# LEGISLATURE OF NEBRASKA

# ONE HUNDRED THIRD LEGISLATURE

# SECOND SESSION

# LEGISLATIVE BILL 675

Introduced by Chambers, 11.

Read first time January 08, 2014

Committee: Revenue

# A BILL

1	FOR AN ACT relating to revenue and taxation; to amend section 77-202,
2	Revised Statutes Cumulative Supplement, 2012, and section
3	77-382, Revised Statutes Supplement, 2013; to eliminate
4	the property tax exemption for property owned by
5	religious organizations; to harmonize provisions; to
6	provide an operative date; and to repeal the original
7	sections.
8	Be it enacted by the people of the State of Nebraska.

1 Section 1. Section 77-202, Revised Statutes Cumulative

- 2 Supplement, 2012, is amended to read:
- 3 77-202 (1) The following property shall be exempt from
- 4 property taxes:
- 5 (a) Property of the state and its governmental
- 6 subdivisions to the extent used or being developed for use by the
- 7 state or governmental subdivision for a public purpose. For purposes
- 8 of this subdivision:

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- 9 Property of the state and its governmental (i) subdivisions means (A) property held in fee title by the state or a 10 governmental subdivision or (B) property beneficially owned by the 11 12 state or a governmental subdivision in that it is used for a public 13 purpose and is being acquired under a lease-purchase agreement, 14 financing lease, or other instrument which provides for transfer of 15 legal title to the property to the state or a governmental subdivision upon payment of all amounts due thereunder. If the 16 property to be beneficially owned by a governmental subdivision has a 17
- 20 construction cost that exceeds the threshold amount, then such

total acquisition cost that exceeds the threshold amount or will be

used as the site of a public building with a total estimated

- 21 property shall qualify for an exemption under this section only if
- 22 the question of acquiring such property or constructing such public
- 23 building has been submitted at a primary, general, or special
- 24 election held within the governmental subdivision and has been
- 25 approved by the voters of the governmental subdivision. For purposes

1 of this subdivision, threshold amount means the greater of fifty

- 2 thousand dollars or six-tenths of one percent of the total actual
- 3 value of real and personal property of the governmental subdivision
- 4 that will beneficially own the property as of the end of the
- 5 governmental subdivision's prior fiscal year; and
- 6 (ii) Public purpose means use of the property (A) to
- 7 provide public services with or without cost to the recipient,
- 8 including the general operation of government, public education,
- 9 public safety, transportation, public works, civil and criminal
- 10 justice, public health and welfare, developments by a public housing
- 11 authority, parks, culture, recreation, community development, and
- 12 cemetery purposes, or (B) to carry out the duties and
- 13 responsibilities conferred by law with or without consideration.
- 14 Public purpose does not include leasing of property to a private
- 15 party unless the lease of the property is at fair market value for a
- 16 public purpose. Leases of property by a public housing authority to
- 17 low-income individuals as a place of residence are for the
- 18 authority's public purpose;
- 19 (b) Unleased property of the state or its governmental
- 20 subdivisions which is not being used or developed for use for a
- 21 public purpose but upon which a payment in lieu of taxes is paid for
- 22 public safety, rescue, and emergency services and road or street
- 23 construction or maintenance services to all governmental units
- 24 providing such services to the property. Except as provided in
- 25 Article VIII, section 11, of the Constitution of Nebraska, the

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payment in lieu of taxes shall be based on the proportionate share of

2 the cost of providing public safety, rescue, or emergency services 3 and road or street construction or maintenance services unless a general policy is adopted by the governing body of the governmental 4 5 subdivision providing such services which provides for a different 6 method of determining the amount of the payment in lieu of taxes. The 7 governing body may adopt a general policy by ordinance or resolution 8 for determining the amount of payment in lieu of taxes by majority vote after a hearing on the ordinance or resolution. Such ordinance 9 or resolution shall nevertheless result in an equitable contribution 10 11 for the cost of providing such services to the exempt property; 12 (C) Property owned by and used exclusively 13 agricultural and horticultural societies; 14 (d) Property owned by educational, religious, charitable, 15 or cemetery organizations, or any organization for the exclusive benefit of any such educational, religious, charitable, or cemetery 16 organization, and used exclusively for educational, religious, 17 charitable, or cemetery purposes, when such property is not (i) owned 18 or used for financial gain or profit to either the owner or user, 19 20 (ii) used for the sale of alcoholic liquors for more than twenty hours per week, or (iii) owned or used by an organization which 21 discriminates in membership or employment based on race, color, or 22 23 national origin. For purposes of this subdivision, educational

