

September 15, 2014

Patrick O'Donnell, Clerk of the Legislature
State Capitol, Room 2018
P.O. Box 94604
Lincoln, NE 68509

Dear Mr. O'Donnell,

Nebraska Statute 43-405 (5) & (6) requires the Department of Health and Human Services, Office of Juvenile Services to submit an annual report to the Legislature and to the Legislature's Health and Human Services Committee describing an assessment of the administrative costs of operating the facilities, the cost of programming, the savings realized through reductions in commitments, placements, evaluations and information regarding collaborations.

I am submitting this report to fulfill these requirements for Calendar SFY 2013/2014. Please note that there is included within the Office of Juvenile Services Report an Executive Summary of the Annual Youth Rehabilitation and Treatment Center annual reports. Included within the Office of Juvenile Services report is a link that can be accessed to review the YRTCs full annual report.

Sincerely,



Thomas D. Pristow, MSW, ACSW, Director
Division of Children & Family Services
Department of Health and Human Services

Attachments



Division of Children & Family Services

Department of Health and Human Services
Office of Juvenile Services
Annual Legislative Report
SFY 2013/2014

September 15, 2014

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HISTORY AND STRUCTURE OF OJS

The Nebraska Legislature created the Office of Juvenile Services (OJS) effective July 1, 1994, for the purpose of providing: individualized supervision, care, accountability and treatment to juveniles adjudicated delinquent by Nebraska courts. The YRTC's and Juvenile Parole had been under the direction of the Department of Correctional Services (DCS) since the early 1980s. Following the creation of OJS in 1994, OJS remained connected to the Department of Correctional Services (DCS) for the next 3 years primarily to access support services. The OJS Administrator was a Governor appointed position. On July 1, 1997, the Legislature, pursuant to the Health and Human Services, Office of Juvenile Services Act, placed the Office of Juvenile Services under a newly formed Health and Human Services System within the DHHS, Office of Protection and Safety.

In 2007, the Health and Human Services System was re-organized into what is currently known as the Department of Health and Human Services (DHHS). OJS is located within the Division of Children and Family Services. In 2007, legislation passed that changed the appointment of the OJS Administrator from the Governor to the Department's Chief Executive Officer.

In 2013, the Legislature passed LB 561, which was signed into law by the Governor with an effective date of May 30, 2013. LB 561 made major revisions to DHHS-OJS statutes and provisions. A transition period of July 1, 2013, through June 30, 2014, required many different portions of the new legislation be implemented in incremental phases. DHHS-OJS community based budget and approximately 1,500 court adjudicated delinquent and status offender juveniles were transferred to the Administrative Office of Probation by July 1, 2014.

The Youth Rehabilitation and Treatment Centers continue to be operated by DHHS-OJS. The Nebraska Children's Commission's OJS Sub-Committee spent the remainder of 2013 evaluating the YRTC's, as well as the entire spectrum of juvenile justice. The committee submitted a report to the larger Children's Commission and the Judiciary Committee of the Legislature in December 2013. A full copy of this report can be obtained through the Nebraska Children's Commission. The OJS Subcommittee continues to meet in 2014 to discuss best practice juvenile justice programming.

For additional information about the Office of Juvenile Services, Youth Rehabilitation and Treatment Centers, and transition work with Probation Deputy Director Tony Green can be reached at: tony.green@nebraska.gov or phone 402-471-8403.

MISSION

The mission of OJS is to provide individualized supervision, care, accountability and treatment to juveniles age 18 and younger in a manner consistent with community safety.

PURPOSE AND TOPICS

Pursuant to Neb. Rev. Stat. Section 43-405 (5) & (6) the SFY 2013/2014 OJS annual report is to provide a comprehensive report on the Office of Juvenile Services (OJS) from July 1, 2013, through June 30, 2014. The report includes data on juvenile populations served by OJS in the Service Areas and at the YRTCs as well as information regarding programming and operation costs as follows:

- OJS Juvenile Definitions
- OJS Program 250 Budget and Expenditures
- OJS Community-based Programming and Costs
- OJS Evaluations and Assessments
- OJS Community Collaborations
- OJS Data by Service Area and Statewide
- Youth Rehabilitation and Treatment Centers (YRTC)

WHERE THE DATA COMES FROM

Data provided have been extracted from information that is entered into the Children and Family Services information system known as N-FOCUS (Nebraska Family Online Client User System). The accuracy of this data is dependent on the accuracy of information entered into N-FOCUS by the Service Area staff. Data have also been obtained directly from the Youth Rehabilitation and Treatment Center data system.

N-FOCUS data originate from workers in each of the DHHS Service Areas. Please note that in the past year the delinquent population and status offenders have been transitioning from the DHHS Service Area offices/workers to Probation Administration/Probation Officers working in Judicial Districts.

OJS Juvenile Definitions

To assist in understanding this report, the following definitions describe the OJS juvenile population of state wards by their level of commitment to the Department of Health and Human Services-Office of Juvenile Services (DHHS-OJS). Changes in Nebraska law in 2013 that resulted in the transition of court adjudicated juvenile delinquents and status offenders from DHHS to Probation Administration have altered some of the definitions below.

