PREPARED BY: DATE PREPARED: PHONE: Doug Gibbs May 01, 2015 402-471-0051

LB 423

Revision: 02

FISCAL NOTE

LEGISLATIVE FISCAL ANALYST ESTIMATE

Revised due to additional information.

ESTIMATE OF FISCAL IMPACT – STATE AGENCIES (See narrative for political subdivision estimates)					
	FY 201	5-16	FY 2016-17		
_	EXPENDITURES	REVENUE	EXPENDITURES	REVENUE	
GENERAL FUNDS	\$137,308	\$0	\$50,285	(\$6,935,000)	
CASH FUNDS					
FEDERAL FUNDS					
OTHER FUNDS					
TOTAL FUNDS	\$137,308	\$0	\$50,285	(\$6,935,000)	

Any Fiscal Notes received from state agencies and political subdivisions are attached following the Legislative Fiscal Analyst Estimate.

LB 423, as amended by AM1103, amends Nebraska Revised Statutes regarding the renewable energy tax credit.

Current statute provides for a nonrefundable tax credit for any producer of electricity generated by a renewable energy source that is located in Nebraska and is approved by the Department of Revenue as a community-based energy development project. The bill as amended provides for a credit that is either (but not both) of the following:

- A) For each kilowatt-hour (kwh)of electricity generated by a facility that begins commercial operation after the effective date of LB 423, this credit may be earned for the first ten years of commercial operation as follows;
 - For the first two years of commercial operation a credit equal to 1.0 cents for each kwh generated;
 - > For the next two years of commercial operation a credit equal to 0.9 cents for each kwh generated;
 - For the next two years of commercial operation a credit equal to 0.8 cents for each kwh generated;
 - > For the next two years of commercial operation a credit equal to 0.7 cents for each kwh generated;
 - For the next two years of commercial operation a credit equal to 0.6 cents for each kwh generated; OR
- B) A one-time credit equal to 30% of the total cost of construction of a renewable energy electric generation facility that begins commercial operation after the effective date of LB 423, this credit shall not exceed \$2 million.

The taxpayer must select which credit option they are going to use and notify the Department of Revenue of their selection prior to placing the facility into commercial operation.

The bill defines renewable electric generation facility to mean a renewable electricity generation facility located in Nebraska that qualifies as a community-based energy development project (C-BED).

If the facility has a nameplate capacity of 20 megawatts or less, the tax credit may be transferred, sold, pledged, or assigned multiple times either in whole or in part. The holder of the credit may carry it forward for a maximum of five years after the first year in which it is claimed. The credit may be used against income tax liability, the insurance premium tax, and the franchise tax, but may no longer be used to obtain a refund of sales and use taxes.

The credit has a current cap of \$50,000 total for all taxpayers; that cap is removed.

The bill, as amended, now requires the Department of Revenue to provide an annual report to the Legislature on July 1, 2017 and each July 1 thereafter, detailing the number of facilities receiving credits, the amount of credits earned, the amount of credits claimed, and the amount of credits outstanding.

The credits may be claimed for tax years beginning on or after January 1, 2017.

The bill, as amended by AM1103 (as amended by AM1328), provides that the section of statute providing for the credit terminates on December 31, 2021, unless extended by the Legislature. It is unclear if this means no new credits or facilities will be approved or that no credits may be taken after that date.

The Department of Revenue estimates that the credit will result in one to two additional C-BED projects each year, using wind as a fuel source, with electrical generation capacity of less than 80 megawatts. In addition, the Department of Revenue estimates that there will be several solar projects that will qualify for the credit.

The Department of Revenue estimates the following fiscal impact to the General Fund as a result of LB 423, as amended:

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FY2015-16: $ 0
FY2016-17: ($ 6,920,000)
FY2017-18: ($ 11,942,000)
FY2018-19: ($ 14,672,000)
FY2019-20: ($ 19,191,000)
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The Legislative Fiscal Office estimates the following fiscal impact to the General Fund as a result of LB 423, as amended:

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FY2015-16: $ 0
FY2016-17: ($ 6,950,000)
FY2017-18: ($ 12,804,000)
FY2018-19: ($ 14,366,000)
FY2019-20: ($ 19,622,000)
FY2020-21: ($ 21,637,000)
FY2021-22: ($ 20,410,000)
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Therefore, we estimate the fiscal impact of LB 423, as amended, to the General Fund as follows:

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FY2015-16: $ 0
FY2016-17: ($ 6,935,000)
FY2017-18: ($ 12,373,000)
FY2018-19: ($ 14,519,000)
FY2019-20: ($ 19,407,000)
FY2020-21: ($ 21,637,000)
FY2021-22: ($ 20,410,000)
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The Department of Revenue has revised the estimate of cost required to implement LB 423 and now indicates that they will require 1.0 FTE Fiscal Compliance Analyst to administer the bill and 1.0 FTE for an IT Application Developer for FY15-16 to develop the program for tracking the distribution and transfer of the tax credits. PSL will be \$99,480 for FY2015-16 and \$37,808 for FY2016-17.

