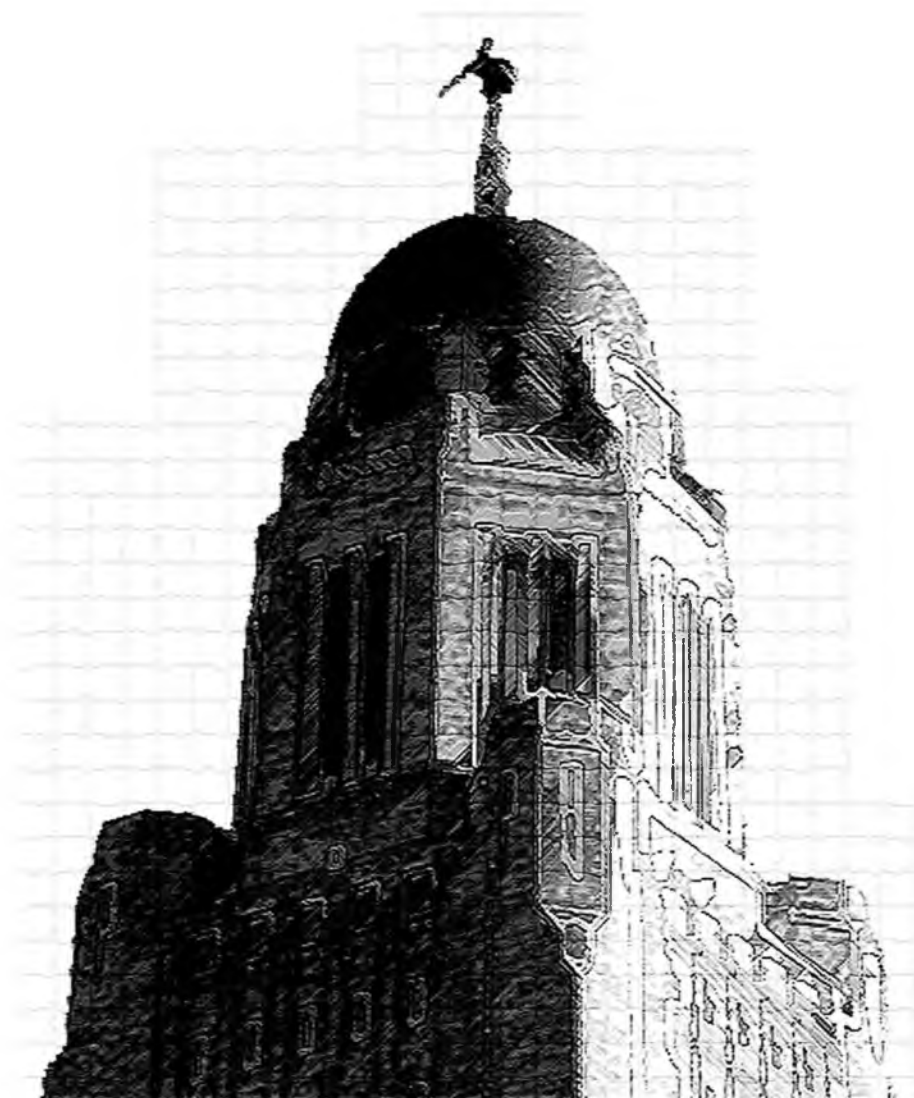


Office of Inspector General
of Nebraska Child Welfare

JUVENILE ROOM CONFINEMENT IN NEBRASKA

2016-2017 ANNUAL REPORT



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Julie L. Rogers
Inspector General



Office of Inspector General of Nebraska Child Welfare

Providing accountability for the Nebraska child welfare and juvenile justice systems

Inspector General

Julie L. Rogers

Contributors

Sarah Forrest, Assistant Inspector General

Josh Henningsen, Assistant Inspector General

Sarah Amsberry, Intake Executive Assistant

Contact the OIG

State Capitol, P.O. Box 94604

Lincoln, Nebraska 68509-4604

402-471-4211 | 855-460-6784 (toll-free)

oig.legislature.ne.gov

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Introduction and Executive Summary

In 2016, Nebraska adopted definitions as well as documentation and reporting requirements designed to, “provide increased accountability and oversight regarding the use of room confinement for juveniles in a juvenile facility.”¹

