LEGISLATURE OF NEBRASKA

ONE HUNDRED EIGHTH LEGISLATURE

SECOND SESSION

LEGISLATIVE BILL 1150

Introduced by Brandt, 32; Conrad, 46; Dorn, 30; Hughes, 24; Jacobson, 42. Read first time January 11, 2024

Committee: Education

- 1 A BILL FOR AN ACT relating to the Tax Equity and Educational Opportunities Support Act; to amend section 79-1016, Revised 2 3 Statutes Cumulative Supplement, 2022, and sections 4 79-1017.01, 79-1021, 79-1022, 79-1022.02, 79-1023, 79-1027, and 5 79-1031.01, Revised Statutes Supplement, 2023; to change provisions relating to foundation aid, adjusted valuations of property, local 6 7 system formula resources, the Education Future Fund, and certain certification dates; to harmonize provisions; to repeal the original 8 sections; and to declare an emergency. 9
- 10 Be it enacted by the people of the State of Nebraska,

- 1 Section 1. Section 79-1006, Revised Statutes Supplement, 2023, is
- 2 amended to read:
- 3 79-1006 (1) For school fiscal year 2023-24 and each school fiscal
- 4 year thereafter, the department shall determine the foundation aid to be
- 5 paid to each school district in accordance with subsection (2) of this
- 6 section.
- 7 (2) The foundation aid to be paid to each school district in each
- 8 school fiscal year shall equal one thousand five hundred dollars
- 9 multiplied by the number of formula students for such school district.
- 10 (3) Twenty-four percent of the total amount of foundation aid paid
- 11 each school fiscal year shall be paid from money appropriated from the
- 12 Education Future Fund.
- 13 (4) For school fiscal <u>year</u> years 2023-24 and <u>each school fiscal year</u>
- 14 thereafter, 2024-25, one hundred percent of foundation aid shall be
- included as a formula resource pursuant to section 79-1017.01. For school
- 16 fiscal year 2025-26 and each school fiscal year thereafter, sixty percent
- 17 of foundation aid shall be included as a formula resource pursuant to
- 18 section 79-1017.01.
- 19 Sec. 2. Section 79-1016, Revised Statutes Cumulative Supplement,
- 20 2022, is amended to read:
- 21 79-1016 (1) On or before August 20, the county assessor shall
- 22 certify to the Property Tax Administrator the total taxable value by
- 23 school district in the county for the current assessment year on forms
- 24 prescribed by the Tax Commissioner. The county assessor may amend the
- 25 filing for changes made to the taxable valuation of the school district
- 26 in the county if corrections or errors on the original certification are
- 27 discovered. Amendments shall be certified to the Property Tax
- 28 Administrator on or before August 31.
- 29 (2) On or before October 10, the Property Tax Administrator shall
- 30 compute and certify to the State Department of Education the adjusted
- 31 valuation for the current assessment year for each class of property in

- 1 each school district and each local system. The adjusted valuation of
- 2 property for each school district and each local system, for purposes of
- 3 determining state aid pursuant to the Tax Equity and Educational
- 4 Opportunities Support Act, shall reflect as nearly as possible state aid
- 5 value as defined in subsection (3) of this section. The Property Tax
- 6 Administrator shall notify each school district and each local system of
- 7 its adjusted valuation for the current assessment year by class of
- 8 property on or before October 10. Establishment of the adjusted valuation
- 9 shall be based on the taxable value certified by the county assessor for
- 10 each school district in the county adjusted by the determination of the
- 11 level of value for each school district from an analysis of the
- 12 comprehensive assessment ratio study or other studies developed by the
- 13 Property Tax Administrator, in compliance with professionally accepted
- 14 mass appraisal techniques, as required by section 77-1327. The Tax
- 15 Commissioner shall adopt and promulgate rules and regulations setting
- 16 forth standards for the determination of level of value for state aid
- 17 purposes.
- 18 (3) For purposes of this section, state aid value means:
- 19 (a) For real property other than agricultural and horticultural
- 20 land<u>:</u> -
- 21 (i) For the adjusted valuation used for the calculation of aid for
- 22 school fiscal years prior to school fiscal year 2024-25, ninety-six
- 23 percent of actual value; and
- 24 (ii) For the adjusted valuation used for the calculation of aid for
- 25 school fiscal year 2024-25 and each school fiscal year thereafter,
- 26 <u>eighty-six percent of actual value;</u>
- (b) For agricultural and horticultural land: T
- 28 (i) For the adjusted valuation used for the calculation of aid for
- 29 <u>school fiscal years prior to school fiscal year 2024-25</u>, seventy-two
- 30 percent of actual value as provided in sections 77-1359 and to 77-1363;
- 31 <u>and</u> -

