Kathy Tenopir March 14, 2013 471-0058

# LB 355

# Revision: 01 FISCAL NOTE LEGISLATIVE FISCAL ANALYST ESTIMATE

Revised due to additional information

ESTIMATE OF FISCAL IMPACT – STATE AGENCIES (See narrative for political subdivision estimates)						
	FY 2013-14 FY 2014-15					
	EXPENDITURES	REVENUE	EXPENDITURES	REVENUE		
GENERAL FUNDS	(\$728,856)		(\$7,206,593)			
CASH FUNDS						
FEDERAL FUNDS	\$128,283	*See technical note	(\$285,071)	*See technical note		
OTHER FUNDS						
TOTAL FUNDS	(\$600,573)		(\$7,491,664)			

Any Fiscal Notes received from state agencies and political subdivisions are attached following the Legislative Fiscal Analyst Estimate.

LB355 changes the age of majority from nineteen to eighteen years of age.

The following state agencies indicate little or no fiscal impact.

- Attorney General
- Department of Correctional Services
- Department of Education
- Department of Motor Vehicles
- Department of Revenue
- Department of Veterans' Affairs
- Nebraska Game and Parks Commission
- Nebraska Public Employees Retirement System
- Secretary of State
- Supreme Court

The follow state agency indicates a fiscal impact.

 Department of Health and Human Services (DHHS) – indicates savings of \$600,573 in FY2013-14 and a savings of \$7,491,664 in FY2014-15.

\* As a technical note, DHHS is indicating that LB355 is in violation of the maintenance of effort requirement in the Affordable Care Act which would result in a significant loss in federal Medicaid and CHIP funding (\$1.1 billion).

Douglas County indicates no or negligible impact. Douglas County Juvenile Court indicates some savings.

ADMINISTRATIVE SERVICES-STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSES					
LB: LB 355 AM: AGENCY/POLT. SUB: Attorney General (011)					
REVIEWED BY: Joe Wilcox DATE: January 29 <sup>th</sup> , 2013 PHONE: (402) 471-4178					
COMMENTS: Concur with agency analysis of No fiscal impact on the Nebraska Attorney General's Office.					

ADMINISTRATIVE SERVICES-STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSES					
LB: LB 355 AM: AGENCY/POLT. SUB: Department of Correctional Services (046)					
REVIEWED BY: Joe	e Wilcox		DATE: January 25 <sup>th</sup> , 2013	PHONE: (402) 471-4178	
COMMENTS: Concur with agency analysis that the fiscal impact of LB 355 is indeterminate at this time on the Department of Correctional Services.					

ADMINISTRATIVE SERVICES-STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSES						
LB: LB 355 AM: AGENCY/POLT. SUB: Department of Education (013)						
REVIEWED BY:	Joe Wilcox		DATE: February 8 <sup>th</sup> , 2013	PHONE: (402) 471-4178		
COMMENTS: The Department of Education provided a tentative estimate of No Fiscal Impact from LB 355. There is no basis						
to dispute the age	to dispute the agency analysis.					

ADMINISTRATIVE SERVICES-STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSES					
LB: LB 355 AM: AGENCY/POLT. SUB: Nebraska Game and Parks Commission (033)					
REVIEWED BY: Joe Wilcox DATE: January 30 <sup>th</sup> , 2013 PHONE: (402) 471-4178					
COMMENTS: Concur with agency analysis of No fiscal impact on the Nebraska Game and Parks Commission.					

ADMINISTRATIVE SERVICES-STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSES					
LB: LB 355 AM: AGENCY/POLT. SUB: Department of Motor Vehicles (024)					
REVIEWED BY: Joe Wilcox DATE: February 1 <sup>st</sup> , 2013 PHONE: (402) 471-4178					
COMMENTS: The agency estimate of \$10,000 fiscal impact on the Department of Motor Vehicles appears reasonable.					

 ADMINISTRATIVE SERVICES-STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSES

 LB:
 LB 355
 AM:
 AGENCY/POLT. SUB: Public Employees Retirement System (085)

 REVIEWED BY: Joe Wilcox
 DATE: January 25<sup>th</sup>, 2013
 PHONE: (402) 471-4178

 COMMENTS: No basis to dispute the agency analysis that the fiscal impact of LB 355 is indeterminate at this time on the Nebraska Public Employees Retirement System.

