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AMENDMENTS TO LB390

Introduced by Judiciary.

- 1. Strike the original sections and insert the following new 1
- sections: 2
- Section 1. Section 28-101, Revised Statutes Cumulative Supplement, 3
- 2014, is amended to read: 4
- 5 28-101 Sections 28-101 to 28-1357, 28-1418.01, and 28-1429.03 and
- 6 sections 4 to 10 of this act shall be known and may be cited as the
- Nebraska Criminal Code. 7
- Sec. 2. Section 28-401, Revised Statutes Cumulative Supplement, 8
- 9 2014, is amended to read:
- 28-401 As used in the Uniform Controlled Substances Act, unless the 10
- 11 context otherwise requires:
- (1) Administer means to directly apply a controlled substance by 12
- 13 injection, inhalation, ingestion, or any other means to the body of a
- patient or research subject; 14
- (2) Agent means an authorized person who acts on behalf of or at the 15
- direction of another person but does not include a common or contract 16
- carrier, public warehouse keeper, or employee of a carrier or warehouse 17
- 18 keeper;
- (3) Administration means the Drug Enforcement Administration of the 19
- 20 United States Department of Justice;
- 21 (4) Cannabidiol means processed cannabis plant extract, oil, or
- resin that contains more than ten percent cannabidiol by weight, but not 22
- more than three-tenths of one percent tetrahydrocannabinols by weight, 23
- and delivered in the form of (a) a liquid, including, but not limited to, 24
- oil, or (b) a pill; 25
- (5 4) Controlled substance means a drug, biological, substance, or 26
- 27 immediate precursor in Schedules I to V of section 28-405. Controlled

- substance does not include distilled spirits, wine, malt beverages, 1
- 2 tobacco, or any nonnarcotic substance if such substance may, under the
- 3 Federal Food, Drug, and Cosmetic Act, 21 U.S.C. 301 et seq., as such act
- existed on January 1, 2014, and the law of this state, be lawfully sold 4
- over the counter without a prescription; 5
- 6 $(\underline{6} \ 5)$ Counterfeit substance means a controlled substance which, or
- 7 the container or labeling of which, without authorization, bears the
- 8 trademark, trade name, or other identifying mark, imprint, number, or
- 9 device, or any likeness thereof, of a manufacturer, distributor, or
- dispenser other than the person or persons who in fact manufactured, 10
- 11 distributed, or dispensed such substance and which thereby falsely
- purports or is represented to be the product of, or to have been 12
- distributed by, such other manufacturer, distributor, or dispenser; 13
- 14 (7 6) Department means the Department of Health and Human Services;
- 15 (87) Division of Drug Control means the personnel of the Nebraska
- State Patrol who are assigned to enforce the Uniform Controlled 16
- 17 Substances Act;
- $(\underline{9} \ 8)$ Dispense means to deliver a controlled substance to an 18
- ultimate user or a research subject pursuant to a medical order issued by 19
- 20 practitioner authorized to prescribe, including the packaging,
- 21 labeling, or compounding necessary to prepare the controlled substance
- 22 for such delivery;
- 23 (109) Distribute means to deliver other than by administering or
- 24 dispensing a controlled substance;
- (11 10) Prescribe means to issue a medical order; 25
- 26 (12 11) Drug means (a) articles recognized in the official United
- 27 States Pharmacopoeia, official Homeopathic Pharmacopoeia of the United
- States, official National Formulary, or any supplement to any of them, 28
- 29 (b) substances intended for use in the diagnosis, cure, mitigation,
- 30 treatment, or prevention of disease in human beings or animals, and (c)
- substances intended for use as a component of any article specified in 31

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subdivision (a) or (b) of this subdivision, but does not include devices 1

