LEGISLATURE OF NEBRASKA

ONE HUNDRED FOURTH LEGISLATURE

SECOND SESSION

LEGISLATIVE BILL 699

Introduced by Mello, 5.

Read first time January 06, 2016

Committee: Urban Affairs

- 1 A BILL FOR AN ACT relating to the Nebraska Municipal Land Bank Act; to
- 2 amend sections 19-5205, 19-5210, and 19-5213, Revised Statutes
- 3 Cumulative Supplement, 2014; to change provisions relating to board
- 4 members, priorities for use of land, and reporting; and to repeal
- 5 the original sections.
- 6 Be it enacted by the people of the State of Nebraska,

- 1 Section 1. Section 19-5205, Revised Statutes Cumulative Supplement,
- 2 2014, is amended to read:
- 3 19-5205 (1) If a land bank is created by a single municipality, the
- 4 board of such land bank shall meet the following requirements:
- 5 (a) The board shall consist of:
- 6 (i) Seven voting members appointed by the mayor of the municipality
- 7 that created the land bank and confirmed by a two-thirds vote of the
- 8 governing body of such municipality;
- 9 (ii) The planning director of the municipality that created the land
- 10 bank or his or her designee, as a nonvoting, ex officio member; and
- 11 (iii) Such other nonvoting members as are appointed by the mayor of
- 12 the municipality that created the land bank;
- 13 (b) The seven voting members of the board shall be residents of the
- 14 municipality that created the land bank;
- (c) If the governing body of the municipality creating the land bank
- 16 has any of its members elected by district or ward, then at least one
- 17 voting member of the board shall be appointed from each such district or
- 18 ward. Such voting members shall represent, to the greatest extent
- 19 possible, the racial and ethnic diversity of the municipality creating
- 20 the land bank;
- 21 (d) The seven voting members of the board shall have, collectively,
- 22 verifiable skills, expertise, and knowledge in market-rate and affordable
- 23 residential, commercial, industrial, and mixed-use real estate
- 24 development, financing, law, purchasing and sales, asset management,
- 25 economic and community development, and the acquisition of tax sale
- 26 certificates; and
- 27 (e) The seven voting members of the board shall include:
- 28 (i) At least one member representing <u>a chamber of commerce</u> realtors;
- 29 (ii) At least one member <u>with experience in representing the</u> banking
- 30 industry;
- 31 (iii) At least one member with experience in representing real

- 1 estate development developers;
- 2 (iv) At least one member with experience as a realtor representing a
- 3 chamber of commerce;
- 4 (v) At least one member with experience in representing a nonprofit
- 5 <u>or corporation involved in</u> affordable housing; and
- 6 (vi) At least one member with experience in large-scale representing
- 7 owners of multiple residential or commercial property rental; and
- 8 properties.
- 9 <u>(f) A single voting member may satisfy more than one of the</u>
- 10 requirements provided in subdivision (1)(e) of this section if he or she
- 11 <u>has the required qualifications. It is not necessary that there be a</u>
- 12 <u>different member to fulfill each such requirement.</u>
- (2) If a land bank is created by more than one municipality pursuant
- 14 to an agreement under the Interlocal Cooperation Act, the board of such
- 15 land bank shall meet the following requirements:
- 16 (a) The board shall consist of:
- 17 (i) An odd number of voting members, totaling at least seven,
- 18 appointed by the mayors of the municipalities that created the land bank,
- 19 as mutually agreed to by such mayors, and confirmed by a two-thirds vote
- 20 of the governing body of each municipality that created the land bank;
- 21 (ii) The planning director of each municipality that created the
- 22 land bank or his or her designee, as nonvoting, ex officio members; and
- 23 (iii) Such other nonvoting members as are appointed by the mayors of
- 24 the municipalities that created the land bank, as mutually agreed to by
- 25 such mayors;
- 26 (b) Each voting member of the board shall be a resident of one of
- 27 the municipalities that created the land bank, with at least one voting
- 28 member appointed from each such municipality;
- (c) If the governing body of the largest municipality creating the
- 30 land bank has any of its members elected by district or ward, then at
- 31 least one voting member of the board shall be appointed from each such