ADMINISTRATIVE SERVICES-STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSES					
LB: LB 355 AM: AGENCY/POLT. SUB: Department of Revenue (016)					
REVIEWED BY: Joe Wilcox DATE: March 13 <sup>th</sup> , 2013 PHONE: (402) 471-4178					
COMMENTS: Concur with the Department of Revenue estimate of No Fiscal Impact on the agency or State General Fund Revenues from LB 355.					

ADMINISTRATIVE SERVICES-STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSES					
LB: LB 355 AM: AGENCY/POLT. SUB: Nebraska Secretary of State (009)					
REVIEWED BY: Joe Wilcox DATE: January 28 <sup>th</sup> , 2013 PHONE: (402) 471-4178					
COMMENTS: Concur with agency analysis of No fiscal impact on the Secretary of State's Office.					

ADMINISTRATIVE SERVICES-STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSES						
LB: <b>LB 355</b>	AM:	AGENCY/POLT. SUB: Supreme Court (005)				
REVIEWED BY: Joe Wilcox DATE: February 27 <sup>th</sup> , 2013 PHONE: (402) 471-4178						
COMMENTS: The Supreme Court estimates No Fiscal Impact on the agency from LB 355. While, in fact, there may be some						
impact from potentially fewer services provided by Probation as a result of lowering the age of majority from 19 years of age						
to 18 years of age, but the agency presumes this to be minimal.						

ADMINISTRATIVE SERVICES-STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSES					
LB: LB 355 AM: AGENCY/POLT. SUB: Department of Veterans' Affairs (028)					
REVIEWED BY: Joe Wilcox DATE: January 30 <sup>th</sup> , 2013 PHONE: (402) 471-4178					
COMMENTS: Concur with agency analysis of Negligible Fiscal Impact on the Department of Veterans' Affairs.					

ADMINISTRATIVE SERVICES-STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSES						
LB: <b>LB <mark>355</mark></b>	AM:	AGENCY/POLT. SUB: Douglas County				
REVIEWED BY: Joe	REVIEWED BY: Joe Wilcox DATE: January 30 <sup>th</sup> , 2013 PHONE: (402) 471-4178					
identified potential cos from 19 years of age to county could also exp	st savings from fewe to 18. Neither the Ju erience a potential le	No Fiscal Impact from LB 355, however, the Dougla r juveniles being under the court's jurisdiction if the venile Court, nor Douglas County fiscal notes addre oss of funding under the County Juvenile Services A e of the potential revenue funding loss at this time.	age of majority were changed ess the possibility that the			

ADMINISTRATIVE SERVICES-STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSES						
LB: <b>LB <mark>355</mark></b>	AM:	AGENCY/POLT. SUB: Douglas County Juvenile Court				
<b>REVIEWED BY: Joe</b>	REVIEWED BY: Joe Wilcox DATE: January 30 <sup>th</sup> , 2013 PHONE: (402) 471-4178					
jurisdiction if the age county juvenile court experience a potentia	of majority were cha cost savings. Howev al loss of funding und	ourt identifies potential cost savings from fewer junged from 19 years of age to 18. No basis to disper, the fiscal note does not address the possibility or the County Juvenile Services Aid Program, if it evenue funding loss at this time.	oute the agency analysis on the y that the county could also			

		State Agen	cy Estimate				
State Agency Name: Department	of Revenue			D	ate Due LFA:		
Approved by: Douglas Ewald	Ewald Date Prepared: Phone: 471				hone: 471-5896	171-5896	
	FY 2013	3-2014	FY 2014	4-2015	FY 201	5-2016	
	Expenditures	Revenue	Expenditures	Revenue	Expenditures	Revenue	
General Funds		\$ 0		\$ 0		\$ 0	
Cash Funds							
Federal Funds							
Other Funds							
Total Funds		\$ 0		\$ 0		\$ 0	

LB 355 changes the age of majority for a wide range of statutes, including the Nebraska Bingo Act, Nebraska Pickle Card Lottery Act, Nebraska County and City Lottery Act, and the State Lottery Act. For these Acts, the bill specifically modifies the age of majority from 19 to 18 years of age to participate in lottery and charitable gaming activities, to act as an agent designated for service of process, and to allow awarding of a contract as a lottery game retailer. LB 355 also repeals the default age of majority definition previously found in Neb. Rev. Stat. § 43-2101 and replaces it with a definition for age of majority under Neb. Rev. Stat. § 49-801, making the default age of majority 18 unless the specific context of a statute is shown to intend otherwise.

