### LEGISLATURE OF NEBRASKA

### ONE HUNDRED THIRD LEGISLATURE

## FIRST SESSION

# LEGISLATIVE BILL 97

## Final Reading

Introduced by Mello, 5; Ashford, 20; McGill, 26; Nordquist, 7.

Read first time January 10, 2013

Committee: Revenue

## A BILL

1	FOR AN AC'	T relating to land banks; to amend sections 77-1759,
2		77-1807, 77-1809, 77-1810, 77-3211, and 77-3213, Reissue
3		Revised Statutes of Nebraska, and sections 77-1736.06,
4		77-1915, 77-1916, and 77-2704.15, Revised Statutes
5		Cumulative Supplement, 2012; to adopt the Nebraska
6		Municipal Land Bank Act; to change provisions relating to
7		property tax refunds, payment of taxes, and collection of
8		delinquent real property taxes; to exempt purchases from
9		sales and use taxes as prescribed; to provide for
10		transfers of real property from land reutilization
11		authorities; to harmonize provisions; to provide an
12		operative date; and to repeal the original sections.

13 Be it enacted by the people of the State of Nebraska,

1 Section 1. Sections 1 to 18 of this act shall be known

- 2 and may be cited as the Nebraska Municipal Land Bank Act.
- 3 Sec. 2. The Legislature finds and declares as follows:
- 4 (1) Nebraska's municipalities are important to the social
- 5 and economic vitality of the state, and many municipalities are
- 6 struggling to cope with vacant, abandoned, and tax-delinquent
- 7 properties;
- 8 (2) Vacant, abandoned, and tax-delinquent properties
- 9 represent lost revenue to municipalities and large costs associated
- 10 with demolition, safety hazards, and the deterioration of
- 11 neighborhoods;
- 12 <u>(3) There is an overriding public need to confront the</u>
- 13 problems caused by vacant, abandoned, and tax-delinquent properties
- 14 through the creation of new tools for municipalities to use to turn
- 15 vacant spaces into vibrant places; and
- 16 (4) Land banks are one of the tools that can be utilized
- 17 by municipalities to facilitate the return of vacant, abandoned, and
- 18 <u>tax-delinquent properties to productive use.</u>
- 19 Sec. 3. For purposes of the Nebraska Municipal Land Bank
- 20 Act:
- 21 (1) Board means the board of directors of a land bank;
- 22 (2) Land bank means a land bank established in accordance
- 23 with the act;
- 24 (3) Municipality means any city or village of this state
- 25 that is located (a) within a county in which a city of the

1 metropolitan class is located or (b) within a county in which at

- 2 least three cities of the first class are located; and
- 3 (4) Real property means lands, lands under water,
- 4 structures, and any and all easements, air rights, franchises, and
- 5 incorporeal hereditaments and every estate and right therein, legal
- 6 and equitable, including terms for years and liens by way of
- 7 judgment, mortgage, or otherwise, and any and all fixtures and
- 8 <u>improvements located thereon.</u>
- 9 Sec. 4. (1) A municipality may elect to create a land
- 10 bank by the adoption of an ordinance which specifies the following:
- 11 <u>(a) The name of the land bank;</u>
- 12 <u>(b) The initial individuals to serve as members of the</u>
- 13 board and the length of terms for which they are to serve; and
- (c) The qualifications and terms of office of members of
- the board.
- 16 (2) Two or more municipalities may elect to enter into an
- 17 agreement pursuant to the Interlocal Cooperation Act to create a
- 18 single land bank to act on behalf of such municipalities, which
- 19 agreement shall contain the information required by subsection (1) of
- 20 this section.
- 21 (3) Each land bank created pursuant to the Nebraska
- 22 Municipal Land Bank Act shall be deemed to be a public corporation
- 23 acting in a governmental capacity and a political subdivision of the
- 24 state and shall have permanent and perpetual duration until
- 25 terminated and dissolved in accordance with section 14 of this act.

1 (4) The primary goal of any land bank shall be to

- 2 <u>facilitate</u> the return of vacant, abandoned, and tax-delinquent
- 3 properties to productive use.
- 4 Sec. 5. (1) If a land bank is created by a single
- 5 municipality, the board of such land bank shall meet the following
- 6 requirements:
- 7 <u>(a) The board shall consist of:</u>
- 8 (i) Seven voting members appointed by the mayor of the
- 9 municipality that created the land bank and confirmed by a two-thirds
- 10 <u>vote of the governing body of such municipality;</u>
- 11 (ii) The planning director of the municipality that
- 12 <u>created the land bank or his or her designee</u>, as a nonvoting, ex
- 13 officio member; and
- 14 (iii) Such other nonvoting members as are appointed by
- 15 the mayor of the municipality that created the land bank;
- 16 (b) The seven voting members of the board shall be
- 17 residents of the municipality that created the land bank;
- 18 (c) If the governing body of the municipality creating
- 19 the land bank has any of its members elected by district or ward,
- 20 then at least one voting member of the board shall be appointed from
- 21 each such district or ward. Such voting members shall represent, to
- 22 the greatest extent possible, the racial and ethnic diversity of the
- 23 municipality creating the land bank;
- 24 (d) The seven voting members of the board shall have,
- 25 collectively, verifiable skills, expertise, and knowledge in market-

1 rate and affordable residential, commercial, industrial, and mixed-

- 2 use real estate development, financing, law, purchasing and sales,
- 3 <u>asset management</u>, economic and community development, and the
- 4 <u>acquisition of tax sale certificates; and</u>
- 5 (e) The seven voting members of the board shall include:
- 6 <u>(i) At least one member representing realtors;</u>
- 7 (ii) At least one member representing the banking
- 8 <u>industry;</u>
- 9 (iii) At least one member representing real estate
- 10 <u>developers;</u>
- 11 (iv) At least one member representing a chamber of
- 12 <u>commerce;</u>
- 13 (v) At least one member representing a nonprofit
- 14 corporation involved in affordable housing; and
- 15 <u>(vi) At least one member representing owners of multiple</u>
- 16 <u>residential or commercial properties.</u>
- 17 <u>(2) If a land bank is created by more than one</u>
- 18 municipality pursuant to an agreement under the Interlocal
- 19 Cooperation Act, the board of such land bank shall meet the following
- 20 requirements:
- 21 <u>(a) The board shall consist of:</u>
- 22 (i) An odd number of voting members, totaling at least
- 23 seven, appointed by the mayors of the municipalities that created the
- 24 land bank, as mutually agreed to by such mayors, and confirmed by a
- 25 two-thirds vote of the governing body of each municipality that