- 2 or their components, parts, or accessories;
- 3 $(13 ext{ } 42)$ Deliver or delivery means the actual, constructive, or
- attempted transfer from one person to another of a controlled substance, 4
- 5 whether or not there is an agency relationship;
- 6 $(\underline{14} \ \underline{13})$ Marijuana means all parts of the plant of the genus
- 7 cannabis, whether growing or not, the seeds thereof, and every compound,
- 8 manufacture, salt, derivative, mixture, or preparation of such plant or
- 9 its seeds, but does not include the mature stalks of such plant, hashish,
- tetrahydrocannabinols extracted or isolated from the plant, fiber 10
- 11 produced from such stalks, oil or cake made from the seeds of such plant,
- other compound, manufacture, salt, derivative, 12 any mixture,
- preparation of such mature stalks, or the sterilized seed of such plant 13
- 14 which is incapable of germination, or cannabidiol obtained pursuant to
- 15 sections 4 to 10 of this act. When the weight of marijuana is referred to
- in the Uniform Controlled Substances Act, it means its weight at or about 16
- 17 the time it is seized or otherwise comes into the possession of law
- enforcement authorities, whether cured or uncured at that time. When 18
- industrial hemp as defined in section 2-5701 is in the possession of a 19
- 20 person as authorized under section 2-5701, it is not considered marijuana
- 21 for purposes of the Uniform Controlled Substances Act;
- 22 (15 14) Manufacture means the production, preparation, propagation,
- 23 conversion, or processing of a controlled substance, either directly or
- 24 indirectly, extraction from substances of natural by
- independently by means of chemical synthesis, or by a combination of 25
- 26 extraction and chemical synthesis, and includes any packaging
- 27 repackaging of the substance or labeling or relabeling of its container.
- Manufacture does not include the preparation or compounding of a 28
- 29 controlled substance by an individual for his or her own use, except for
- 30 the preparation or compounding of components or ingredients used for or
- intended to be used for the manufacture of methamphetamine, or the 31

- 1 preparation, compounding, conversion, packaging, or labeling of a
- 2 controlled substance: (a) By a practitioner as an incident to his or her
- 3 prescribing, administering, or dispensing of a controlled substance in
- 4 the course of his or her professional practice; or (b) by a practitioner,
- 5 or by his or her authorized agent under his or her supervision, for the
- 6 purpose of, or as an incident to, research, teaching, or chemical
- 7 analysis and not for sale;
- 8 $(\underline{16} \ \underline{15})$ Narcotic drug means any of the following, whether produced
- 9 directly or indirectly by extraction from substances of vegetable origin,
- 10 independently by means of chemical synthesis, or by a combination of
- 11 extraction and chemical synthesis: (a) Opium, opium poppy and poppy
- 12 straw, coca leaves, and opiates; (b) a compound, manufacture, salt,
- 13 derivative, or preparation of opium, coca leaves, or opiates; or (c) a
- 14 substance and any compound, manufacture, salt, derivative, or preparation
- 15 thereof which is chemically equivalent to or identical with any of the
- 16 substances referred to in subdivisions (a) and (b) of this subdivision,
- 17 except that the words narcotic drug as used in the Uniform Controlled
- 18 Substances Act does not include decocainized coca leaves or extracts of
- 19 coca leaves, which extracts do not contain cocaine or ecgonine, or
- 20 isoquinoline alkaloids of opium;
- 21 (17 16) Opiate means any substance having an addiction-forming or
- 22 addiction-sustaining liability similar to morphine or being capable of
- 23 conversion into a drug having such addiction-forming or addiction-
- 24 sustaining liability. Opiate does not include the dextrorotatory isomer
- 25 of 3-methoxy-n methylmorphinan and its salts. Opiate includes its racemic
- 26 and levorotatory forms;
- 27 $(\underline{18} \ \underline{17})$ Opium poppy means the plant of the species Papaver
- 28 somniferum L., except the seeds thereof;
- $(19 ext{ } 18)$ Poppy straw means all parts, except the seeds, of the opium
- 30 poppy after mowing;
- 31 $(20 ext{ } ext{ } ext{19})$ Person means any corporation, association, partnership,