- A. **Direct Commitment for Community Supervision:** Until LB 561 changed OJS statutes, community supervision was defined as “the control, supervision, and care exercised over juveniles committed to the Office of Juvenile Services when a commitment to the level of a youth rehabilitation and treatment center has not been ordered by the court.” The OJS population was referred to as “direct commitments.” Up until October 1, 2013, these juveniles were ordered by the court to OJS for either an in-home or out-of-home placement in the community that could provide appropriate supervision and services that meet juvenile’s individual needs while also ensuring community safety. Direct Commits were supervised in the community under Conditions of Liberty (a behavior contract that identifies the rules and special conditions with which the juvenile must comply while under supervision). A judicial review was required for approval of placement changes and discharges from the OJS system for direct commitments. Since July 1, 2013, the direct commitment for community supervision juvenile population has been transitioning from DHHS-OJS to Probation Administration. Supervision and services are provided by probation officers in cases where the juvenile court entered a new dispositional order. DHHS-OJS continues to provide direct commit community supervision for cases that did not transfer to probation.
- B. **Commitment to a YRTC:** Prior to 10/1/13 the court commitment process included:
1. When a juvenile is committed to OJS for community supervision, has violated his/her Conditions of Liberty Agreement and the Court finds it necessary for the juvenile to be committed to a YRTC because the juvenile’s behavior cannot be safely managed in a community setting;
 2. When a juvenile who is on probation violates a condition of probation, the court revokes probation and commits the juvenile to a YRTC;
 3. When a juvenile commits a law violation that the court believes warrants an immediate commitment to a YRTC without first being committed to OJS or placed on Probation for supervision in the community.
- C. **Recommitment to a YRTC:** When a juvenile has previously been committed by the court to the YRTC, is back in the community and commits a new law violation and is then recommitted by the court to the YRTC on the new law violation.
- D. **Parole:** Parole is defined in state statute as “a conditional release of a juvenile from a youth rehabilitation and treatment center to aftercare or transferred to Nebraska for parole supervision by way of interstate compact.” Juveniles on parole were commonly referred to as parolees. Juveniles on parole sign Conditions of Liberty agreements prior to release from a YRTC. Juveniles that complete parole successfully are discharged administratively by DHHS-OJS. Those who violated their parole may have their parole revoked by means of a DHHS-OJS administrative hearing process and returned to a YRTC. Note that juveniles committed to a YRTC after October 1, 2013, are released back to the community on Probation rather than Parole.
- E. **Both OJS and DHHS Wards:** Juveniles that are dual adjudicated by the court (see pg.16-18).

OJS Program 250 Budget and Expenditures for FY2014

NOTE: Funding for Program budgets 345 and 364 transferred from DHHS-OJS to Probation Administration on July 1, 2013. Youth who remained with DHHS-OJS beyond July 2013 had some of their expenses incurred into Program 354 in the Child Welfare program.

- A. **Program 250:** The overall budget of the Office of Juvenile Services (OJS) is identified as Program 250. Appropriations made by the Nebraska Legislature for Program 250 are allocated to specific programs for OJS as follows:
- B. **Program 315:** Provides salaries and benefits for DHHS-OJS central office staff which consist of the Deputy Director and two Program Specialists. Program 315 supports operating costs that include, but not limited to the following:
1. Administration of the Interstate Compact for Juveniles;
 2. Interstate Compact for Juveniles (ICJ) membership dues;
 3. Oversight of the Youth Rehabilitation and Treatment Centers at Kearney and Geneva (YRTCs);
 4. Development of Administrative Regulations and Operational Memorandum for the YRTCs for American Correctional Association Accreditation;
 5. Council of Juvenile Correctional Administrators, Performance Based Standards fee for data collection and evaluation of the YRTCs;
 6. Youth Level of Service/Case Management Inventory (YLS/CMI) license and assessment fees for juvenile risk assessment tool;
 7. YLS/CMI training and certification;
 8. Legal services for juvenile parolees during Parole Revocation Hearings and juveniles committed to a YRTC who are interviewed by law enforcement as a suspect in a criminal law violation;
 9. Administering the determination of revoking a juvenile's parole;
 10. Development of and defining regulations and procedures for OJS;
 11. Special projects as requested by the Director of Children and Family Services;
 12. Continuing education, training and travel expenses for Central Office Staff; and
 13. Monitoring OJS budget.
- C. **Program 345:** Provides juvenile community-based services and programs that address community safety, youth accountability, treatment and rehabilitation. The provision of these services and programs are the responsibility of the Service Area Administrators. Services are contracted with private sector service providers. However, secure detention is contracted and monitored by OJS Central Office staff. This program also provided partial funding for the Interagency Agreement with State Probation for Douglas County in the amount of \$2,187,508 that ended June 30, 2012 as a result of LB985. This program also pays for a community-based contracted psychiatrist for the YRTCs.
- NOTE: Program 345 closed with the exception of maintaining some funds for past years' payments at the end of FY 2013.**
- D. **Program 364:** Provides for the salaries and benefits of a limited number of Juvenile Services Officers who provide supervision exclusively to juvenile delinquents committed to OJS in each of the five (5) Service Areas. The direct supervision of Juvenile Services Officers is the responsibility of Service Area Administrators who report to the Deputy Director of Children and Family Services. Juvenile Services Officers are responsible to assure juvenile

accountability, juvenile and community safety through supervision, placement and implementation of appropriate services.

NOTE: Program 364 closed with the exception of encumbered payroll at the end of FY 2013.

- E. **Program 371**: Supports the operation of the YRTC at Geneva, Nebraska. Provides for the supervision, care and treatment of female juvenile offenders committed to the facility by the court or pursuant to parole revocation.

- F. **Program 374**: Supports the operation of the YRTC at Kearney, Nebraska. Provides for the supervision, care and treatment of male juvenile offenders committed to the facility by the court or pursuant to parole revocation.