- 1 created the land bank;
- 2 (ii) The planning director of each municipality that
- 3 created the land bank or his or her designee, as nonvoting, ex
- 4 officio members; and
- 5 (iii) Such other nonvoting members as are appointed by
- 6 the mayors of the municipalities that created the land bank, as
- 7 <u>mutually agreed to by such mayors;</u>
- 8 (b) Each voting member of the board shall be a resident
- 9 of one of the municipalities that created the land bank, with at
- 10 least one voting member appointed from each such municipality;
- 11 (c) If the governing body of the largest municipality
- 12 <u>creating the land bank has any of its members elected by district or</u>
- 13 ward, then at least one voting member of the board shall be appointed
- 14 from each such district or ward. Such voting members shall represent,
- 15 to the greatest extent possible, the racial and ethnic diversity of
- 16 <u>the largest municipality creating the land bank;</u>
- 17 <u>(d) The voting members of the board shall have,</u>
- 18 collectively, verifiable skills, expertise, and knowledge in market-
- 19 rate and affordable residential, commercial, industrial, and mixed-
- 20 use real estate development, financing, law, purchasing and sales,
- 21 asset management, economic and community development, and the
- 22 acquisition of tax sale certificates; and
- (e) The voting members of the board shall include:
- 24 (i) At least one member representing realtors;
- 25 <u>(ii) At least one member representing the banking</u>

- 1 <u>industry;</u>
- 2 (iii) At least one member representing real estate
- 3 <u>developers;</u>
- 4 (iv) At least one member representing a chamber of
- 5 commerce;
- 6 <u>(v) At least one member representing a nonprofit</u>
- 7 <u>corporation involved in affordable housing; and</u>
- 8 (vi) At least one member representing owners of multiple
- 9 <u>residential or commercial properties.</u>
- 10 <u>(3) The members of the board shall select annually from</u>
- 11 among themselves a chairperson, a vice-chairperson, a treasurer, and
- 12 <u>such other officers as the board may determine.</u>
- 13 <u>(4) A public official or public employee shall be</u>
- 14 eligible to be a member of the board.
- 15 (5) A vacancy on the board among the appointed board
- 16 members shall be filled in the same manner as the original
- 17 appointment.
- 18 (6) Board members shall serve without compensation.
- 19 (7) The board shall meet in regular session according to
- 20 a schedule adopted by the board and shall also meet in special
- 21 session as convened by the chairperson or upon written notice signed
- 22 by a majority of the voting members. The presence of a majority of
- 23 the voting members of the board shall constitute a quorum.
- 24 (8) Except as otherwise provided in subsections (9) and
- 25 (11) of this section and in sections 10 and 14 of this act, all

1 actions of the board shall be approved by the affirmative vote of a

- 2 majority of the voting members present and voting.
- 3 (9) Any action of the board on the following matters
- 4 shall be approved by a majority of the voting members:
- 5 (a) Adoption of bylaws and other rules and regulations
- 6 for conduct of the land bank's business;
- 7 (b) Hiring or firing of any employee or contractor of the
- 8 land bank. This function may, by majority vote of the voting members,
- 9 be delegated by the board to a specified officer or committee of the
- 10 land bank, under such terms and conditions, and to the extent, that
- 11 the board may specify;
- 12 <u>(c) The incurring of debt;</u>
- 13 (d) Adoption or amendment of the annual budget; and
- (e) Sale, lease, encumbrance, or alienation of real
- 15 property, improvements, or personal property with a value of more
- 16 <u>than fifty thousand dollars.</u>
- 17 (10) Members of a board shall not be liable personally on
- 18 the bonds or other obligations of the land bank, and the rights of
- 19 <u>creditors shall be solely against such land bank.</u>
- 20 (11) The board shall adopt policies and procedures to
- 21 specify the conditions that must be met in order for the land bank to
- 22 give an automatically accepted bid as authorized in sections 17 and
- 23 18 of this act. The adoption of such policies and procedures shall
- 24 require the approval of two-thirds of the voting members of the
- 25 board. At a minimum, such policies and procedures shall ensure that

1 the automatically accepted bid shall only be given for one of the

- 2 following reasons:
- 3 (a) The real property substantially meets more than one
- 4 of the following criteria as determined by two-thirds of the voting
- 5 members of the board:
- 6 (i) The property is not occupied by the owner or any
- 7 <u>lessee or licensee of the owner;</u>
- 8 (ii) There are no utilities currently being provided to
- 9 <u>the property;</u>
- 10 (iii) Any buildings on the property have been deemed
- 11 unfit for human habitation, occupancy, or use by local housing
- 12 officials;
- 13 (iv) Any buildings on the property are exposed to the
- 14 elements such that deterioration of the building is occurring;
- 15 (v) Any buildings on the property are boarded up;
- 16 (vi) There have been previous efforts to rehabilitate any
- 17 buildings on the property;
- 18 (vii) There is a presence of vermin, uncut vegetation, or
- 19 <u>debris accumulation on the property;</u>
- 20 (viii) There have been past actions by the municipality
- 21 to maintain the grounds or any building on the property; or
- 22 (ix) The property has been out of compliance with orders
- 23 of local housing officials;
- 24 (b) The real property is contiguous to a parcel that
- 25 meets more than one of the criteria in subdivision (11)(a) of this

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- 2 (c) Acquisition of the real property by the land bank
- 3 would serve the best interests of the community as determined by two-
- 4 thirds of the voting members of the board. In determining whether the
- 5 acquisition would serve the best interests of the community, the
- 6 board shall take into consideration the hierarchical ranking of
- 7 priorities for the use of real property conveyed by a land bank
- 8 established pursuant to subsection (5) of section 10 of this act, if
- 9 any such hierarchical ranking is established.
- 10 Sec. 6. A land bank may employ such agents and employees,
- 11 permanent or temporary, as it may require, and may determine the
- 12 qualifications and fix the compensation and benefits of such persons.
- 13 Sec. 7. (1) A land bank shall have the following powers:
- 14 (a) To adopt, amend, and repeal bylaws for the regulation
- of its affairs and the conduct of its business;
- 16 (b) To sue and be sued in its own name and plead and be
- 17 impleaded in all civil actions;
- 18 (c) To borrow money from private lenders, from
- 19 municipalities, from the state, or from federal government funds as
- 20 may be necessary for the operation and work of the land bank;
- 21 (d) To issue negotiable revenue bonds and notes according
- 22 to the provisions of the Nebraska Municipal Land Bank Act;
- 23 (e) To procure insurance or guarantees from the state or
- 24 <u>federal government of the payments of any debts or parts thereof</u>
- 25 incurred by the land bank and to pay premiums in connection

