LEGISLATURE OF NEBRASKA

ONE HUNDRED FOURTH LEGISLATURE

SECOND SESSION

LEGISLATIVE BILL 699

FINAL READING

Introduced by Mello, 5.

Read first time January 06, 2016

Committee: Urban Affairs

- 1 A BILL FOR AN ACT relating to the Nebraska Municipal Land Bank Act; to
- 2 amend sections 19-5205, 19-5210, and 19-5213, Revised Statutes
- 3 Cumulative Supplement, 2014; to change provisions relating to board
- 4 members, priorities for use of land, and reporting; and to repeal
- 5 the original sections.
- 6 Be it enacted by the people of the State of Nebraska,

- 1 Section 1. Section 19-5205, Revised Statutes Cumulative Supplement,
- 2 2014, is amended to read:
- 3 19-5205 (1) If a land bank is created by a single municipality, the
- 4 board of such land bank shall meet the following requirements:
- 5 (a) The board shall consist of:
- 6 (i) Seven voting members appointed by the mayor of the municipality
- 7 that created the land bank and confirmed by a two-thirds vote of the
- 8 governing body of such municipality;
- 9 (ii) The planning director of the municipality that created the land
- 10 bank or his or her designee, as a nonvoting, ex officio member;—and
- 11 <u>(iii) One member of the governing body of the municipality that</u>
- 12 <u>created the land bank, appointed by such governing body, as a nonvoting,</u>
- 13 <u>ex officio member; and</u>
- 14 (iv iii) Such other nonvoting members as are appointed by the mayor
- of the municipality that created the land bank;
- 16 (b) The seven voting members of the board shall be residents of the
- 17 municipality that created the land bank;
- 18 (c) If the governing body of the municipality creating the land bank
- 19 has any of its members elected by district or ward, then at least one
- 20 voting member of the board shall be appointed from each such district or
- 21 ward. Such voting members shall represent, to the greatest extent
- 22 possible, the racial and ethnic diversity of the municipality creating
- 23 the land bank;
- 24 (d) The seven voting members of the board shall have, collectively,
- 25 verifiable skills, expertise, and knowledge in market-rate and affordable
- 26 residential, commercial, industrial, and mixed-use real estate
- 27 development, financing, law, purchasing and sales, asset management,
- 28 economic and community development, and the acquisition of tax sale
- 29 certificates; and
- 30 (e) The seven voting members of the board shall include:
- 31 (i) At least one member representing a chamber of commerce realtors;

1 (ii) At least one member <u>with experience in representing the</u> banking

- 2 industry;
- 3 (iii) At least one member <u>with experience in representing</u> real
- 4 estate <u>development</u> <u>developers</u>;
- 5 (iv) At least one member with experience as a realtor representing a
- 6 chamber of commerce;
- 7 (v) At least one member with experience in representing a nonprofit
- 8 or corporation involved in affordable housing; and
- 9 (vi) At least one member with experience in large-scale representing
- 10 owners of multiple residential or commercial property rental; and
- 11 properties.
- 12 <u>(f) A single voting member may satisfy more than one of the</u>
- 13 requirements provided in subdivision (1)(e) of this section if he or she
- 14 <u>has the required qualifications. It is not necessary that there be a</u>
- 15 different member to fulfill each such requirement.
- 16 (2) If a land bank is created by more than one municipality pursuant
- 17 to an agreement under the Interlocal Cooperation Act, the board of such
- 18 land bank shall meet the following requirements:
- 19 (a) The board shall consist of:
- 20 (i) An odd number of voting members, totaling at least seven,
- 21 appointed by the mayors of the municipalities that created the land bank,
- 22 as mutually agreed to by such mayors, and confirmed by a two-thirds vote
- 23 of the governing body of each municipality that created the land bank;
- 24 (ii) The planning director of each municipality that created the
- 25 land bank or his or her designee, as nonvoting, ex officio members;—and
- 26 (iii) One member of the governing body of each municipality that
- 27 <u>created the land bank, appointed by the governing body on which such</u>
- 28 member serves, as nonvoting, ex officio members; and
- 29 (iv iii) Such other nonvoting members as are appointed by the mayors
- 30 of the municipalities that created the land bank, as mutually agreed to
- 31 by such mayors;