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- limited liability company, or one or more persons; 1
- 2 (21 20) Practitioner means a physician, a physician assistant, a
- 3 dentist, a veterinarian, a pharmacist, a podiatrist, an optometrist, a
- certified nurse midwife, a certified registered nurse anesthetist, a 4
- 5 nurse practitioner, a scientific investigator, a pharmacy, a hospital, or
- 6 any other person licensed, registered, or otherwise permitted to
- 7 distribute, dispense, prescribe, conduct research with respect to, or
- 8 administer a controlled substance in the course of practice or research
- 9 in this state, including an emergency medical service as defined in
- section 38-1207; 10
- 11 (22 21) Production includes the manufacture, planting, cultivation,
- 12 or harvesting of a controlled substance;
- (23 22) Immediate precursor means a substance which is the principal 13
- 14 compound commonly used or produced primarily for use and which is an
- 15 immediate chemical intermediary used or likely to be used in the
- manufacture of a controlled substance, the control of which is necessary 16
- to prevent, curtail, or limit such manufacture; 17
- (24 23) State means the State of Nebraska; 18
- (25 24) Ultimate user means a person who lawfully possesses a 19
- 20 controlled substance for his or her own use, for the use of a member of
- 21 his or her household, or for administration to an animal owned by him or
- 22 her or by a member of his or her household;
- 23 (26 25) Hospital has the same meaning as in section 71-419;
- 24 (27 26) Cooperating individual means any person, other than a
- commissioned law enforcement officer, who acts on behalf of, at the 25
- 26 request of, or as agent for a law enforcement agency for the purpose of
- 27 gathering or obtaining evidence of offenses punishable under the Uniform
- Controlled Substances Act; 28
- 29 $(\underline{28} \ \underline{27})$ Hashish or concentrated cannabis means (a) the separated
- 30 resin, whether crude or purified, obtained from a plant of the genus
- cannabis or (b) any material, preparation, mixture, compound, or other 31

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- 1 substance which contains ten percent or more by weight of
- 2 tetrahydrocannabinols. When resins extracted from industrial hemp as
- 3 defined in section 2-5701 are in the possession of a person as authorized
- 4 under section 2-5701, they are not considered hashish or concentrated
- 5 cannabis for purposes of the Uniform Controlled Substances Act;
- (29 28) Exceptionally hazardous drug means (a) a narcotic drug, (b)
- 7 thiophene analog of phencyclidine, (c) phencyclidine, (d) amobarbital,
- 8 (e) secobarbital, (f) pentobarbital, (g) amphetamine, or (h)
- 9 methamphetamine;
- (30 29) Imitation controlled substance means a substance which is
- 11 not a controlled substance or controlled substance analogue but which, by
- 12 way of express or implied representations and consideration of other
- 13 relevant factors including those specified in section 28-445, would lead
- 14 a reasonable person to believe the substance is a controlled substance or
- 15 controlled substance analogue. A placebo or registered investigational
- 16 drug manufactured, distributed, possessed, or delivered in the ordinary
- 17 course of practice or research by a health care professional shall not be
- deemed to be an imitation controlled substance;
- 19 (31 30)(a) Controlled substance analogue means a substance (i) the
- 20 chemical structure of which is substantially similar to the chemical
- 21 structure of a Schedule I or Schedule II controlled substance as provided
- 22 in section 28-405 or (ii) which has a stimulant, depressant, analgesic,
- 23 or hallucinogenic effect on the central nervous system that is
- 24 substantially similar to or greater than the stimulant, depressant,
- 25 analgesic, or hallucinogenic effect on the central nervous system of a
- 26 Schedule I or Schedule II controlled substance as provided in section
- 27 28-405. A controlled substance analogue shall, to the extent intended for
- 28 human consumption, be treated as a controlled substance under Schedule I
- 29 of section 28-405 for purposes of the Uniform Controlled Substances Act;
- 30 and
- 31 (b) Controlled substance analogue does not include (i) a controlled