- 1 (ii) For the adjusted valuation used for the calculation of aid for
- 2 <u>school fiscal year 2024-25 and each school fiscal year thereafter, forty-</u>
- 3 two percent of actual value as provided in sections 77-1359 and 77-1363;
- 4 (c) For agricultural and horticultural land that receives special
- 5 valuation pursuant to section 77-1344: τ
- 6 (i) For the adjusted valuation used for the calculation of aid for
- 7 school fiscal years prior to school fiscal year 2024-25, seventy-two
- 8 percent of special valuation as defined in section 77-1343; and
- 9 <u>(ii) For the adjusted valuation used for the calculation of aid for</u>
- 10 school fiscal year 2024-25 and each school fiscal year thereafter, forty-
- 11 two percent of special valuation as defined in section 77-1343; and
- 12 <u>(d) (c)</u> For personal property, the net book value as defined in
- 13 section 77-120.
- 14 (4) On or before November 10, any local system may file with the Tax
- 15 Commissioner written objections to the adjusted valuations prepared by
- 16 the Property Tax Administrator, stating the reasons why such adjusted
- 17 valuations are not the valuations required by subsection (3) of this
- 18 section. The Tax Commissioner shall fix a time for a hearing. Either
- 19 party shall be permitted to introduce any evidence in reference thereto.
- 20 On or before January 1, the Tax Commissioner shall enter a written order
- 21 modifying or declining to modify, in whole or in part, the adjusted
- 22 valuations and shall certify the order to the State Department of
- 23 Education. Modification by the Tax Commissioner shall be based upon the
- 24 evidence introduced at hearing and shall not be limited to the
- 25 modification requested in the written objections or at hearing. A copy of
- 26 the written order shall be mailed to the local system within seven days
- 27 after the date of the order. The written order of the Tax Commissioner
- 28 may be appealed within thirty days after the date of the order to the Tax
- 29 Equalization and Review Commission in accordance with section 77-5013.
- 30 (5) On or before November 10, any local system or county official
- 31 may file with the Tax Commissioner a written request for a nonappealable

- 1 correction of the adjusted valuation due to clerical error as defined in
- 2 section 77-128 or, for agricultural and horticultural land, assessed
- 3 value changes by reason of land qualified or disqualified for special use
- 4 valuation pursuant to sections 77-1343 to 77-1347.01. On or before the
- 5 following January 1, the Tax Commissioner shall approve or deny the
- 6 request and, if approved, certify the corrected adjusted valuations
- 7 resulting from such action to the State Department of Education.
- 8 (6) On or before May 31 of the year following the certification of 9 adjusted valuation pursuant to subsection (2) of this section, any local system or county official may file with the Tax Commissioner a written 10 request for a nonappealable correction of the adjusted valuation due to 11 changes to the tax list that change the assessed value of taxable 12 property. Upon the filing of the written request, the Tax Commissioner 13 shall require the county assessor to recertify the taxable valuation by 14 school district in the county on forms prescribed by 15 16 Commissioner. The recertified valuation shall be the valuation that was certified on the tax list, pursuant to section 77-1613, increased or 17 decreased by changes to the tax list that change the assessed value of 18 taxable property in the school district in the county in the prior 19 assessment year. On or before the following July 31, the Tax Commissioner 20 shall approve or deny the request and, if approved, certify the corrected 21 22 adjusted valuations resulting from such action to the State Department of 23 Education.
- 24 (7) No injunction shall be granted restraining the distribution of 25 state aid based upon the adjusted valuations pursuant to this section.
- (8) A school district whose state aid is to be calculated pursuant to subsection (5) of this section and whose state aid payment is postponed as a result of failure to calculate state aid pursuant to such subsection may apply to the state board for lump-sum payment of such postponed state aid. Such application may be for any amount up to one hundred percent of the postponed state aid. The state board may grant the