- 1 <u>therewith;</u>
- 2 (f) To enter into contracts and other instruments
- 3 necessary, incidental, or convenient to the performance of its duties
- 4 and the exercise of its powers, including, but not limited to,
- 5 agreements under the Interlocal Cooperation Act for the joint
- 6 exercise of powers under the Nebraska Municipal Land Bank Act;
- 7 (g) To enter into contracts and other instruments
- 8 necessary, incidental, or convenient to the performance of functions
- 9 by the land bank on behalf of municipalities or agencies or
- 10 departments of municipalities, or the performance by municipalities
- 11 <u>or agencies or departments of municipalities of functions on behalf</u>
- 12 of the land bank;
- (h) To make and execute contracts and other instruments
- 14 necessary or convenient to the exercise of the powers of the land
- 15 <u>bank;</u>
- 16 (i) To provide foreclosure prevention counseling and re-
- 17 housing assistance;
- 18 (j) To procure insurance against losses in connection
- 19 with the real property, assets, or activities of the land bank;
- 20 (k) To invest money of the land bank, at the discretion
- 21 of the board, in instruments, obligations, securities, or property
- 22 determined proper by the board and name and use depositories for its
- 23 money;
- 24 (1) To enter into contracts for the management of, the
- 25 collection of rent from, or the sale of real property of the land

- 1 <u>bank;</u>
- 2 (m) To design, develop, construct, demolish, reconstruct,
- 3 rehabilitate, renovate, relocate, and otherwise improve real property
- 4 or rights or interests in real property of the land bank;
- 5 (n) To fix, charge, and collect fees and charges for
- 6 services provided by the land bank;
- 7 (o) To fix, charge, and collect rents and leasehold
- 8 payments for the use of real property of the land bank for a period
- 9 not to exceed twelve months, except that such twelve-month limitation
- 10 shall not apply if the real property of the land bank is subject to a
- 11 lease with a remaining term of more than twelve months at the time
- 12 <u>such real property is acquired by the land bank;</u>
- (p) To grant or acquire a license, easement, lease, as
- 14 lessor and as lessee, or option with respect to real property of the
- 15 <u>land bank;</u>
- 16 (q) To enter into partnerships, joint ventures, and other
- 17 collaborative relationships with municipalities and other public and
- 18 private entities for the ownership, management, development, and
- 19 <u>disposition of real property; and</u>
- 20 (r) To do all other things necessary or convenient to
- 21 achieve the objectives and purposes of the land bank or other laws
- 22 that relate to the purposes and responsibilities of the land bank.
- 23 (2) A land bank shall neither possess nor exercise the
- 24 power of eminent domain.
- 25 Sec. 8. (1) A land bank may acquire real property or

1 interests in real property by gift, devise, transfer, exchange,

- 2 foreclosure, purchase, or otherwise on terms and conditions and in a
- 3 manner the land bank considers proper.
- 4 (2) A land bank may acquire real property or interests in
- 5 real property by purchase contracts, lease-purchase agreements,
- 6 installment sales contracts, or land contracts and may accept
- 7 transfers from political subdivisions upon such terms and conditions
- 8 as agreed to by the land bank and the political subdivision.
- 9 Notwithstanding any other law to the contrary, any political
- 10 subdivision may transfer to the land bank real property and interests
- 11 in real property of the political subdivision on such terms and
- 12 conditions and according to such procedures as determined by the
- 13 political subdivision.
- 14 (3) A land bank shall maintain all of its real property
- 15 in accordance with the laws and ordinances of the jurisdiction in
- 16 which the real property is located.
- 17 (4) A land bank shall not own or hold real property
- 18 located outside the jurisdictional boundaries of the municipality or
- 19 municipalities that created the land bank. For purposes of this
- 20 subsection, jurisdictional boundaries of a municipality does not
- 21 include the extraterritorial zoning jurisdiction of such
- 22 <u>municipality</u>.
- 23 (5) A land bank may accept transfers of real property and
- 24 <u>interests in real property from a land reutilization authority on</u>
- 25 such terms and conditions, and according to such procedures, as

1 mutually determined by the transferring land reutilization authority

- 2 and the land bank.
- 3 (6) A land bank shall not hold legal title at any one
- 4 time to more than seven percent of the total number of parcels of
- 5 real property located in the municipality or municipalities that
- 6 created the land bank.
- 7 Sec. 9. The real property of a land bank and the land
- 8 bank's income and operations are exempt from all taxation by the
- 9 <u>state or any political subdivision thereof.</u>
- 10 Sec. 10. (1) A land bank shall hold in its own name all
- 11 real property acquired by the land bank irrespective of the identity
- of the transferor of such property.
- 13 (2) A land bank shall maintain and make available for
- 14 public review and inspection an inventory of all real property held
- 15 by the land bank.
- 16 (3) A land bank shall determine and set forth in policies
- 17 and procedures of the board the general terms and conditions for
- 18 consideration to be received by the land bank for the transfer of
- 19 real property and interests in real property, which consideration may
- 20 take the form of monetary payments and secured financial obligations,
- 21 covenants and conditions related to the present and future use of the
- 22 property, contractual commitments of the transferee, and such other
- 23 forms of consideration as determined by the board to be in the best
- 24 <u>interest of the land bank.</u>
- 25 (4) A land bank may convey, exchange, sell, transfer,

grant, release and demise, pledge, and hypothecate any and all 1 interests in, upon, or to real property of the land bank. A land bank 2 3 may lease as lessor real property of the land bank for a period not 4 to exceed twelve months, except that such twelve-month limitation 5 shall not apply if the real property of the land bank is subject to a lease with a remaining term of more than twelve months at the time 6 7 such real property is acquired by the land bank. 8 (5) The municipality or municipalities that created the 9 land bank may establish by resolution or ordinance a hierarchical 10 ranking of priorities for the use of real property conveyed by a land bank. Such ranking shall take into consideration the highest and best 11 12 use that, when possible, will bring the greatest benefit to the 13 community. The priorities may include, but are not limited to, (a) 14 use for purely public spaces and places, (b) use for affordable housing, (c) use for retail, commercial, and industrial activities, 15 16 and (d) such other uses and in such hierarchical order as determined 17 by the municipality or municipalities. 18 (6) The municipality or municipalities that created the land bank may require by resolution or ordinance that any particular 19 20 form of disposition of real property, or any disposition of real 21 property located within specified jurisdictions, be subject to 22 specified voting and approval requirements of the board. Except and unless restricted or constrained in this manner, the board may 23 24 delegate to officers and employees the authority to enter into and

execute agreements, instruments of conveyance, and all other related

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1 documents pertaining to the conveyance of real property by the land