- 1 substance, (ii) any substance generally recognized as safe and effective
- 2 within the meaning of the Federal Food, Drug, and Cosmetic Act, 21 U.S.C.
- 3 301 et seq., as such act existed on January 1, 2014, (iii) any substance
- 4 for which there is an approved new drug application, or (iv) with respect
- 5 to a particular person, any substance if an exemption is in effect for
- 6 investigational use for that person, under section 505 of the Federal
- 7 Food, Drug, and Cosmetic Act, 21 U.S.C. 355, as such section existed on
- 8 January 1, 2014, to the extent conduct with respect to such substance is
- 9 pursuant to such exemption;
- 10 (32 31) Anabolic steroid means any drug or hormonal substance,
- 11 chemically and pharmacologically related to testosterone (other than
- 12 estrogens, progestins, and corticosteroids), that promotes muscle growth
- 13 and includes any controlled substance in Schedule III(d) of section
- 14 28-405. Anabolic steroid does not include any anabolic steroid which is
- 15 expressly intended for administration through implants to cattle or other
- 16 nonhuman species and has been approved by the Secretary of Health and
- 17 Human Services for such administration, but if any person prescribes,
- 18 dispenses, or distributes such a steroid for human use, such person shall
- 19 be considered to have prescribed, dispensed, or distributed an anabolic
- 20 steroid within the meaning of this subdivision;
- 21 (33 32) Chart order means an order for a controlled substance issued
- 22 by a practitioner for a patient who is in the hospital where the chart is
- 23 stored or for a patient receiving detoxification treatment or maintenance
- 24 treatment pursuant to section 28-412. Chart order does not include a
- 25 prescription;
- 26 $(34 \ 33)$ Medical order means a prescription, a chart order, or an
- 27 order for pharmaceutical care issued by a practitioner;
- (35) (35) Prescription means an order for a controlled substance
- 29 issued by a practitioner. Prescription does not include a chart order;
- $(36 \ 35)$ Registrant means any person who has a controlled substances
- 31 registration issued by the state or the administration;

- 1 (37 36) Reverse distributor means a person whose primary function is
- 2 to act as an agent for a pharmacy, wholesaler, manufacturer, or other
- 3 entity by receiving, inventorying, and managing the disposition of
- 4 outdated, expired, or otherwise nonsaleable controlled substances;
- 5 $(38 \ 37)$ Signature means the name, word, or mark of a person written
- 6 in his or her own hand with the intent to authenticate a writing or other
- 7 form of communication or a digital signature which complies with section
- 8 86-611 or an electronic signature;
- 9 (39 38) Facsimile means a copy generated by a system that encodes a
- 10 document or photograph into electrical signals, transmits those signals
- 11 over telecommunications lines, and reconstructs the signals to create an
- 12 exact duplicate of the original document at the receiving end;
- 13 (40 39) Electronic signature has the definition found in section
- 14 86-621;
- 15 (41 40) Electronic transmission means transmission of information in
- 16 electronic form. Electronic transmission includes computer-to-computer
- 17 transmission or computer-to-facsimile transmission;
- 18 (42 41) Long-term care facility means an intermediate care facility,
- 19 an intermediate care facility for persons with developmental
- 20 disabilities, a long-term care hospital, a mental health center, a
- 21 nursing facility, or a skilled nursing facility, as such terms are
- 22 defined in the Health Care Facility Licensure Act;
- 23 $(43 ext{ } 42)$ Compounding has the same meaning as in section 38-2811; and
- (44) Cannabinoid receptor agonist shall mean any chemical
- 25 compound or substance that, according to scientific or medical research,
- 26 study, testing, or analysis, demonstrates the presence of binding
- 27 activity at one or more of the CB1 or CB2 cell membrane receptors located
- 28 within the human body.
- 29 Sec. 3. Section 28-401.01, Revised Statutes Cumulative Supplement,
- 30 2014, is amended to read:
- 31 28-401.01 Sections 28-401 to 28-456.01 and 28-458 to 28-462 <u>and</u>

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1 sections 4 to 10 of this act shall be known and may be cited as the