- 1 entire amount applied for or any portion of such amount. The state board
- 2 shall notify the Director of Administrative Services of the amount of
- 3 funds to be paid in a lump sum and the reduced amount of the monthly
- 4 payments. The Director of Administrative Services shall, at the time of
- 5 the next state aid payment made pursuant to section 79-1022, draw a
- 6 warrant for the lump-sum amount from appropriated funds and forward such
- 7 warrant to the district.
- 8 Sec. 3. Section 79-1017.01, Revised Statutes Supplement, 2023, is
- 9 amended to read:
- 10 79-1017.01 (1) For state aid calculated for each school fiscal year
- 11 prior to school fiscal year 2023-24, local system formula resources
- 12 includes other actual receipts determined pursuant to section 79-1018.01,
- 13 net option funding determined pursuant to section 79-1009, allocated
- 14 income tax funds determined pursuant to section 79-1005.01, and community
- 15 achievement plan aid determined pursuant to section 79-1005, and is
- 16 reduced by amounts paid by the district in the most recently available
- 17 complete data year as property tax refunds pursuant to or in the manner
- 18 prescribed by section 77-1736.06.
- 19 (2) For state aid calculated for school fiscal year 2023-24 and each
- 20 school fiscal year thereafter, local system formula resources includes
- 21 other actual receipts determined pursuant to section 79-1018.01, net
- 22 option funding determined pursuant to section 79-1009, allocated income
- 23 tax funds determined pursuant to section 79-1005.01, community
- 24 achievement plan aid determined pursuant to section 79-1005, and a
- 25 percentage of foundation aid determined pursuant to section 79-1006, and
- 26 is reduced by amounts paid by the district in the most recently available
- 27 complete data year as property tax refunds pursuant to or in the manner
- 28 prescribed by section 77-1736.06.
- 29 Sec. 4. Section 79-1021, Revised Statutes Supplement, 2023, is
- 30 amended to read:
- 31 79-1021 (1) The Education Future Fund is created. The fund shall be

- 1 administered by the department and shall consist of money transferred to
- 2 the fund by the Legislature. Any money in the fund available for
- 3 investment shall be invested by the state investment officer pursuant to
- 4 the Nebraska Capital Expansion Act and the Nebraska State Funds
- 5 Investment Act.
- 6 (2) The fund shall be used only for the following purposes, in order
- 7 of priority:
- 8 (a) To fully fund equalization aid under the Tax Equity and
- 9 Educational Opportunities Support Act;
- 10 (b) To fund reimbursements related to special education under
- 11 section 79-1142;
- 12 (c) To fund foundation aid under the Tax Equity and Educational
- 13 Opportunities Support Act;
- 14 (d) To increase funding for school districts in a way that results
- 15 in direct property tax relief, which means a dollar-for-dollar
- 16 replacement of property taxes by a state funding source;
- 17 (e) To provide funding for a grant program created by the
- 18 Legislature to address teacher turnover rates and keep existing teachers
- 19 in classrooms;
- 20 (f) To provide funding to increase career and technical educational
- 21 classroom opportunities for students. Such funding must provide students
- 22 with the academic and technical skills, knowledge, and training necessary
- 23 to succeed in future careers;
- 24 (g) To provide funding for a grant program created by the
- 25 Legislature to provide students the opportunity to have a mentor who will
- 26 continuously engage with the student directly to aid in the student's
- 27 professional growth and give ongoing support and encouragement to the
- 28 student;
- 29 (h) To provide funding for extraordinary increases in special
- 30 education expenditures to allow school districts with large, unexpected
- 31 special education expenditures to more easily meet the needs of all