It is estimated that this bill will have no impact on the General Fund.

It is estimated that there will be no costs to the Department to implement this bill.

Major Objects of Expenditure									
<u>Class Code</u>	Classification Title	13-14 <u>FTE</u>	14-15 <u>FTE</u>	15-16 <u>FTE</u>	13-14 <u>Expenditures</u>	14-15 <u>Expenditures</u>	15-16 <u>Expenditures</u>		
Benefits									
Operating Costs									
Travel									
Capital Outlay									
A									
Capital Improvement	nts								
Total		•••••							

LB <sup>(1)</sup> 355 FISCAL NOTE			
State Agency OR Political Subdivision Name: (2)	Douglas County,	Nebraska	
Prepared by: <sup>(3)</sup> M. San Martin	Date Prepared: <sup>(4)</sup>	1/30/13	Phone: <sup>(5)</sup> 402-444-5116
ESTIMATE PROVID	ED BY STATE AGEN	CY OR POLITICAL	SUBDIVISION
FY 90	)13-14		FY 2014-15
EXPENDITURES	REVENUE	EXPENDITUR	
GENERAL FUNDS			
CASH FUNDS			
FEDERAL FUNDS		· · ·	, <u>and a second s</u>
OTHER FUNDS			
TOTAL FUNDS			
Return by date specified or 72 hours prior to public	hearing, whichever is ear		

Explanation of Estimate:

NO FISCAL IMPACT OR NEGLIBLE IMPACT

MAJOR OBJECTS OF EXPENDITURE Personal Services: N/A NUMBER OF POSITIONS 2013-14 2014-15 POSITION TITLE <u>13-14</u> **EXPENDITURES** <u>14-15</u> **EXPENDITURES** Benefits..... Operating..... Travel..... Capital outlay..... Aid..... Capital improvements..... TOTAL.....

$LB^{(1)}$ 355	FISCAL NOTE								
State Agency OR I	Political Subdivision Name: <sup>(2)</sup>	NDE/School Fina	NDE/School Finance & Organization Services						
Prepared by: <sup>(3)</sup>	Inbody, Bergquist	Date Prepared: <sup>(4)</sup>	2-7-2013 P	hone: (5)	1-4320				
	ESTIMATE PROVIDE	<u>ED BY STATE AGENC</u>	<u>EY OR POLITICAL SUP</u>	BDIVISIO	<u>N</u>				
	<u>FY 201</u> <u>EXPENDITURES</u>	<u>13-2014</u> <u>REVENUE</u>	<u>F</u> EXPENDITURE	<u>Y 2014-2</u> S	<u>015</u> <u>REVENUE</u>				
GENERAL FUN	DS								
CASH FUNDS									
FEDERAL FUN	DS								
OTHER FUNDS									
TOTAL FUNDS				_					

Return by date specified or 72 hours prior to public hearing, whichever is earlier.

#### **Explanation of Estimate:**

This bill would change the age of majority from 19 years of age to 18 years of age. The changes in the bill would affect the low-income child definition for State Aid (TEEOSA) purposes and language pertaining to wards of the court/state and suspension or expulsion.

#### **Fiscal impact:**

To NDE: There would be no fiscal impact to the Department of Education.

To School Districts: There may be a shifting of State Aid (TEEOSA) for school districts with a high incidence of low-income students. However, since the income tax rebate component of the State Aid (TEEOSA) calculation is capped at \$102 million, the provisions of the bill would not generate an increase in the amount of income tax rebate funding available to school districts.

