LEGISLATURE OF NEBRASKA

ONE HUNDRED FOURTH LEGISLATURE

FIRST SESSION

LEGISLATIVE BILL 347

FINAL READING (SECOND)

Introduced by Krist, 10.

Read first time January 15, 2015

Committee: Judiciary

A BILL FOR AN ACT relating to juveniles and child welfare; to amend 1 2 section 29-1926, Reissue Revised Statutes of Nebraska, and sections 3 43-2,108, 43-3001, 43-4301, 43-4302, 43-4303, 43-4304, 43-4316, 4 43-4318, 43-4319, 43-4320, 43-4321, 43-4324, 43-4325, 43-4327, 43-4328, 43-4330, and 43-4331, Revised Statutes Cumulative 5 Supplement, 2014; to change provisions relating to certain videotape 6 7 depositions, dissemination of confidential record information, and court-ordered access to confidential information as prescribed; to 8 change provisions relating to investigations, complaints, access to 9 and disclosure of certain information, and reports under the Office 10 11 of Inspector General of Nebraska Child Welfare Act; to authorize 12 investigations and reviews of juvenile justice services; to define and redefine terms; to harmonize provisions; and to repeal the 13 14 original sections.

15 Be it enacted by the people of the State of Nebraska,

1 Section 1. Section 29-1926, Reissue Revised Statutes of Nebraska, is

- 2 amended to read:
- 3 29-1926 (1)(a) Upon request of the prosecuting or defense attorney
- 4 and upon a showing of compelling need, the court shall order the taking
- 5 of a videotape deposition of a child victim of or child witness to any
- 6 offense punishable as a felony. The deposition ordinarily shall be in
- 7 lieu of courtroom or in camera testimony by the child. If the court
- 8 orders a videotape deposition, the court shall:
- 9 (i) Designate the time and place for taking the deposition. The
- 10 deposition may be conducted in the courtroom, the judge's chambers, or
- 11 any other location suitable for videotaping;
- 12 (ii) Assure adequate time for the defense attorney to complete
- 13 discovery before taking the deposition; and
- 14 (iii) Preside over the taking of the videotape deposition in the
- same manner as if the child were called as a witness for the prosecution
- 16 during the course of the trial.
- 17 (b) Unless otherwise required by the court, the deposition shall be
- 18 conducted in the presence of the prosecuting attorney, the defense
- 19 attorney, the defendant, and any other person deemed necessary by the
- 20 court, including the parent or guardian of the child victim or child
- 21 witness or a counselor or other person with whom the child is familiar.
- 22 Such parent, guardian, counselor, or other person shall be allowed to sit
- 23 with or near the child unless the court determines that such person would
- 24 be disruptive to the child's testimony.
- (c) At any time subsequent to the taking of the original videotape
- 26 deposition and upon sufficient cause shown, the court shall order the
- 27 taking of additional videotape depositions to be admitted at the time of
- 28 the trial.
- 29 (d) If the child testifies at trial in person rather than by
- 30 videotape deposition, the taking of the child's testimony may, upon
- 31 request of the prosecuting attorney and upon a showing of compelling

- 1 need, be conducted in camera.
- 2 (e) Unless otherwise required by the court, the child shall testify
- 3 in the presence of the prosecuting attorney, the defense attorney, the
- 4 defendant, and any other person deemed necessary by the court, including
- 5 the parent or guardian of the child victim or child witness or a
- 6 counselor or other person with whom the child is familiar. Such parent,
- 7 guardian, counselor, or other person shall be allowed to sit with or near
- 8 the child unless the court determines that such person would be
- 9 disruptive to the child's testimony. Unless waived by the defendant, all
- 10 persons in the room shall be visible on camera except the camera
- 11 operator.
- 12 (f) If deemed necessary to preserve the constitutionality of the
- 13 child's testimony, the court may direct that during the testimony the
- 14 child shall at all times be in a position to see the defendant live or on
- 15 camera.
- 16 (g) For purposes of this section, child means shall mean a person
- 17 eleven years of age or younger at the time the motion to take the
- 18 deposition is made or at the time of the taking of in camera testimony at
- 19 trial.
- 20 (h) Nothing in this section shall restrict the court from conducting
- 21 the pretrial deposition or in camera proceedings in any manner deemed
- 22 likely to facilitate and preserve a child's testimony to the fullest
- 23 extent possible, consistent with the right to confrontation guaranteed in
- 24 the Sixth Amendment of the Constitution of the United States and Article
- 25 I, section 11, of the Nebraska Constitution. In deciding whether there is
- 26 a compelling need that child testimony accommodation is required by
- 27 pretrial videotape deposition, in camera live testimony, in camera
- 28 videotape testimony, or any other accommodation, the court shall make
- 29 particularized findings on the record of:
- 30 (i) The nature of the offense;
- 31 (ii) The significance of the child's testimony to the case;

