LEGISLATURE OF NEBRASKA

ONE HUNDRED FOURTH LEGISLATURE

FIRST SESSION

LEGISLATIVE BILL 627

Read first time January 21, 2015

Committee: Business and Labor

- 1 A BILL FOR AN ACT relating to the Nebraska Fair Employment Practice Act;
- 2 to amend sections 48-1102, 48-1107.01, 48-1107.02, and 48-1111,
- 3 Reissue Revised Statutes of Nebraska, and section 48-1117, Revised
- 4 Statutes Cumulative Supplement, 2014; to redefine a term; to provide
- 5 and change provisions relating to pregnancy; to harmonize
- 6 provisions; and to repeal the original sections.
- 7 Be it enacted by the people of the State of Nebraska,

1 Section 1. Section 48-1102, Reissue Revised Statutes of Nebraska, is

- 2 amended to read:
- 3 48-1102 For purposes of the Nebraska Fair Employment Practice Act,
- 4 unless the context otherwise requires:
- 5 (1) Person shall include one or more individuals, labor unions,
- 6 partnerships, limited liability companies, associations, corporations,
- 7 legal representatives, mutual companies, joint-stock companies, trusts,
- 8 unincorporated organizations, trustees, trustees in bankruptcy, or
- 9 receivers;
- 10 (2) Employer shall mean a person engaged in an industry who has
- 11 fifteen or more employees for each working day in each of twenty or more
- 12 calendar weeks in the current or preceding calendar year, any agent of
- 13 such a person, and any party whose business is financed in whole or in
- 14 part under the Nebraska Investment Finance Authority Act regardless of
- 15 the number of employees and shall include the State of Nebraska,
- 16 governmental agencies, and political subdivisions, but such term shall
- 17 not include (a) the United States, a corporation wholly owned by the
- 18 government of the United States, or an Indian tribe or (b) a bona fide
- 19 private membership club, other than a labor organization, which is exempt
- 20 from taxation under section 501(c) of the Internal Revenue Code;
- 21 (3) Labor organization shall mean any organization which exists
- 22 wholly or in part for one or more of the following purposes: Collective
- 23 bargaining; dealing with employers concerning grievances, terms, or
- 24 conditions of employment; or mutual aid or protection in relation to
- 25 employment;
- 26 (4) Employment agency shall mean any person regularly undertaking
- 27 with or without compensation to procure employees for an employer or to
- 28 procure for employees opportunities to work for an employer and shall
- 29 include an agent of such a person but shall not include an agency of the
- 30 United States, except that such term shall include the United States
- 31 Employment Service and the system of state and local employment services

- 1 receiving federal assistance;
- 2 (5) Covered entity shall mean an employer, an employment agency, a
- 3 labor organization, or a joint labor-management committee;
- 4 (6) Privileges of employment shall mean terms and conditions of any
- 5 employer-employee relationship, opportunities for advancement of
- 6 employees, and plant conveniences;
- 7 (7) Employee shall mean an individual employed by an employer;
- 8 (8) Commission shall mean the Equal Opportunity Commission;
- 9 (9) Disability shall mean (a) a physical or mental impairment that
- 10 substantially limits one or more of the major life activities of such
- 11 individual, (b) a record of such an impairment, or (c) being regarded as
- 12 having such an impairment. Disability shall not include homosexuality,
- 13 bisexuality, transvestism, transsexualism, pedophilia, exhibitionism,
- 14 voyeurism, gender-identity disorders not resulting in physical
- 15 impairments, other sexual behavior disorders, problem gambling,
- 16 kleptomania, pyromania, or psychoactive substance use disorders resulting
- 17 from current illegal use of drugs;
- 18 (10)(a) Qualified individual with a disability shall mean an
- 19 individual with a disability who, with or without reasonable
- 20 accommodation, can perform the essential functions of the employment
- 21 position that such individual holds or desires. Consideration shall be
- 22 given to the employer's judgment as to what functions of a job are
- 23 essential, and if an employer has prepared a written description before
- 24 advertising or interviewing applicants for the job, this description
- 25 shall be considered evidence of the essential functions of the job;
- 26 (b) Qualified individual with a disability shall not include any
- 27 employee or applicant who is currently engaged in the illegal use of
- 28 drugs when the covered entity acts on the basis of such use; and
- 29 (c) Nothing in this subdivision shall be construed to exclude as a
- 30 qualified individual with a disability an individual who:
- 31 (i) Has successfully completed a supervised drug rehabilitation