MAJOR OBJECTS OF EXPENDITURE							
Personal Services:							
POSITION TITLE	NUMBER O <u>13-14</u>	F POSITIONS <u>14–15</u>	2013-2014 <u>EXPENDITURES</u>	2014-2015 <u>EXPENDITURES</u>			
Benefits							
Operating							
Travel							
Capital outlay							
Aid							
Capital improvements TOTAL							
101AL							

### LB 355 FISCAL NOTE

Prepared by: 0	Gary Ryken	Date Prepared:	14-Mar-13	Phone: 471-3902 Email: gary.ryken@i	Fax: 471-9594 nebraska.gov
	ESTIMATE	PROVIDED BY STA	TE AGENCY OR P	OLITICAL SUBDIVISION	
		FY 2013-2014		<u>FY 2014</u>	-2015
GENERAL FUN CASH FUNDS FEDERAL FUN OTHER FUNDS TOTAL FUNDS	\$ 10 DS	OURES         REVENU           000	E	EXPENDITURES	REVENUE

#### NEBRASKA DEPARTMENT OF MOTOR VEHICLES

Explanation of Estimate:

LB 355 changes the age of majority from 19 to 18 years old. This will require modifications to the wording on the back of the Provisional Operator's Permit (POP). The modifications will need to be done by the card vendor and are estimated to cost \$10,000.

MAJOR OBJECTS OF EXPENDITURE								
		NUMBER OF F	OSITIONS		FY 2013-2014		FY 2014-2015	
	POSITION TITLE	<u>13-14</u>	<u>14-15</u>		EXPENDITURES		EXPENDITURES	
Benefits								
Operating					\$ 10,000			
Travel								
Capital Outlay	,							
Aid					<u></u>			

Capital Improvements	 		_	 
Total	 \$	10,000	-	\$ -

LB <sup>(1)</sup> 355 FISC	AL NOTE				
State Agency OR Political	Subdivision Name: (2)	Douglas County	Juvenile Court		
Prepared by: <sup>(3)</sup> Ray C	Curtis	Date Prepared: <sup>(4)</sup>	01/29/13	Phone: (5)	402.444.7885
	ESTIMATE PROVID	<u>ED BY STATE AGEN</u>	CY OR POLITICAL S	<u>SUBDIVISI</u>	ON
	<u>FY 20</u> EXPENDITURES	<u>)13-14</u> <u>REVENUE</u>	<u>EXPENDITUR</u>	<u>FY 2014-</u> <u>ES</u>	<u>15</u> <u>REVENUE</u>
GENERAL FUNDS	-\$190,165		-\$199,673		
CASH FUNDS					
FEDERAL FUNDS					
OTHER FUNDS					
TOTAL FUNDS					

Return by date specified or 72 hours prior to public hearing, whichever is earlier.

Explanation of Estimate: These projected savings are based upon the reduction in out-of-home placement costs for those juveniles currently under a county pay scenario who are above 18 but not yet 19 years old. More savings could be realized due to a reduction in attorney fees for juveniles who may no longer be under the court's jurisdiction if the age of majority is lowered from 19 to 18 years old.

MAJOR OBJECTS OF EXPENDITURE							
Personal Services:							
POSITION TITLE	NUMBER OF POSITIONS <u>13-14</u> <u>14-15</u>		2013-14 EXPENDITURES	2014-15 <u>EXPENDITURES</u>			
Benefits							
Operating							
Travel							
Capital outlay							
Aid							
Capital improvements							
TOTAL							

LB <sup>(1)</sup> 355	FISCAL NOTE									
State Agency OR P	olitical Subdivision Name: <sup>(2)</sup>	Nebraska Game	and Parks Commission (Ag	gency 33)						
Prepared by: <sup>(3)</sup>	Patrick H. Cole	Date Prepared: <sup>(4)</sup>	1/23/2013 Phone: (5)	402-471-5523						
	ESTIMATE PROVIDED BY STATE AGENCY OR POLITICAL SUBDIVISION									
<u>FY 2013-14</u> <u>FY 2014-15</u>										
	<b>EXPENDITURES</b>	<u>REVENUE</u>	<u>EXPENDITURES</u>	<u>REVENUE</u>						
GENERAL FUNI	DS									
CASH FUNDS										
FEDERAL FUND	DS									
OTHER FUNDS										
TOTAL FUNDS										

<u>Return by date specified or 72 hours prior to public hearing, whichever is earlier.</u> Explanation of Estimate:

The proposed legislation makes changes to the age of majority. In so doing, Section 43 lowers the age requirement of a licensed hunter who accompanies a person under the age of twelve, or an individual hunting under an apprentice hunter education exemption certificate, from nineteen to eighteen years of age.