- 1 (b) Each voting member of the board shall be a resident of one of
- 2 the municipalities that created the land bank, with at least one voting
- 3 member appointed from each such municipality;
- 4 (c) If the governing body of the largest municipality creating the
- 5 land bank has any of its members elected by district or ward, then at
- 6 least one voting member of the board shall be appointed from each such
- 7 district or ward. Such voting members shall represent, to the greatest
- 8 extent possible, the racial and ethnic diversity of the largest
- 9 municipality creating the land bank;
- 10 (d) The voting members of the board shall have, collectively,
- 11 verifiable skills, expertise, and knowledge in market-rate and affordable
- 12 residential, commercial, industrial, and mixed-use real estate
- 13 development, financing, law, purchasing and sales, asset management,
- 14 economic and community development, and the acquisition of tax sale
- 15 certificates; and
- (e) The voting members of the board shall include:
- 17 (i) At least one member representing <u>a chamber of commerce</u> realtors;
- 18 (ii) At least one member with experience in representing the banking
- 19 industry;
- 20 (iii) At least one member <u>with experience in representing</u> real
- 21 estate <u>development</u> <u>developers</u>;
- 22 (iv) At least one member with experience as a realtor representing a
- 23 chamber of commerce;
- 24 (v) At least one member with experience in representing a nonprofit
- 25 or corporation involved in affordable housing; and
- 26 (vi) At least one member <u>with experience in large-scale</u> representing
- 27 owners of multiple residential or commercial property rental; and
- 28 properties.
- 29 <u>(f) A single voting member may satisfy more than one of the</u>
- 30 requirements provided in subdivision (2)(e) of this section if he or she
- 31 has the required qualifications. It is not necessary that there be a

- 1 different member to fulfill each such requirement.
- 2 (3) The members of the board shall select annually from among
- 3 themselves a chairperson, a vice-chairperson, a treasurer, and such other
- 4 officers as the board may determine.
- 5 (4) A public official or public employee shall be eligible to be a
- 6 member of the board.
- 7 (5) A vacancy on the board among the appointed board members shall
- 8 be filled in the same manner as the original appointment.
- 9 (6) Board members shall serve without compensation.
- 10 (7) The board shall meet in regular session according to a schedule
- 11 adopted by the board and shall also meet in special session as convened
- 12 by the chairperson or upon written notice signed by a majority of the
- 13 voting members. The presence of a majority of the voting members of the
- 14 board shall constitute a quorum.
- 15 (8) Except as otherwise provided in subsections (9) and (11) of this
- 16 section and in sections 19-5210 and 19-5214, all actions of the board
- 17 shall be approved by the affirmative vote of a majority of the voting
- 18 members present and voting.
- 19 (9) Any action of the board on the following matters shall be
- 20 approved by a majority of the voting members:
- 21 (a) Adoption of bylaws and other rules and regulations for conduct
- 22 of the land bank's business;
- 23 (b) Hiring or firing of any employee or contractor of the land bank.
- 24 This function may, by majority vote of the voting members, be delegated
- 25 by the board to a specified officer or committee of the land bank, under
- 26 such terms and conditions, and to the extent, that the board may specify;
- 27 (c) The incurring of debt;
- 28 (d) Adoption or amendment of the annual budget; and
- 29 (e) Sale, lease, encumbrance, or alienation of real property,
- 30 improvements, or personal property with a value of more than fifty
- 31 thousand dollars.

- 1 (10) Members of a board shall not be liable personally on the bonds
- 2 or other obligations of the land bank, and the rights of creditors shall
- 3 be solely against such land bank.
- 4 (11) The board shall adopt policies and procedures to specify the
- 5 conditions that must be met in order for the land bank to give an
- 6 automatically accepted bid as authorized in sections 19-5217 and 19-5218.
- 7 The adoption of such policies and procedures shall require the approval
- 8 of two-thirds of the voting members of the board. At a minimum, such
- 9 policies and procedures shall ensure that the automatically accepted bid
- 10 shall only be given for one of the following reasons:
- 11 (a) The real property substantially meets more than one of the
- 12 following criteria as determined by two-thirds of the voting members of
- 13 the board:
- 14 (i) The property is not occupied by the owner or any lessee or
- 15 licensee of the owner;
- 16 (ii) There are no utilities currently being provided to the
- 17 property;
- 18 (iii) Any buildings on the property have been deemed unfit for human
- 19 habitation, occupancy, or use by local housing officials;
- 20 (iv) Any buildings on the property are exposed to the elements such
- 21 that deterioration of the building is occurring;
- (v) Any buildings on the property are boarded up;
- 23 (vi) There have been previous efforts to rehabilitate any buildings
- 24 on the property;
- 25 (vii) There is a presence of vermin, uncut vegetation, or debris
- 26 accumulation on the property;
- 27 (viii) There have been past actions by the municipality to maintain
- 28 the grounds or any building on the property; or
- 29 (ix) The property has been out of compliance with orders of local
- 30 housing officials;
- 31 (b) The real property is contiguous to a parcel that meets more than