YTD Expenditures As of June 30, 2014												
											Percent of Year Elapsed	100.00%
											Biweekly Percent	100.00%
PSL Summary												
Program	Program Title	Total Budgeted PSL	PSL YTD Expenditures	Percent Expended	Benefits	YTD Benefits	Percent Benefits Expended	Operations Budget	YTD Operations Expenditures	Percent Operations Expended	Total Budgeted	Total YTD Expenditures
315	OJS Admin	\$ 246,116	\$ 240,912	97.89%	\$ 63,636	\$ 62,551	98.30%	\$ 68,432	\$ 42,733	62.45%	\$ 378,184	\$ 346,196
345	Community Base							1,639,296	1,639,296	100.00%	\$ 1,639,296	\$ 1,639,296
364	Parole	4,258	4,257	99.98%	1,110	1,110	100.00%	-	-	0.00%	\$ 5,367	\$ 5,367
371	Geneva YRTC	4,166,819	4,053,790	97.29%	1,630,426	1,599,492	98.10%	1,939,361	1,763,505	90.93%	\$ 7,736,606	\$ 7,416,787
374	Kearney YRTC	6,918,442	6,257,941	90.45%	2,529,346	2,236,103	88.41%	2,795,026	2,554,908	91.41%	\$ 12,242,814	\$ 11,048,951
250	Total OJS	\$ 11,335,635	\$ 10,556,900	93.13%	\$ 4,224,518	\$ 3,899,255	92.30%	\$ 6,442,115	\$ 6,000,442	93.14%	\$ 22,002,267	\$ 20,456,598
Budget by Fund Source												
Program	Program Title	Budget General Funds	General Fund Expenditures	YTD % Expended	Budget Cash Funds	Cash Funds Expenditures	YTD % Expended	Budget Federal Funds	Federal Funds Expenditures	YTD % Expended	Total Budgeted	Total FY14 Expenditures
315	OJS Admin	\$ 378,184	\$ 346,196	91.54%	\$ 0	\$ 0	0.00%	\$ 0	\$ 0	0.00%	\$ 378,184.00	\$ 346,196.44
345	Community Base	1,639,296	1,639,296	100.00%	0	0	0.00%	-	-	0.00%	\$ 1,639,296	\$ 1,639,296
364	Parole	5,367	5,367	100.00%	0	0	0.00%	0	0	0.00%	\$ 5,367	\$ 5,367
371	Geneva YRTC	7,474,778	7,177,133	96.02%	105,796	90,550	85.59%	156,032	149,103	95.56%	\$ 7,736,606	\$ 7,416,787
374	Kearney YRTC	10,847,269	9,737,070	89.77%	979,584	917,360	93.65%	415,961	394,521	94.85%	\$ 12,242,814	\$ 11,048,951
250	Total OJS	\$ 20,344,894	\$ 18,905,063	92.92%	\$ 1,085,380	\$ 1,007,910	92.86%	\$ 571,993	\$ 543,624	95.04%	\$ 22,002,267	\$ 20,456,598

Fiscal Year 2013/14 chart comparisons to Fiscal Year 2012/2013:

- DHHS-OJS total expenditures decreased \$7,336,071 or 26%.
- Expenditures primarily decreased in Community Based Services and Parole categories.
- OJS Administration expenditures increased \$26,800.26 or 8%.
- Community Based Services expenditures decreased \$7,778,508 or 83%.
- Parole expenditures decreased \$172,797 or 96%.
- Geneva YRTC expenditures increased \$369,729 or 5%.
- Kearney YRTC expenditures increased \$218,704 or 2%.

Community-Based Programming and Costs

FY 2013/14 funding for community-based services was transferred to Probation Administration from DHHS. Probation Administration, in collaboration with DHHS-OJS, is now responsible for the development and application of services for delinquent juveniles and status offenders. In previous years, the services listed below were routinely offered to juveniles delinquents committed to DHHS-OJS. Services fall under three main categories: a) Supervision Services; b) Out-of-Home Services; and c) Other Services which include In-Home Services. The services listed below are not reflective of all services offered by the Department of Health and Human Services.

- A. **Supervision Services**: The types of services listed below are designed to hold juveniles accountable for their unlawful conduct, manage their problem behaviors and provide the assistance/services needed to meet the goals in his/her case plan while maintaining community safety.
1. **Home-Based Supervision**: The assigned Juvenile Service Officer visits the home and school regularly to monitor and manage the juvenile’s movement, behaviors and progress.

2. Tracker Services: Provided by private contractors for the purpose of enhancing supervision and support to the juveniles. The tracker is responsible for monitoring behavior, mentoring, crisis intervention and assisting the juvenile in meeting goals in his/her case plan.
3. Electronic Monitoring: This is the use of electronic equipment (ankle bracelet) for intensive supervision of juveniles whose freedom of movement within the community is restricted and monitored electronically. This is provided by private contractors.
4. Urinalysis Testing: This is used as a means to detect the use of illegal drugs by juveniles or deter such use while under community supervision. Testing can be done either on site through the use of "preliminary" urinalysis test equipment, or at a lab through use of "confirmatory" test procedures.
5. Commercial Transportation: A service provided by private contractors for the secure or non-secure transportation of OJS juvenile delinquents.

B. **Out-of-Home Services**: These services are designed to meet the placement and treatment needs of delinquent juveniles. In some cases juveniles are unable to return home due to the absence of family or home conditions which are not conducive to the success of the youth. At other times juveniles may need temporary removal from the home due to behavioral issues, family crisis, violations of the Conditions of Liberty or the need for mental health or substance abuse in-patient treatment.

1. Agency-Based Foster Care: Is defined as residential services in individual foster homes, supported by a private agency.
2. Emergency Shelter Center: A facility to support juveniles and families experiencing a crisis that requires removing the juvenile from the home and placing him/her into a safe, secure facility with 24-hour supervisory staff. This is a short-term placement that should last no longer than 30 days.
3. Group Home Care: A residential service in a group setting with 24-hour supervision.
4. Therapeutic Group Home: Home-like setting in the community with services provided under the direction of a psychiatrist or psychologist. Utilized by youth requiring 24/7 intensive level of care/supervision in an environment that treats mental health, substance abuse, sex offending or dual diagnosis (MH/SA) issues.
5. Psychiatric Residential Treatment Facility (PRTF): PRTF's are Medicaid approved residential facilities that are available to juveniles when it is determined during the initial evaluation or subsequent reviews that treatment is necessary (Magellan) to address mental health/substance abuse issues. The PRTF provides 24-hour inpatient care in a highly structured, closely supervised environment.
6. Detention: Temporary holding of an OJS adjudicated delinquent in a locked or staff-secure detention facility.

C. **Other Services which include those utilized in-home**: In addition to the services listed under Supervision Services above, there are **other types of services** available that are utilized for youth placed in the home or out of the home which includes, but not limited to, the following:

1. Day Reporting Centers: Private contractor provides supervision and structured programming Monday through Saturday during certain hours of the day.
2. Intensive Family Preservation: Services provided in the family home which focus on improvement of family functioning in the form of family therapy, parenting, communication, behavioral management, etc.
3. Family Support Services: Services provided to build skill in parents/caretakers or to the youth to control behaviors.

The following charts show the over-all cost of community-based services for OJS juveniles, expenditures by funding source and costs by Service Area. This does not include the Youth Rehabilitation and Treatment Centers.