- 1 district or ward. Such voting members shall represent, to the greatest
- 2 extent possible, the racial and ethnic diversity of the largest
- 3 municipality creating the land bank;
- 4 (d) The voting members of the board shall have, collectively,
- 5 verifiable skills, expertise, and knowledge in market-rate and affordable
- 6 residential, commercial, industrial, and mixed-use real estate
- 7 development, financing, law, purchasing and sales, asset management,
- 8 economic and community development, and the acquisition of tax sale
- 9 certificates; and
- 10 (e) The voting members of the board shall include:
- 11 (i) At least one member representing <u>a chamber of commerce</u> realtors;
- 12 (ii) At least one member <u>with experience in representing the</u> banking
- 13 industry;
- 14 (iii) At least one member <u>with experience in representing</u> real
- 15 estate development developers;
- 16 (iv) At least one member with experience as a realtor representing a
- 17 chamber of commerce;
- 18 (v) At least one member <u>with experience in representing a nonprofit</u>
- 19 or corporation involved in affordable housing; and
- 20 (vi) At least one member <u>with experience in large-scale</u> representing
- 21 owners of multiple residential or commercial property rental; and
- 22 properties.
- 23 <u>(f) A single voting member may satisfy more than one of the</u>
- 24 requirements provided in subdivision (2)(e) of this section if he or she
- 25 has the required qualifications. It is not necessary that there be a
- 26 different member to fulfill each such requirement.
- 27 (3) The members of the board shall select annually from among
- 28 themselves a chairperson, a vice-chairperson, a treasurer, and such other
- 29 officers as the board may determine.
- 30 (4) A public official or public employee shall be eligible to be a
- 31 member of the board.

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- 1 (5) A vacancy on the board among the appointed board members shall 2 be filled in the same manner as the original appointment.
- 3 (6) Board members shall serve without compensation.
- 4 (7) The board shall meet in regular session according to a schedule
- 5 adopted by the board and shall also meet in special session as convened
- 6 by the chairperson or upon written notice signed by a majority of the
- 7 voting members. The presence of a majority of the voting members of the
- 8 board shall constitute a quorum.
- 9 (8) Except as otherwise provided in subsections (9) and (11) of this
- 10 section and in sections 19-5210 and 19-5214, all actions of the board
- 11 shall be approved by the affirmative vote of a majority of the voting
- 12 members present and voting.
- 13 (9) Any action of the board on the following matters shall be
- 14 approved by a majority of the voting members:
- 15 (a) Adoption of bylaws and other rules and regulations for conduct
- 16 of the land bank's business;
- 17 (b) Hiring or firing of any employee or contractor of the land bank.
- 18 This function may, by majority vote of the voting members, be delegated
- 19 by the board to a specified officer or committee of the land bank, under
- 20 such terms and conditions, and to the extent, that the board may specify;
- 21 (c) The incurring of debt;
- 22 (d) Adoption or amendment of the annual budget; and
- (e) Sale, lease, encumbrance, or alienation of real property,
- 24 improvements, or personal property with a value of more than fifty
- 25 thousand dollars.
- 26 (10) Members of a board shall not be liable personally on the bonds
- 27 or other obligations of the land bank, and the rights of creditors shall
- 28 be solely against such land bank.
- 29 (11) The board shall adopt policies and procedures to specify the
- 30 conditions that must be met in order for the land bank to give an
- 31 automatically accepted bid as authorized in sections 19-5217 and 19-5218.

- 1 The adoption of such policies and procedures shall require the approval
- 2 of two-thirds of the voting members of the board. At a minimum, such
- 3 policies and procedures shall ensure that the automatically accepted bid
- 4 shall only be given for one of the following reasons:
- 5 (a) The real property substantially meets more than one of the
- 6 following criteria as determined by two-thirds of the voting members of
- 7 the board:
- 8 (i) The property is not occupied by the owner or any lessee or
- 9 licensee of the owner;
- 10 (ii) There are no utilities currently being provided to the
- 11 property;
- 12 (iii) Any buildings on the property have been deemed unfit for human
- 13 habitation, occupancy, or use by local housing officials;
- 14 (iv) Any buildings on the property are exposed to the elements such
- 15 that deterioration of the building is occurring;
- 16 (v) Any buildings on the property are boarded up;
- 17 (vi) There have been previous efforts to rehabilitate any buildings
- 18 on the property;
- 19 (vii) There is a presence of vermin, uncut vegetation, or debris
- 20 accumulation on the property;
- 21 (viii) There have been past actions by the municipality to maintain
- 22 the grounds or any building on the property; or
- 23 (ix) The property has been out of compliance with orders of local
- 24 housing officials;
- (b) The real property is contiguous to a parcel that meets more than
- 26 one of the criteria in subdivision (11)(a) of this section or that is
- 27 already owned by the land bank; or
- 28 (c) Acquisition of the real property by the land bank would serve
- 29 the best interests of the community as determined by two-thirds of the
- 30 voting members of the board. In determining whether the acquisition would
- 31 serve the best interests of the community, the board shall take into