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1 program or otherwise been rehabilitated successfully and is no longer

- 2 engaging in the illegal use of drugs;
- 3 (ii) Is participating in a supervised rehabilitation program and is
- 4 no longer engaging in such use; or
- 5 (iii) Is erroneously regarded as engaging in such use but is not
- 6 engaging in such use;
- 7 (11) Reasonable accommodation, with respect to disability, shall
- 8 include making existing facilities used by employees readily accessible
- 9 to and usable by individuals with disabilities, job-restructuring, part-
- 10 time or modified work schedules, reassignment to a vacant position,
- 11 acquisition or modification of equipment or devices, appropriate
- 12 adjustment or modification of examinations, training manuals, or
- 13 policies, the provision of qualified readers or interpreters, and other
- 14 similar accommodations for individuals with disabilities. Reasonable
- 15 <u>accommodation</u>, with respect to pregnancy, shall include acquisition of
- 16 equipment for sitting, more frequent or longer breaks, periodic rest,
- 17 assistance with manual labor, job restructuring, light duty assignments,
- 18 modified work schedules, temporary transfers to less strenuous or
- 19 hazardous work, time off to recover from childbirth, or break time and
- 20 <u>appropriate facilities for breast-feeding.</u> Reasonable accommodation shall
- 21 not include accommodations which the covered entity can demonstrate
- 22 require significant difficulty or expense thereby posing an undue
- 23 hardship upon the covered entity. Factors to be considered in determining
- 24 whether an accommodation would pose an undue hardship shall include:
- 25 (a) The nature and the cost of the accommodation needed under the
- 26 Nebraska Fair Employment Practice Act;
- 27 (b) The overall financial resources of the facility or facilities
- 28 involved in the provision of the reasonable accommodation, the number of
- 29 persons employed at such facility, the effect on expenses and resources,
- 30 or the impact otherwise of such accommodation upon the operation of the
- 31 facility;

- 1 (c) The overall financial resources of the covered entity, the
- 2 overall size of the business of a covered entity with respect to the
- 3 number of its employees, and the number, type, and location of its
- 4 facilities; and
- 5 (d) The type of operation or operations of the covered entity,
- 6 including the composition, structure, and functions of the work force of
- 7 such entity, and the geographic separateness and administrative or fiscal
- 8 relationship of the facility or facilities in question to the covered
- 9 entity;
- 10 (12) Marital status shall mean the status of a person whether
- 11 married or single;
- 12 (13) Because of sex or on the basis of sex shall include, but not be
- 13 limited to, because of or on the basis of pregnancy, childbirth, or
- 14 related medical conditions;
- 15 (14) Harass because of sex shall include making unwelcome sexual
- 16 advances, requesting sexual favors, and engaging in other verbal or
- 17 physical conduct of a sexual nature if (a) submission to such conduct is
- 18 made either explicitly or implicitly a term or condition of an
- 19 individual's employment, (b) submission to or rejection of such conduct
- 20 by an individual is used as the basis for employment decisions affecting
- 21 such individual, or (c) such conduct has the purpose or effect of
- 22 unreasonably interfering with an individual's work performance or
- 23 creating an intimidating, hostile, or offensive working environment;
- 24 (15) Unlawful under federal law or the laws of this state shall mean
- 25 acting contrary to or in defiance of the law or disobeying or
- 26 disregarding the law;
- 27 (16) Drug shall mean a controlled substance as defined in section
- 28 28-401; and
- 29 (17) Illegal use of drugs shall mean the use of drugs, the
- 30 possession or distribution of which is unlawful under the Uniform
- 31 Controlled Substances Act, but shall not include the use of a drug taken