Medicaid dollars are not included.

Expenditures for OJS Juveniles SFY 14	
Supervision Services	\$4,079,816.85
Out-of-Home Services	\$15,876,762.77
Other Services	\$1,741,022.35
Total	\$21,697,601.97

**Expenditures by Service Area
SFY 14**

CENTRAL	\$2,670,062.76
EASTERN	\$3,864,419.08
NORTHERN	\$3,852,871.85
SOUTHEAST	\$9,415,035.90
WESTERN	\$1,895,212.38
Total	\$21,697,601.97

Expenditures by Funding Source SFY 14				
	Child Welfare	IV-E	Office of Juvenile Services	Total
Supervision Services	\$682,653.15	\$0.00	\$3,397,163.70	\$4,079,816.85
Out-of-Home Services	\$13,104,200.58	\$671,976.71	\$2,100,585.48	\$15,876,762.77
Other Services	\$278,441.66	\$2,136.91	\$1,460,443.78	\$1,741,022.35
Total	\$14,065,295.39	\$674,113.62	\$6,958,192.96	\$21,697,601.97

Expenditures by Service Area and Funding Source				
SFY 14				
	Child Welfare	IV-E	Office of Juvenile Services	Grand Total
<i>CENTRAL</i>				
Supervision Services	\$24,538.50	\$0.00	\$389,196.33	\$413,734.83
Out-of-Home Services	\$1,570,686.84	\$90,580.04	\$318,736.60	\$1,980,003.48
Other Services	\$21,512.82	\$637.83	\$254,173.80	\$276,324.45
<i>EASTERN</i>				
Supervision Services	\$61,315.20	\$0.00	\$641,892.30	\$703,207.50
Out-of-Home Services	\$2,101,726.46	\$207,611.41	\$619,736.56	\$2,929,074.43
Other Services	\$37,931.19	\$105.00	\$194,100.96	\$232,137.15
<i>NORTHERN</i>				
Supervision Services	\$32,287.26	\$0.00	\$898,116.63	\$930,403.89
Out-of-Home Services	\$2,324,222.60	\$7,198.90	\$173,452.24	\$2,504,873.74
Other Services	\$54,754.79	\$345.04	\$362,494.39	\$417,594.22
<i>SOUTHEAST</i>				
Supervision Services	\$556,030.69	\$0.00	\$1,161,252.86	\$1,717,283.55
Out-of-Home Services	\$6,000,821.21	\$355,943.82	\$772,857.69	\$7,129,622.72
Other Services	\$155,648.05	\$924.04	\$411,557.54	\$568,129.63
<i>WESTERN</i>				
Supervision Services	\$8,481.50	\$0.00	\$306,705.58	\$315,187.08
Out-of-Home Services	\$1,106,743.47	\$10,642.54	\$215,802.39	\$1,333,188.40
Other Services	\$8,594.81	\$125.00	\$238,117.09	\$246,836.90
Total	\$14,065,295.39	\$674,113.62	\$6,958,192.96	\$21,697,601.97

Evaluations and Assessments

Beginning October 1, 2013, juveniles adjudicated for delinquency and status offenses were placed with Probation Administration. This statutory change resulted in a significant reduction of Comprehensive Child and Adolescent Assessments (CCAA) ordered and completed by DHHS-OJS. Note that in SFY14 there were 741 less evaluations coordinated and paid for by DHHS-OJS compared to SFY13. The process outlined below is the process followed by DHHS-OJS in evaluating juveniles prior to 10/1/2013.

When a juvenile has been court adjudicated as a delinquent (law violator), the court may make the juvenile a temporary state ward with DHHS-OJS and order an evaluation to be completed that will be utilized at the final disposition hearing. DHHS-OJS staff receive the referral from the court and are responsible for coordinating/collaborating with contracted evaluation providers in the community and State Medicaid Managed Care (Magellan) for the completion of the evaluation.

The OJS Evaluation is composed of two parts: the clinical assessment and the initial classification. The clinical assessment, known as the Comprehensive Child and Adolescent Assessment (CCAA), addresses the juvenile’s medically-necessary treatment needs. The initial classification (determined by the use of the Youth Level of Service/Case Management Inventory (YLS/CMI) deals with the juvenile’s needed level of structure and supervision from a community safety perspective. The OJS evaluation will assist the court in determining: a) whether the juvenile should be committed to DHHS-OJS; b) whether the juvenile should be placed on probation; c) the level of restrictiveness of the initial placement, if the juvenile is committed to DHHS-OJS, and the recommended level of mental health/substance abuse treatment intervention.

The table below reveals that 170 OJS evaluations were completed in SFY 2014. It should also be noted that this only captures “new” youth being placed with DHHS-OJS for an evaluation. Existing Wards, who were ordered an evaluation are not captured.

Juveniles with OJS Evaluations Completed in SFY 14			
Service Area	Became an OJS Ward	Did Not Become an OJS Ward	Total of OJS Evaluations Ordered
Central	21	17	38
	55.26%	44.74%	100.00%
Eastern	4	14	18
	22.22%	77.78%	100.00%
Northern	14	27	41
	34.15%	65.85%	100.00%
Southeast	20	36	56
	35.71%	64.29%	100.00%

Western	9	8	17
	52.94%	47.06%	100.00%
State	68	102	170
	40.00%	60.00%	100.00%

Some of the above numbers are reflective of evaluations ordered in SFY13 but were not completed until SFY14.

OJS Evaluations were a covered service under Medicaid Long-Term Care. The chart below shows a comparison of costs paid via Medicaid for evaluations authorized in SFY13 & SFY14. Not all evaluations are covered by Medicaid due to numerous reasons, but this chart shows the cost reduction for those that were funded by Medicaid, using the average cost of an evaluation.

Fiscal Year	Total Evaluations	Avg. Cost	Total Cost	Variance
SFY13	1007	\$ 982.58	\$989,458.06	
SFY14	78	\$1,017.75	\$79,384.50	
				\$910,073.56

OJS Community Collaborations

Today, it is imperative that juvenile justice agencies and the community work together to meet the supervision, placement and treatment needs of court adjudicated delinquent juveniles. Below is a description of the collaborative work that DHHS-OJS has been involved in over the last fiscal year with public and private agencies.