Section 44 makes a similar age change related to an individual who supervises a person ten through fifteen years of age that is hunting deer.

No fiscal impact is expected from this legislation.

MAJOR OBJECTS OF EXPENDITURE							
Personal Services:							
POSITION TITLE	NUMBER OF POSITIONS <u>13-14</u> <u>14-15</u>		2013-14 <u>EXPENDITURES</u>	2014-15 EXPENDITURES			
Benefits							
Operating							
Travel Capital outlay							
Aid							
Capital improvements							
TOTAL							

$LB^{(1)}$ 355	FISCAL NOTE				
State Agency OR Po	olitical Subdivision Name: (2)	NPERS			
Prepared by: <sup>(3)</sup>	Randy Gerke	Date Prepared: <sup>(4)</sup>	1/25/2013	Phone: (5)	402 471-9495
	ESTIMATE PROVIDE	<u>D BY STATE AGENC</u>	<u>Y OR POLITICAL SU</u>	JBDIVISIO	N
	<u>FY 20</u> <u>EXPENDITURES</u>	<u>13-14</u> <u>REVENUE</u>	EXPENDITUR	<u>FY 2014-</u> RES	- <u>15</u> <u>REVENUE</u>
GENERAL FUND	S				
CASH FUNDS			<u> </u>		
FEDERAL FUND	s		<u> </u>		
OTHER FUNDS					
TOTAL FUNDS					

<u>Return by date specified or 72 hours prior to public hearing, whichever is earlier.</u> Explanation of Estimate:

LB355 changes majority age language from nineteen to eighteen in a variety of cases. One of these instances is that of dependents of deceased Patrol Plan members getting a benefit. Reducing this age would result in a minimal cost savings to the plan however the amount is difficult to determine because the number of dependents in this category may vary. Currently there are 3 deceased patrolmen who have dependent children receiving a monthly benefit. There would be a 25% benefit savings for the year that the youngest dependent child became 18 years of age.

MAJOR OBJECTS OF EXPENDITURE							
Personal Services:							
POSITION TITLE	NUMBER OF POSITIONS <u>13-14</u> <u>14-15</u>		2013-14 <u>EXPENDITURES</u>	2014-15 <u>EXPENDITURES</u>			
Benefits							
Operating							
Travel							
Capital outlay							
Aid							
Capital improvements							
TOTAL							

LB <sup>(1)</sup> 355	FISCAL NOTE				
State Agency OR I	Political Subdivision Name: <sup>(2)</sup>	Secretary of Stat	e		
Prepared by: <sup>(3)</sup>	Colleen Byelick	Date Prepared: <sup>(4)</sup>	1/28/13	Phone: (5)	402-471-8076
	ESTIMATE PROVID	<u>ED BY STATE AGEN</u>	CY OR POLITICAL	SUBDIVISI	ON
FY 2013-14 FY 2014-15					15
	<b>EXPENDITURES</b>	REVENUE	<b>EXPENDITUR</b>	RES	<b>REVENUE</b>
GENERAL FUN	DS				
CASH FUNDS					
FEDERAL FUN	DS				
OTHER FUNDS	}				
TOTAL FUNDS	0	0	0		0

<u>Return by date specified or 72 hours prior to public hearing, whichever is earlier.</u> Explanation of Estimate:

This bill has no fiscal impact for the Secretary of State.

	MAJOR OBJEC	CTS OF EXPENI	DITURE	
Personal Services:				
<b>POSITION TITLE</b>	NUMBER OI <u>13-14</u>	F POSITIONS <u>14-15</u>	2013-14 EXPENDITURES	2014-15 EXPENDITURES
Benefits				
Operating				
Travel				
Capital outlay				
Aid				
Capital improvements				
TOTAL				

Please complete  $\underline{ALL}$  (5) blanks in the first three lines.

