

- 1 investment funds;
- 2 (b) The number, amount, and type of workforce housing investment
- 3 funds invested in qualified activities; and
- 4 (c) The number, geographical location, type, and amount of
- 5 investments made by each nonprofit development organization.
- 6 (2) The report to the Legislature shall be submitted electronically.
- 7 (3) Information received, developed, created, or otherwise
- 8 maintained by the authority department in administering and enforcing the
- 9 Middle Income Workforce Housing Investment Act, other than information
- 10 required to be included in the report to be submitted by the <u>authority</u>
- 11 department to the Governor and Legislature pursuant to this section, may
- 12 be deemed confidential by the <u>authority</u> department and not considered a
- 13 public record subject to disclosure pursuant to sections 84-712 to
- 14 84-712.09.
- 15 Sec. 44. Section 81-1243, Revised Statutes Supplement, 2023, is
- 16 amended to read:
- 17 81-1243 The <u>authority</u> department may adopt and promulgate rules and
- 18 regulations to administer and enforce the Middle Income Workforce Housing
- 19 Investment Act, including rules, regulations, and reporting requirements
- 20 relating to proposals pursuant to subdivisions (4)(e) and (f) of section
- 21 81-12,241.
- 22 Sec. 45. Section 81-12,241, Revised Statutes Supplement, 2023, is
- 23 amended to read:
- 24 81-12,241 (1) A primary responsibility of the Economic Recovery and
- 25 Incentives Division of the Department of Economic Development shall be to
- 26 utilize federal or state funding to award grants as provided in this
- 27 section. For grants awarded under this section, the division shall pay a
- 28 grantee an advance of fifty percent of the total grant awarded with the
- 29 remaining grant funds paid on a monthly basis until the grant is paid in
- 30 full or by December 31, 2026, whichever occurs sooner. The division may
- 31 (a) require a grantee to return unused grant funds upon a documented

- 1 finding that such funds are not being used for the purpose for which the
- 2 grant was awarded or (b) reduce any future monthly payments by the amount
- 3 of such unused funds already paid.
- 4 (2) The division shall direct and prioritize the use of grants
- 5 awarded under this section toward the economic recovery of those
- 6 communities and neighborhoods within qualified census tracts or economic
- 7 redevelopment areas located within the boundaries of a city of the
- 8 metropolitan class that were disproportionately impacted by the COVID-19
- 9 public health emergency and related challenges, with an emphasis on
- 10 housing needs, assistance for small businesses, job training, and
- 11 business development within such communities and neighborhoods. In
- 12 prioritizing the use of grants awarded within the boundaries of a city of
- 13 the metropolitan class, the Economic Recovery and Incentives Division
- 14 shall rely on any studies produced pursuant to section 81-12,242.
- 15 (3)(a) The Economic Recovery and Incentives Division shall create a
- 16 Qualified Census Tract Recovery Grant Program to provide funding to
- 17 public and private entities located within qualified census tracts
- 18 throughout the state to respond to the negative impact of the COVID-19
- 19 public health emergency.
- 20 (b) Not to exceed ten million dollars in grants shall be distributed
- 21 under the grant program to eligible grantees in qualified census tracts
- 22 that are located in a city of the primary class.
- 23 (c) Not to exceed ten million dollars in grants shall be distributed
- 24 under the grant program to eligible grantees in qualified census tracts
- 25 that are located outside of a city of the metropolitan class or a city of
- 26 the primary class.
- 27 (d)(i) All remaining funds shall be allocated for grants distributed
- 28 under the grant program to eligible grantees in qualified census tracts
- 29 that are located in a city of the metropolitan class.
- 30 (ii) Any funds not applied for within such areas may be allocated
- 31 for grants to eligible grantees in any qualified census tract in such

- 1 city.
- 2 (4) In addition to grants under the Qualified Census Tract Recovery
- 3 Grant Program, the Economic Recovery and Incentives Division shall
- 4 provide grant funding for the following purposes:
- 5 (a) Not to exceed ninety million dollars in grants to a nonprofit
- 6 economic development organization for the development of a business park
- 7 located within or adjacent to one or more qualified census tracts located
- 8 within the boundaries of a city of the metropolitan class and within two
- 9 miles of a major airport as defined in section 13-3303. An innovation hub
- 10 as defined in section 81-12,108 shall not qualify for a grant under this
- 11 subdivision;
- 12 (b) Not to exceed thirty million dollars in grants to one or more
- 13 innovation hubs located within or adjacent to one or more qualified
- 14 census tracts and within two miles of a major airport as defined in
- 15 section 13-3303 providing services and resources within qualified census
- 16 tracts located within the boundaries of a city of the metropolitan class;
- 17 (c) Not to exceed six million dollars in grants to a nonprofit
- 18 organization partnering with a city of the metropolitan class for the
- 19 purpose of providing internships and crime prevention within qualified
- 20 census tracts located within the boundaries of such city;
- 21 (d) Not to exceed five million dollars in grants pursuant to the
- 22 purposes of the Nebraska Film Office Fund on or before June 30, 2023, for
- 23 the purpose of producing a film on Chief Standing Bear, a portion of
- 24 which is to be filmed in one or more qualified census tracts located
- 25 within the boundaries of a city of the metropolitan class;
- (e) Not to exceed twenty million dollars in grants to public or
- 27 private entities to prepare land parcels for affordable housing or
- 28 conduct other eligible affordable housing interventions under the federal
- 29 American Rescue Plan Act of 2021 including production, rehabilitation,
- 30 and preservation of affordable rental housing and affordable
- 31 homeownership units within qualified census tracts which are located in a