- 2 bank.
- 3 Sec. 11. (1) A land bank may receive funding through
- 4 grants and loans from the municipality or municipalities that created
- 5 the land bank, from other municipalities, from the state, from the
- 6 federal government, and from other public and private sources.
- 7 (2) A land bank may receive and retain payments for
- 8 services rendered, for rents and leasehold payments received, for
- 9 consideration for disposition of real and personal property, for
- 10 proceeds of insurance coverage for losses incurred, for income from
- 11 investments, and for any other asset and activity lawfully permitted
- 12 to a land bank under the Nebraska Municipal Land Bank Act.
- 13 (3)(a) Except as otherwise provided in subdivision (b) of
- 14 this subsection, fifty percent of the real property taxes collected
- on real property conveyed by a land bank pursuant to the laws of this
- 16 state shall be remitted to the land bank. Such allocation of property
- 17 tax revenue shall commence with the first taxable year following the
- 18 date of conveyance and shall continue for a period of five years.
- 19 Such allocation of property tax revenue shall not occur if such taxes
- 20 have been divided under section 18-2147 as part of a redevelopment
- 21 project under the Community Development Law, unless the authority, as
- 22 defined in section 18-2103, enters into an agreement with the land
- 23 bank for the remittance of such funds to the land bank.
- (b) A land bank may, by resolution of the board, elect
- 25 not to receive the real property taxes described in subdivision (a)

1 of this subsection for any real property conveyed by the land bank.

- 2 If such an election is made, the land bank shall notify the county
- 3 treasurer of the county in which the real property is located by
- 4 filing a copy of the resolution with the county treasurer, and
- 5 thereafter the county treasurer shall remit such real property taxes
- 6 to the appropriate taxing entities.
- 7 Sec. 12. (1) A land bank shall have the power to issue
- 8 bonds for any of its corporate purposes, the principal and interest
- 9 of which are payable from its revenue generally. Any of such bonds
- 10 shall be secured by a pledge of any revenue of the land bank or by a
- 11 mortgage of any property of the land bank.
- 12 (2) The bonds issued by a land bank are hereby declared
- 13 to have all the qualities of negotiable instruments under the Uniform
- 14 Commercial Code.
- 15 (3) The bonds of a land bank and the income therefrom
- 16 shall at all times be exempt from all taxes imposed by the state or
- 17 any political subdivision thereof.
- 18 (4) Bonds issued by the land bank shall be authorized by
- 19 resolution of the board and shall be limited obligations of the land
- 20 bank. The principal and interest, costs of issuance, and other costs
- 21 incidental thereto shall be payable solely from the income and
- 22 revenue derived from the sale, lease, or other disposition of the
- 23 assets of the land bank. Any refunding bonds issued shall be payable
- 24 from any source described above or from the investment of any of the
- 25 proceeds of the refunding bonds, and shall not constitute an

indebtedness or pledge of the general credit of any municipality 1 2 within the meaning of any constitutional or statutory limitation of 3 indebtedness and shall contain a recital to that effect. Bonds of the 4 land bank shall be issued in such form, shall be in such 5 denominations, shall bear interest, shall mature in such manner, and 6 shall be executed by one or more members of the board as provided in 7 the resolution authorizing the issuance thereof. Such bonds may be 8 subject to redemption at the option of and in the manner determined 9 by the board in the resolution authorizing the issuance thereof. 10 (5) Bonds issued by the land bank shall be issued, sold, and delivered in accordance with the terms and provisions of a 11 12 resolution adopted by the board. The board may sell such bonds in 13 such manner, either at public or private sale, and for such price as it may determine to be in the best interests of the land bank. The 14 resolution issuing bonds shall be published in a newspaper of general 15 16 circulation within the municipality or municipalities that created 17 the land bank. (6) Neither the members of the board nor any person 18 executing the bonds shall be liable personally on any such bonds by 19 20 reason of the issuance thereof. Such bonds or other obligations of a land bank shall not be a debt of any municipality and shall so state 21 22 on their face, nor shall any municipality nor any revenue or any 23 property of any municipality be liable therefor.

to be kept of all its proceedings. Meetings of the board shall be

Sec. 13. (1) The board shall cause minutes and a record

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- 1 <u>subject to the Open Meetings Act.</u>
- 2 (2) All of a land bank's records and documents shall be
- 3 considered public records for purposes of sections 84-712 to
- 4 84-712.09.
- 5 (3) The board shall provide monthly reports to the
- 6 municipality or municipalities that created the land bank on the
- 7 <u>board's activities pursuant to the Nebraska Municipal Land Bank Act.</u>
- 8 The board shall also provide an annual report to the municipality or
- 9 municipalities that created the land bank and to the Revenue
- 10 Committee of the Legislature by December 31 of each year summarizing
- 11 the board's activities for the year. The report submitted to the
- 12 Revenue Committee shall be submitted electronically.
- 13 Sec. 14. A land bank may be dissolved sixty calendar days
- 14 after a resolution of dissolution is approved by two-thirds of the
- 15 voting members of the board and by two-thirds of the membership of
- 16 the governing body of the municipality or municipalities that created
- 17 the land bank. The board shall give sixty calendar days' advance
- 18 written notice of its consideration of a resolution of dissolution by
- 19 publishing such notice in a newspaper of general circulation within
- 20 the municipality or municipalities that created the land bank and
- 21 shall send such notice by certified mail to the trustee of any
- 22 outstanding bonds of the land bank. Upon dissolution of the land
- 23 bank, all real property, personal property, and other assets of the
- 24 <u>land bank shall become the assets of the municipality or</u>
- 25 <u>municipalities that created the land bank.</u>