There is no basis to disagree with the Department of Revenue's estimate of cost.

State Agency Estimate						
State Agency Name: Departmen	t of Revenue				Date Due LFA:	
Approved by: Len Sloup		Date Prepared:	04/27/15		Phone: 471-5896	
FY 2015-2016		FY 2016-2017		FY 2017-2018		
	Expenditures	Revenue	Expenditures	Revenue	<u>Expenditures</u>	Revenue
General Funds	\$137,308	\$0	\$50,285	\$(6,920,000)	\$51,492 \$6	(11,942,000)
Cash Funds						
Federal Funds						
Other Funds						
Total Funds	\$137,308	\$0	\$50,285	\$(6,920,000)	\$51,492 \$6	(11,942,000)

As amended by AM 1103, LB 423 would amend Neb. Rev. Stat. § 77-27,235 to change the renewable energy tax credit from the current 0.5 cents per kilowatt-hour to a more generous credit available to any renewable electric generation facility that is approved by the Nebraska Department of Revenue (Department) as a community-based energy development (C-BED) project. To qualify for the new credit, the renewable electric generation facility must begin operation after the effective date of the bill. The credit is either a decreasing amount per kilowatt-hour generated during the first 10 years of commercial operation, or 30% of the total cost of construction. The producer must select the credit calculation method and notify the Department before placing the renewable electric generation facility into commercial operation. If the per-kilowatt-hour calculation is selected, the credit is equal to one cent per kilowatt-hour in the first two years of commercial operation; 0.9 cents the next two years; 0.8 cents the next two years; and 0.6 cents in years nine and ten.

The credit can be taken against the individual or corporate income tax, financial institutions deposits tax, or insurance premium tax and can be carried forward for up to five years. Use of the credit against the premium tax is considered a payment of the tax for purposes of the income tax credit for premium taxes paid in Neb. Rev. Stat. § 77-2734.03. Credits may also be distributed to the partners, shareholders, or members of a pass-through entity in the same proportion that income or losses are distributed or pursuant to the bylaws or an agreement for a different distribution.

If the facility has a nameplate capacity of 20 megawatts or less, the credits would also be fully transferrable and the subsequent holder could carry the credit forward for up to five years after the first year the credit could have been claimed. The Department is required to develop a system for tracking the sale or other transfer of the credits.

The \$50,000 limit for this credit would be eliminated. There would be no limit on the total credits granted under LB 423.

	Maj	or Objects of E	expendit	ure			
		15-16	16-17	17-18	15-16	16-17	17-18
Class Code	Classification Title	FTE	FTE	FTE	Expenditures	Expenditures	Expenditures
A21211	Fiscal Compliance Analyst	1.0	1.0	1.0	\$36,922	\$37,808	\$38,716
A07012	IT Application Developer Senior	1.0	0.0	0.0	\$62,558	\$0	\$0
Benefits					\$32,828	\$12,477	\$12,776
Operating Costs							
Capital Outlay			\$5,000	\$0	\$0		
Aid							
Capital Improvem	nents						
Total			\$137.308	\$50,285	\$51 492		

AM 1328 would require that the Department provide an annual report on this credit beginning July 1, 2017. The report is to include the number of facilities receiving credits, the amount of credits earned and claimed, and the amount of credits outstanding.

Also, AM 1328 would terminate § 77-27,235 in its entirety December 31, 2021.

The Department estimates that the credit will result in 1 to 2 additional C-BED projects each year, using wind as a fuel source, with electrical generation capacity of less than 80 megawatts. Additionally, the Department estimates that there will be several solar projects that will qualify for the credit.

The Department estimates the reduction to the General Fund revenues as follows:

FY 2015-2016	\$ 0
FY 2016-2017	\$ 6,920,000
FY 2017-2018	\$ 11,942,000
FY 2018-2019	\$ 14,672,000
FY 2019-2020	\$ 19,191,000

The Department would require 1.0 FTE Fiscal Compliance Analyst to administer this bill and 1.0 FTE IT Application Developer for FY 2015-2016 to develop the program for tracking distribution and transfer of the tax credits.