- 1 consideration the hierarchical ranking of priorities for the use of real
- 2 property conveyed by a land bank established pursuant to subsection (5)
- 3 of section 19-5210, if any such hierarchical ranking is established.
- 4 Sec. 2. Section 19-5210, Revised Statutes Cumulative Supplement,
- 5 2014, is amended to read:
- 6 19-5210 (1) A land bank shall hold in its own name all real property
- 7 acquired by the land bank irrespective of the identity of the transferor
- 8 of such property.
- 9 (2) A land bank shall maintain and make available for public review
- 10 and inspection an inventory of all real property held by the land bank.
- 11 (3) A land bank shall determine and set forth in policies and
- 12 procedures of the board the general terms and conditions for
- 13 consideration to be received by the land bank for the transfer of real
- 14 property and interests in real property, which consideration may take the
- 15 form of monetary payments and secured financial obligations, covenants
- 16 and conditions related to the present and future use of the property,
- 17 contractual commitments of the transferee, and such other forms of
- 18 consideration as determined by the board to be in the best interest of
- 19 the land bank.
- 20 (4) A land bank may convey, exchange, sell, transfer, grant, release
- 21 and demise, pledge, and hypothecate any and all interests in, upon, or to
- 22 real property of the land bank. A land bank may lease as lessor real
- 23 property of the land bank for a period not to exceed twelve months,
- 24 except that such twelve-month limitation shall not apply if the real
- 25 property of the land bank is subject to a lease with a remaining term of
- 26 more than twelve months at the time such real property is acquired by the
- 27 land bank.
- 28 (5) The municipality or municipalities that created the land bank
- 29 may establish by resolution or ordinance a hierarchical ranking of
- 30 priorities for the use of real property conveyed by a land bank. Such
- 31 ranking shall take into consideration the highest and best use that, when

- 1 possible, will bring the greatest benefit to the community. The
- 2 priorities may include, but are not limited to, (a) use for purely public
- 3 spaces and places, (b) use for affordable housing, (c) use for retail,
- 4 commercial, and industrial activities, (d) use for urban agricultural
- 5 <u>activities including the establishment of community gardens as defined in</u>
- 6 section 2-303, and $(e \ \theta)$ such other uses and in such hierarchical order
- 7 as determined by the municipality or municipalities.
- 8 (6) The municipality or municipalities that created the land bank
- 9 may require by resolution or ordinance that any particular form of
- 10 disposition of real property, or any disposition of real property located
- 11 within specified jurisdictions, be subject to specified voting and
- 12 approval requirements of the board. Except and unless restricted or
- 13 constrained in this manner, the board may delegate to officers and
- 14 employees the authority to enter into and execute agreements, instruments
- 15 of conveyance, and all other related documents pertaining to the
- 16 conveyance of real property by the land bank.
- 17 Sec. 3. Section 19-5213, Revised Statutes Cumulative Supplement,
- 18 2014, is amended to read:
- 19 19-5213 (1) The board shall cause minutes and a record to be kept of
- 20 all its proceedings. Meetings of the board shall be subject to the Open
- 21 Meetings Act.
- 22 (2) All of a land bank's records and documents shall be considered
- 23 public records for purposes of sections 84-712 to 84-712.09.
- 24 (3) The board shall provide monthly reports to the municipality or
- 25 municipalities that created the land bank on the board's activities
- 26 pursuant to the Nebraska Municipal Land Bank Act. The board shall also
- 27 provide an annual report to the municipality or municipalities that
- 28 created the land bank, and to the Revenue Committee of the Legislature,
- 29 <u>and the Urban Affairs Committee of the Legislature</u> by <u>March 1</u> <u>December 31</u>
- 30 of each year summarizing the board's activities for the prior calendar
- 31 year. The reports report submitted to the legislative committees Revenue

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- 1 Committee shall be submitted electronically.
- 2 Sec. 4. Original sections 19-5205, 19-5210, and 19-5213, Revised
- 3 Statutes Cumulative Supplement, 2014, are repealed.