1 (iii) The likelihood of obtaining the child's testimony without

- 2 modification of trial procedure or with a different modification
- 3 involving less substantial digression from trial procedure than the
- 4 modification under consideration;
- 5 (iv) The child's age;
- 6 (v) The child's psychological maturity and understanding; and
- 7 (vi) The nature, degree, and duration of potential injury to the
- 8 child from testifying.
- 9 (i) The court may order an independent examination by a psychologist
- 10 or psychiatrist if the defense attorney requests the opportunity to rebut
- 11 the showing of compelling need produced by the prosecuting attorney. Such
- 12 examination shall be conducted in the child's county of residence.
- 13 (j) After a finding of compelling need by the court, neither party
- 14 may call the child witness to testify as a live witness at the trial
- 15 before the jury unless that party demonstrates that the compelling need
- 16 no longer exists.
- 17 (k) Nothing in this section shall limit the right of access of the
- 18 media or the public to open court.
- 19 (1) Nothing in this section shall preclude discovery by the
- 20 defendant as set forth in section 29-1912.
- 21 (m) The Supreme Court may adopt and promulgate rules of procedure to
- 22 administer this section, which rules shall not be in conflict with laws
- 23 governing such matters.
- 24 (2)(a) No custodian of a videotape of a child victim or child
- 25 witness alleging, explaining, denying, or describing an act of sexual
- 26 assault pursuant to section 28-319, 28-319.01, or 28-320.01 or child
- 27 abuse pursuant to section 28-707 as part of an investigation or
- 28 evaluation of the abuse or assault shall release or use a videotape or
- 29 copies of a videotape or consent, by commission or omission, to the
- 30 release or use of a videotape or copies of a videotape to or by any other
- 31 party without a court order, notwithstanding the fact that the child

- 1 victim or child witness has consented to the release or use of the
- 2 videotape or that the release or use is authorized under law, except as
- 3 provided in section 28-730 or pursuant to an investigation under the
- 4 Office of Inspector General of Nebraska Child Welfare Act. Any custodian
- 5 may release or consent to the release or use of a videotape or copies of
- 6 a videotape to law enforcement agencies or agencies authorized to
- 7 prosecute such abuse or assault cases on behalf of the state.
- 8 (b) The court order may govern the purposes for which the videotape
- 9 may be used, the reproduction of the videotape, the release of the
- 10 videotape to other persons, the retention and return of copies of the
- 11 videotape, and any other requirements reasonably necessary for the
- 12 protection of the privacy and best interests of the child victim or child
- 13 witness.
- 14 (c) Pursuant to section 29-1912, the defendant described in the
- 15 videotape may petition the district court in the county where the alleged
- 16 offense took place or where the custodian of the videotape resides for an
- 17 order releasing to the defendant a copy of the videotape.
- 18 (d) Any person who releases or uses a videotape except as provided
- 19 in this section shall be guilty of a Class I misdemeanor.
- 20 Sec. 2. Section 43-2,108, Revised Statutes Cumulative Supplement,
- 21 2014, is amended to read:
- 22 43-2,108 (1) The juvenile court judge shall keep a minute book in
- 23 which he or she shall enter minutes of all proceedings of the court in
- 24 each case, including appearances, findings, orders, decrees, and
- 25 judgments, and any evidence which he or she feels it is necessary and
- 26 proper to record. Juvenile court legal records shall be deposited in
- 27 files and shall include the petition, summons, notice, certificates or
- 28 receipts of mailing, minutes of the court, findings, orders, decrees,
- 29 judgments, and motions.
- 30 (2) Except as provided in subsections (3), and (4), and (5) of this
- 31 section, the medical, psychological, psychiatric, and social welfare

reports and the records of juvenile probation officers as they relate to 1 2 individual proceedings in the juvenile court shall not be open to inspection, without order of the court. Such records shall be made 3 available to a district court of this state or the District Court of the 4 5 United States on the order of a judge thereof for the confidential use of such judge or his or her probation officer as to matters pending before 6 such court but shall not be made available to parties or their counsel; 7 and such district court records shall be made available to a county court 8 9 or separate juvenile court upon request of the county judge or separate juvenile judge for the confidential use of such judge and his or her 10 probation officer as to matters pending before such court, but shall not 11 be made available by such judge to the parties or their counsel. 12

13 (3) As used in this <u>section</u> subsection, confidential record 14 information means shall mean all docket records, other than the pleadings, orders, decrees, and judgments; case files and records; 15 16 reports and records of probation officers; and information supplied to the court of jurisdiction in such cases by any individual or any public 17 or private institution, agency, facility, or clinic, which is compiled 18 19 by, produced by, and in the possession of any court. In all cases under subdivision (3)(a) of section 43-247, access to all confidential record 20 information in such cases shall be granted only as follows: (a) The court 21 22 of jurisdiction may, subject to applicable federal and state regulations, disseminate such confidential record information to any individual, or 23 24 public or private agency, institution, facility, or clinic which is 25 providing services directly to the juvenile and such juvenile's parents or guardian and his or her immediate family who are the subject of such 26 record information; (b) the court of jurisdiction may disseminate such 27 confidential record information, with the consent of persons who are 28 subjects of such information, or by order of such court after showing of 29 good cause, to any law enforcement agency upon such agency's specific 30 request for such agency's exclusive use in the investigation of any 31