- 1 under supervision by a licensed health care professional or any other use
- 2 authorized by the Uniform Controlled Substances Act or other provisions
- 3 of state law.
- 4 Sec. 2. Section 48-1107.01, Reissue Revised Statutes of Nebraska, is
- 5 amended to read:
- 6 48-1107.01 It shall be an unlawful employment practice for a covered
- 7 entity to:
- 8 (1) Discriminate discriminate against a qualified individual with a
- 9 disability because of the disability of such individual in regard to job
- 10 application procedures, the hiring, advancement, or discharge of
- 11 employees, employee compensation, job training, and other terms,
- 12 conditions, and privileges of employment; or -
- 13 (2) Discriminate against an individual who is pregnant in regard to
- 14 job application procedures, the hiring, advancement, or discharge of
- 15 employees, employee compensation, job training, and other terms,
- 16 conditions, and privileges of employment.
- 17 Sec. 3. Section 48-1107.02, Reissue Revised Statutes of Nebraska, is
- 18 amended to read:
- 19 48-1107.02 <u>(1)</u> When referring to a qualified individual with a
- 20 disability, discrimination shall include:
- 21 $(\underline{a} + \underline{a})$ Limiting, segregating, or classifying a job applicant or
- 22 employee in a way that adversely affects the opportunities or status of
- 23 the applicant or employee because of the disability of the applicant or
- 24 employee;
- 25 $(\underline{b} + 2)$ Participating in a contractual or other arrangement or
- 26 relationship that has the effect of subjecting a qualified individual
- 27 with a disability to discrimination in the application or employment
- 28 process, including a relationship with an employment agency, a labor
- 29 union, an organization providing fringe benefits to an employee of the
- 30 covered entity, or an organization providing training and apprenticeship
- 31 programs;

- 1 (c 3) Utilizing standards, criteria, or methods of administration (\underline{i}
- 2 a) that have the effect of discrimination on the basis of disability or
- 3 $(\underline{ii} \ b)$ that perpetuate the discrimination against others who are subject
- 4 to common administrative control;
- 5 $(\underline{d} \ 4)$ Excluding or otherwise denying equal jobs or benefits to a
- 6 qualified individual with a disability because of the known disability of
- 7 an individual with whom the qualified individual with a disability is
- 8 known to have a relationship or association;
- 9 (e 5) Not making reasonable accommodations to the known physical or
- 10 mental limitations of an otherwise qualified individual with a disability
- 11 who is an applicant or employee unless such covered entity can
- 12 demonstrate that the accommodation would impose an undue hardship on the
- 13 operation of the business of the covered entity;
- 14 $(\underline{f} \ \theta)$ Denying employment opportunities to a job applicant or
- 15 employee who is otherwise a qualified individual with a disability if the
- 16 denial is based upon the need of such covered entity to make reasonable
- 17 accommodation to the physical or mental impairments of the employee or
- 18 applicant;
- 19 (g 7) Using qualification standards, employment tests, or other
- 20 selection criteria that screen out or tend to screen out an individual
- 21 with a disability or a class of individuals with disabilities unless the
- 22 standard, test, or other selection criteria, as used by the covered
- 23 entity, is shown to be job-related for the position in question and is
- 24 consistent with business necessity;
- $(h \ 8)$ Failing to select and administer tests concerning employment
- 26 in the most effective manner to ensure that, when the test is
- 27 administered to a job applicant or employee who has a disability that
- 28 impairs sensory, manual, or speaking skills, the test results accurately
- 29 reflect the skills, aptitude, or whatever other factor of the applicant
- 30 or employee that the test purports to measure rather than reflecting the
- 31 impaired sensory, manual, or speaking skills of the employee or applicant