As noted above, with the passage of LB561 and LB464, DHHS/OJS has been in a transitional period to transfer many of its current functions to probation (excluding YRTCs). A more thorough description of some of these collaborations can be found in the Annual Report submitted in September 2013.

Additional community collaboration that DHHS/OJS engaged in during this fiscal year included:

- Lancaster County Re-Entry Grant
- Cross Over Youth Practice Model (CYPM)
- Juvenile Detention Alternative Initiative (JDAI)
- Greater Omaha Attendance and Learning Services (GOALS)
- Nebraska Children’s Commission
- Nebraska Children’s Commission – OJS Subcommittee
- Nebraska Coalition for Juvenile Justice (NCJJ)
- Nebraska Juvenile Justice Association (NJJA)
- Council of Juvenile Correctional Administrators (CJCA)
- Performance Based Standards (PbS)
- Interstate Commission for Juveniles (ICJ)
- Justice Behavioral Health Committee
- Department of Correctional Services (DCS)
- Prison Rape and Elimination Act (PREA)
- Department of Education

Dual-Adjudicated Youth

The tables below show the number of dual adjudicated DHHS/OJS state wards served in SFY 2014 by category, service area, age, race/ethnicity and gender. There have been 681 fewer juveniles served by DHHS-OJS in these categories as cases were transitioned to Probation Administration.

Dual Adjudicated Youth Served During SFY 14	
Delinquency	1107
Delinquency & Status Offender	136

Delinquency & Abuse/Neglect	82
Delinquency, Status Offender & Abuse/Neglect	19
Delinquency & Dependency	10
Delinquency & Mentally Ill/Dangerous	4
Delinquency, Status Offender & Mentally Ill/Dangerous	1
Delinquency, Status Offender & Dependency	1
Total	1360

Dual Adjudicated Youth Served During SFY 14 by Age										
Adjudications	10 Years Old	11 Years Old	12 Years Old	13 Years Old	14 Years Old	15 Years Old	16 Years Old	17 Years Old	18 Years Old	Total
Delinquency	1	1	5	29	57	131	227	293	363	1107
Delinquency & Status Offender	0	0	2	5	8	12	37	43	29	136
Delinquency & Abuse/Neglect	0	0	2	3	11	18	14	17	17	82
Delinquency, Status Offender & Abuse/Neglect	0	0	1	0	3	3	9	2	1	19
Delinquency & Dependency	0	0	0	0	0	1	2	4	3	10
Delinquency & Mentally Ill/Dangerous	0	0	0	0	1	1	1	0	1	4
Delinquency, Status Offender & Mentally Ill/Dangerous	0	0	0	0	0	1	0	0	0	1
Delinquency, Status Offender & Dependency	0	0	0	0	0	0	0	1	0	1
Grand Total	1	1	10	37	80	167	290	360	414	1360

Dual Adjudicated Youth Served During SFY 14 by Race/Ethnicity										
	American Indian or Alaska Native (Non- Hispanic)	Asian (Non- Hispanic)	Black or African American (Non- Hispanic)	Hispanic	Multi- Racial	Native Hawaiian or Other Pacific Island (Non- Hispanic)	Other	Unknown	White (Non- Hispanic)	Total
Delinquency	49	4	185	205	35	0	12	25	592	1107

Delinquency & Status Offender	13	1	21	20	8	0	1	1	71	136
Delinquency & Abuse/Neglect	6	0	19	9	5	0	0	2	41	82
Delinquency, Status Offender & Abuse/Neglect	1	0	3	3	3	0	1	1	7	19
Delinquency & Dependency	0	0	2	0	0	0	0	0	8	10
Delinquency & Mentally Ill/Dangerous	0	0	0	1	0	0	0	1	2	4
Delinquency, Status Offender & Mentally Ill/Dangerous	0	0	0	0	0	0	0	0	1	1
Delinquency, Status Offender & Dependency	0	0	0	1	0	0	0	0	0	1
Total	69	5	230	239	51	0	14	30	722	1360

Dual Adjudicated Youth Served During SFY 14 by Gender			
	Female	Male	Total
Delinquency	281	826	1107
Delinquency & Status Offender	53	83	136
Delinquency & Abuse/Neglect	26	56	82
Delinquency, Status Offender & Abuse/Neglect	6	13	19

Delinquency & Dependency	5	5	10
Delinquency & Mentally Ill/Dangerous	1	3	4
Delinquency, Status Offender & Mentally Ill/Dangerous	0	1	1
Delinquency, Status Offender & Dependency	0	1	1
Total	372	988	1360

OJS Data by Service Area and Statewide

Table #1 provides the total number of juveniles supervised by OJS between July 1, 2013, and June 30, 2014, who resided in their the natural home (in-home), compared to the number of those living in foster homes, group homes, treatment facilities, Youth Rehabilitation and Treatment Centers or other placements away from the natural home.

Table #1		
OJS Juveniles Served During SFY 2014		
In-Home	Out-of-Home	Total
556	804	1360
40.9%	59.1%	100.0%

Table #2 provides where the juveniles were located geographically across the state by Service Area. This table compares the number of juveniles placed in-home versus out-of-home.

Table #2			
OJS Juveniles Served During SFY 2014			
Service Area	In-Home	Out-of-Home	Total
Central	94	115	209
	45.0%	55.0%	100.0%
Eastern	114	184	298

	38.3%	61.7%	100.0%
Northern	109	125	234
	46.6%	53.4%	100.0%
Southeast	199	296	495
	40.2%	59.8%	100.0%
Western	40	84	124
	32.3%	67.7%	100.0%
State	556	804	1360
	40.9%	59.1%	100.0%

Table #3 provides the age range of juveniles committed to OJS and whether they were living in the natural home or were placed out-of-home.

Table #3			
OJS Juveniles Served During SFY 2014			
Age	In-Home	Out-of-Home	Total
10 Years Old	1	0	1
11 Years Old	1	0	1
12 Years Old	5	5	10
13 Years Old	14	23	37
14 Years Old	23	57	80
15 Years Old	54	113	167
16 Years Old	107	183	290
17 Years Old	150	210	360
18 Years Old	201	213	414
Total	556	804	1360

Table #4 shows out-of-home placements by type of placement.