organization means (A) an institution operated exclusively for the

purpose of offering regular courses with systematic instruction in

1 academic, vocational, or technical subjects or assisting students

- 2 through services relating to the origination, processing, or
- 3 guarantying of federally reinsured student loans for higher education
- 4 or (B) a museum or historical society operated exclusively for the
- 5 benefit and education of the public. For purposes of this
- 6 subdivision, charitable organization means an organization operated
- 7 exclusively for the purpose of the mental, social, or physical
- 8 benefit of the public or an indefinite number of persons; and
- 9 (e) Household goods and personal effects not owned or
- 10 used for financial gain or profit to either the owner or user.
- 11 (2) The increased value of land by reason of shade and
- 12 ornamental trees planted along the highway shall not be taken into
- 13 account in the valuation of land.
- 14 (3) Tangible personal property which is not depreciable
- 15 tangible personal property as defined in section 77-119 shall be
- 16 exempt from property tax.
- 17 (4) Motor vehicles required to be registered for
- 18 operation on the highways of this state shall be exempt from payment
- 19 of property taxes.
- 20 (5) Business and agricultural inventory shall be exempt
- 21 from the personal property tax. For purposes of this subsection,
- 22 business inventory includes personal property owned for purposes of
- 23 leasing or renting such property to others for financial gain only if
- 24 the personal property is of a type which in the ordinary course of
- 25 business is leased or rented thirty days or less and may be returned

1 at the option of the lessee or renter at any time and the personal

- 2 property is of a type which would be considered household goods or
- 3 personal effects if owned by an individual. All other personal
- 4 property owned for purposes of leasing or renting such property to
- 5 others for financial gain shall not be considered business inventory.
- 6 (6) Any personal property exempt pursuant to subsection
- 7 (2) of section 77-4105 or section 77-5209.02 shall be exempt from the
- 8 personal property tax.
- 9 (7) Livestock shall be exempt from the personal property
- 10 tax.
- 11 (8) Any personal property exempt pursuant to the Nebraska
- 12 Advantage Act shall be exempt from the personal property tax.
- 13 (9) Any depreciable tangible personal property used
- 14 directly in the generation of electricity using wind as the fuel
- 15 source shall be exempt from the property tax levied on depreciable
- 16 tangible personal property. Depreciable tangible personal property
- 17 used directly in the generation of electricity using wind as the fuel
- 18 source includes, but is not limited to, wind turbines, rotors and
- 19 blades, towers, trackers, generating equipment, transmission
- 20 components, substations, supporting structures or racks, inverters,
- 21 and other system components such as wiring, control systems,
- 22 switchgears, and generator step-up transformers.
- 23 (10) Any tangible personal property that is acquired by a
- 24 person operating a data center located in this state, that is
- 25 assembled, engineered, processed, fabricated, manufactured into,

attached to, or incorporated into other tangible personal property, 1 2 both in component form or that of an assembled product, for the 3 purpose of subsequent use at a physical location outside this state 4 by the person operating a data center shall be exempt from the 5 personal property tax. Such exemption extends to keeping, retaining, or exercising any right or power over tangible personal property in 6 7 this state for the purpose of subsequently transporting it outside 8 this state for use thereafter outside this state. For purposes of 9 this subsection, data center means computers, supporting equipment, and other organized assembly of hardware or software that are 10 designed to centralize the storage, management, or dissemination of 11 12 data and information, environmentally controlled structures or 13 facilities or interrelated structures or facilities that provide the infrastructure for housing the equipment, such as raised flooring, 14 15 electricity supply, communication and data lines, Internet access, 16 cooling, security, and fire suppression, and any building housing the 17 foregoing.

- 18 Sec. 2. Section 77-382, Revised Statutes Supplement,
- 19 2013, is amended to read:
- 20 77-382 (1) The department shall prepare a tax expenditure
- 21 report describing (a) the basic provisions of the Nebraska tax laws,
- 22 (b) the actual or estimated revenue loss caused by the exemptions,
- 23 deductions, exclusions, deferrals, credits, and preferential rates in
- 24 effect on July 1 of each year and allowed under Nebraska's tax
- 25 structure and in the property tax, and (c) the elements which make up