- 1 protective service case or investigation of allegations under subdivision
- 2 (3)(a) of section 43-247, regarding the juvenile or such juvenile's
- 3 immediate family, who are the subject of such investigation; and (c) the
- 4 court of jurisdiction may disseminate such confidential record
- 5 information to any court, which has jurisdiction of the juvenile who is
- 6 the subject of such information upon such court's request.
- 7 (4) The court shall provide copies of predispositional reports and
- 8 evaluations of the juvenile to the juvenile's attorney and the county
- 9 attorney or city attorney prior to any hearing in which the report or
- 10 evaluation will be relied upon.
- 11 (5) In all cases under sections 43-246.01 and 43-247, the court or
- 12 the probation officer shall disseminate confidential record information
- 13 <u>to (a) the office of Inspector General of Nebraska Child Welfare upon</u>
- 14 request for the exclusive use in an investigation pursuant to the Office
- 15 of Inspector General of Nebraska Child Welfare Act and (b) the Foster
- 16 Care Review Office pursuant to the Foster Care Review Act. Nothing in
- 17 this subsection shall prevent the notification of death or serious injury
- 18 of a juvenile to the Inspector General of Nebraska Child Welfare pursuant
- 19 to section 43-4318 as soon as reasonably possible after the Office of
- 20 Probation Administration learns of such death or serious injury.
- 21 $(\underline{6} \ 5)$ Nothing in <u>subsections</u> subsection (3) <u>and (5)</u> of this section
- 22 shall be construed to restrict the dissemination of confidential record
- 23 information between any individual or public or private agency,
- 24 institute, facility, or clinic, except any such confidential record
- 25 information disseminated by the court of jurisdiction pursuant to this
- 26 section shall be for the exclusive and private use of those to whom it
- 27 was released and shall not be disseminated further without order of such
- 28 court.
- 29 $\frac{(7)(a)}{(6)(a)}$ Any records concerning a juvenile court petition filed
- 30 pursuant to subdivision (3)(c) of section 43-247 shall remain
- 31 confidential except as may be provided otherwise by law. Such records

- 1 shall be accessible to (i) the juvenile except as provided in subdivision
- 2 (b) of this subsection, (ii) the juvenile's counsel, (iii) the juvenile's
- 3 parent or guardian, and (iv) persons authorized by an order of a judge or
- 4 court.
- 5 (b) Upon application by the county attorney or by the director of
- 6 the facility where the juvenile is placed and upon a showing of good
- 7 cause therefor, a judge of the juvenile court having jurisdiction over
- 8 the juvenile or of the county where the facility is located may order
- 9 that the records shall not be made available to the juvenile if, in the
- 10 judgment of the court, the availability of such records to the juvenile
- 11 will adversely affect the juvenile's mental state and the treatment
- 12 thereof.
- 13 Sec. 3. Section 43-3001, Revised Statutes Cumulative Supplement,
- 14 2014, is amended to read:
- 15 43-3001 (1) Notwithstanding any other provision of law regarding the
- 16 confidentiality of records and when not prohibited by the federal Privacy
- 17 Act of 1974, as amended, juvenile court records and any other pertinent
- 18 information that may be in the possession of school districts, school
- 19 personnel, county attorneys, the Attorney General, law enforcement
- 20 agencies, child advocacy centers, state probation personnel, state parole
- 21 personnel, youth detention facilities, medical personnel, treatment or
- 22 placement programs, the Department of Health and Human Services, the
- 23 Department of Correctional Services, the Foster Care Review Office, local
- 24 foster care review boards, child abuse and neglect investigation teams,
- 25 child abuse and neglect treatment teams, or other multidisciplinary teams
- 26 for abuse, neglect, or delinquency concerning a child who is in the
- 27 custody of the state may be shared with individuals and agencies who have
- 28 been identified in a court order authorized by this section.
- 29 (2) In any judicial proceeding concerning a child who is currently,
- 30 or who may become at the conclusion of the proceeding, a ward of the
- 31 court or state or under the supervision of the court, an order may be

issued which identifies individuals and agencies who shall be allowed to 1 receive otherwise confidential information concerning the child for 2 legitimate and official purposes. The individuals and agencies who may be 3 identified in the court order are the child's attorney or guardian ad 4 5 the parents' attorney, foster parents, appropriate litem, personnel, county attorneys, the Attorney General, authorized court 6 personnel, law enforcement agencies, state probation personnel, state 7 parole personnel, youth detention facilities, medical personnel, court 8 appointed special advocate volunteers, treatment or placement programs, 9 the Department of Health and Human Services, the Office of Juvenile 10 Services, the Department of Correctional Services, the Foster Care Review 11 Office, local foster care review boards, the office of Inspector General 12 of Nebraska Child Welfare, child abuse and neglect investigation teams, 13 14 child abuse and neglect treatment teams, other multidisciplinary teams for abuse, neglect, or delinquency, and other individuals and agencies 15 for which the court specifically finds, in writing, that it would be in 16 the best interest of the juvenile to receive such information. Unless the 17 order otherwise states, the order shall be effective until the child 18 19 leaves the custody of the state or <u>supervision of the court or</u> until a new order is issued. 20