- 1 one of the criteria in subdivision (11)(a) of this section or that is
- 2 already owned by the land bank; or
- 3 (c) Acquisition of the real property by the land bank would serve
- 4 the best interests of the community as determined by two-thirds of the
- 5 voting members of the board. In determining whether the acquisition would
- 6 serve the best interests of the community, the board shall take into
- 7 consideration the hierarchical ranking of priorities for the use of real
- 8 property conveyed by a land bank established pursuant to subsection (5)
- 9 of section 19-5210, if any such hierarchical ranking is established.
- 10 Sec. 2. Section 19-5210, Revised Statutes Cumulative Supplement,
- 11 2014, is amended to read:
- 12 19-5210 (1) A land bank shall hold in its own name all real property
- 13 acquired by the land bank irrespective of the identity of the transferor
- 14 of such property.
- 15 (2) A land bank shall maintain and make available for public review
- 16 and inspection an inventory of all real property held by the land bank.
- 17 (3) A land bank shall determine and set forth in policies and
- 18 procedures of the board the general terms and conditions for
- 19 consideration to be received by the land bank for the transfer of real
- 20 property and interests in real property, which consideration may take the
- 21 form of monetary payments and secured financial obligations, covenants
- 22 and conditions related to the present and future use of the property,
- 23 contractual commitments of the transferee, and such other forms of
- 24 consideration as determined by the board to be in the best interest of
- 25 the land bank.
- 26 (4) A land bank may convey, exchange, sell, transfer, grant, release
- 27 and demise, pledge, and hypothecate any and all interests in, upon, or to
- 28 real property of the land bank. A land bank may lease as lessor real
- 29 property of the land bank for a period not to exceed twelve months,
- 30 except that such twelve-month limitation shall not apply if the real
- 31 property of the land bank is subject to a lease with a remaining term of

1 more than twelve months at the time such real property is acquired by the

- 2 land bank.
- 3 (5) The municipality or municipalities that created the land bank
- 4 may establish by resolution or ordinance a hierarchical ranking of
- 5 priorities for the use of real property conveyed by a land bank. Such
- 6 ranking shall take into consideration the highest and best use that, when
- 7 possible, will bring the greatest benefit to the community. The
- 8 priorities may include, but are not limited to, (a) use for purely public
- 9 spaces and places, (b) use for affordable housing, (c) use for retail,
- 10 commercial, and industrial activities, (d) use for urban agricultural
- 11 <u>activities including the establishment of community gardens as defined in</u>
- 12 section 2-303, and $(e \oplus b)$ such other uses and in such hierarchical order
- as determined by the municipality or municipalities.
- 14 (6) The municipality or municipalities that created the land bank
- 15 may require by resolution or ordinance that any particular form of
- 16 disposition of real property, or any disposition of real property located
- 17 within specified jurisdictions, be subject to specified voting and
- 18 approval requirements of the board. Except and unless restricted or
- 19 constrained in this manner, the board may delegate to officers and
- 20 employees the authority to enter into and execute agreements, instruments
- 21 of conveyance, and all other related documents pertaining to the
- 22 conveyance of real property by the land bank.
- 23 Sec. 3. Section 19-5213, Revised Statutes Cumulative Supplement,
- 24 2014, is amended to read:
- 25 19-5213 (1) The board shall cause minutes and a record to be kept of
- 26 all its proceedings. Meetings of the board shall be subject to the Open
- 27 Meetings Act.
- 28 (2) All of a land bank's records and documents shall be considered
- 29 public records for purposes of sections 84-712 to 84-712.09.
- 30 (3) The board shall provide monthly reports to the municipality or
- 31 municipalities that created the land bank on the board's activities

- 1 pursuant to the Nebraska Municipal Land Bank Act. The board shall also
- 2 provide an annual report to the municipality or municipalities that
- 3 created the land bank, and to the Revenue Committee of the Legislature,
- 4 and the Urban Affairs Committee of the Legislature by March 1 December 31
- 5 of each year summarizing the board's activities for the <u>prior calendar</u>
- 6 year. The reports report submitted to the legislative committees Revenue
- 7 Committee shall be submitted electronically.
- 8 Sec. 4. Original sections 19-5205, 19-5210, and 19-5213, Revised
- 9 Statutes Cumulative Supplement, 2014, are repealed.