- 2 Uniform Controlled Substances Act.
- 3 (1) For purposes of sections 4 to 10 of this act,
- intractable seizures means intractable, catastrophic genetic, or 4
- 5 metabolic epilepsies; Lennox-Gastaut Syndrome; epilepsies consisting of
- drop seizures at risk for significant bodily injury; or cluster seizures 6
- 7 that result in significant life-threatening apnea after the trial and
- 8 failure of at least three antiepileptic therapies that directly address
- 9 the epilepsy in question.
- 10 (2) The Legislature finds:
- (a) There are individuals in Nebraska who suffer from intractable 11
- seizures and treatment resistant seizures for which currently available 12
- 13 treatment options have been ineffective. Cannabidiol shows promise in
- 14 treating individuals with intractable seizures and treatment resistant
- 15 seizures; and
- 16 (b) Additional study of cannabidiol for the treatment of intractable
- 17 seizures and treatment resistant seizures should be undertaken.
- (3) The purpose of sections 4 to 10 of this act is to permit medical 18
- 19 professionals to conduct limited-scope, evidence-based studies exploring
- 20 the safety and efficacy of treating intractable seizures and treatment
- 21 resistant seizures using cannabidiol.
- 22 Sec. 5. (1) The University of Nebraska and Nebraska Medicine shall
- 23 be the only entities in this state authorized to produce or possess
- can<u>nabidiol</u> for research. 24
- 25 (2) Cannabidiol shall be obtained from or tested at the University
- 26 of Nebraska Medical Center and dispensed by the Nebraska Medicine
- 27 Research Pharmacy.
- 28 (3) Cannabidiol may only be obtained by patients with intractable
- 29 seizures and treatment resistant seizures and on the order of a physician
- 30 who is licensed to practice medicine and surgery in Nebraska and
- 31 designated as a medical provider under section 6 of this act and

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1 <u>administered to a patient by or under the direction or supervision of</u>

- 2 <u>such medical provider participating in the Medical Cannabidiol Pilot</u>
- 3 Study.
- 4 Sec. 6. <u>(1) The University of Nebraska Medical Center shall create</u>
- 5 <u>the Medical Cannabidiol Pilot Study. The pilot study shall designate at</u>
- 6 least two medical providers to conduct research on the safety and
- 7 preliminary effectiveness of cannabidiol to treat patients with
- 8 <u>intractable seizures and treatment resistant seizures. The medical</u>
- 9 providers shall be physicians licensed to practice medicine and surgery
- 10 <u>in Nebraska, and at least one shall be a pediatric neurologist. The</u>
- 11 medical providers shall adhere to the rules and regulations established
- 12 by the University of Nebraska Medical Center for the study.
- 13 <u>(2) A physician designated as a medical provider or a licensed</u>
- 14 pharmacist participating in the pilot study shall not be subject to
- 15 <u>arrest or prosecution, penalized or disciplined in any manner, or denied</u>
- 16 any right or privilege for approving or recommending the use of
- 17 <u>cannabidiol under the Medical Cannabidiol Pilot Study.</u>
- 18 (3)(a) A physician designated as a medical provider conducting
- 19 research under the Medical Cannabidiol Pilot Study shall:
- 20 (i) Determine eligibility for participation in the study;
- 21 <u>(ii) Keep a record of the evaluation and observation of a patient</u>
- 22 <u>under the physician's care, including the patient's response to</u>
- 23 cannabidiol treatment; and
- 24 (iii) Transmit the record described in subdivision (a)(ii) of this
- 25 subsection to the department upon request.
- 26 (b) All medical records received or maintained by the department
- 27 pursuant to this section are confidential and may not be disclosed to the
- 28 <u>public.</u>
- 29 <u>(4) The University of Nebraska Medical Center shall create a risks</u>
- 30 <u>and benefits form to be signed by the medical provider conducting the</u>
- 31 <u>cannabidiol trial and by the patient who is to be administered</u>

