PREPARED BY: Clinton Verner DATE PREPARED: April 3, 2024 PHONE: 402-471-0056

LB 1344

Revision: 01

FISCAL NOTE

LEGISLATIVE FISCAL ANALYST ESTIMATE

Revised for AM3232 to AM3191, FA320

ESTIMATE OF FISCAL IMPACT – STATE AGENCIES (See narrative for political subdivision estimates)						
	FY 202	4-25	FY 2025-26			
	EXPENDITURES	REVENUE	EXPENDITURES	REVENUE		
GENERAL FUNDS	\$511,494	(\$1,200,000)	\$248,870	(\$2,075,000)		
CASH FUNDS						
FEDERAL FUNDS						
OTHER FUNDS						
TOTAL FUNDS	\$511,494	(\$1,200,000)	\$248,870	(\$2,075,000)		

Any Fiscal Notes received from state agencies and political subdivisions are attached following the Legislative Fiscal Analyst Estimate.

AM3191 strikes the original provisions of LB1344 and replaces it with the Creating High Impact Economic Futures (CHIEF) Act and provisions of LB1416.

The CHIEF Act does the following:

- Creates definitions under the act;
- Sets administration of the act within the Department of Economic Development (DED);
- Sets eligibility under the act;
- Allows for projects along with programs to be eligible under the act;
- Describes the requirements of proposals set to DED under the act;
- Sets the criteria by which DED must review the proposals;
- Proposals submitted subsequent to the first year shall be evaluated on performance of the prior year's program or project, other resources developed, and continued need;
- Requires DED to approve or disapprove proposals within forty-five days after receipt of a completed application, requires DED to prepare and transmit a written agreement to approved or certified applicants;
- Enumerates the required documentation to be submitted to DED and allows DED to request additional documentation;
- Allows for individual taxpayers which make contributions to eligible programs or projects under the CHIEF act to be eligible for a 100% tax credit under the act;
- Enumerates and describes the tax credit schedule under the act, which is as follows:
 - o Individual 100%;
 - o Married, file separate for a tax year in which they could have filed a joint return 50%;
 - Partnership, LLC, or S-Corp 50%;
 - Estate or trust 50%;
 - o Corporation 50%.
- Clarifies that the tax credit is a nonrefundable tax credit;
- Caps the credits under the act at a total of \$6,000,000 split among the Congressional Districts and caps the amount per program or project at \$150,000 in the First and Third Congressional Districts:
- Adds a definition of inland part district to the Good Life Transformational Projects Act;
- Caps the number of Good Life Districts at five, limits the number of Good Life Districts in a county with a population greater than 500,000 at one;
- Clarifies that students from another state who attend a Nebraska public or private university will not count as an out-of-state resident under the Good Life Transformational Projects Act;
- Restricts projects which received funds under the Shovel-Ready Capital Recovery and Investment Act from qualifying under the Good Life Transformational Projects Act and restricts projects which include any portion of a public or private university; and
- Allows for a Good Life District to be the size of an inland port district if one is located within an inland port district.

The administrative impact required for operations for the Department of Economic Development under the act appears reasonable as this would be an expansion of the CDAA tax credit program. The OCIO cost estimate provided by the Department of Revenue appears reasonable. For purposes of revenue loss, our office has created an estimate averaging the estimates provided by the agencies. Concur with the Department of Revenue that revenue loss under the Good Life District is unknown as the projects that may qualify is currently unknown.

LB⁽¹⁾ 1344 AM3191, AM3232, AM2361 & FA320— Revised

FISCAL NOTE

State Agency OR Political Subdivision Name: (2)		Nebraska Department of Economic Development					
Prepared by: (3) Dav	ve Dearmont	_ Date Prepared: ⁽⁴⁾	3/27/2024 Phone:	(5) 402-471-3777			
	ESTIMATE PROVIDE	CD BY STATE AGEN	CY OR POLITICAL SUBDIV	ISION			
	FY 20)24- <u>25</u>	FY 2	025-26			
	EXPENDITURES	<u>REVENUE</u>	EXPENDITURES	<u>REVENUE</u>			
GENERAL FUNDS	\$364,350	(\$2,000,000)	\$248,870	(\$3,000,000)			
CASH FUNDS							
FEDERAL FUNDS							
OTHER FUNDS							
TOTAL FUNDS	<u>\$364,350</u>	(\$2,000,000)	<u>\$248,870</u>	(\$3,000,000)			

Explanation of Estimate:

LB1344 as amended by AM3191, AM3232, AM2361 and FA320 would add inland port districts as an additional geographic area that is eligible to be designated as an iHub upon the DED Director's approval and opens up the program to application for new iHubs. The bill as amended also requires the director to approve or deny an iHub designation within 45 days. The bill would also allow for the termination of any iHub designation for any iHub that has not fully implemented the memorandum of understanding in section 81-12,110(4) within three years of its designation. Finally, the bill would end the restriction that prohibits iHubs in Omaha from being within three miles of another, provided that one of the iHubs is an inland port authority designated as an iHub.

As amended, LB1344 would also create the "Creating High Impact Economic Futures Act (CHIEF), in place of the Community Development Assistance Act (CDAA). Among the changes proposed in the CHIEF act, are changes in the definition of "community betterment organization" to add inland port authorities, agribusiness, or agricultural business entities, and iHubs. The definition of "economic redevelopment area" would be expanded to include economic redevelopment areas, enterprise zones, qualified census tracts, counties with a population of less than 10,000, and inland port districts. Eligible activities would also be expanded to include, operations of an inland port authority, operations of an agribusiness or agricultural business entity, construction, or operation of an accelerator program for technology companies, and operations of an iHub.

Under the CHIEF act, proposals from community betterment organizations for eligible programs or projects would be evaluated by DED based on the extent to which the proposed program or project will create or maintain jobs, provide youth sport participation, stimulate economic development, provide an economic benefit to the community development area, demonstrated involvement of community support for the program or project, private sector contributions, documented support by relevant local governments, and information as to whether the application is consistent with any existing community development plans. DED then has 45 days to approve or deny a completed application. If approved the project would be eligible to provide nonrefundable tax credits to contributors. The credits are 100% of the total contribution for individual taxpayers and 50% of the total contribution for taxpayers who are married filing separately, partnerships, LLC, S-corporations, C-corporations, and estates or trusts. The bill as amended would cap annual tax credits at \$2 million per year per congressional district--\$6 million—per year beginning in calendar year 2024. The maximum award for a single program or project would be limited to \$150,000 in congressional districts one and three.

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LB⁽¹⁾ 1344 AM3191, AM3232. AM2361 & FA320--Revised

LB1344 as amended would also change provisions of the Good Life Transformational Projects Act. Section 77-4403 would be amended to include good life districts that are qualified inland port districts located within a city of the metropolitan class. As amended, LB1344 would cap the number of good life districts to five statewide, and no more than one good life district in Douglas County, unless that district is within a qualified inland port district. The bill also amends Section 77-4405 to prevent counting out-of-state students who attend Nebraska universities as visitors for purposes of qualifying good life district applications. Proposed good life district projects would not be eligible if the project contains any portion of a public or private university. Nor would a project be eligible if the project received funds pursuant to the Shovel-Ready Capital Recovery and Investment Act or the Economic Recovery Act; however, this funding restriction does not apply to any project located in a qualified inland port authority. And finally, the bill as amended restricts the size of a good life district located within a qualified inland port authority to the size of the qualified inland port district.

DED estimates that the provisions of LB1344 as amended by AM3191, AM3232, AM2361 and FA320 would require the services of an Economic Development Manager to manage the expanded program, and an additional Economic Development Business Consultant II to process the applications and tax credits due to the expansion of the CDAA tax credit into the CHIEF program in Program 604. Any additional responsibilities due to changes in the Good Life Transformational Projects Act, the Municipal Inland Port Authority Act, or the Nebraska Innovation Hub Act are expected to be minimal and can be handled by the increased staffing and resources. Operating costs include \$100,000 in one-time OCIO costs to develop a secure system to report tax credits to the Department of Revenue for processing and \$5,970 for additional office rent. Note that 2nd year personnel costs and benefits do not include an inflation adjustment. DED believes that approximately \$2 million in tax credits will be awarded in 2024, \$3 million in 2025 and the full \$6 million will be awarded tax year 2026.