Table #4	
Placement Types of OJS Juveniles in Out-of-Home Care During SFY 2014	
Relative Foster Care	52
Non-Relative Foster Care	134
Detention	406

Treatment Congregate Care	92
Other Congregate Non-Treatment Care	328
YRTC	310
Runaway	229
Hospital	73
Independent Living	93
<i>A juvenile may have had more than one placement type during the year so these are duplicated numbers.</i>	

Table #5 shows where juveniles were placed in out-of-home care by Service Area.

Table #5 Placement Types of OJS Youth in Out-of-Home Care During SFY 2014						
Service Area	Central	Eastern	Northern	Southeast	Western	Total
Relative Foster Care	10	3	12	20	7	52
Non-Relative Foster Care	20	38	12	53	11	134
Detention	47	109	42	180	28	406
Treatment Congregate Care	15	11	18	42	6	92
Other Congregate Non-Treatment Care	46	75	42	138	27	328
YRTC	54	62	51	100	43	310
Runaway	33	65	16	101	14	229
Hospital	6	22	12	21	12	73
Independent Living	3	33	13	31	13	93
<i>A juvenile may have had more than one placement type during the year so these are duplicated numbers.</i>						

Table #6 shows the total number of identified OJS direct commits by legal status.

Table #6 Direct Commits SFY 2014			
BOTH	FELONY	MISDEMEANOR	Total
37	75	589	701

Table #6A shows that 11% of juveniles who were direct commits ordered by the Court to the highest level of secure care (YRTCs) as a result of violating their Conditions of Liberty Agreement.

Table #6A Direct Commit Outcome	Grand Total
No Subsequent YRTC Commitment	629
YRTC Committed	72
Grand Total	701

Table #7 shows where direct commitments were placed in the community.

Table #7 Direct Commit Placement	New - During SFY 2014	Prior to SFY 2014	Grand Total
Center for Developmentally Disabled	0	1	1
Detention Facilities	18	201	219
Emergency Shelter Center	5	49	54
Enhanced Treatment Group Home (GHII)	0	1	1
Foster Home - Traditional	0	3	3
Foster Home - Agency-Based	2	35	37
Group Home	7	41	48
Group Home A	4	27	31
Group Home -Treatment	0	7	7
IMD - Institution for Mental Disease	0	1	1
Independent Living	1	3	4
Jail	0	1	1
Kinship Foster Home (Approved)	4	4	8
Medical Hospital	0	4	4
No Placement	21	69	90
Non-Custodial Parent	1	1	2
Psych Residential Treatment Facility	4	38	42
Psychiatric Hospital	0	13	13
Relative Foster Home (Approved)	2	19	21
Residential Treatment Facility	0	7	7
Runaway-whereabouts Unknown	2	21	23
Therapeutic Group Home	0	9	9
With Parent/Caretaker	3	71	74
Youth Rehabilitation Treatment Center	0	1	1
Total	74	627	701

Table #8 shows total number of OJS juveniles who were placed in detention and the average number of days juveniles spent in detention.

Table #8 SFY 2014 OJS Juveniles Placed in Detention		
Juveniles in Detention	Total Detention Days	Average Total Days per Juvenile
448	13446	30.0

Table #8A shows the number of juveniles placed in each of Nebraska's five detention centers. Of the 488 juveniles shown, some have been detained in more than one detention center during the fiscal year, which accounts for the total number of juveniles in detention to be more than 488. The table below represents an unduplicated number.

Table #8A SFY 2014 Unduplicated OJS Juveniles Placed in Detention by Facility			
	Unduplicated Juveniles in Detention	Total Detention Days	Average Total Days per Juvenile
DOUGLAS COUNTY YOUTH DETENTION CENTER	122	3590	29.4
LANCASTER COUNTY YOUTH SERVICES CENTER	215	6319	29.4
NORTHEAST NEBRASKA JUVENILE SERVICES INC.	102	2327	22.8
SARPY COUNTY JUVENILE JUSTICE CENTER	22	733	33.3
SCOTTS BLUFF COUNTY DETENTION CENTER	27	477	17.7

Table #8B shows the number of juveniles on parole that were placed in detention.

Table #8B SFY 2014 Juveniles on Parole Placed in Detention			
Juveniles in Detention	Total Detention Days	Average Total Days per Juvenile	Average Days per Episode
134	4862	36.3	25.3

Table #8C shows the number of juveniles placed in detention by legal status.

Table #8C SFY 2014 Juveniles placed in detention by legal status				
	Juveniles in Detention	Total Detention Days	Average Total Days per Juvenile	Average Days per Episode
Both OJS and DHHS Ward	77	2456	31.9	21.2
Evaluation Only	48	788	16.4	16.4
OJS Ward	338	10202	30.2	21.5

Table #9 shows the total number of juveniles that completed their YRTC commitment period of time and were released on parole to the community by service area.

Table #9 SFY 2014 Juveniles Paroled from the YRTC			
Service Area	Paroled from Geneva-YRTC SFY 14	Paroled from Kearney-YRTC SFY 14	Total
Central	10	20	30
Eastern	20	38	58
Northern	6	24	30
Southeast	25	48	73
Western	10	20	30
Total	71	150	221

Table #10 shows numbers of Nebraska parole absconders and runaways apprehended in other states and then returned to Nebraska. Table #10 also shows the number of parole absconders and runaways from other states apprehended in Nebraska who were returned to their home state. This table shows the number of juveniles transferred to another state from Nebraska and number of juveniles from another state coming into Nebraska for investigation and/or supervision.

Table #10 SFY 14 Interstate Compact for Juveniles - Parole	
Number of Parole Absconders/Runaways from Nebraska apprehended in other states	23
Number of Parole Absconders/Runaways from other states apprehended in Nebraska	0
Number of Parole Cases sent to other states for Investigation and /or supervision	31
Number of Parole Cases sent to Nebraska from other states for investigation and /or supervision	5

Table #11 shows 1464 juveniles discharged from OJS custody between July 1, 2012, and December 31, 2013, who re-entered during FY 14.