(3) All information acquired by an individual or agency pursuant to 21 this section shall be confidential and shall not be disclosed except to 22 other persons who have a legitimate and official interest in the 23 24 information and are identified in the court order issued pursuant to this section with respect to the child in question. A person who receives such 25 information or who cooperates in good faith with other individuals and 26 agencies identified in the appropriate court order by providing 27 information or records about a child shall be immune from any civil or 28 criminal liability. The provisions of this section granting immunity from 29 liability shall not be extended to any person alleged to have committed 30 an act of child abuse or neglect. 31

- 1 (4) In any proceeding under this section relating to a child of
- 2 school age, certified copies of school records relating to attendance and
- 3 academic progress of such child are admissible in evidence.
- 4 (5) Except as provided in subsection (4) of this section, any person
- 5 who publicly discloses information received pursuant to this section
- 6 shall be guilty of a Class III misdemeanor.
- 7 Sec. 4. Section 43-4301, Revised Statutes Cumulative Supplement,
- 8 2014, is amended to read:
- 9 43-4301 Sections 43-4301 to 43-4331 <u>and sections 8 to 11 of this act</u>
- 10 shall be known and may be cited as the Office of Inspector General of
- 11 Nebraska Child Welfare Act.
- 12 Sec. 5. Section 43-4302, Revised Statutes Cumulative Supplement,
- 13 2014, is amended to read:
- 14 43-4302 (1) It is the intent of the Legislature to:
- 15 (a) Establish a full-time program of investigation and performance
- 16 review to provide increased accountability and oversight of the Nebraska
- 17 child welfare system;
- 18 (b) Assist in improving operations of the department and the
- 19 Nebraska child welfare system;
- 20 (c) Provide an independent form of inquiry for concerns regarding
- 21 the actions of individuals and agencies responsible for the care and
- 22 protection of children and youth in the Nebraska child welfare system.
- 23 Confusion of the roles, responsibilities, and accountability structures
- 24 between individuals, private contractors, branches of government, and
- 25 agencies in the current system make it difficult to monitor and oversee
- 26 the Nebraska child welfare system; and
- 27 (d) Provide a process for investigation and review to determine if
- 28 individual complaints and issues of investigation and inquiry reveal a
- 29 problem in the child welfare system, not just individual cases, that
- 30 necessitates legislative action for improved policies and restructuring
- 31 of the child welfare system.

- 1 (2) It is not the intent of the Legislature in enacting the Office
- 2 of Inspector General of Nebraska Child Welfare Act to interfere with the
- 3 duties of the Legislative Auditor or the Legislative Fiscal Analyst or to
- 4 interfere with the statutorily defined investigative responsibilities or
- 5 prerogatives of any officer, agency, board, bureau, commission,
- 6 association, society, or institution of the executive branch of state
- 7 government, except that the act does not preclude an inquiry on the sole
- 8 basis that another agency has the same responsibility. The act shall not
- 9 be construed to interfere with or supplant the responsibilities or
- 10 prerogatives of the Governor to investigate, monitor, and report on the
- 11 activities of the agencies, boards, bureaus, commissions, associations,
- 12 societies, and institutions of the executive branch under his or her
- 13 administrative direction.
- 14 Sec. 6. Section 43-4303, Revised Statutes Cumulative Supplement,
- 15 2014, is amended to read:
- 16 43-4303 For purposes of the Office of Inspector General of Nebraska
- 17 Child Welfare Act, the definitions found in sections 43-4304 to 43-4316
- 18 <u>and sections 8 to 11 of this act apply.</u>
- 19 Sec. 7. Section 43-4304, Revised Statutes Cumulative Supplement,
- 20 2014, is amended to read:
- 21 43-4304 Administrator means a person charged with administration of
- 22 a program, an office, or a division of the department or administration
- 23 of a private agency or licensed child care facility, the probation
- 24 <u>administrator</u>, or the executive director.
- 25 Sec. 8. Child welfare system means public and private agencies and
- 26 parties that provide or effect services or supervision to system-involved
- 27 children and their families.
- 28 Sec. 9. <u>Commission means the Nebraska Commission on Law Enforcement</u>
- 29 <u>and Criminal Justice.</u>
- 30 Sec. 10. Executive director means the executive director of the
- 31 commission.

1 Sec. 11. Juvenile services division means the Juvenile Services

- 2 Division of the Office of Probation Administration.
- 3 Sec. 12. Section 43-4316, Revised Statutes Cumulative Supplement,
- 4 2014, is amended to read:
- 5 43-4316 Responsible individual means a foster parent, a relative
- 6 provider of foster care, or an employee of the department, the juvenile
- 7 services division, the commission, a foster home, a private agency, a
- 8 licensed child care facility, or another provider of child welfare
- 9 programs and services responsible for the care or custody of records,
- 10 documents, and files.
- 11 Sec. 13. Section 43-4318, Revised Statutes Cumulative Supplement,
- 12 2014, is amended to read:
- 13 43-4318 (1) The office shall investigate:
- 14 (a) Allegations or incidents of possible misconduct, misfeasance,
- 15 malfeasance, or violations of statutes or of rules or regulations of:
- 16 <u>(i) The</u> the department by an employee of or person under contract
- 17 with the department, a private agency, a licensed child care facility, a
- 18 foster parent, or any other provider of child welfare services or which
- 19 may provide a basis for discipline pursuant to the Uniform Credentialing
- 20 Act; and
- 21 (ii) The juvenile services division by an employee of or person
- 22 under contract with the juvenile services division, a private agency, a
- 23 <u>licensed facility, a foster parent, or any other provider of juvenile</u>
- 24 <u>justice services;</u>
- 25 (iii) The commission by an employee of or person under contract with
- 26 the commission related to programs and services supported by the Nebraska
- 27 <u>County Juvenile Services Plan Act, the Community-based Juvenile Services</u>
- 28 Aid Program, juvenile pretrial diversion programs, or inspections of
- 29 <u>juvenile facilities; and</u>
- 30 (iv) A juvenile detention facility and staff secure juvenile
- 31 facility by an employee of or person under contract with such facilities;