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- 1 <u>cannabidiol</u> or a parent or legal guardian of the patient if the patient
- 2 <u>is under nineteen years of age. The risks and benefits form shall</u>
- 3 document their discussion of the risks and benefits of invasive
- 4 <u>therapies</u>, <u>including</u>, <u>but not limited to</u>, <u>neurostimulation such as vagus</u>
- 5 <u>nerve stimulation and responsive neurostimulation and epilepsy surgery,</u>
- 6 including corpus callosotomy, if indicated. This form shall be completed
- 7 and on file with the University of Nebraska Medical Center before the
- 8 patient begins the cannabidiol trial.
- 9 (5) The University of Nebraska Medical Center shall provide a
- 10 <u>document to patients who are to be administered cannabidiol or a parent</u>
- 11 or legal guardian of such patients confirming participation in the
- 12 <u>Medical Cannabidiol Pilot Study. The document shall include, at a</u>
- 13 minimum, the patient's name, date of birth, and address, as well as the
- 14 <u>name and contact information of the patient's medical provider. If the</u>
- 15 patient is under nineteen years of age, the document shall also include
- 16 the name, date of birth, and address of the parent or legal guardian of
- 17 the patient. The document may be provided by the patient to law
- 18 enforcement agencies in order to verify participation in the Medical
- 19 Cannabidiol Pilot Study.
- 20 Sec. 7. (1) The University of Nebraska Medical Center and Nebraska
- 21 Medicine, when using cannabidiol for research, shall comply with the
- 22 <u>Uniform Controlled Substances Act regarding possession of controlled</u>
- 23 <u>substances</u>, <u>record-keeping requirements relative to the dispensing</u>, <u>use</u>,
- 24 or administration of controlled substances, and inventory requirements,
- 25 as applicable.
- 26 (2) The University of Nebraska Medical Center and Nebraska Medicine
- 27 are authorized to pursue any federal permits or waivers necessary to
- 28 conduct the activities authorized under sections 4 to 10 of this act.
- 29 Sec. 8. (1) In a prosecution for the unlawful possession of
- 30 <u>marijuana under the Uniform Controlled Substances Act, it is an</u>
- 31 <u>affirmative and complete defense to prosecution that:</u>

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- 1 (a) The defendant suffered from intractable seizures and the use or
- 2 possession of cannabidiol was pursuant to the order of a physician
- 3 designated as a medical provider under section 6 of this act; or
- 4 (b) The defendant is the parent or legal guardian of an individual
- 5 who suffers from intractable seizures and the use or possession of
- 6 cannabidiol was pursuant to the order of a physician designated as a
- 7 medical provider under section 6 of this act.
- 8 (2) An agency of this state or a political subdivision thereof,
- 9 <u>including any law enforcement agency, may not initiate proceedings to</u>
- 10 remove a child from a home based solely upon the possession or use of
- 11 <u>cannabidiol</u> by the child or possession of cannabidiol by a parent or
- 12 <u>legal guardian for use by the child as authorized under sections 4 to 11</u>
- 13 <u>of this act.</u>
- 14 (3) An employee of the state or any division, agency, or institution
- 15 thereof or any employee of Nebraska Medicine involved in the research,
- 16 ordering, dispensing, and administration of cannabidiol under sections 4
- 17 <u>to 11 of this act, including its cultivation and processing, shall not be</u>
- 18 subject to prosecution for unlawful possession, use, distribution, or
- 19 <u>dispensing of marijuana under the Uniform Controlled Substances Act for</u>
- 20 activities arising from or related to the use of cannabidiol in the
- 21 <u>treatment of individuals diagnosed with intractable seizures or treatment</u>
- 22 <u>resistant seizures.</u>
- 23 Sec. 9. <u>The University of Nebraska Medical Center shall submit a</u>
- 24 report electronically to the Judiciary Committee of the Legislature and
- 25 the Health and Human Services Committee of the Legislature on or before
- 26 <u>September 15, 2016, and each September 15 thereafter, containing the</u>
- 27 <u>following performance measures:</u>
- 28 <u>(1) The number of patients enrolled in the pilot study, including</u>
- 29 the number of patients under nineteen years of age;
- 30 (2) The number of patients previously enrolled in the pilot study
- 31 and no longer receiving treatment under the pilot study;

- 1 (3) Any changes in intractable seizure or treatment resistant
- 2 <u>seizure frequency and severity;</u>
- 3 (4) Any relevant or related adverse health outcomes for patients;
- 4 and
- 5 (5) A summary of findings concerning appropriate dosing.
- 6 Sec. 10. It is the intent of the Legislature that the University of
- 7 Nebraska appropriate two hundred fifty thousand dollars from the
- 8 <u>University of Nebraska, Nebraska Research Initiative each fiscal year for</u>
- 9 FY2015-16 and FY2016-17 for the Medical Cannabidiol Pilot Study.
- Sec. 11. Sections 4 to 10 of this act terminate on October 1, 2019.
- 11 Sec. 12. Original sections 28-101, 28-401, and 28-401.01, Revised
- 12 Statutes Cumulative Supplement, 2014, are repealed.
- 13 Sec. 13. Since an emergency exists, this act takes effect when
- 14 passed and approved according to law.