Table #11 Juveniles Discharged from OJS Custody Between July 1, 2012 and December 31, 2013 Who Re-entered OJS Custody in FY2014		
No Re-entry	1411	96.4%
Less Than 3 Months	8	0.5%
3 to 6 Months	17	1.2%
6 to 9 Months	14	1.0%
9 to 12 Months	7	0.5%
12 Months or More	7	0.5%
Grand Total	1464	100.0%
<i>3.6% Re-entered OJS Custody</i>		

Table #11A shows the average number of months in the community that it took for the 53 juveniles to return to OJS custody.

Table #11A FY 2014 Juveniles Discharged from OJS Custody Between July 1, 2012 and December 31, 2013 Who Re-entered OJS Custody in FY 2014	
Number of Juveniles	53
Average time in months to Re-Entry	7.3

Table #11B shows that of the 53 juveniles who re-entered OJS Custody in FY 2014, there were 47 placed out of their home.

Table #11B Juveniles Discharged from OJS Custody Between July 1, 2012 and December 31, 2013 Who Re-entered OJS Custody in FY 2014	
Out-of-Home Placement	47
	88.68%
Stayed In-the-Home	6
	11.32%
Total	53
	53.00%

Table #11C shows the percentage of the juveniles in each Service Area who reentered OJS Custody in FY 2014.

Table #11C			
Juveniles Discharged from OJS Custody Between July 1, 2012 and December 31, 2013 Who Re-entered OJS Custody in FY 2014 by Service Area			
Service Area	No Re-entry	Re-entry	Total
Central	188	11	199
	94.47%	5.53%	100.00%
Eastern	370	14	384
	96.35%	3.65%	100.00%
Northern	255	7	262
	97.33%	2.67%	100.00%
Southeast	473	16	489
	96.73%	3.27%	100.00%
Western	125	5	130
	96.15%	3.85%	100.00%
Total	1411	53	1464
	96.38%	3.62%	100.00%

Table #11D shows the gender of the juveniles who re-entered OJS Custody in SFY 2014.

Table #11D			
Juveniles Discharged from OJS Custody Between July 1, 2012 and December 31, 2013 Who Re-entered OJS Custody in SFY 2014 by Gender			
Gender	No Re-entry	Re-entry	Total
Female	403	9	412
	97.82%	2.18%	100.00%
Male	1008	44	1052
	95.82%	4.18%	100.00%
Total	1411	53	1464
	96.38%	3.62%	100.00%

Table #11E shows the race/ethnicity of the juveniles who reentered OJS custody in SFY2014.

Table #11E Juveniles Discharged from OJS Custody Between July 1, 2012 and December 31, 2013 Who Re-entered OJS Custody in SFY2014 by Race/Ethnicity.			
Race/Ethnicity	No Re-entry	Re-entry	Total
American Indian or Alaska Native (Non-Hispanic)	62	1	63
	98.41%	1.59%	100.00%
Asian (Non-Hispanic)	10	0	10
	100.00%	0.00%	100.00%
Black or African American (Non-Hispanic)	234	10	244
	95.90%	4.10%	100.00%
Hispanic	253	13	266
	95.11%	4.89%	100.00%
Multi-Racial	52	2	54
	96.30%	3.70%	100.00%
Other	13	1	14
	92.86%	7.14%	100.00%
Unknown	27	3	30
	90.00%	10.00%	100.00%
White (Non-Hispanic)	760	23	783
	97.06%	2.94%	100.00%
Total	1411	53	1464
	96.38%	3.62%	100.00%

Table #11F shows the age of the 53 juveniles who re-entered OJS Custody in SFY2014.

Table #11F			
Juveniles Discharged from OJS Custody Between July 1, 2012 and December 31, 2013 Who Re-entered OJS Custody in SFY2014 by Age			
Age in Years	No Re- entry	Re- entry	Total
10	1	0	1
	100.00%	0.00%	100.00%
11	3	0	3
	100.00%	0.00%	100.00%
12	8	0	8
	100.00%	0.00%	100.00%
13	19	3	22
	86.36%	13.64%	100.00%
14	51	5	56
	91.07%	8.93%	100.00%
15	130	13	143
	90.91%	9.09%	100.00%
16	190	17	207
	91.79%	8.21%	100.00%
17	367	14	381
	96.33%	3.67%	100.00%
18	637	1	638
	99.84%	0.16%	100.00%
19	5	0	5
	100.00%	0.00%	100.00%
Total	1411	53	1464
	96.38%	3.62%	100.00%

Youth Rehabilitation and Treatment Centers (YRTC)

Youth Rehabilitation & Treatment Center - Geneva

Executive Summary

The mission of the YRTC-Geneva is to protect society by providing a safe, secure, and nurturing environment in which the juveniles who come to the facility may learn, develop a sense of self, and return to the community as productive and law-abiding citizens. To accomplish this, the YRTC-Geneva provides diverse programming that responds to each juvenile's unique needs.

On arrival at the YRTC-Geneva, juveniles enter a two-week orientation program. Juveniles attend orientation classes, complete various assessments and screenings, and are familiarized with the YRTC program and facility rules. After orientation, juveniles are assigned a living unit. The daily routine generally includes cleaning details, participation in a school or work program, involvement in therapeutic group and individual counseling, and recreation/volunteer activities.

YRTC-Geneva has a wide variety of treatment opportunities for juveniles. The core treatment program is based on a gender responsive philosophy that takes into account the unique needs of the girls in our care. The facility has licensed counselors, a psychologist. Each YRTC juvenile is assigned a counselor who assists them in identifying personal problem areas as well as outcomes and strategies aimed at assisting them for eventual release back into the community.

The YRTC has a school accredited by the Nebraska Board of Education through a special purpose agreement. Ten certified teachers, a school principal, a vocational counselor, a certified library aide, and a staff assistant assist juveniles with their education throughout their stay at the YRTC and juveniles earn credits that transfer to their home schools.