Nebraska law now requires a wide variety of facilities that serve children and youth to document information every time a child is placed in room confinement - involuntarily restricted to a room, cell, or other area alone - for an hour or longer. Facilities must report quarterly on the use of room confinement to the Nebraska Legislature.²

Nebraska law also charges the Office of Inspector General of Nebraska Child Welfare (OIG) with preparing an annual report on the use of juvenile room confinement. The annual report must contain:

- An assessment of juvenile room confinement in each juvenile facility. “Juvenile facility” (facility) is defined broadly to include state-run correctional facilities and local detention centers, which house children in the justice system, as well as residential child-caring agencies³ - mental health centers, group homes, and shelters- which can serve any child;⁴
- Model evidence-based criteria on the use of room confinement; and,
- Identified changes which may lead to a reduction in room confinement.⁵

The following annual report examines juvenile room confinement in Nebraska between July 1, 2016 and June 30, 2017, the first fiscal year that juvenile facilities were required to report. Throughout the report, this period of time will be abbreviated as FY 16-17.

Throughout the process of reviewing reports and identifying juvenile facilities, the OIG discovered that juvenile room confinement encompasses a wide variety of practices at different types of facilities where youth are being served in different ways. Based on its definition in Nebraska law, juvenile room confinement is an umbrella term.⁶ Different facilities keep youth involuntarily alone by using practices which may be known as segregation, restrictive housing, special management, isolation, seclusion, disciplinary confinement, time-out, and room restriction, among others.⁷

Depending on the specific practice and facility, youth in room confinement receive different levels of contact with staff and other youth, privileges, and care. Facilities and the interventions used by each fall under a variety of state and even federal requirements, depending on the type of facility and the services that particular facility provides to youth.

¹ Neb. Rev. Stat. §83-4,134.01.

² *Id.*

³ Neb. Rev. Stat. § 83-4,125.

⁴ This refers to both privately placed youth and youth served through Nebraska’s child welfare and juvenile justice systems.

⁵ Neb. Rev. Stat. §83-4,134.01.

⁶ Neb. Rev. Stat. § 83-4,125 states, “Room confinement means the involuntary restriction of a juvenile to a cell, room, or other area, alone, including a juvenile’s own room, except during normal sleeping hours.”

⁷ Individual facilities have specific definitions and practices for each type of room confinement. These practices are discussed in detail in sections on types of facilities.

Overview of Juvenile Room Confinement

In general, juvenile room confinement has been used as a means to control or respond to youth behavior in situations where youth pose a safety threat to themselves or others, in situations where youth have violated facility rules, or both. Room confinement is often used to assist facility operations and to protect the safety of youth, staff, and the facility as a whole. A variety of forms of room confinement have been developed and have evolved over time. Regulations, policies, and practices on when, how, and why juvenile room confinement is used differ among types of facilities and specific interventions.

While the different forms of room confinement have been developed to serve specific purposes at facilities, research is in agreement that there can be harmful impacts when children are involuntarily placed alone. These impacts can include an increased risk of self-harm and of exacerbating mental illness, especially for children who have been victims of abuse or prior trauma. For youth in the justice system, room confinement has been linked with an increased risk to re-offend.⁸

Given the risks highlighted in research, numerous professional and accrediting organizations have developed standards and policies that are intended to govern and restrict the use of many different forms of room confinement and limit the harm it may cause. These standards generally recommend that juvenile room confinement be:

- **Used as a last resort.** Room confinement should be used only in cases of threats to the safety of the individual or other residents and when other less intrusive interventions have failed. Room confinement should not be used for punishment, retaliation, or a matter of administrative convenience;
- **Time-limited.** Youth should be released from room confinement as soon as they are safely able to be. According to most standards, room confinement of youth should not last longer than 24 hours. Some standards for specific types of facilities have enacted stricter limits of one, two, or four hours;⁹ and,
- **Closely Monitored.** Youth in room confinement should be checked on by staff frequently while in room confinement. It is also recommended that youth in room confinement for long periods of time be seen by mental health professionals. All instances of room confinement should be recorded and reviewed through a quality assurance program at each facility. Administrative approval should be sought to use room confinement in certain instances.

A full list of room confinement standards developed by organizations for different types of juvenile facilities can be found in Appendix A. While these standards have been developed based on research, none have been sufficiently evaluated to qualify as evidence-based practices on the use of room confinement. