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LEGISLATURE OF NEBRASKA

ONE HUNDRED FOURTH LEGISLATURE

SECOND SESSION

LEGISLATIVE BILL 824

Introduced by McCollister, 20; Baker, 30; Brasch, 16; Davis, 43; Haar, 21; Kolowski, 31; Lindstrom, 18; Watermeier, 1.

Read first time January 08, 2016

Committee: Natural Resources

- A BILL FOR AN ACT relating to public power; to amend section 70-670, 1 2 Reissue Revised Statutes of Nebraska, sections 70-1001.01, 70-1013, 3 70-1014, and 70-1015, Revised Statutes Cumulative Supplement, 2014, and sections 70-1903 and 77-6203, Revised Statutes Supplement, 2015; 4 to provide, change, and eliminate definitions; to exempt certain 5 privately developed renewable energy generation facilities from 6 7 regulation as prescribed; to eliminate provisions related to certified renewable export facilities; to harmonize provisions; to 8 repeal the original sections; and to outright repeal sections 9 70-1014.02 and 70-1028, Revised Statutes Cumulative Supplement, 10
- 12 Be it enacted by the people of the State of Nebraska,

- 1 Section 1. Section 70-670, Reissue Revised Statutes of Nebraska, is
- 2 amended to read:
- 3 70-670 (1) In addition to any other rights and powers hereinabove
- 4 conferred upon any district organized under or subject to Chapter 70,
- 5 article 6, each such district shall have and exercise the power of
- 6 eminent domain to acquire from any person, firm, association, or private
- 7 corporation any and all property owned, used, or operated, or useful for
- 8 operation, in the generation, transmission, or distribution of electrical
- 9 energy, including an existing electric utility system or any part
- 10 thereof. The procedure to condemn property shall be exercised in the
- 11 manner set forth in Chapter 76, article 7.
- 12 (2) In the case of the acquisition through the exercise of the power
- of eminent domain of an existing electric utility system or part thereof,
- 14 the Attorney General shall, upon request of any district, represent such
- 15 district in the institution and prosecution of condemnation proceedings.
- 16 After acquisition of an existing electric utility system through the
- 17 exercise of the power of eminent domain, the district shall reimburse the
- 18 state for all costs and expenses incurred in the condemnation proceedings
- 19 by the Attorney General.
- 20 (3) A district may agree to limit its exercise of the power of
- 21 eminent domain to acquire a project which is a renewable energy
- 22 generation facility producing electricity with wind and any related
- 23 facilities.
- 24 (4) No power of eminent domain conferred by this section shall apply
- 25 to any property owned, used, or operated by, or useful for the operation
- 26 of, or generation, transmission, or distribution of electricity by, a
- 27 <u>facility approved pursuant to section 70-1014.01</u>, a facility exempt from
- 28 board approval pursuant to section 3 of this act, or a qualifying
- 29 <u>facility as determined by the Federal Energy Regulatory Commission</u>
- 30 pursuant to the federal Public Utility Regulatory Policies Act of 1978,
- 31 as such act existed on the effective date of this act.

1 Sec. 2. Section 70-1001.01, Revised Statutes Cumulative Supplement,

- 2 2014, is amended to read:
- 3 70-1001.01 For purposes of sections 70-1001 to 70-1027 and section 3
- 4 of this act, unless the context otherwise requires:
- 5 (1) Board means the Nebraska Power Review Board;
- 6 (2) Certified renewable export facility means a facility approved
- 7 under section 70-1014.02 that (a) will generate electricity using solar,
- 8 wind, biomass, or landfill gas, (b) will be constructed and owned by an
- 9 entity other than a municipality, a registered group of municipalities, a
- 10 public power district, a public power and irrigation district, an
- 11 electric cooperative, an electric membership association, or any other
- 12 governmental entity, and (c) has a power purchase or similar agreement or
- 13 agreements with an initial term of ten years or more for the sale of at
- 14 least ninety percent of the output of the facility with a customer or
- 15 customers located outside the State of Nebraska and maintains such an
- 16 agreement or agreements for the life of the facility. Output sold
- 17 pursuant to subdivision (2)(a)(iv) of section 70-1014.02 shall not be
- 18 included when calculating such ninety percent. Certified renewable export
- 19 facility includes all generating equipment, easements, and
- 20 interconnection equipment within the facility and connecting the facility
- 21 to the transmission grid;
- 22 (2) Electric (3) Except as expressly provided in section 70-1014.02,
- 23 electric suppliers or suppliers of electricity means any legal entity
- 24 supplying, producing, or distributing electricity within the state for
- 25 sale at wholesale or retail;
- 26 (3) Private electric supplier means an electric supplier that is not
- 27 <u>a public power district, a public power and irrigation district, a</u>
- 28 municipality, a registered group of municipalities, an electric
- 29 <u>cooperative</u>, an electric membership association, any other governmental
- 30 <u>entity</u>, or any combination thereof;
- 31 (4) Privately developed renewable energy generation facility means a

- 1 facility, including all necessary transmission and ancillary facilities
- 2 to interconnect the facility to the transmission grid or distribution
- 3 system, that (a) generates or stores electricity using solar, wind,
- 4 geothermal, biomass, or biogas, (b) is developed, constructed, and wholly
- 5 owned by one or more private electric suppliers, and (c) is not owned, in
- 6 whole or in part, by a public power district, a public power and
- 7 irrigation district, a municipality, a registered group of
- 8 <u>municipalities</u>, an <u>electric</u> <u>cooperative</u>, an <u>electric</u> <u>membership</u>
- 9 <u>association</u>, any other governmental entity, or any combination thereof;
- 10 (5 4) Regional transmission organization means an entity independent
- 11 from those entities generating or marketing electricity at wholesale or
- 12 retail, which has operational control over the electric transmission
- 13 lines in a designated geographic area in order to reduce constraints in
- 14 the flow of electricity and ensure that all power suppliers have open
- 15 access to transmission lines for the transmission of electricity;
- 16 (6 5) Representative organization means an organization designated
- 17 by the board and organized for the purpose of providing joint planning
- 18 and encouraging maximum cooperation and coordination among electric
- 19 suppliers. Such organization shall represent electric suppliers owning a
- 20 combined electric generation plant capacity of at least ninety percent of
- 21 the total electric generation plant capacity constructed and in operation
- 22 within the state;
- 23 (7 6) State means the State of Nebraska; and
- 24 (7) Stranded asset means a generation or transmission facility owned
- 25 by an electric supplier as defined in subsection (1) of section
- 26 70-1014.02 which cannot earn a favorable economic return due to
- 27 regulatory or legislative actions or changes in the market and, at the
- 28 time an application is filed with the board under such section, either
- 29 exists or has been approved by the board or the governing body of an
- 30 electric supplier as defined in such subsection; and
- 31 (8) Unbundled retail rates means the separation of utility bills

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- 1 into the individual price components for which an electric supplier
- 2 charges its retail customers, including, but not limited to, the separate
- 3 charges for the generation, transmission, and distribution of
- 4 electricity.
- 5 Sec. 3. (1) A privately developed renewable energy generation
- 6 facility is exempt from the requirements of sections 70-1012 to 70-1027
- 7 as provided in this section.
- 8 (2) To qualify for an exemption under this section, a private
- 9 electric supplier shall:
- 10 (a) Notify the board in writing of its intent to commence
- 11 construction of a privately developed renewable energy generation
- 12 <u>facility no less than thirty days prior to the commencement of</u>
- 13 <u>construction;</u>
- 14 (b) Certify that the facility will meet the requirements listed in
- 15 <u>subdivision (4) of section 70-1001.01 for a privately developed renewable</u>
- 16 energy generation facility; and
- 17 <u>(c) Certify that the private electric supplier will comply with any </u>
- 18 decommissioning requirements adopted by the local governmental entities
- 19 having jurisdiction over the privately developed renewable energy
- 20 generation facility and that all costs of decommissioning the privately
- 21 <u>developed renewable energy generation facility will be borne by one or</u>
- 22 more private electric suppliers.
- 23 (3) Within ten days after receipt of a written notice complying with
- 24 <u>subsection (2) of this section, the executive director of the board shall</u>
- 25 issue a written acknowledgement that the privately developed renewable
- 26 <u>energy generation facility is exempt from the requirements of sections</u>
- 27 70-1012 to 70-1027.
- 28 (4) The exemption allowed under this section for a privately
- 29 <u>developed renewable energy generation facility shall extend to and exempt</u>
- 30 all private electric suppliers owning any interest in the facility,
- 31 including any successor private electric supplier which subsequently

- 1 acquires any interest in the facility.
- 2 (5) No property owned, used, or operated by, or useful for the
- 3 operation of, a privately developed renewable energy generation facility
- 4 may be acquired by an electric supplier through eminent domain. Nothing
- 5 <u>in this section shall be construed to grant the power of eminent domain</u>
- 6 <u>to a private electric supplier.</u>
- 7 Sec. 4. Section 70-1013, Revised Statutes Cumulative Supplement,
- 8 2014, is amended to read:
- 9 70-1013 Upon application being filed under section 70-1012, the
- 10 board shall fix a time and place for hearing and shall give ten days'
- 11 notice by mail to such power suppliers as it deems to be affected by the
- 12 application. The hearing shall be held within sixty days unless for good
- 13 cause shown the applicant requests in writing that such hearing not be
- 14 scheduled until a later time, but in any event such hearing shall be held
- 15 not more than one hundred twenty days after the filing of the application
- 16 and the board shall give its decision within sixty days after the
- 17 conclusion of the hearing. Any parties interested may appear, file
- 18 objections, and offer evidence. The board may grant the application
- 19 without notice or hearing, upon the filing of such waivers as it may
- 20 require, if in its judgment the finding required by section 70-1014 or
- 21 70-1014.01 or subdivision (2)(a) of section 70-1014.02 can be made
- 22 without a hearing. Such hearing shall be conducted as provided in section
- 23 70-1006. The board may allow amendments to the application, in the
- 24 interests of justice.
- 25 Sec. 5. Section 70-1014, Revised Statutes Cumulative Supplement,
- 26 2014, is amended to read:
- 27 70-1014 After hearing, the board shall have authority to approve or
- 28 deny the application. Except as provided in section 70-1014.01 for
- 29 special generation applications—and except as provided in section
- 30 70-1014.02, before approval of an application, the board shall find that
- 31 the application will serve the public convenience and necessity, and that

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- 1 the applicant can most economically and feasibly supply the electric
- 2 service resulting from the proposed construction or acquisition, without
- 3 unnecessary duplication of facilities or operations.
- 4 If the application involves a transmission line or related
- 5 facilities planned and approved by a regional transmission organization
- 6 and the regional transmission organization has issued a notice to
- 7 construct or similar notice or order to a utility to construct the line
- 8 or related facilities, the board shall also consider information from the
- 9 regional transmission organization's planning process and may consider
- 10 the benefits to the region, which shall include Nebraska, provided by the
- 11 proposed line or related facilities as part of the board's process in
- 12 determining whether to approve or deny the application.
- Sec. 6. Section 70-1015, Revised Statutes Cumulative Supplement,
- 14 2014, is amended to read:
- 15 70-1015 $\frac{(1)}{(1)}$ If any supplier commences the construction or finalizes
- or attempts to finalize the acquisition of any generation facilities, any
- 17 transmission lines, or any related facilities, or any customers are
- 18 served in violation of the provisions of Chapter 70, article 10, such
- 19 construction, acquisition, or service of such customers shall be enjoined
- 20 in an action brought in the name of the State of Nebraska until such
- 21 supplier has complied with the provisions of Chapter 70, article 10.
- 22 (2) If any person owning or operating a certified renewable export
- 23 facility violates any provision of Chapter 70, article 10, or violates or
- 24 disobeys any requirement imposed by the board pursuant to the board's
- 25 jurisdiction established in section 70-1014.02 or the board enters an
- 26 order decertifying the facility and the order becomes final, further
- 27 operation of the facility may be enjoined or otherwise limited or have
- 28 conditions put upon it in an action brought in the name of the State of
- 29 Nebraska until such person rectifies the violation or disobedience of the
- 30 order or the facility becomes recertified.
- 31 Sec. 7. Section 70-1903, Revised Statutes Supplement, 2015, is

- 1 amended to read:
- 2 70-1903 For purposes of the Rural Community-Based Energy Development
- 3 Act:
- 4 (1) C-BED project or community-based energy development project
- 5 means a new energy generation project using wind, solar, biomass, or
- 6 landfill gas as the fuel source that:
- 7 (a) Has at least twenty-five percent of the gross power purchase
- 8 agreement payments flowing to the qualified owner or owners or as
- 9 payments to the local community; and
- 10 (b) Has a resolution of support or zoning approval adopted:
- 11 (i) By the county board of each county in which the C-BED project is
- 12 to be located and which has adopted zoning regulations that require
- 13 planning commission, county board, or county commission approval for the
- 14 C-BED project; or
- 15 (ii) By the tribal council for a C-BED project located within the
- 16 boundaries of an Indian reservation;
- 17 (2) Electric utility means an electric supplier that:
- 18 (a) Owns more than one hundred miles of one-hundred-fifteen-kilovolt
- 19 or larger transmission lines in the State of Nebraska;
- 20 (b) Owns more than two hundred megawatts of electric generating
- 21 facilities; and
- 22 (c) Has the obligation to directly serve more than two hundred
- 23 megawatts of wholesale or retail electric load in the State of Nebraska;
- 24 (3) Gross power purchase agreement payments means the total amount
- of payments during the first twenty years of the agreement;
- 26 (4) Payments to the local community include, but are not limited to:
- 27 (a) Lease and easement payments to property owners made as part of a
- 28 C-BED project;
- 29 (b) Contract payments for concrete, steel, gravel, towers, turbines,
- 30 blades, wire, or engineering, procurement, construction, geotechnical,
- 31 environmental, meteorological, or legal services or payments for other

- 1 components, equipment, materials, or services that are necessary to
- 2 permit or construct the C-BED project and that are provided by a company
- 3 that has been organized or incorporated in Nebraska under Nebraska law
- 4 and has employed at least five Nebraska residents for at least eighteen
- 5 months prior to the date of the project application for certification as
- 6 a C-BED project; and
- 7 (c) Payments that are for physical parts, materials, or components
- 8 that are manufactured, assembled, or fabricated in Nebraska and that are
- 9 not described in subdivision (a) or (b) of this subdivision.
- Such payments need not be made directly from power purchase
- 11 agreement revenue and may be made from other funds in advance of
- 12 receiving power purchase agreement revenue; and
- 13 (5) Qualified owner means:
- 14 (a) A Nebraska resident;
- 15 (b) A limited liability company that is organized under the Nebraska
- 16 Uniform Limited Liability Company Act and that is made up of members who
- 17 are Nebraska residents;
- 18 (c) A Nebraska nonprofit corporation organized under the Nebraska
- 19 Nonprofit Corporation Act;
- 20 (d) A public power district, a public power and irrigation district,
- 21 <u>a municipality, a registered group of municipalities, an electric</u>
- 22 cooperative, or an electric membership association An electric supplier
- 23 as defined in section 70-1014.02, except that qualified ownership in a
- 24 single C-BED project is limited to no more than:
- 25 (i) Fifteen percent either directly or indirectly by a single
- 26 electric supplier; and
- 27 (ii) A combined total of twenty-five percent either directly or
- 28 indirectly by multiple electric suppliers;
- 29 (e) A tribal council;
- 30 (f) A domestic corporation organized in Nebraska under the Nebraska
- 31 Model Business Corporation Act and domiciled in Nebraska; or

- 1 (g) A cooperative corporation organized under sections 21-1301 to
- 2 21-1306 and domiciled in Nebraska.
- 3 Sec. 8. Section 77-6203, Revised Statutes Supplement, 2015, is
- 4 amended to read:
- 5 77-6203 (1) The owner of a renewable energy generation facility
- 6 annually shall pay a nameplate capacity tax equal to the total nameplate
- 7 capacity of the commissioned renewable energy generation facility
- 8 multiplied by a tax rate of three thousand five hundred eighteen dollars
- 9 per megawatt.
- 10 (2) No tax shall be imposed on a renewable energy generation
- 11 facility:
- 12 (a) Owned or operated by the federal government, the State of
- 13 Nebraska, a public power district, a public power and irrigation
- 14 district, an individual municipality, a registered group of
- 15 municipalities, an electric membership association, or a cooperative; or
- 16 (b) That is a customer-generator as defined in section 70-2002.
- 17 (3) No tax levied pursuant to this section shall be construed to
- 18 constitute restricted funds as defined in section 13-518 for the first
- 19 five years after the renewable energy generation facility is
- 20 commissioned.
- 21 (4) The presence of one or more renewable energy generation
- 22 facilities or supporting infrastructure shall not be a factor in the
- 23 assessment, determination of actual value, or classification under
- 24 section 77-201 of the real property underlying or adjacent to such
- 25 facilities or infrastructure.
- 26 (5)(a) The Department of Revenue shall collect the tax due under
- 27 this section.
- 28 (b) The tax shall be imposed beginning the first calendar year the
- 29 renewable energy generation facility is commissioned. A renewable energy
- 30 generation facility that uses wind as the fuel source which was
- 31 commissioned prior to July 15, 2010, shall be subject to the tax levied

- 1 pursuant to sections 77-6201 to 77-6204 on and after January 1, 2010. The
- 2 amount of property tax on depreciable tangible personal property
- 3 previously paid on a renewable energy generation facility that uses wind
- 4 as the fuel source which was commissioned prior to July 15, 2010, which
- 5 is greater than the amount that would have been paid pursuant to sections
- 6 77-6201 to 77-6204 from the date of commissioning until January 1, 2010,
- 7 shall be credited against any tax due under Chapter 77, and any amount so
- 8 credited that is unused in any tax year shall be carried over to
- 9 subsequent tax years until fully utilized.
- 10 (c)(i) The tax for the first calendar year shall be prorated based
- 11 upon the number of days remaining in the calendar year after the
- 12 renewable energy generation facility is commissioned.
- 13 (ii) In the first year in which a renewable energy generation
- 14 facility is taxed or in any year in which additional commissioned
- 15 nameplate capacity is added to a renewable energy generation facility,
- 16 the taxes on the initial or additional nameplate capacity shall be
- 17 prorated for the number of days remaining in the calendar year.
- 18 (iii) When a renewable energy generation facility is decommissioned
- 19 or made nonoperational by a change in law or decertification from its
- 20 status as a certified renewable export facility during a tax year, the
- 21 taxes shall be prorated for the number of days during which the renewable
- 22 energy generation facility was not decommissioned or was operational.
- 23 (iv) When the capacity of a renewable energy generation facility to
- 24 produce electricity is reduced but the renewable energy generation
- 25 facility is not decommissioned, the nameplate capacity of the renewable
- 26 energy generation facility is deemed to be unchanged.
- 27 (6)(a) On March 1 of each year, the owner of a renewable energy
- 28 generation facility shall file with the Department of Revenue a report on
- 29 the nameplate capacity of the facility for the previous year from January
- 30 1 through December 31. All taxes shall be due on April 1 and shall be
- 31 delinquent if not paid on a quarterly basis on April 1 and each quarter

- 1 thereafter. Delinquent quarterly payments shall draw interest at the rate
- 2 provided for in section 45-104.02, as such rate may from time to time be
- 3 adjusted.
- 4 (b) The owner of a renewable energy generation facility is liable
- 5 for the taxes under this section with respect to the facility, whether or
- 6 not the owner of the facility is the owner of the land on which the
- 7 facility is situated.
- 8 (7) Failure to file a report required by subsection (6) of this
- 9 section, filing such report late, failure to pay taxes due, or
- 10 underpayment of such taxes shall result in a penalty of five percent of
- 11 the amount due being imposed for each quarter the report is overdue or
- 12 the payment is delinquent, except that the penalty shall not exceed ten
- 13 thousand dollars.
- 14 (8) The Department of Revenue shall enforce the provisions of this
- 15 section. The department shall adopt and promulgate rules and regulations
- 16 necessary for the implementation and enforcement of this section.
- 17 (9) The Department of Revenue shall separately identify the proceeds
- 18 from the tax imposed by this section and shall pay all such proceeds over
- 19 to the county treasurer of the county where the renewable energy
- 20 generation facility is located within thirty days after receipt of such
- 21 proceeds.
- 22 Sec. 9. Original section 70-670, Reissue Revised Statutes of
- 23 Nebraska, sections 70-1001.01, 70-1013, 70-1014, and 70-1015, Revised
- 24 Statutes Cumulative Supplement, 2014, and sections 70-1903 and 77-6203,
- 25 Revised Statutes Supplement, 2015, are repealed.
- 26 Sec. 10. The following sections are outright repealed: Sections
- 27 70-1014.02 and 70-1028, Revised Statutes Cumulative Supplement, 2014.