1 except when such skills are the factors that the test purports to

- 2 measure;
- 3 $(\underline{i} \ 9)$ Conducting a medical examination or making inquiries of a job
- 4 applicant as to whether the applicant is an individual with a disability
- 5 or as to the nature or severity of the disability, except that:
- 6 $(\underline{i} \ a)$ A covered entity may make preemployment inquiries into the
- 7 ability of an applicant to perform job-related functions;
- 8 $(\underline{i}\underline{i} \ b)$ A test to determine the illegal use of drugs shall not be
- 9 considered a medical examination; and
- 10 (iii e) A covered entity may require a medical examination after an
- 11 offer of employment has been made to a job applicant and prior to the
- 12 commencement of the employment duties of the applicant and may condition
- 13 an offer of employment on the results of the examination if:
- 14 $(\underline{A} \pm)$ All entering employees are subjected to such an examination
- 15 regardless of disability;
- 16 (B $\pm i$) Information obtained regarding the medical condition or
- 17 history of the applicant is collected and maintained on separate forms
- 18 and in separate medical files and is treated as a confidential medical
- 19 record, except that $(\underline{I} A)$ supervisors and managers may be informed
- 20 regarding necessary restrictions on the work or duties of the employee
- 21 and necessary accommodations, (II B) first-aid and safety personnel may
- 22 be informed, when appropriate, if the disability might require emergency
- 23 treatment, $(III \in G)$ government officials investigating compliance with the
- 24 Nebraska Fair Employment Practice Act shall be provided relevant
- 25 information on request, and (\underline{IV} $\underline{\Phi}$) information shall be made available in
- 26 accordance with the Nebraska Workers' Compensation Act; and
- 27 $(\underline{C} \text{ iii})$ The results of the examination are used only in a manner not
- 28 inconsistent with the Nebraska Fair Employment Practice Act; and
- 29 (j 10) Requiring a medical examination or making inquiries of an
- 30 employee as to whether the employee is an individual with a disability or
- 31 as to the nature or severity of the disability, unless the examination or

- 1 inquiry is shown to be job-related and consistent with business
- 2 necessity. A test to determine the illegal use of drugs shall not be
- 3 considered a medical examination. A covered entity may conduct voluntary
- 4 medical examinations, including voluntary medical histories, which are
- 5 part of an employee health program available to employees at the worksite
- 6 and may make inquiries into the ability of an employee to perform job-
- 7 related functions if the information obtained regarding the medical
- 8 condition or history of the employee is subject to the requirements in
- 9 subdivisions (1)(i)(iii)(B) (9)(c)(ii) and (C iii) of this section.
- 10 (2) When referring to an individual who is pregnant, discrimination
- 11 shall include:
- 12 <u>(a) Limiting, segregating, or classifying a job applicant or</u>
- 13 employee in a way that adversely affects the opportunities or status of
- 14 the applicant or employee because of the pregnancy of the applicant or
- 15 employee;
- 16 (b) Participating in a contractual or other arrangement or
- 17 relationship that has the effect of subjecting a pregnant individual to
- 18 <u>discrimination</u> in the application or employment process, including a
- 19 relationship with an employment agency, a labor union, an organization
- 20 providing fringe benefits to an employee of the covered entity, or an
- 21 organization providing training and apprenticeship programs;
- 22 (c) Utilizing standards, criteria, or methods of administration (i)
- 23 that have the effect of discrimination on the basis of pregnancy or (ii)
- 24 that perpetuate the discrimination against others who are subject to
- 25 common administrative control;
- 26 <u>(d) Not making reasonable accommodations to the known physical</u>
- 27 <u>limitations of a pregnant individual who is an applicant or employee</u>
- 28 unless such covered entity can demonstrate that the accommodation would
- 29 <u>impose an undue hardship on the operation of the business of the covered</u>
- 30 entity;
- 31 (e) Denying employment opportunities to a job applicant or employee

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who is pregnant if the denial is based upon the need of such covered 1

- 2 entity to make reasonable accommodation to the physical limitations due
- 3 to the pregnancy of the employee or applicant;
- 4 (f) Using qualification standards, employment tests, or other
- selection criteria that screen out or tend to screen out a pregnant 5
- individual or a class of pregnant individuals unless the standard, test, 6
- 7 or other selection criteria, as used by the covered entity, is shown to
- be job-related for the position in question and is consistent with 8
- 9 business necessity;
- 10 (g) Conducting a medical examination or making inquiries of a job
- applicant as to whether the applicant is pregnant, except that: 11
- (i) A covered entity may make preemployment inquiries into the 12
- 13 ability of an applicant to perform job-related functions;
- (ii) A test to determine the illegal use of drugs shall not be 14
- 15 considered a medical examination; and
- 16 (iii) A covered entity may require a medical examination after an
- 17 offer of employment has been made to a job applicant and prior to the
- commencement of the employment duties of the applicant and may condition 18
- 19 an offer of employment on the results of the examination if:
- (A) All entering employees are subjected to such an examination; 20
- (B) Information obtained regarding the medical condition or history 21
- 22 of the applicant is collected and maintained on separate forms and in
- separate medical files and is treated as a confidential medical record, 23
- 24 except that (I) supervisors and managers may be informed regarding
- 25 necessary restrictions on the work or duties of the employee and
- necessary accommodations, (II) first-aid and safety personnel may be 26
- informed, when appropriate, if the pregnancy might require emergency 27
- 28 treatment, (III) government officials investigating compliance with the
- Nebraska Fair Employment Practice Act shall be provided relevant 29
- information on request, and (IV) information shall be made available in 30
- 31 accordance with the Nebraska Workers' Compensation Act; and