LB <sup>(1)</sup> 355 FISCAL NOTE			
State Agency OR Political Subdivision Name:	Supreme Court		
Prepared by: <sup>(3)</sup> Eric Asboe	Date Prepared: <sup>(4)</sup>	2/26/13 Phone: <sup>(5)</sup>	1-4138
ESTIMATE PRO	VIDED BY STATE AGEN	CY OR POLITICAL SUBDIVISIO	DN
<u>EXPENDITUR</u>	FY 2013-14 RES REVENUE	<u>FY 2014</u> <u>EXPENDITURES</u>	<u>-15</u> <u>REVENUE</u>
GENERAL FUNDS			
CASH FUNDS			
FEDERAL FUNDS			
OTHER FUNDS			
TOTAL FUNDS			
Return by date specified or 72 hours prior to p	ublic hearing, whichever is ear	lier.	

Explanation of Estimate:

No fiscal impact.

М	AJOR OBJECT	'S OF EXPENDI'	TURE	
Personal Services:				
POSITION TITLE	NUMBER OF POSITIONS <u>13-14</u> <u>14-15</u>		2013-14 EXPENDITURES	2014-15 EXPENDITURES
Benefits				
Operating				
Travel				
Capital outlay				
Capital improvements				
TOTAL				

### LB<sup>(1)</sup> 355 FISCAL NOTE

State Agency OR Political Subdivision Name: <sup>(2)</sup>		NEBRASKA DEPARTMENT OF VETERANS' AFFAIRS				
Prepared by: (3)	GARY MAIXNER	Date Prepared: (4)	January 25, 2013	Phone: (5)	402-471-2458	

#### ESTIMATE PROVIDED BY STATE AGENCY OR POLITICAL SUBDIVISION

	FY 2013-14		<u>FY 201</u>	<u>4-15</u>
	<b>EXPENDITURES</b>	<u>REVENUE</u>	<b>EXPENDITURES</b>	<u>REVENUE</u>
GENERAL FUNDS				
CASH FUNDS				
FEDERAL FUNDS				
OTHER FUNDS				
TOTAL FUNDS				

<u>Return by date specified or 72 hours prior to public hearing, whichever is earlier.</u> Explanation of Estimate:

While it is foreseeable that increasing the number of dependent children might have manifest itself in a greater expenditure of Nebraska Veterans Aid. However we believe the amount to be de minimus and not enough to be identified through a fiscal note.

M	<u>AJOR OBJECT</u>	<u>'S OF EXPENDI'</u>	<u>FURE</u>	
Personal Services:				
POSITION TITLE	NUMBER OF POSITIONS         2013-14           13-14         14-15         EXPENDITUE		2013-14 EXPENDITURES	2014-15 <u>EXPENDITURES</u>
Benefits				
Operating				
Travel				
Capital outlay				
Aid				
Capital improvements				
TOTAL				

LB<sub>(1)</sub> <u>355</u>

	ESTIMATE PROVID	ED BY STATE AGENCY OR F	POLITICAL SUBDIVISION	
State Agency or Politic	al Subdivision Name:(2) Depar	rtment of Health and Humar	n Services	
Prepared by: (3) Willard I	Bouwens Date Prepa	red:(4) 3-13-13	P	hone: (5) 471-8072
	FY 2013-2014		<u>FY 2014-2015</u>	
	EXPENDITURES	REVENUE	EXPENDITURES	REVENUE
GENERAL FUNDS	(\$728,856)		(\$7,206,593)	
ASH FUNDS				
EDERAL FUNDS	\$128,283		(\$285,071)	
THER FUNDS				
TOTAL FUNDS	(\$600,573)*	\$0*	(\$7,491,664)*	\$0*

Return by date specified or 72 hours prior to public hearing, whichever is earlier.

Explanation of Estimate:

LB 355, which would become operative January 1, 2014, would change the age of majority from nineteen to eighteen years of age in a number of contexts, and replace language in several sections that refers to a specific age with the phrase "age of majority."

#### \*Medicaid & Long-Term Care

Nebraska is required by the Affordable Care Act (ACA), to cover children up to age 19 under Medicaid and CHIP until January 1, 2019. LB355 is in violation of the maintenance of effort (MOE) requirement in the ACA and would result in the loss of \$1.1 billion in federal Medicaid and CHIP funding.

#### **Children & Family Services – Child Welfare and Juvenile Services**

For SFY2014, the estimated program savings for Child Welfare (CW) are \$401,964 (\$390,247 GF, \$11,717 FF) in Subprograms 30 (IV-E Foster Care) and 48 (Child Welfare). For SFY2015 the estimated savings are \$6,386,754 (\$6,200,591 GF, \$186,163 FF). These estimates are based on the number of new State Wards that would be not be eligible after age 18, at an average cost per ward of \$817 per month. Also included are savings for the anticipated number of children who might have become State Wards after age 18. It is anticipated that there would be staff savings due to the reduction in State Wards, but not until SFY2015 and later. The Department will need to adhere to legislation passed last year in LB 961 which addressed caseload size, using workload criteria standards established by the Child Welfare League of America. For SFY2015 it is estimated that there could be a reduction of 13.0 FTE Child and Family Services Specialists and 3.0 FTE Child and Family Services Supervisors over the last half of SFY2015, based on a reduction of at least 200 State Wards, or about half of the current number of 18-year-old wards. The estimated staff savings would be \$618,178 for SFY2015 (\$519,270 GF, \$98,908 FF).

These savings would be partially offset by anticipated increases in the Former Ward Program, where for SFY2012 there was an average of 115 recipients per month at an average cost of approximately \$436 per recipient. Currently, approximately 50% of State Wards exiting at age 19 continue as Former Wards. Assuming that 50% of the wards exiting at age 18 would also continue as Former Wards (and using the same exit data with a median length of stay of nine months as used to estimate the savings for 17-year-olds who would turn 18) the estimated increase in expenditures for the Former Ward Program would be \$73,248 GF in SFY2014 and \$523,648 for SFY2014. These assumptions mean that the number of Former Wards would increase to approximately 259 persons by SFY2015, allowing for the phase-in.

For the first half of SFY2013, \$505,190 was expended in Child Welfare for Program 345 (OJS) where the age of the OJS State Ward was greater than 18 and the case had not been administratively closed. Since the act

provides that any State Wards would not continue eligibility beyond age 18 (unless in a program such as the Former Ward Program), it is anticipated that there would be \$505,190 GF savings for SFY2014 and \$1,010,380 GF savings for SFY2015 in Program 345.

#### Children & Family Services – Economic Assistance

Section 59 of LB355 would change the age at which a child is no longer considered to be a dependent for ADC purposes. Currently children are considered dependent until age 19 as long as they are attending secondary school or participating in Employment First. This legislation would lower the age to 17, without regard to school attendance. There would be no impact on staffing if this change is made. It may impact the number of children eligible for ADC due to lowering the age of dependent child eligibility. It is possible that the amount of ADC cash assistance paid to families would decrease if benefits for dependent children end at an earlier age, but this has not been estimated.

#### Child Support Enforcement

This bill affects several areas of law (contracts, juvenile code, probate, adoption, etc.). The section that directly impacts child support is Section 47, which amends Neb. Rev. Stat. §42-371.01 by terminating an obligor's duty to pay child support at an earlier date. This legislation makes it clear that the changes relating to child support only apply to child support orders entered after the operative date of this Act, by adding a new section to Neb. Rev. Stat. §42-371.01. Under LB 355, child support payments would stop at age 18. This bill should not require any additional funding or staff for Child Support Enforcement, and any impact on current practice will be slight. Current support and arrears will continue to be enforceable by Child Support Enforcement in IV-D cases.

#### **Developmental Disabilities**

While the DD Division typically considers an individual an adult at the age of 21, this change would allow more individuals to no longer have their financial responsibility for services determined based on their parent's resources. This would allow more individuals to access a DD service coordinator at age 18, more likely without an ability to pay, to assist with transition efforts.

There would be potentially more service-coordination-only cases, but it would be difficult to know how many individuals would take advantage of having access to a Service Coordinator a year earlier.

#### Public Health

The effect of the bill on the Licensure Unit is that it reduces the age to obtain a credential from 19 to 18 for all professions delineated in Section 38-129 of the Uniform Credentialing Act, and for public members of boards authorized under this Act.

Changing the age of majority will require revisions to operational procedures for application and receipt of benefits for some public health programs. For instance, in the Women, Infants, and Children (WIC) Program, 18-year-olds would now be considered a responsible party and able to enroll a minor child (e.g. not their own, but left in their custody), and could be designated as enrollment proxy to enroll someone else's children in the WIC program. WIC and other programs will experience some additional effort and costs to update training and technical assistance related to any other impacted provisions, such as child abuse reporting, voter registration, etc.