- 1 (b) Death or serious injury in foster homes, private agencies, child
- 2 care facilities, juvenile detention facilities, staff secure juvenile
- 3 facilities, and other programs and facilities licensed by or under
- 4 contract with the department or the juvenile services division; and
- 5 Office of Probation Administration and death
- 6 (c) Death or serious injury in any case in which services are
- 7 provided by the department or the juvenile services division to a child
- 8 or his or her parents or any case involving an investigation under the
- 9 Child Protection and Family Safety Act, which case has been open for one
- 10 year or less and upon review determines the death or serious injury did
- 11 <u>not occur by chance</u>.
- The department, the juvenile services division, each juvenile
- 13 <u>detention facility</u>, and each staff secure juvenile facility and the
- 14 Office of Probation Administration shall report all cases of death or
- 15 serious injury of a child in a foster home, private agency, child care
- 16 facility or program, or other program or facility licensed by the
- 17 department <u>or inspected through the commission</u> to the Inspector General
- 18 as soon as reasonably possible after the department or the Office of
- 19 Probation Administration learns of such death or serious injury. For
- 20 purposes of this <u>subsection</u> subdivision, serious injury means an injury
- 21 or illness caused by suspected abuse, neglect, or maltreatment which
- 22 leaves a child in critical or serious condition.
- 23 (2) Any investigation conducted by the Inspector General shall be
- 24 independent of and separate from an investigation pursuant to the Child
- 25 Protection and Family Safety Act. The Inspector General and his or her
- 26 staff are subject to the reporting requirements of the Child Protection
- 27 and Family Safety Act.
- 28 (3) Notwithstanding the fact that a criminal investigation, a
- 29 criminal prosecution, or both are in progress, all law enforcement
- 30 agencies and prosecuting attorneys shall cooperate with any investigation
- 31 conducted by the Inspector General and shall, immediately upon request by

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2 law enforcement reports which are relevant to the Inspector General's 3 investigation. All law enforcement reports which have been provided to 4 the Inspector General pursuant to this section are not public records for purposes of sections 84-712 to 84-712.09 and shall not be subject to 5 discovery by any other person or entity. Except to the extent that 6 disclosure of information is otherwise provided for in the Office of 7 Inspector General of Nebraska Child Welfare Act, the Inspector General 8 9 shall maintain the confidentiality of all law enforcement reports received pursuant to its request under this section. Law enforcement 10 agencies and prosecuting attorneys shall, when requested by the Inspector 11

General, collaborate with the Inspector General regarding all other

information relevant to the Inspector General's investigation. If the

Inspector General in conjunction with the Public Counsel determines it

appropriate, the Inspector General may, when requested to do so by a law

the Inspector General, provide the Inspector General with copies of all

- enforcement agency or prosecuting attorney, suspend an investigation by
 the office until a criminal investigation or prosecution is completed or
 has proceeded to a point that, in the judgment of the Inspector General,
- 19 reinstatement of the Inspector General's investigation will not impede or
- 20 infringe upon the criminal investigation or prosecution. Under no
- 21 circumstance shall the Inspector General interview any minor who has
- 22 already been interviewed by a law enforcement agency, personnel of the
- 23 Division of Children and Family Services of the department, or staff of a
- 24 child advocacy center in connection with a relevant ongoing investigation
- 25 of a law enforcement agency.
- Sec. 14. Section 43-4319, Revised Statutes Cumulative Supplement,
- 27 2014, is amended to read:
- 28 43-4319 (1) The office shall have access to all information and
- 29 personnel necessary to perform the duties of the office.
- 30 (2) A full investigation conducted by the office shall consist of
- 31 retrieval of relevant records through subpoena, request, or voluntary