- 1 city of the metropolitan class;
- 2 (f) Not to exceed twenty million dollars in grants to public or
- 3 private entities to prepare land parcels for affordable housing or
- 4 conduct other eligible affordable housing interventions under the federal
- 5 American Rescue Plan Act of 2021 including production, rehabilitation,
- 6 and preservation of affordable rental housing and affordable
- 7 homeownership units within qualified census tracts which are located in a
- 8 city of the primary class;
- 9 (g) Not to exceed five million dollars in grants to a county
- 10 agricultural society with facilities within a city of the primary class
- 11 to recoup lost revenue; and
- 12 (h) Not to exceed one million dollars in grants to a postsecondary
- 13 institution located in a qualified census tract in a city of the
- 14 metropolitan class to provide funding for a financial literacy program to
- 15 improve economic and health outcomes for individuals residing in
- 16 qualified census tracts.
- 17 (5) For purposes of subdivisions (4)(e) and (f) of this section,
- 18 preparing land parcels shall include:
- 19 (a) Costs and fees associated with legal land surveys and structural
- 20 assessments;
- 21 (b) Laying drinking water mains, lines, pipes, or channels;
- 22 (c) Development of access to essential utilities, such as sanitary
- 23 sewer, electric, gas, and high-speed Internet;
- 24 (d) Rehabilitation, renovation, maintenance, or other costs to
- 25 secure vacant or abandoned properties in disproportionately impacted
- 26 communities;
- 27 (e) Acquiring and securing legal title of vacant or abandoned
- 28 properties in disproportionately impacted communities;
- 29 (f) Testing, removal, and remediation of environmental contaminants
- 30 or hazards from vacant or abandoned properties in disproportionately
- 31 impacted communities when conducted in compliance with applicable

- 1 environmental laws or regulations;
- 2 (g) Demolition or deconstruction of vacant or abandoned buildings in
- 3 disproportionately impacted communities; and
- 4 (h) Costs associated with inspection fees and other administrative
- 5 costs incurred to ensure compliance with applicable environmental laws
- 6 and regulations for demolition or other remediation activities in
- 7 disproportionately impacted communities.
- 8 (6) All grants made by the Economic Recovery and Incentives Division
- 9 utilizing federal funds allocated to the State of Nebraska from the
- 10 federal Coronavirus State Fiscal Recovery Fund under the federal American
- 11 Rescue Plan Act of 2021 shall meet the eligible uses under such act and
- 12 any relevant guidance on the use of such funds by the United States
- 13 Department of the Treasury.
- 14 (7) All grants made by the Economic Recovery and Incentives Division
- 15 utilizing state funds to carry out subsection (2) of section 40 of this
- 16 act 81-1239 are subject to the intent and basic parameters of the federal
- 17 American Rescue Plan Act of 2021 but are not subject to meet the time
- 18 restraints for allocation and spending of funds or the federal reporting
- 19 requirements indicated in the federal American Rescue Plan Act of 2021.
- 20 Sec. 46. The Revisor of Statutes shall assign sections 1 to 6 and
- 21 26 to 44 of this act to Chapter 58.
- 22 Sec. 47. This act becomes operative on July 1, 2025.
- 23 Sec. 48. Original sections 19-5503, 58-226, 58-227, 58-228, 58-235,
- 24 58-241, 58-703, 58-705, 58-706, 58-707, 58-708, 58-709, 58-711,
- 25 71-15,141, and 81-1281, Reissue Revised Statutes of Nebraska, sections
- 26 81-1201.07, 81-1211, 81-1226, 81-1227, 81-1230, 81-1232, 81-1233,
- 27 81-1234, 81-1235, 81-1236, 81-1241, and 81-1242, Revised Statutes
- 28 Cumulative Supplement, 2022, and sections 19-5504, 58-201, 81-1228,
- 29 81-1229, 81-1231, 81-1237, 81-1238, 81-1239, 81-1240, 81-1243, and
- 30 81-12,241, Revised Statutes Supplement, 2023, are repealed.
- 31 Sec. 49. The following section is outright repealed: Section

1 58-704, Reissue Revised Statutes of Nebraska.