1 the tax base for state and local income, including income, sales and

- 2 use, property, and miscellaneous taxes.
- 3 (2) The department shall review the major tax exemptions
- 4 for which state general funds are used to reduce the impact of
- 5 revenue lost due to a tax expenditure. The report shall indicate an
- 6 estimate of the amount of the reduction in revenue resulting from the
- 7 operation of all tax expenditures. The report shall list each tax
- 8 expenditure relating to sales and use tax under the following
- 9 categories:
- 10 (a) Agriculture, which shall include a separate listing
- 11 for the following items: Agricultural machinery; agricultural
- 12 chemicals; seeds sold to commercial producers; water for irrigation
- 13 and manufacturing; commercial artificial insemination; mineral oil as
- 14 dust suppressant; animal grooming; oxygen for use in aquaculture;
- 15 animal life whose products constitute food for human consumption; and
- 16 grains;
- 17 (b) Business across state lines, which shall include a
- 18 separate listing for the following items: Property shipped out-of-
- 19 state; fabrication labor for items to be shipped out-of-state;
- 20 property to be transported out-of-state; property purchased in other
- 21 states to be used in Nebraska; aircraft delivery to an out-of-state
- 22 resident or business; state reciprocal agreements for industrial
- 23 machinery; and property taxed in another state;
- 24 (c) Common carrier and logistics, which shall include a
- 25 separate listing for the following items: Railroad rolling stock and

1 repair parts and services; common or contract carriers and repair

- 2 parts and services; common or contract carrier accessories; and
- 3 common or contract carrier safety equipment;
- 4 (d) Consumer goods, which shall include a separate
- 5 listing for the following items: Motor vehicles and motorboat trade-
- 6 ins; merchandise trade-ins; certain medical equipment and medicine;
- 7 newspapers; laundromats; telefloral deliveries; motor vehicle
- 8 discounts for the disabled; and political campaign fundraisers;
- 9 (e) Energy, which shall include a separate listing for
- 10 the following items: Motor fuels; energy used in industry; energy
- 11 used in agriculture; aviation fuel; and minerals, oil, and gas
- 12 severed from real property;
- 13 (f) Food, which shall include a separate listing for the
- 14 following items: Food for home consumption; Supplemental Nutrition
- 15 Assistance Program; school lunches; meals sold by hospitals; meals
- 16 sold by institutions at a flat rate; food for the elderly,
- 17 handicapped, and Supplemental Security Income recipients; and meals
- 18 sold by churches;
- 19 (g) General business, which shall include a separate
- 20 listing for the following items: Component and ingredient parts;
- 21 manufacturing machinery; containers; film rentals; molds and dies;
- 22 syndicated programming; intercompany sales; intercompany leases; sale
- of a business or farm machinery; and transfer of property in a change
- 24 of business ownership;
- 25 (h) Lodging and shelter, which shall include a separate

1 listing for the following item: Room rentals by certain institutions;

- 2 (i) Miscellaneous, which shall include a separate listing
- 3 for the following items: Cash discounts and coupons; separately
- 4 stated finance charges; casual sales; lease-to-purchase agreements;
- 5 and separately stated taxes;
- 6 (j) Nonprofits, governments, and exempt entities, which
- 7 shall include a separate listing for the following items: Purchases
- 8 by political subdivisions of the state; purchases by churches and
- 9 nonprofit colleges and medical facilities; purchasing agents for
- 10 public real estate construction improvements; contractor as
- 11 purchasing agent for public agencies; Nebraska lottery; admissions to
- 12 school events; sales on Native American Indian reservations; school-
- 13 supporting fundraisers; fine art purchases by a museum; purchases by
- 14 the Nebraska State Fair Board; purchases by the Nebraska Investment
- 15 Finance Authority and licensees of the State Racing Commission;
- 16 purchases by the United States Government; public records; and sales
- 17 by religious organizations;
- 18 (k) Recent sales tax expenditures, which shall include a
- 19 separate listing for each sales tax expenditure created by statute or
- 20 rule and regulation after July 19, 2012; and
- 21 (1) Telecommunications, which shall include a separate
- 22 listing for the following items: Telecommunications access charges;
- 23 prepaid calling arrangements; conference bridging services; and
- 24 nonvoice data services.
- 25 (3) It is the intent of the Legislature that nothing in

1 the Tax Expenditure Reporting Act shall cause the valuation or

- 2 assessment of any property exempt from taxation on the basis of its
- 3 use exclusively for religious, educational, or charitable purposes.
- 4 Sec. 3. This act becomes operative on January 1, 2015.
- 5 Sec. 4. Original section 77-202, Revised Statutes
- 6 Cumulative Supplement, 2012, and section 77-382, Revised Statutes
- 7 Supplement, 2013, are repealed.