1 production, review of all relevant records, and interviews of all

- 2 relevant persons.
- 3 (3) For a request for confidential record information pursuant to
- 4 subsection (5) of section 43-2,108 involving death or serious injury, the
- 5 office may submit a written request to the probation administrator. The
- 6 record information shall be provided to the office within five days after
- 7 approval of the request by the Supreme Court.
- 8 Sec. 15. Section 43-4320, Revised Statutes Cumulative Supplement,
- 9 2014, is amended to read:
- 10 43-4320 (1) Complaints to the office may be made in writing. The
- 11 office shall also maintain a toll-free telephone line for complaints. A
- 12 complaint shall be evaluated to determine if it alleges possible
- 13 misconduct, misfeasance, malfeasance, or violation of a statute or of
- 14 rules and regulations <u>pursuant to section 43-4318</u> of the department by an
- 15 employee of or a person under contract with the department, a private
- 16 agency, or a licensed child care facility, a foster parent, or any other
- 17 provider of child welfare services or alleges a basis for discipline
- 18 pursuant to the Uniform Credentialing Act. All complaints shall be
- 19 evaluated to determine whether a full investigation is warranted.
- 20 (2) The office shall not conduct a full investigation of a complaint
- 21 unless:
- 22 (a) The complaint alleges misconduct, misfeasance, malfeasance, or
- 23 violation of a statute or of rules and regulations pursuant to section
- 24 43-43<u>18</u> of the department, or a basis for discipline pursuant to the
- 25 Uniform Credentialing Act;
- 26 (b) The complaint is against a person within the jurisdiction of the
- 27 office; and
- 28 (c) The allegations can be independently verified through
- 29 investigation.
- 30 (3) The Inspector General shall determine within fourteen days after
- 31 receipt of a complaint whether it will conduct a full investigation. A

- 1 complaint alleging facts which, if verified, would provide a basis for
- 2 discipline under the Uniform Credentialing Act shall be referred to the
- 3 appropriate credentialing board under the act.
- 4 (4) When a full investigation is opened on a private agency that
- 5 contracts with the Office of Probation Administration, the Inspector
- 6 General shall give notice of such investigation to the Office of
- 7 Probation Administration.
- 8 Sec. 16. Section 43-4321, Revised Statutes Cumulative Supplement,
- 9 2014, is amended to read:
- 10 43-4321 All employees of the department, the juvenile services
- 11 <u>division</u>, <u>or the commission</u>, <u>all foster parents</u>, and all owners,
- 12 operators, managers, supervisors, and employees of private agencies,
- 13 licensed child care facilities, juvenile detention facilities, staff
- 14 secure juvenile facilities, and other providers of child welfare services
- 15 or juvenile justice services shall cooperate with the office. Cooperation
- 16 includes, but is not limited to, the following:
- 17 (1) Provision of full access to and production of records and
- 18 information. Providing access to and producing records and information
- 19 for the office is not a violation of confidentiality provisions under any
- 20 law, statute, rule, or regulation if done in good faith for purposes of
- 21 an investigation under the Office of Inspector General of Nebraska Child
- 22 Welfare Act;
- 23 (2) Fair and honest disclosure of records and information reasonably
- 24 requested by the office in the course of an investigation under the act;
- 25 (3) Encouraging employees to fully comply with reasonable requests
- 26 of the office in the course of an investigation under the act;
- 27 (4) Prohibition of retaliation by owners, operators, or managers
- 28 against employees for providing records or information or filing or
- 29 otherwise making a complaint to the office;
- 30 (5) Not requiring employees to gain supervisory approval prior to
- 31 filing a complaint with or providing records or information to the

- 1 office;
- 2 (6) Provision of complete and truthful answers to questions posed by
- 3 the office in the course of an investigation; and
- 4 (7) Not willfully interfering with or obstructing the investigation.
- 5 Sec. 17. Section 43-4324, Revised Statutes Cumulative Supplement,
- 6 2014, is amended to read:
- 7 43-4324 (1) In conducting investigations, the office shall access
- 8 all relevant records through subpoena, compliance with a request of the
- 9 office, and voluntary production. The office may request or subpoena any
- 10 record necessary for the investigation from the department, the juvenile
- 11 <u>services division, the commission,</u> a foster parent, a licensed child care
- 12 facility, a juvenile detention facility, a staff secure juvenile
- 13 facility, or a private agency that is pertinent to an investigation. All
- 14 case files, licensing files, medical records, financial and
- 15 administrative records, and records required to be maintained pursuant to
- 16 applicable licensing rules shall be produced for review by the office in
- 17 the course of an investigation.
- 18 (2) Compliance with a request of the office includes:
- 19 (a) Production of all records requested;
- 20 (b) A diligent search to ensure that all appropriate records are
- 21 included; and
- 22 (c) A continuing obligation to immediately forward to the office any
- 23 relevant records received, located, or generated after the date of the
- 24 request.
- 25 (3) The office shall seek access in a manner that respects the
- 26 dignity and human rights of all persons involved, maintains the integrity
- 27 of the investigation, and does not unnecessarily disrupt child welfare
- 28 programs or services. When advance notice to a foster parent or to an
- 29 administrator or his or her designee is not provided, the office
- 30 investigator shall, upon arrival at the departmental office, bureau, or
- 31 division, the private agency, the licensed child care facility, the