- 1 students; and
- 2 (i) To provide funding to help recruit teachers throughout the state
- 3 by utilizing apprenticeships through a teacher apprenticeship program and
- 4 an alternative certification process.
- 5 (3)(a) The State Treasurer shall transfer one billion dollars from
- 6 the General Fund to the Education Future Fund in fiscal year 2023-24, on
- 7 such dates and in such amounts as directed by the budget administrator of
- 8 the budget division of the Department of Administrative Services.
- 9 (b) The State Treasurer shall transfer two hundred fifty million
- 10 dollars from the General Fund to the Education Future Fund in fiscal year
- 11 2024-25, on such dates and in such amounts as directed by the budget
- 12 administrator of the budget division of the Department of Administrative
- 13 Services.
- 14 (c) It is the intent of the Legislature that two hundred fifty
- 15 million dollars be transferred from the General Fund to the Education
- 16 Future Fund in fiscal year 2025-26 and each fiscal year thereafter.
- 17 (4)(a) Every year beginning in 2024, the Department of Revenue shall
- 18 certify to the State Treasurer the amount of tax credits that remain
- 19 <u>unclaimed under the Nebraska Property Tax Incentive Act for the tax year</u>
- 20 <u>completed three years prior. The State Treasurer shall transfer such</u>
- 21 amount from the General Fund to the Education Future Fund.
- 22 (b) Any amount transferred pursuant to this subsection shall be in
- 23 <u>addition to any amount transferred pursuant to subsection (3) of this</u>
- 24 section.
- 25 Sec. 5. Section 79-1022, Revised Statutes Supplement, 2023, is
- 26 amended to read:
- 27 79-1022 (1) On or before June 15, 2024 2023, and on or before March
- 28 1 of each year thereafter, the department shall determine the amounts to
- 29 be distributed to each local system for the ensuing school fiscal year
- 30 pursuant to the Tax Equity and Educational Opportunities Support Act and
- 31 shall certify the amounts to the Director of Administrative Services, the

- 1 Auditor of Public Accounts, and each local system. On or before June 15,
- 2 2024 2023, and on or before March 1 of each year thereafter, the
- 3 department shall report the necessary funding level for the ensuing
- 4 school fiscal year to the Governor, the Appropriations Committee of the
- 5 Legislature, and the Education Committee of the Legislature. The report
- 6 submitted to the committees of the Legislature shall be submitted
- 7 electronically. Except as otherwise provided in this subsection,
- 8 certified state aid amounts, including adjustments pursuant to section
- 9 79-1065.02, shall be shown as budgeted non-property-tax receipts and
- 10 deducted prior to calculating the property tax request in the local
- 11 system's general fund budget statement as provided to the Auditor of
- 12 Public Accounts pursuant to section 79-1024.
- 13 (2) Except as provided in this subsection, subsection (8) of section
- 14 79-1016, and sections 79-1005, 79-1033, and 79-1065.02, the amounts
- 15 certified pursuant to subsection (1) of this section shall be distributed
- 16 in ten as nearly as possible equal payments on the last business day of
- 17 each month beginning in September of each ensuing school fiscal year and
- 18 ending in June of the following year, except that when a local system is
- 19 to receive a monthly payment of less than one thousand dollars, such
- 20 payment shall be one lump-sum payment on the last business day of
- 21 December during the ensuing school fiscal year.
- 22 Sec. 6. Section 79-1022.02, Revised Statutes Supplement, 2023, is
- 23 amended to read:
- 24 79-1022.02 Notwithstanding any other provision of law, any
- 25 certification of state aid pursuant to section 79-1022, certification of
- 26 budget authority pursuant to section 79-1023, and certification of
- 27 applicable allowable reserve percentages pursuant to section 79-1027
- 28 completed prior to the effective date of this act June 1, 2023, for
- 29 school fiscal year 2024-25 2023-24 are null and void.
- 30 Sec. 7. Section 79-1023, Revised Statutes Supplement, 2023, is
- 31 amended to read:

- 1 79-1023 (1) On or before June 15, 2024 2023, and on or before March
- 2 1 of each year thereafter, the department shall determine and certify to
- 3 each school district budget authority for the general fund budget of
- 4 expenditures for the ensuing school fiscal year.
- 5 (2) Except as provided in sections 79-1028.01, 79-1029, 79-1030, and
- 6 81-829.51, each school district shall have budget authority for the
- 7 general fund budget of expenditures equal to the greater of (a) the
- 8 general fund budget of expenditures for the immediately preceding school
- 9 fiscal year minus exclusions pursuant to subsection (1) of section
- 10 79-1028.01 for such school fiscal year with the difference increased by
- 11 the basic allowable growth rate for the school fiscal year for which
- 12 budget authority is being calculated, (b) the general fund budget of
- 13 expenditures for the immediately preceding school fiscal year minus
- 14 exclusions pursuant to subsection (1) of section 79-1028.01 for such
- 15 school fiscal year with the difference increased by an amount equal to
- 16 any student growth adjustment calculated for the school fiscal year for
- 17 which budget authority is being calculated, or (c) one hundred ten
- 18 percent of formula need for the school fiscal year for which budget
- 19 authority is being calculated minus the special education budget of
- 20 expenditures as filed on the school district budget statement on or
- 21 before September 30 for the immediately preceding school fiscal year,
- 22 which special education budget of expenditures is increased by the basic
- 23 allowable growth rate for the school fiscal year for which budget
- 24 authority is being calculated.
- 25 (3) For any school fiscal year for which the budget authority for
- 26 the general fund budget of expenditures for a school district is based on
- 27 a student growth adjustment, the budget authority for the general fund
- 28 budget of expenditures for such school district shall be adjusted in
- 29 future years to reflect any student growth adjustment corrections related
- 30 to such student growth adjustment.
- 31 Sec. 8. Section 79-1027, Revised Statutes Supplement, 2023, is

- 1 amended to read:
- 2 79-1027 No district shall adopt a budget, which includes total
- 3 requirements of depreciation funds, necessary employee benefit fund cash
- 4 reserves, and necessary general fund cash reserves, exceeding the
- 5 applicable allowable reserve percentages of total general fund budget of
- 6 expenditures as specified in the schedule set forth in this section.

7	Average daily	Allowable
8	membership of	reserve
9	district	percentage
10	0 - 471	45
11	471.01 - 3,044	35
12	3,044.01 - 10,000	25
13	10,000.01 and over	20

- On or before June 15, 2024 2023, and on or before March 1 each year thereafter, the department shall determine and certify each district's applicable allowable reserve percentage for the ensuing school fiscal year.
- Each district with combined necessary general fund cash reserves, 18 total requirements of depreciation funds, and necessary employee benefit 19 20 fund cash reserves less than the applicable allowable reserve percentage 21 specified in this section may, notwithstanding the district's applicable allowable growth rate, increase its necessary general fund cash reserves 22 such that the total necessary general fund cash reserves, total 23 requirements of depreciation funds, and necessary employee benefit fund 24 cash reserves do not exceed such applicable allowable reserve percentage. 25
- Sec. 9. Section 79-1031.01, Revised Statutes Supplement, 2023, is amended to read:
- 79-1031.01 The Appropriations Committee of the Legislature shall annually include the amount necessary to fund the state aid that will be certified to school districts on or before June 15, 2024 2023, and on or before March 1 of each year thereafter for each ensuing school fiscal

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- 1 year in its recommendations to the Legislature to carry out the
- 2 requirements of the Tax Equity and Educational Opportunities Support Act.
- 3 Sec. 10. Original section 79-1016, Revised Statutes Cumulative
- 4 Supplement, 2022, and sections 79-1006, 79-1017.01, 79-1021, 79-1022,
- 5 79-1022.02, 79-1023, 79-1027, and 79-1031.01, Revised Statutes
- 6 Supplement, 2023, are repealed.
- 7 Sec. 11. Since an emergency exists, this act takes effect when
- 8 passed and approved according to law.