1 Sec. 15. (1) No member of the board or employee of a land 2 bank shall acquire any interest, direct or indirect, in real property 3 of the land bank, in any real property to be acquired by the land 4 bank, or in any real property to be acquired from the land bank. No 5 member of the board or employee of a land bank shall have any 6 interest, direct or indirect, in any contract or proposed contract 7 for materials or services to be furnished or used by a land bank. 8 (2) The board shall adopt: 9 (a) Rules addressing potential conflicts of interest; and 10 (b) Ethical guidelines for members of the board and 11 employees of the land bank. 12 Sec. 16. (1) Whenever any real property is acquired by a 13 land bank and is encumbered by a lien or claim for real property 14 taxes owed to one or more political subdivisions of the state, the land bank may, by resolution of the board, discharge and extinguish 15 16 any and all such liens or claims, except that no lien or claim 17 represented by a tax sale certificate held by a private third party shall be discharged or extinguished pursuant to this section. To the 18 extent necessary and appropriate, the land bank shall file in 19 20 appropriate public records evidence of the extinguishment and dissolution of such liens or claims. 21 22 (2) To the extent that a land bank receives payments of any kind attributable to liens or claims for real property taxes owed 23 24 to a political subdivision on property acquired by the land bank, the

land bank shall remit the full amount of the payments to the county

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1 treasurer of the county that levied such taxes for distribution to

- 2 the appropriate taxing entity.
- 3 Sec. 17. (1)(a) At any sale of real property for the
- 4 nonpayment of taxes conducted pursuant to sections 77-1801 to
- 5 77-1863, a land bank may:
- 6 (i) Bid on such real property in an amount equal to the
- 7 total amount of taxes, interest, and costs due on the real property.
- 8 If a bid is given pursuant to this subdivision, the bid shall not
- 9 receive any special treatment by the county treasurer and shall be
- 10 accepted or rejected in the same manner as any other bid on such real
- 11 property; or
- 12 <u>(ii) Give an automatically accepted bid on such real</u>
- 13 property in an amount equal to the total amount of taxes, interest,
- 14 and costs due on the real property. If an automatically accepted bid
- 15 is given, it shall be accepted by the county treasurer regardless of
- 16 any other bids on such real property. An automatically accepted bid
- 17 may be given only if the conditions for making such a bid prescribed
- 18 by the board pursuant to subsection (11) of section 5 of this act
- 19 <u>have been met.</u>
- 20 (b) If a land bank's bid pursuant to subdivision (1)(a)
- 21 of this section is accepted by the county treasurer, the land bank
- 22 shall pay the county treasurer and shall be entitled to a tax sale
- 23 <u>certificate for such real property.</u>
- 24 (2) If a county holds a tax sale certificate pursuant to
- 25 <u>section 77-1809, a land bank may purchase such tax sale certificate</u>

1 from the county by paying the county treasurer the amount expressed

- 2 on the face of the certificate and interest thereon at the rate
- 3 specified in section 45-104.01, as such rate may from time to time be
- 4 adjusted by the Legislature, from the date the tax sale certificate
- 5 was first issued to the county to the date such certificate was
- 6 purchased by the land bank.
- 7 (3) Within six months after the expiration of three years
- 8 from the date of sale of real property for the nonpayment of taxes
- 9 pursuant to sections 77-1801 to 77-1863, a land bank that has
- 10 acquired a tax sale certificate for such real property under this
- 11 section may:
- 12 (a) Apply to the county treasurer for a tax deed for the
- 13 real property described in the tax sale certificate. A land bank
- 14 applying for a tax deed shall comply with all the requirements of
- 15 sections 77-1801 to 77-1863 relating to such tax deed; or
- 16 (b) Foreclose the lien represented by the tax sale
- 17 certificate as authorized in section 77-1902.
- 18 Sec. 18. (1)(a) At any sale of real property conducted as
- 19 part of foreclosure proceedings under sections 77-1901 to 77-1941, a
- 20 land bank may:
- 21 (i) Bid on such real property in an amount that the land
- 22 bank would be willing to pay for such real property. If a bid is
- 23 given pursuant to this subdivision, the bid shall not receive any
- 24 special treatment by the sheriff conducting the sale and shall be
- 25 accepted or rejected in the same manner as any other bid on such real

1 property; or

2 (ii) Give an automatically accepted bid on such real 3 property in an amount equal to the total amount of taxes, interest, 4 and costs due on the real property. If an automatically accepted bid 5 is given, it shall be accepted by the sheriff regardless of any other bids on such real property. An automatically accepted bid may be 6 7 given only if the conditions for making such a bid prescribed by the 8 board pursuant to subsection (11) of section 5 of this act have been 9 met and only if the land bank has obtained written consent to the 10 tender of an automatically accepted bid from the holder of a mortgage 11 or the beneficiary or trustee under a trust deed giving rise to a 12 lien against such real property. To obtain such written consent, the 13 land bank shall send, by certified mail, a notice of its intent to 14 make an automatically accepted bid to any such holder of a mortgage or beneficiary or trustee under a trust deed and shall request that 15 16 written consent be given within thirty days. If no response is given 17 within such thirty-day time period, such holder of a mortgage or 18 beneficiary or trustee under a trust deed shall be deemed to have 19 given written consent. 20 (b) If a land bank's bid pursuant to subdivision (1)(a) 2.1 of this section is accepted by the sheriff, the land bank shall pay 22 the sheriff and shall be entitled to a deed to the real property in accordance with sections 77-1901 to 77-1941. 23 24 (2) If a sheriff attempts to sell real property as part of foreclosure proceedings under sections 77-1901 to 77-1941, there 25

