LEGISLATURE OF NEBRASKA

ONE HUNDRED FOURTH LEGISLATURE

SECOND SESSION

LEGISLATIVE BILL 831

Introduced by Hansen, 26.

Read first time January 08, 2016

Committee: Judiciary

- 1 A BILL FOR AN ACT relating to motor vehicles; to adopt the Automatic
- 2 License Plate Reader Privacy Act; and to provide severability.
- 3 Be it enacted by the people of the State of Nebraska,

1 Section 1. Sections 1 to 9 of this act shall be known and may be

- 2 <u>cited as the Automatic License Plate Reader Privacy Act.</u>
- 3 Sec. 2. For purposes of the Automatic License Plate Reader Privacy
- 4 Act:
- 5 (1) Alert means data held by the Department of Motor Vehicles, each
- 6 <u>criminal justice information system maintained in this state, the Federal</u>
- 7 Bureau of Investigation National Crime Information Center, the Federal
- 8 Bureau of Investigation Kidnappings and Missing Persons list, the Missing
- 9 Persons Information Clearinghouse established under section 29-214.01,
- 10 and license plate numbers that have been manually entered into the
- 11 <u>automatic license plate reader system upon a law enforcement officer's</u>
- 12 <u>determination that the vehicles or individuals associated with the</u>
- 13 <u>license plate numbers are relevant and material to an ongoing criminal or</u>
- 14 <u>missing persons investigation;</u>
- 15 (2) Automatic license plate reader system means a system of one or
- 16 more mobile or fixed automated high-speed cameras used in combination
- 17 <u>with computer algorithms to convert images of license plates into</u>
- 18 computer readable data;
- 19 (3) Captured plate data means global positioning system coordinates,
- 20 <u>date and time, photograph, license plate number, and any other data</u>
- 21 captured by or derived from any automatic license plate reader system;
- 22 (4) Governmental entity means a department or agency of the state or
- 23 <u>a political subdivision thereof, or an individual acting for or on behalf</u>
- 24 of the state or a political subdivision thereof; and
- 25 <u>(5) Secured area means an area, enclosed by clear boundaries, to</u>
- 26 which access is limited and not open to the public and entry is only
- 27 <u>obtainable through specific access-control points.</u>
- Sec. 3. (1) Except as otherwise provided in this section, it shall
- 29 be unlawful for any person acting under color of state law to use an
- 30 <u>automatic license plate reader system.</u>
- 31 (2) An automatic license plate reader system may be used by a person

- 1 acting under color of state law when such use is:
- 2 (a) By state, county, city, or village law enforcement agencies for
- 3 the comparison of captured plate data with data held by the Department of
- 4 Motor Vehicles, each criminal justice information system maintained in
- 5 this state, the Federal Bureau of Investigation National Crime
- 6 Information Center, the Federal Bureau of Investigation Kidnappings and
- 7 Missing Persons list, the Missing Persons Information Clearinghouse
- 8 established under section 29-214.01, and license plate numbers that have
- 9 been manually entered into the automatic license plate reader system upon
- 10 an officer's determination that the vehicles or individuals associated
- 11 with the license plate numbers are relevant and material to an ongoing
- 12 criminal or missing persons investigation for the purpose of identifying:
- 13 <u>(i) Outstanding parking or traffic violations;</u>
- 14 (ii) An unregistered or uninsured vehicle;
- 15 (iii) A vehicle in violation of the vehicle equipment requirements
- 16 set forth under the Nebraska Rules of the Road;
- 17 (iv) A vehicle in violation of any other vehicle registration
- 18 requirement;
- 19 (v) A vehicle registered to an individual for whom there is an
- 20 <u>outstanding warrant;</u>
- 21 (vi) A vehicle associated with a missing person;
- 22 (vii) A vehicle that has been reported as stolen; or
- 23 <u>(viii) A vehicle that is relevant and material to an ongoing</u>
- 24 criminal investigation;
- 25 (b) By parking enforcement entities for regulating the use of
- 26 parking facilities;
- 27 <u>(c) For the purpose of controlling access to secured areas; or</u>
- 28 (d) For the purpose of electronic toll collection.
- 29 Sec. 4. (1) Captured plate data obtained for the purposes described
- 30 in subsection (2) of section 3 of this act shall not be used or shared
- 31 for any other purpose and shall not be retained except:

- 1 (a) As evidence under subsection (2) of section 3 of this act;
- 2 <u>(b) Pursuant to a preservation request under subsection (1) of</u>
- 3 section 5 of this act;
- 4 (c) Pursuant to a disclosure order under subsection (2) of section 5
- 5 of this act;
- 6 (d) Pursuant to a warrant issued under the Federal Rules of Criminal
- 7 Procedure or sections 29-401 to 29-411; or
- 8 (e) As part of an ongoing investigation provided that captured plate
- 9 data is confirmed as matching an alert and is destroyed at the conclusion
- 10 of either:
- 11 (i) An investigation that does not result in any criminal charges
- 12 being filed; or
- (ii) Any criminal action undertaken in the matter involving the
- 14 <u>captured plate data.</u>
- 15 (2) Any governmental entity that uses automatic license plate reader
- 16 systems pursuant to subsection (2) of section 3 of this act must update
- 17 those systems from the databases enumerated in such subsection at the
- 18 beginning of each law enforcement agency shift if such updates are
- 19 available.
- 20 (3) Any governmental entity that uses automatic license plate reader
- 21 systems pursuant to subsection (2) of section 3 of this act may manually
- 22 enter license plate numbers into the automatic license plate reader
- 23 system only where a law enforcement officer determines that the vehicle
- 24 or individuals associated with the license plate number are relevant and
- 25 material to an ongoing criminal or missing persons investigation subject
- 26 to the following limitations:
- 27 <u>(a) Any manual entry must document the reason for the entry; and</u>
- 28 (b) Manual entries must be automatically purged at the end of each
- 29 <u>law enforcement agency shift.</u>
- 30 Sec. 5. (1)(a) An operator of an automatic license plate reader
- 31 system, upon the request of a governmental entity or a defendant in a

1 criminal case, shall take all necessary steps to preserve captured plate

- 2 <u>data in its possession for fourteen days pending the issuance of a court</u>
- 3 <u>order under subsection (2) of this section.</u>
- 4 (b) A requesting governmental entity or defendant in a criminal case
- 5 must specify in a written sworn statement:
- 6 (i) The particular camera or cameras for which captured plate data
- 7 must be preserved or the particular license plate for which captured
- 8 plate data must be preserved; and
- 9 (ii) The date or dates and timeframes for which captured plate data
- 10 must be preserved.
- 11 (2) A governmental entity or defendant in a criminal case may apply
- 12 for a court order for disclosure of captured plate data, which shall be
- 13 <u>issued by the court if the governmental entity or defendant in a criminal</u>
- 14 case offers specific and articulable facts showing there are reasonable
- 15 grounds to believe the captured plate data is relevant and material to an
- 16 ongoing criminal or missing persons investigation or criminal prosecution
- 17 or defense.
- 18 (3) Captured plate data held by a governmental entity shall be
- 19 destroyed if the application for an order under subsection (2) of this
- 20 <u>section is denied or at the end of six months, whichever is later.</u>
- 21 (4) A governmental entity may obtain, receive, or use privately held
- 22 captured plate data only pursuant to a warrant issued under the Federal
- 23 Rules of Criminal Procedure or sections 29-401 to 29-411 or the procedure
- 24 described in subsection (2) of this section, and only if the private
- 25 automatic license plate reader system retains captured plate data for
- 26 fourteen days or fewer.
- 27 Sec. 6. Any governmental entity that uses an automatic license
- 28 plate reader system shall:
- 29 (1) Adopt a policy governing use of the system and conspicuously
- 30 post the policy on the governmental entity's Internet web site;
- 31 (2) Adopt a privacy policy to ensure that captured plate data is not

- 1 shared in violation of the Automatic License Plate Reader Privacy Act or
- 2 any other law, and conspicuously post the privacy policy on the
- 3 governmental entity's Internet web site; and
- 4 (3) Report annually to the Nebraska Commission on Law Enforcement
- 5 and Criminal Justice on its automatic license plate reader practices and
- 6 usage. The report shall also be conspicuously posted on the governmental
- 7 entity's Internet web site. The report shall include:
- 8 <u>(a) The number of license plates scanned;</u>
- 9 (b) The names of the lists against which captured plate data was
- 10 <u>checked, the number of confirmed matches, and the number of matches that</u>
- 11 upon further investigation did not correlate to an alert;
- 12 (c) The number of matches that resulted in arrest and prosecution;
- 13 <u>(d) The number of preservation requests received under subsection</u>
- 14 (1) of section 5 of this act;
- 15 (e) The number of preservation requests issued under subsection (1)
- 16 of section 5 of this act, broken down by the number of preservation
- 17 <u>requests issued to other governmental entities and the number of</u>
- 18 preservation requests issued to private automatic license plate reader
- 19 <u>systems;</u>
- 20 <u>(f) The number of disclosure orders received under subsection (2) of</u>
- 21 <u>section 5 of this act;</u>
- 22 (g) The number of disclosure orders applied for under subsection (2)
- 23 of section 5 of this act, broken down by:
- 24 (i) The number of applications for disclosure orders to governmental
- 25 entities under subsection (2) of section 5 of this act that were denied;
- 26 (ii) The number of orders for disclosure to governmental entities
- 27 <u>under subsection (2) of section 5 of this act resulting in arrest and</u>
- 28 prosecution;
- 29 <u>(iii) The number of applications for disclosure orders to private</u>
- 30 automatic license plate reader systems under subsection (2) of section 5
- 31 of this act that were denied; and

- 1 (iv) The number of orders for disclosure to private automatic
- 2 license plate reader systems under subsection (2) of section 5 of this
- 3 <u>act resulting in arrest and prosecution;</u>
- 4 (h) The number of manually-entered license plate numbers under
- 5 subsection (3) of section 4 of this act, broken down by reason justifying
- 6 the entry, the number of confirmed matches, and the number of matches
- 7 that upon further investigation did not correlate to an alert; and
- 8 <u>(i) Any changes in policy that affect privacy concerns.</u>
- 9 Sec. 7. No captured plate data and no evidence derived therefrom
- 10 <u>may be received in evidence in any trial, hearing, or other proceeding in</u>
- 11 or before any court, grand jury, department, officer, agency, regulatory
- 12 <u>body, legislative committee, or other authority of this state, or a</u>
- 13 political subdivision thereof, if the disclosure of that information
- 14 would be in violation of the Automatic License Plate Reader Privacy Act.
- 15 Sec. 8. (1) Any person who violates the Automatic License Plate
- 16 Reader Privacy Act shall be subject to legal action for damages. Such
- 17 <u>action may be brought by any other person claiming that a violation of</u>
- 18 the act has injured his or her business, his or her person, or his or her
- 19 reputation. A person so injured shall be entitled to actual damages,
- 20 including mental pain and suffering endured by him or her on account of
- 21 violation of the provisions of the act, and reasonable attorney's fees
- 22 and costs of litigation.
- 23 (2) Any person who intentionally and knowingly violates section 3 of
- 24 this act is guilty of a Class I misdemeanor.
- 25 Sec. 9. (1) Captured plate data is not considered a public record
- 26 for the purposes of sections 84-712 to 84-712.09 and may only be
- 27 <u>disclosed to the person to whom the vehicle is registered or with the</u>
- 28 prior written consent of the person to whom the vehicle is registered.
- 29 (2) Upon the presentation to an appropriate governmental entity of a
- 30 valid, outstanding protection order pursuant to the Protection from
- 31 Domestic Abuse Act, the Uniform Interstate Enforcement of Domestic

- 1 Violence Protection Orders Act, or section 28-311.09 or 28-311.10
- 2 protecting the driver of a vehicle jointly registered with or registered
- 3 solely in the name of the individual against whom the order was issued,
- 4 captured plate data may not be disclosed except pursuant to a disclosure
- 5 order under subsection (2) of section 5 of this act or as the result of a
- 6 match pursuant to subsection (2) of section 3 of this act.
- 7 Sec. 10. The provisions in this act are severable. If any part or
- 8 provision of this act, or the application of this act to any person,
- 9 entity, or circumstance, is held invalid, the remainder of this act,
- 10 including the application of such part or provision to other persons,
- 11 entities, or circumstances, shall not be affected by such holding and
- 12 shall continue to have force and effect.