- 1 juvenile detention facility, the staff secure juvenile facility, or the
- 2 location of another provider of child welfare services, request that an
- 3 onsite employee notify the administrator or his or her designee of the
- 4 investigator's arrival.
- 5 (4) When circumstances of an investigation require, the office may
- 6 make an unannounced visit to a foster home, a departmental office,
- 7 bureau, or division, a licensed child care facility, a juvenile detention
- 8 facility, a staff secure juvenile facility, a private agency, or another
- 9 provider to request records relevant to an investigation.
- 10 (5) A responsible individual or an administrator may be asked to
- 11 sign a statement of record integrity and security when a record is
- 12 secured by request as the result of a visit by the office, stating:
- 13 (a) That the responsible individual or the administrator has made a
- 14 diligent search of the office, bureau, division, private agency, licensed
- 15 child care facility, juvenile detention facility, staff secure juvenile
- 16 facility, or other provider's location to determine that all appropriate
- 17 records in existence at the time of the request were produced;
- 18 (b) That the responsible individual or the administrator agrees to
- 19 immediately forward to the office any relevant records received, located,
- 20 or generated after the visit;
- 21 (c) The persons who have had access to the records since they were
- 22 secured; and
- (d) Whether, to the best of the knowledge of the responsible
- 24 individual or the administrator, any records were removed from or added
- 25 to the record since it was secured.
- 26 (6) The office shall permit a responsible individual, an
- 27 administrator, or an employee of a departmental office, bureau, or
- 28 division, a private agency, a licensed child care facility, a juvenile
- 29 detention facility, a staff secure juvenile facility, or another provider
- 30 to make photocopies of the original records within a reasonable time in
- 31 the presence of the office for purposes of creating a working record in a

- 1 manner that assures confidentiality.
- 2 (7) The office shall present to the responsible individual or the
- 3 administrator or other employee of the departmental office, bureau, or
- 4 division, private agency, licensed child care facility, juvenile
- 5 detention facility, staff secure juvenile facility, or other service
- 6 provider a copy of the request, stating the date and the titles of the
- 7 records received.
- 8 (8) If an original record is provided during an investigation, the
- 9 office shall return the original record as soon as practical but no later
- 10 than ten working days after the date of the compliance request.
- 11 (9) All investigations conducted by the office shall be conducted in
- 12 a manner designed to ensure the preservation of evidence for possible use
- in a criminal prosecution.
- 14 Sec. 18. Section 43-4325, Revised Statutes Cumulative Supplement,
- 15 2014, is amended to read:
- 16 43-4325 (1) Reports of investigations conducted by the office shall
- 17 not be distributed beyond the entity that is the subject of the report
- 18 without the consent of the Inspector General.
- 19 (2) Except when a report is provided to a guardian ad litem or an
- 20 attorney in the juvenile court pursuant to subsection (2) of section
- 21 43-4327, the office shall redact confidential information before
- 22 distributing a report of an investigation. The office may disclose
- 23 confidential information to the chairperson of the Health and Human
- 24 Services Committee of the Legislature or the chairperson of the Judiciary
- 25 Committee of the Legislature when such disclosure is, in the judgment of
- 26 the Public Counsel, desirable to keep the chairperson informed of
- 27 important events, issues, and developments in the Nebraska child welfare
- 28 system.
- 29 (3) Records and documents, regardless of physical form, that are
- 30 obtained or produced by the office in the course of an investigation are
- 31 not public records for purposes of sections 84-712 to 84-712.09. Reports

- 1 of investigations conducted by the office are not public records for
- 2 purposes of sections 84-712 to 84-712.09.
- 3 (4) The office may withhold the identity of sources of information
- 4 to protect from retaliation any person who files a complaint or provides
- 5 information in good faith pursuant to the Office of Inspector General of
- 6 Nebraska Child Welfare Act.
- 7 Sec. 19. Section 43-4326, Revised Statutes Cumulative Supplement,
- 8 2014, is amended to read:
- 9 43-4326 (1) The department shall provide the Public Counsel and the
- 10 Inspector General with direct computer access to all computerized
- 11 records, reports, and documents maintained by the department in
- 12 connection with administration of the Nebraska child welfare system.
- 13 (2) The juvenile services division and the commission shall provide
- 14 <u>the Inspector General with direct computer access to all computerized</u>
- 15 records, reports, and documents maintained by the juvenile services
- 16 division in connection with administration of juvenile justice services.
- 17 Sec. 20. Section 43-4327, Revised Statutes Cumulative Supplement,
- 18 2014, is amended to read:
- 43-4327 (1) The Inspector General's report of an investigation shall
- 20 be in writing to the Public Counsel and shall contain recommendations.
- 21 The report may recommend systemic reform or case-specific action,
- 22 including a recommendation for discharge or discipline of employees or
- 23 for sanctions against a foster parent, private agency, licensed child
- 24 care facility, or other provider of child welfare services or juvenile
- 25 justice services. All recommendations to pursue discipline shall be in
- 26 writing and signed by the Inspector General. A report of an investigation
- 27 shall be presented to the director, the probation administrator, or the
- 28 <u>executive director</u> within fifteen days after the report is presented to
- 29 the Public Counsel.
- 30 (2) Any person receiving a report under this section shall not
- 31 further distribute the report or any confidential information contained