1 is no bid given at such sale equal to the total amount of taxes,

- 2 interest, and costs due thereon, and the real property being sold
- 3 lies within a municipality that has created a land bank, then such
- 4 land bank shall be deemed to have bid the total amount of taxes,
- 5 interest, and costs due thereon and such bid shall be accepted by the
- 6 sheriff. The land bank may then discharge and extinguish the liens
- 7 for delinquent taxes included in the foreclosure proceedings pursuant
- 8 to section 16 of this act. The land bank shall then be entitled to a
- 9 deed to the real property in accordance with sections 77-1901 to
- 10 <u>77-1941.</u>
- 11 Sec. 19. Section 77-1736.06, Revised Statutes Cumulative
- 12 Supplement, 2012, is amended to read:
- 13 77-1736.06 The following procedure shall apply when
- 14 making a property tax refund:
- 15 (1) Within thirty days of the entry of a final
- 16 nonappealable order, an unprotested determination of a county
- 17 assessor, an unappealed decision of a county board of equalization,
- 18 or other final action requiring a refund of real or personal property
- 19 taxes paid or, for property valued by the state, within thirty days
- 20 of a recertification of value by the Property Tax Administrator
- 21 pursuant to section 77-1775 or 77-1775.01, the county assessor shall
- 22 determine the amount of refund due the person entitled to the refund,
- 23 certify that amount to the county treasurer, and send a copy of such
- 24 certification to the person entitled to the refund. Within thirty
- 25 days from the date the county assessor certifies the amount of the

refund, the county treasurer shall notify each political subdivision, 1 2 including any school district receiving a distribution pursuant to section 79-1073 or 79-1073.01 and any land bank receiving real 3 property taxes pursuant to subdivision (3)(a) of section 11 of this 4 5 act, of its respective share of the refund, except that for any political subdivision whose share of the refund is two hundred 6 7 dollars or less, the county board may waive this notice requirement. 8 Notification shall be by first-class mail, postage prepaid, to the last-known address of record of the political subdivision. The county 9 treasurer shall pay the refund from funds in his or her possession 10 belonging to any political subdivision, including any school district 11 12 receiving a distribution pursuant to section 79-1073 or 79-1073.01 13 and any land bank receiving real property taxes pursuant to subdivision (3)(a) of section 11 of this act, which received any part 14 of the tax or penalty being refunded. If sufficient funds are not 15 available or the political subdivision, within thirty days of the 16 mailing of the notice by the county treasurer if applicable, 17 18 certifies to the county treasurer that a hardship would result and 19 create a serious interference with its governmental functions if the 20 refund of the tax or penalty is paid, the county treasurer shall 21 register the refund or portion thereof which remains unpaid as a claim against such political subdivision and shall issue the person 22 23 entitled to the refund a receipt for the registration of the claim. The certification by a political subdivision declaring a hardship 24 25 shall be binding upon the county treasurer;

1 (2) The refund of a tax or penalty or the receipt for the 2 registration of a claim made or issued pursuant to this section shall be satisfied in full as soon as practicable and in no event later 3 than five years from the date the final order or other action 4 5 approving a refund is entered. The governing body of the political subdivision shall make provisions in its budget for the amount of any 6 7 refund or claim to be satisfied pursuant to this section. If a 8 receipt for the registration of a claim is given:

9 (a) Such receipt shall be applied to satisfy any tax
10 levied or assessed by that political subdivision next falling due
11 from the person holding the receipt after the sixth next succeeding
12 levy is made on behalf of the political subdivision following the
13 final order or other action approving the refund; and

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(b) To the extent the amount of such receipt exceeds the amount of such tax liability, the unsatisfied balance of the receipt shall be paid and satisfied within the five-year period prescribed in this subdivision from a combination of a credit against taxes anticipated to be due to the political subdivision during such period and cash payment from any funds expected to accrue to the political subdivision pursuant to a written plan to be filed by the political subdivision with the county treasurer no later than thirty days after the claim against the political subdivision is first reduced by operation of a credit against taxes due to such political subdivision.

25 If a political subdivision fails to fully satisfy the

1 refund or claim prior to the sixth next succeeding levy following the

- 2 entry of a final nonappealable order or other action approving a
- 3 refund, interest shall accrue on the unpaid balance commencing on the
- 4 sixth next succeeding levy following such entry or action at the rate
- 5 set forth in section 45-103;
- 6 (3) The county treasurer shall mail the refund or the
- 7 receipt by first-class mail, postage prepaid, to the last-known
- 8 address of the person entitled thereto. Multiple refunds to the same
- 9 person may be combined into one refund or credit. If a refund is not
- 10 claimed by June 1 of the year following the year of mailing, the
- 11 refund shall be canceled and the resultant amount credited to the
- 12 various funds originally charged;
- 13 (4) When the refund involves property valued by the
- 14 state, the Tax Commissioner shall be authorized to negotiate a
- 15 settlement of the amount of the refund or claim due pursuant to this
- 16 section on behalf of the political subdivision from which such refund
- 17 or claim is due. Any political subdivision which does not agree with
- 18 the settlement terms as negotiated may reject such terms, and the
- 19 refund or claim due from the political subdivision then shall be
- 20 satisfied as set forth in this section as if no such negotiation had
- 21 occurred;
- 22 (5) In the event that the Legislature appropriates state
- 23 funds to be disbursed for the purposes of satisfying all or any
- 24 portion of any refund or claim, the Tax Commissioner shall order the
- 25 county treasurer to disburse such refund amounts directly to the

1 persons entitled to the refund in partial or total satisfaction of

- 2 such persons' claims. The county treasurer shall disburse such
- 3 amounts within forty-five days after receipt thereof; and
- 4 (6) If all or any portion of the refund is reduced by way
- 5 of settlement or forgiveness by the person entitled to the refund,
- 6 the proportionate amount of the refund that was paid by an
- 7 appropriation of state funds shall be reimbursed by the county
- 8 treasurer to the State Treasurer within forty-five days after receipt
- 9 of the settlement agreement or receipt of the forgiven refund. The
- 10 amount so reimbursed shall be credited to the General Fund.
- 11 Sec. 20. Section 77-1759, Reissue Revised Statutes of
- 12 Nebraska, is amended to read:
- 13 77-1759 The county treasurer shall report and pay over
- 14 the amount of tax and special assessments due to towns, districts,
- 15 cities, villages, all other taxing units, corporations, and persons,
- 16 and land banks, collected by him or her, when demanded by the proper
- 17 authorities or persons. Upon a demand, one payment shall be for the
- 18 funds collected or received during the previous calendar month and
- 19 shall be paid not later than the fifteenth of the following month. A
- 20 second demand may be made prior to the fifteenth of the month on
- 21 taxes and special assessments collected or received, during the first
- 22 fifteen days of the month. The second demand shall be paid not later
- 23 than the last day of the month.
- Sec. 21. Section 77-1807, Reissue Revised Statutes of
- 25 Nebraska, is amended to read:

1 77-1807 The—(1)(a) Except as otherwise provided in

- 2 <u>subdivision (b) of this subsection, the</u> person who offers to pay the
- 3 amount of taxes due on any real property for the smallest portion of
- 4 the same shall be the purchaser, and when such person designates the
- 5 smallest portion of the real property for which he or she will pay
- 6 the amount of taxes assessed against any such property, the portion
- 7 thus designated shall be considered an undivided portion.
- 8 (b) If a land bank gives an automatically accepted bid
- 9 for the real property pursuant to section 17 of this act, the land
- 10 bank shall be the purchaser, regardless of the bid of any other
- 11 person.
- 12 <u>(2) If no person bids for a less quantity than the whole</u>
- and no land bank has given an automatically accepted bid pursuant to
- 14 <u>section 17 of this act</u>, the treasurer may sell any real property to
- 15 any one who will take the whole and pay the taxes and charges
- 16 thereon.
- 17 (3) If the homestead is listed separately as a homestead,
- 18 it shall be sold only for the taxes delinquent thereon.
- 19 Sec. 22. Section 77-1809, Reissue Revised Statutes of
- 20 Nebraska, is amended to read:
- 21 77-1809 (1) At all sales provided by law, the county
- 22 board may purchase for the use and benefit, and in the name of the
- 23 county, any real estate advertised and offered for sale when the same
- 24 remains unsold for want of bidders. The county treasurer shall issue
- 25 certificates of purchase of the real estate so sold in the name of

1 the county. Such certificates shall remain in the custody of the

- 2 county treasurer, who shall at any time assign the same to any person
- 3 wishing to buy for the amount expressed on the face of the
- 4 certificate and interest thereon at the rate specified in section
- 5 45-104.01, as such rate may from time to time be adjusted by the
- 6 Legislature, from the date thereof. Such assignment shall be attested
- 7 by the endorsement of the county clerk of his or her name on the back
- 8 of such certificate, and such endorsement shall be made when
- 9 requested by the county treasurer.
- 10 (2) If real estate is purchased by a county under this
- 11 <u>section</u> and such real estate lies within a municipality that has
- 12 created a land bank pursuant to the Nebraska Municipal Land Bank Act,
- 13 the county treasurer of such county shall notify the land bank of
- 14 such purchase as soon as practical and shall give the land bank the
- 15 first opportunity to acquire the certificate of purchase for such
- 16 <u>real estate from the county.</u>
- 17 Sec. 23. Section 77-1810, Reissue Revised Statutes of
- 18 Nebraska, is amended to read:
- 19 77-1810 Whenever (1) Except as otherwise provided in
- 20 <u>subsection (2) of this section, whenever</u> any real property subject to
- 21 sale for taxes is within the corporate limits of any city, village,
- 22 school district, drainage district, or irrigation district, it shall
- 23 have the right and power through its governing board or body to
- 24 purchase such real property for the use and benefit and in the name
- 25 of the city, village, school district, drainage district, or

1 irrigation district as the case may be. The treasurer of the city,

- 2 village, school district, drainage district, or irrigation district
- 3 may assign the certificate of purchase by endorsement of his or her
- 4 name on the back thereof when directed so to do by written order of
- 5 the governing board.
- 6 (2) No such sale shall be made to any city, village,
- 7 school district, drainage district, or irrigation district by the
- 8 county treasurer (a) when the real property has been previously sold
- 9 to the county, but in any such case, the city, village, school
- 10 district, drainage district, or irrigation district may purchase the
- 11 tax certificate held by the county or (b) if a land bank has given an
- 12 <u>automatically accepted bid on such real property pursuant to section</u>
- 13 <u>17 of this act</u>.
- 14 Sec. 24. Section 77-1915, Revised Statutes Cumulative
- 15 Supplement, 2012, is amended to read:
- 16 77-1915 From the proceeds of the sale of any real
- 17 property, the costs charged thereto shall first be paid. When the
- 18 plaintiff is a private person, firm, or corporation, the balance
- 19 thereof, or so much thereof as is necessary, shall be paid to the
- 20 plaintiff. When the plaintiff is a governmental subdivision other
- 21 than a land bank, or is a municipal corporation, or drainage or
- 22 irrigation district, the balance thereof, or so much thereof as is
- 23 necessary, shall be paid to the county treasurer for distribution to
- 24 the various governmental subdivisions, municipal corporations, or
- 25 drainage or irrigation districts entitled thereto in discharge of all

1 claims, excluding any lien on real estate for special assessments

- 2 levied by any sanitary and improvement district which special
- 3 assessments have not been previously offered for sale by the county
- 4 treasurer. When the plaintiff is a land bank, the balance thereof, or
- 5 so much thereof as is necessary, shall be paid to the land bank.
- 6 Sec. 25. Section 77-1916, Revised Statutes Cumulative
- 7 Supplement, 2012, is amended to read:
- 8 77-1916 If a surplus remains after satisfying all costs
- 9 and taxes against any particular item of real property, the excess
- 10 shall be applied in the manner provided by law for the disposition of
- 11 the surplus in the foreclosure of mortgages on real property. If the
- 12 proceeds are insufficient to pay the costs and all the taxes, when
- 13 the plaintiff is a governmental subdivision, other than a land bank
- 14 or is a municipal corporation, or a drainage or irrigation district,
- 15 the amount remaining shall be prorated among the governmental
- 16 subdivisions, municipal corporations, and drainage or irrigation
- 17 districts in the proportion of their interest in the decree of
- 18 foreclosure. The proceeds of the sale of one item of real property
- 19 shall not be applied to the discharge of a lien for taxes against
- 20 another item of real property except when so directed by the decree
- 21 for foreclosure under the circumstances set forth in section 77-1910.
- 22 The lien on real estate for special assessments levied by any
- 23 sanitary and improvement district shall not be entitled to any
- 24 surplus unless such special assessments have been previously offered
- 25 for sale by the county treasurer.