Impacts on public health programs would include the Vaccines for Children (VFC) Program. VFC may cover 18-year-olds who are uninsured and underinsured as per federal policy. Underinsured clients can receive VFC vaccines through Federally Qualified Health Centers (FQHCs), certified rural health clinics, and public immunization clinics.

This administration of changing the age of majority from 19 to 18 could be done by the Licensure Unit without any fiscal impact. For Lifespan Health Services programs, minimal costs would be incurred to revise enrollment procedures related to age of majority.

MAJOR O	BJECTS OF EXPENDITURE		
PERSONAL SERVICES:			
	NUMBER OF POSITIONS	2013-2014	2014-2015
POSITION TITLE	13-14 14-15	EXPENDITURES	EXPENDITURES
CFS Specialist (C72312)	(13.0)		(\$231,868)
CFS Specialist Supervisor (R72313)	(3.0)		(\$66,481)
			(\$119,339)
Benefits			
Operating			(\$200,490)
Travel			
Capital Outlay			
Aid		(\$600,573)	(\$6,873,486)
Capital Improvements			
TOTAL	······	(\$600,573)*	(\$7,491,664)*

LB <sup>(1)</sup> 355	FISC	AL NOTE				
State Agency OR P	Political S	ubdivision Name: (2)	Attorney General			
Prepared by: <sup>(3)</sup>	Dale C	omer	Date Prepared: <sup>(4)</sup>	1-23-13	Phone: <sup>(5)</sup>	471-2687
	1	ESTIMATE PROVID	ED BY STATE AGEN	CY OR POLITICAL	SUBDIVISI	ION
		FY 20 EXPENDITURES	013-14 <u>REVENUE</u>	<b>EXPENDITU</b>	<u>FY 2014-</u> RES	15 <u>REVENUE</u>
GENERAL FUNI	DS					<u></u> ,
CASH FUNDS					<u>_</u>	······································
FEDERAL FUNI	DS					
OTHER FUNDS						
TOTAL FUNDS						
Return by date spec Explanation of Es	stimate:	22 hours prior to public	hearing, whichever is ear	lier.		

No Fiscal Impact.

MAJOR OBJECTS OF EXPENDITURE							
Personal Services:		J					
POSITION TITLE	NUMBER OI <u>13-14</u>	F POSITIONS <u>14-15</u>	2013-14 EXPENDITURES	2014-15 EXPENDITURES			
				-			
Benefits			÷				
Operating							
Travel							
Capital outlay	t.						
Aid							
Capital improvements							
TOTAL	5						

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## LB<sup>(1)</sup> 355 FISCAL NOTE

State Agency OR Political Subdivision Name: <sup>(2)</sup>		Nebraska Department of Correctional Services (NDCS)					
Prepared by: <sup>(3)</sup>	Christina Peters	Date Prepared: <sup>(4)</sup>	1/24/2013 Ph	one: (5) (402) 47	9-5702		
	ESTIMATE PROVII	DED BY STATE AGEN	NCY OR POLITICAL SU	BDIVISION			
FY 20		013-14	F	FY 2014-15			
	<b>EXPENDITURES</b>	<u>REVENUE</u>	<b>EXPENDITURES</b>	<u>REVE</u>	NUE		
GENERAL FUN	DS Indeterminate						
CASH FUNDS			. <u> </u>				
FEDERAL FUNI	DS						
OTHER FUNDS			. <u> </u>				
TOTAL FUNDS							

<u>Return by date specified or 72 hours prior to public hearing, whichever is earlier.</u> Explanation of Estimate:

Fiscal Impact – Indeterminable.

The impact on NDCS related to future admissions is not determinable.

The FY12 per diem (cost per day of feeding, clothing, housing, medical, etc.) for an individual inmate was \$6,454 per year.

MAJOR OBJECTS OF EXPENDITURE							
Personal Services:							
POSITION TITLE	NUMBER OF POSITIONS <u>13-14</u> <u>14-15</u>		2013-14 EXPENDITURES	2014-15 EXPENDITURES			
Benefits	····						
Operating							
Travel							
Capital outlay							
Aid							
Capital improvements							
TOTAL							