- 1 in the report. The Inspector General, upon notifying the Public Counsel
- 2 and the director, the probation administrator, or the executive director,
- 3 may distribute the report, to the extent that it is relevant to a child's
- 4 welfare, to the guardian ad litem and attorneys in the juvenile court in
- 5 which a case is pending involving the child or family who is the subject
- 6 of the report. The report shall not be distributed beyond the parties
- 7 except through the appropriate court procedures to the judge.
- 8 (3) A report that identifies misconduct, misfeasance, malfeasance,
- 9 or violation of statute, rules, or regulations by an employee of the
- 10 department, the juvenile services division, the commission, a private
- 11 agency, a licensed child care facility, or another provider that is
- 12 relevant to providing appropriate supervision of an employee may be
- 13 shared with the employer of such employee. The employer may not further
- 14 distribute the report or any confidential information contained in the
- 15 report.
- 16 Sec. 21. Section 43-4328, Revised Statutes Cumulative Supplement,
- 17 2014, is amended to read:
- 18 43-4328 (1) Within fifteen days after a report is presented to the
- 19 director, the probation administrator, or the executive director under
- 20 section 43-4327, he or she shall determine whether to accept, reject, or
- 21 request in writing modification of the recommendations contained in the
- 22 report. The Inspector General, with input from the Public Counsel, may
- 23 consider the director's, probation administrator's, or executive
- 24 <u>director's</u> request for modifications but is not obligated to accept such
- 25 request. Such report shall become final upon the decision of the
- 26 director, the probation administrator, or the executive director to
- 27 accept or reject the recommendations in the report or, if the director_
- 28 the probation administrator, or the executive director requests
- 29 modifications, within fifteen days after such request or after the
- 30 Inspector General incorporates such modifications, whichever occurs
- 31 earlier.

- (2) Within fifteen days after the report is presented to the 1 2 director, the probation administrator, or the executive director, the report shall be presented to the foster parent, private agency, licensed 3 4 child care facility, or other provider of child welfare services or 5 juvenile justice services that is the subject of the report and to persons involved in the implementation of the recommendations in the 6 7 report. Within forty-five days after receipt of the report, the foster parent, private agency, licensed child care facility, or other provider 8 9 may submit a written response to the office to correct any factual errors in the report. The Inspector General, with input from the Public Counsel, 10 shall consider all materials submitted under this subsection to determine 11 whether a corrected report shall be issued. If the Inspector General 12 13 determines that a corrected report is necessary, the corrected report 14 shall be issued within fifteen days after receipt of the written 15 response.
- (3) If the Inspector General does not issue a corrected report pursuant to subsection (2) of this section, or if the corrected report does not address all issues raised in the written response, the foster parent, private agency, licensed child care facility, or other provider may request that its written response, or portions of the response, be appended to the report or corrected report.
- (4) A report which raises issues related to credentialing under the
 Uniform Credentialing Act shall be submitted to the appropriate
 credentialing board under the act.
- Sec. 22. Section 43-4330, Revised Statutes Cumulative Supplement, 26 2014, is amended to read:
- 43-4330 The Office of Inspector General of Nebraska Child Welfare
 Act does not require the Inspector General to investigate all complaints.
 The Inspector General, with input from the Public Counsel, shall
- oprioritize and select investigations and inquiries that further the intent of the act and assist in legislative oversight of the Nebraska

1 child welfare system and juvenile justice system. If the Inspector

- 2 General determines that he or she will not investigate a complaint, the
- 3 Inspector General may recommend to the parties alternative means of
- 4 resolution of the issues in the complaint.
- 5 Sec. 23. Section 43-4331, Revised Statutes Cumulative Supplement,
- 6 2014, is amended to read:
- 7 43-4331 On or before September 15 of each year, the Inspector
- 8 General shall provide to the Health and Human Services Committee of the
- 9 Legislature, the Judiciary Committee of the Legislature, the Supreme
- 10 Court, and the Governor a summary of reports and investigations made
- 11 under the Office of Inspector General of Nebraska Child Welfare Act for
- 12 the preceding year. The summary provided to the committees committee
- 13 shall be provided electronically. The summaries shall detail
- 14 recommendations and the status of implementation of recommendations and
- 15 may also include recommendations to the <u>committees</u> committee regarding
- 16 issues discovered through investigation, audits, inspections, and reviews
- 17 by the office that will increase accountability and legislative oversight
- 18 of the Nebraska child welfare system, improve operations of the
- 19 department, the juvenile services division, the commission, and the
- 20 Nebraska child welfare system, or deter and identify fraud, abuse, and
- 21 illegal acts. Such summary shall include summaries of alternative
- 22 response cases under alternative response demonstration projects
- 23 implemented in accordance with sections 28-710.01, 28-712, and 28-712.01
- 24 reviewed by the Inspector General. The summaries shall not contain any
- 25 confidential or identifying information concerning the subjects of the
- 26 reports and investigations.
- 27 Sec. 24. Original section 29-1926, Reissue Revised Statutes of
- 28 Nebraska, and sections 43-2,108, 43-3001, 43-4301, 43-4302, 43-4303,
- 29 43-4304, 43-4316, 43-4318, 43-4319, 43-4320, 43-4321, 43-4324, 43-4325,
- 30 43-4326, 43-4327, 43-4328, 43-4330, and 43-4331, Revised Statutes
- 31 Cumulative Supplement, 2014, are repealed.