1 Sec. 26. Section 77-2704.15, Revised Statutes Cumulative

- 2 Supplement, 2012, is amended to read:
- 3 77-2704.15 (1)(a) Sales and use taxes shall not be
- 4 imposed on the gross receipts from the sale, lease, or rental of and
- 5 the storage, use, or other consumption in this state of purchases by
- 6 the state, including public educational institutions recognized or
- 7 established under the provisions of Chapter 85, or by any county,
- 8 township, city, village, rural or suburban fire protection district,
- 9 city airport authority, county airport authority, joint airport
- 10 authority, drainage district organized under sections 31-401 to
- 11 31-450, land bank created under the Nebraska Municipal Land Bank Act,
- 12 natural resources district, elected county fair board, housing agency
- as defined in section 71-1575 except for purchases for any commercial
- 14 operation that does not exclusively benefit the residents of an
- 15 affordable housing project, cemetery created under section 12-101, or
- 16 joint entity or agency formed by any combination of two or more
- 17 counties, townships, cities, villages, or other exempt governmental
- 18 units pursuant to the Interlocal Cooperation Act, the Integrated
- 19 Solid Waste Management Act, or the Joint Public Agency Act, except
- 20 for purchases for use in the business of furnishing gas, water,
- 21 electricity, or heat, or by any irrigation or reclamation district,
- 22 the irrigation division of any public power and irrigation district,
- 23 or public schools or learning communities established under Chapter
- 24 79.
- 25 (b) For purposes of this subsection, purchases by the

state or by a governmental unit listed in subdivision (a) of this 1 2 subsection include purchases by a nonprofit corporation under a 3 lease-purchase agreement, financing lease, or other instrument which provides for transfer of title to the property to the state or 4 5 governmental unit upon payment of all amounts due thereunder. If a 6 nonprofit corporation will be making purchases under a lease-purchase 7 agreement, financing lease, or other instrument as part of a project 8 with a total estimated cost that exceeds the threshold amount, then such purchases shall qualify for an exemption under this section only 9 if the question of proceeding with such project has been submitted at 10 a primary, general, or special election held within the governmental 11 12 unit that will be a party to the lease-purchase agreement, financing 13 lease, or other instrument and has been approved by the voters of 14 such governmental unit. For purposes of this subdivision, (i) project 15 means the acquisition of real property or the construction of a public building and (ii) threshold amount means the greater of fifty 16 17 thousand dollars or six-tenths of one percent of the total actual 18 value of real and personal property of the governmental unit that 19 will be a party to the lease-purchase agreement, financing lease, or 20 other instrument as of the end of the governmental unit's prior 21 fiscal year. The appointment of purchasing agents shall 22 (2) 23 recognized for the purpose of altering the status of the construction contractor as the ultimate consumer of building materials which are 24 25 physically annexed to the structure and which subsequently belong to

1 the state or the governmental unit. The appointment of purchasing

- 2 agents shall be in writing and occur prior to having any building
- 3 materials annexed to real estate in the construction, improvement, or
- 4 repair. The contractor who has been appointed as a purchasing agent
- 5 may apply for a refund of or use as a credit against a future use tax
- 6 liability the tax paid on inventory items annexed to real estate in
- 7 the construction, improvement, or repair of a project for the state
- 8 or a governmental unit.
- 9 (3) Any governmental unit listed in subsection (1) of
- 10 this section, except the state, which enters into a contract of
- 11 construction, improvement, or repair upon property annexed to real
- 12 estate without first issuing a purchasing agent authorization to a
- 13 contractor or repairperson prior to the building materials being
- 14 annexed to real estate in the project may apply to the Tax
- 15 Commissioner for a refund of any sales and use tax paid by the
- 16 contractor or repairperson on the building materials physically
- 17 annexed to real estate in the construction, improvement, or repair.
- 18 Sec. 27. Section 77-3211, Reissue Revised Statutes of
- 19 Nebraska, is amended to read:
- 20  $77-3211 \frac{(1)}{1} \frac{\text{If}}{(1)} (1) (a)$  Except as provided in subsection
- 21 (2) of this section, if, when the sheriff offers the parcels of real
- 22 estate for sale under the tax foreclosure laws of this state, there
- 23 is no bid equal to the full amount of all tax bills included in the
- 24 judgment, interest, penalties, fees, and costs then due thereon made
- 25 or received at such sale, the authority shall be deemed to have bid

1 the full amount of all tax bills included in the judgment, interest,

- 2 penalties, fees, and costs then due, and if no other earlier or later
- 3 bid be then received by the sheriff as allowed by law in excess of
- 4 the bid of the authority, then the bid of the authority shall be
- 5 announced as accepted. The sheriff shall report any such bid or bids
- 6 so made by the authority in the same way as his or her report of
- 7 other bids is made.
- 8  $\frac{(2)-(b)}{(b)}$  The authority shall pay, if possible, any
- 9 penalties, fees, or costs included in the judgment of foreclosure of
- 10 such parcel of real estate when such parcel is sold or otherwise
- 11 disposed of by such authority. Upon confirmation by the court of such
- 12 bid at such sale by such authority, and upon notification by the
- 13 sheriff, the county treasurer, or the city treasurer in the case of
- 14 an authority created pursuant to subsection (3) of section 77-3201,
- 15 shall mark the tax bills to the date of such confirmation as canceled
- 16 by sale to the authority, and shall take credit for the full amount
- 17 of such tax bills, including principal amount, interest, penalties,
- 18 fees, and costs, on his or her books and his or her statements with
- 19 any other taxing authorities.
- 20 (2) Subsection (1) of this section shall not apply if the
- 21 real estate offered for sale under the tax foreclosure laws of this
- 22 <u>state lies within a municipality that has created a land bank</u>
- 23 pursuant to the Nebraska Municipal Land Bank Act.
- Sec. 28. Section 77-3213, Reissue Revised Statutes of
- 25 Nebraska, is amended to read:

- 1 77-3213 Sections 77-3201 to 77-3213 <u>and section 29 of</u>
- 2 this act shall be known and may be cited as the Land Reutilization
- 3 Act.
- 4 Sec. 29. <u>Notwithstanding any provision of the Land</u>
- 5 Reutilization Act to the contrary, a land reutilization authority may
- 6 transfer property held by such authority to a land bank created under
- 7 the Nebraska Municipal Land Bank Act upon such terms and conditions
- 8 as may be agreed upon between the authority and the land bank.
- 9 Sec. 30. This act becomes operative on October 1, 2013.
- 10 Sec. 31. Original sections 77-1759, 77-1807, 77-1809,
- 11 77-1810, 77-3211, and 77-3213, Reissue Revised Statutes of Nebraska,
- 12 and sections 77-1736.06, 77-1915, 77-1916, and 77-2704.15, Revised
- 13 Statutes Cumulative Supplement, 2012, are repealed.