- 1 (C) The results of the examination are used only in a manner not
- 2 <u>inconsistent with the Nebraska Fair Employment Practice Act;</u>
- 3 <u>(h) Requiring a medical examination or making inquiries of an</u>
- 4 employee as to whether the employee is pregnant unless the examination or
- 5 inquiry is shown to be job-related and consistent with business
- 6 necessity. A test to determine the illegal use of drugs shall not be
- 7 considered a medical examination. A covered entity may conduct voluntary
- 8 medical examinations, including voluntary medical histories, which are
- 9 part of an employee health program available to employees at the worksite
- 10 and may make inquiries into the ability of an employee to perform job-
- 11 <u>related functions if the information obtained regarding the medical</u>
- 12 <u>condition or history of the employee is subject to the requirements in</u>
- 13 <u>subdivisions (2)(g)(iii)(B) and (C) of this section;</u>
- 14 (i) Requiring a job applicant or employee affected by pregnancy,
- 15 childbirth, or related medical conditions to accept an accommodation that
- 16 such applicant or employee chooses not to accept;
- 17 <u>(j) Requiring an employee to take leave under any leave law or</u>
- 18 policy of the covered entity if another reasonable accommodation can be
- 19 provided to the known limitations related to the pregnancy, childbirth,
- 20 <u>or related medical conditions of the employee; and</u>
- 21 (k) Taking adverse action against an employee in the terms,
- 22 conditions, or privileges of employment for requesting or using a
- 23 reasonable accommodation to the known limitations related to the
- 24 <u>pregnancy of the employee.</u>
- 25 Sec. 4. Section 48-1111, Reissue Revised Statutes of Nebraska, is
- 26 amended to read:
- 27 48-1111 (1) Except as otherwise provided in the Nebraska Fair
- 28 Employment Practice Act, it shall not be an unlawful employment practice
- 29 for an employer to apply different standards of compensation, or
- 30 different terms, conditions, or privileges of employment pursuant to a
- 31 bona fide seniority or merit system or a system which measures earnings

- 1 by quantity or quality of production or to employees who work in
- 2 different locations, if such differences are not the result of an
- 3 intention to discriminate because of race, color, religion, sex,
- 4 disability, marital status, or national origin, nor shall it be an
- 5 unlawful employment practice for an employer to give and to act upon the
- 6 results of any professionally developed ability test if such test, its
- 7 administration, or action upon the results is not designed, intended, or
- 8 used to discriminate because of race, color, religion, sex, disability,
- 9 marital status, or national origin.
- 10 It shall not be an unlawful employment practice for a covered entity
- 11 to deny privileges of employment to an individual with a disability when
- 12 the qualification standards, tests, or selection criteria that screen out
- 13 or tend to screen out or otherwise deny a job or benefit to an individual
- 14 with a disability:
- 15 (a) Have been shown to be job-related and consistent with business
- 16 necessity and such performance cannot be accomplished by reasonable
- 17 accommodation, as required by the Nebraska Fair Employment Practice Act
- 18 and the federal Americans with Disabilities Act of 1990; or
- 19 (b) Include a requirement that an individual shall not pose a direct
- 20 threat, involving a significant risk to the health or safety of other
- 21 individuals in the workplace, that cannot be eliminated by reasonable
- 22 accommodation.
- 23 It shall not be an unlawful employment practice to refuse employment
- 24 based on a policy of not employing both husband and wife if such policy
- 25 is equally applied to both sexes.
- 26 (2) Except as otherwise provided in the Nebraska Fair Employment
- 27 Practice Act, women Women affected by pregnancy, childbirth, or related
- 28 medical conditions shall be treated the same for all employment-related
- 29 purposes, including receipt of employee benefits, as other persons not so
- 30 affected but similar in their ability or inability to work, and nothing
- 31 in this section shall be interpreted to provide otherwise.