The continuing good health of juveniles is important and a nurse and doctor are available 24 hours a day for emergencies. The medical clinic is located in LaFlesche Cottage, and three nurses provide regular services with the assistance of contractual doctors, a contractual dentist, and the support of the Fillmore County Hospital in Geneva. Regular pre and postnatal examinations and care are available for pregnant juveniles.

Religious services are available and the facility has a part-time chaplain who coordinates religious services and provides religious counseling on request. Attendance at any religious service or activity available is strictly on a volunteer basis.

YRTC-Geneva offers a broad array of recreation and leisure time activities as part of the rehabilitation process. An equine program helps teach select youth life lessons.

Juveniles maintaining contact with their families is important and juveniles are provided access to reasonable and equitable telephone services, family visitation, written correspondence, and family conferences. Juvenile's families may contact facility staff with questions or concerns, and the YRTC considers a family focus to be a priority.

**YRTC-GENEVA FACT SHEET
SFY 2013 & 2014 Comparison**

	SFY2013	SFY2014	Variance
Rated Capacity	88	82	(4)
Average Length of Stay	201 days 6.7 months	211 days 7.04 months	10 0.34
Average Daily Population	62	59	(3)
Total Admissions	110	89	(21)
Average Age at Admission	16.32 years	15 years	(1.32) years
Recidivism Rate	23.08%	6.06%	(17.02%)

	Budget 2013	Budget 2014	Variance	Total Expenditures 2013	Total Expenditures 2014	Variance
General Funds	\$7,146,136	\$7,474,778	\$328,642	\$6,805,451	\$7,177,133	\$371,682
Federal Funds	\$ 156,032	\$156,032	\$0.00	\$ 153,469	\$149,103	\$(4,366)
Cash Funds	\$ 104,739	\$105,796	\$1,057	\$ 88,136	\$90,550	\$2,414
TOTAL	\$7,406,907	\$7,736,606	\$329,699	\$7,047,057	\$7,416,787	\$369,730

2013: Per Diem Costs: \$309.23

2014: Per Diem Costs: \$347.55

Go to: http://dhhs.ne.gov/children_family_services/Pages/jus_yrtc_yrtcqindex.aspx for the full SFY 2014 annual report for detailed information about the Geneva Youth Rehabilitation and Treatment Center.

Youth Rehabilitative and Treatment Center – Kearney

Executive Summary

The mission of the YRTC-Kearney is to help juveniles live better lives through effective services, affording juveniles the opportunity to become law-abiding citizens. To accomplish this, the YRTC-K provides diverse programming that responds to each juvenile's unique needs.

Following a juvenile's arrival at YRTC-K, he is placed in an orientation program to not only allow a successful transition into the treatment program but gives staff time to assess the juvenile's personal needs. Orientation staff work hard to help each juvenile learn facility rules, understand the treatment program and allay any fears they may bring with them. During the orientation process, phone and mail contact is made with the juvenile's family to help them begin to understand the YRTC-K program and know the juvenile is safe.

YRTC-K offers multiple treatment programs to each juvenile. The overall program teaches juveniles to think and act responsibly through a peer-helping approach by equipping the group with certain skills and techniques. The overall treatment program also provides chemical dependency services and mental health programming. Social services staff include a Clinical Psychologist responsible for the administrative supervision of the Mental Health Department which includes nine Licensed Mental Health Practitioners. There are three Youth Counselor Supervisors who oversee 15 Youth Counselors. Staff work hard to understand and meet the needs of each juvenile.

A full educational program is offered at West Kearney High School, which is accredited by the Nebraska State Board of Education as a Special Purpose School. The school is also accredited as an optional school through the North Central Association Commission on Accreditation and School Improvement. The school is also a member of the Correctional Education Association. All 22 school teachers and the principal hold professional certificates from the Nebraska Department of Education. Credits earned during a juvenile's stay are transferred to their home school. School staff work hard to meet the individual juvenile's educational and vocational needs. West Kearney High offers Career Education Class and a Work Readiness Program with juveniles working in the community.

Complete medical services are provided by four nurses, a contract general medical practitioner, contract optometrist and a contract dentist. A medical clinic is located on the YRTC-K campus and when necessary services are available at Good Samaritan Hospital in Kearney and other medical and dental clinics in the Kearney area.

An on-campus church and full-time Religious Coordinator are available to meet each juvenile's individual religious needs.

A well-rounded recreational program including a gym, weight room, indoor swimming pool, softball field, soccer field, multiple outdoor play pads, Viking Confidence Course and a disc golf course are available to all juveniles. Excellent relationships with the Kearney recreational community, including the University, give the juveniles the opportunity to participate in off-campus recreational activities.

A family focus is promoted through regular phone services, on- and off-campus family visits and regular communication with families through written correspondence, phone calls and family conferences.

**YRTC-KEARNEY FACT SHEET
SFY 2013 & 2014 Comparison**

	SFY2013	SFY2014	Variance
Rated Capacity	172	172	0
Average Length of Stay	154 days 5.1 months	204 days 6.8 months	50 days 1.7 months
Average Daily Population	160	111	49
Total Admissions	350	203	(147)
Average Age at Admission	16.7 years	16 years	(.07)
Recidivism Rate	22%	17%	(5%)

	Budget 2013	Budget 2014	Variance	Total Expenditures 2013	Total Expenditures 2014	Variance
General Funds	\$10,085,370	\$10,847,269	\$761,899	\$9,223,661	\$9,737,070	\$513,409
Federal Funds	\$415,961	\$415,961	\$0.00	\$403,414	\$394,521	(\$8,893)
Cash Funds	\$977,493	\$979,584	\$2,091	\$961,998	\$917,360	(\$44,638)
TOTAL	\$11,478,824	\$12,242,814	\$763,990	\$ 10,589,073	\$11,048,951	\$459,878

2013: Per Diem Costs: \$309.23

2014: Per Diem Costs: \$347.55

Go to: http://dhhs.ne.gov/children_family_services/Pages/jus_yrtc_yrtckindex.aspx for the full SFY 2013 Annual Legislative Report for detailed information about the Kearney Youth Rehabilitation and Treatment Center.

This concludes the Department of Health and Human Services' SFY 2014 annual report on the Office of Juvenile Services.