BREAKDO	OWN BY MAJ	OR OBJECTS OF	<u>EXPENDITURE</u>	
Personal Services:				
POSITION TITLE	NUMBER O	F POSITIONS <u>25-26</u>	2024–25 <u>EXPENDITURES</u>	2025-26 <u>EXPENDITURES</u>
G49550 Econ. Dev. Manager	1.00	1.00	\$72,640	\$72,640
A49012 Econ. Dev. Bus. Consultant II	1.00	1.00	68,480	68,480
Benefits			49,390	49,390
Operating(Includes \$100,000 OCIO)			142,530	43,540
Travel			14,110	14,820
Capital outlay			17,200	0
Aid				
Capital improvements				
TOTAL			\$364,350	\$248,870

State Agency Estimate						
State Agency Name: Department of	of Revenue				Date Due LFO:	
Approved by: James R. Kamm Date Prepa		Date Prepared:	04/03/2024 Phone: 471-5896			
	FY 2024	4-2025	FY 202:	5-2026	FY 202	6-2027
	Expenditures	Revenue	Expenditures	Revenue	Expenditures	Revenue
General Funds	\$147,144	\$ (400,000)		\$ (1,150,000)		\$ (2,650,000)
Cash Funds						
Federal Funds						
Other Funds						
Total Funds	\$147,144	\$ (400,000)		\$ (1,150,000)		\$ (2,650,000)

LB 1344 AM 3191 AM 3232, the Creating High Impact Economic Futures (CHIEF) Act is created to replace the Community Development Assistance Act (CDAA). The CHIEF Act allows a nonrefundable tax credit for contributions to a certified community betterment program or project, as certified by the Department of Economic Development.

- An individual taxpayer who contributes to programs or projects certified for tax credit status during a tax year can get a credit equal to 100% of contributions made during the tax year. Taxpayers who are married but file separate returns for a tax year in which they could have filed a joint return may each claim 50% of the tax credit that would otherwise have been allowed for a joint return.
- A corporate taxpayer, partnership, LLC, an S-Corp, estate, or trust that contributes programs or projects certified for tax credit status during a tax year can get a credit equal to 50% of the total contributions made during the tax year. For a partnership, LLC, or an S-Corp, the credit is attributed to each partner, member, or shareholder in the same proportion used to report income or loss for income tax purposes. Any credit not used by the estate or trust is attributed to each beneficiary of the estate or trust in the same proportion used to report the beneficiary's income from the estate or trust for income tax purposes.
- Unused credits may be carried forward and applied against the taxpayer's income tax liability for the next five years immediately following the tax year in which the credit is first allowed. The tax credit cannot be carried back.
- The annual limit on the total amount of tax credits allowed for calendar year (CY) 2024 and each CY after is \$2 million per congressional district, per CY, totaling \$6 million per CY. Once credits have reached the annual limit for any CY, no additional credits shall be allowed for the CY.
- The maximum amount of credits per program or project certified for tax credits is limited \$150,000 per year for the 1st congressional district and \$150,000 per year for the 3rd congressional district.

LB 1344 AM 3191 AM 3232 also amends the Good Life Transformational Projects Act:

Major Objects of Expenditure							
Class Code	Classification Title	24-25 <u>FTE</u>	25-26 <u>FTE</u>	26-27 <u>FTE</u>	24-25 Expenditures	25-26 Expenditures	26-27 Expenditures
D							
Benefits					\$147,144		
Travel							
Capital Improvements							
Total					\$147,144		

- Restrict that no more than three good life districts (GLDs) may be created statewide, and no more than one GLD may be created in any county with a population of 500,000 or more, excluding any GLD created within a qualified inland port district.
- Define qualified inland port district as a district created pursuant to the Municipal Inland Port Authority Act that is located within a city of the metropolitan class.
- Add that students from another state who attend a Nebraska public or private university are not counted as out-of-state residents for purposes of determining if a project is eligible to be a GLD.
- Restrict that, unless located in a qualified inland port district, a project that received funds under the Shovel-Ready Capital Recovery and Investment Act, or the Economic Recovery Act, or includes any portion of a public or private university is not eligible to be a GLD.

It is estimated that CHIEF Act in LB 1344 AM 3191 AM 3232 will gradually increase toward the cap of \$6 million over several years and will have the following impact on the General Fund revenues:

Fiscal Year	General Fund revenues		
FY2024-25	\$	(400,000)	
FY2025-26	\$	(1,150,000)	
FY2026-27	\$	(2,650,000)	
FY2027-28	\$	(5,650,000)	

The fiscal impact of the GLDs in LB 1344 AM 3191 AM 3232 is indeterminable due to an unknown number of qualifying projects and the boundary of the Good Life District. Restriction on the number of the GLDs may be created statewide will also increase the fiscal impact to the General Fund revenues.

LB 1344 AM 3191 AM 3232 will require a one-time programming charge of \$147,144 paid to the OCIO to add lines to the Forms 1040N, 1041N and 1120N as well as to the NebFile online filing system.

The operative date for this bill is 3 months after adjournment.