- 1 This section shall not require an employer to provide employee
- 2 benefits for abortion except when medical complications have arisen from
- 3 an abortion.
- 4 Nothing in this section shall preclude an employer from providing
- 5 employee benefits for abortion under fringe benefit programs or otherwise
- 6 affect bargaining agreements in regard to abortion.
- 7 Sec. 5. Section 48-1117, Revised Statutes Cumulative Supplement,
- 8 2014, is amended to read:
- 9 48-1117 The commission shall have the following powers and duties:
- 10 (1) To receive, investigate, and pass upon charges of unlawful
- 11 employment practices anywhere in the state;
- 12 (2) To hold hearings, subpoena witnesses, compel their attendance,
- 13 administer oaths, and take the testimony of any person under oath and, in
- 14 connection therewith, to require the production for examination of any
- 15 books and papers relevant to any allegation of unlawful employment
- 16 practice pending before the commission. The commission may make rules as
- 17 to the issuance of subpoenas, subject to the approval by a constitutional
- 18 majority of the elected members of the Legislature;
- 19 (3) To cooperate with the federal government and with local agencies
- 20 to effectuate the purposes of the Nebraska Fair Employment Practice Act,
- 21 including the sharing of information possessed by the commission on a
- 22 case that has also been filed with the federal government or local
- 23 agencies if both the employer and complainant have been notified of the
- 24 filing;
- 25 (4) To attempt to eliminate unfair employment practices by means of
- 26 conference, mediation, conciliation, arbitration, and persuasion;
- 27 (5) To require that every employer, employment agency, and labor
- 28 organization subject to the act shall (a) make and keep such records
- 29 relevant to the determinations of whether unlawful employment practices
- 30 have been or are being committed, (b) preserve such records for such
- 31 periods, and (c) make such reports therefrom, as the commission shall

prescribe by regulation or order, after public hearing, as reasonable, 1 2 necessary, or appropriate for the enforcement of the act or the 3 regulations or orders thereunder. The commission shall, by regulation, require each employer, labor organization, and joint labor-management 4 committee subject to the act which controls an apprenticeship or other 5 training program to maintain such records as are reasonably necessary to 6 carry out the purposes of the act, including, but not limited to, a list 7 of applicants who wish to participate in such program, including the 8 9 chronological order in which such applications were received, and to furnish to the commission, upon request, a detailed description of the 10 manner in which persons are selected to participate in the apprenticeship 11 or other training program. Any employer, employment agency, labor 12 organization, or joint labor-management committee which believes that the 13 application to it of any regulation or order issued under this section 14 would result in undue hardship may either apply to the commission for an 15 16 exemption from the application of such regulation or order or bring a civil action in the district court for the district where such records 17 are kept. If the commission or the court, as the case may be, finds that 18 the application of the regulation or order to the employer, employment 19 agency, or labor organization in question would impose an undue hardship, 20 the commission or the court, as the case may be, may grant appropriate 21 22 relief;

23 (6) To report, not less than once every two years, to the Clerk of the Legislature and the Governor, on the hearings it has conducted and 24 the decisions it has rendered, the other work performed by it to carry 25 out the purposes of the act, and to make recommendations for such further 26 legislation concerning abuses and discrimination because of race, color, 27 religion, sex, disability, marital status, or national origin, as may be 28 desirable. The report shall also include the number of complaints filed 29 under the act alleging a violation of subdivision (2) of section 30 31 48-1107.01 and the resolution of such complaints. The report submitted to

- 1 the Clerk of the Legislature shall be submitted electronically. Each
- 2 member of the Legislature shall receive an electronic copy of the report
- 3 required by this subdivision by making a request for it to the
- 4 chairperson of the commission; and
- 5 (7) To adopt and promulgate rules and regulations necessary to carry
- 6 out the duties prescribed in the act.
- 7 Sec. 6. Original sections 48-1102, 48-1107.01, 48-1107.02, and
- 8 48-1111, Reissue Revised Statutes of Nebraska, and section 48-1117,
- 9 Revised Statutes Cumulative Supplement, 2014, are repealed.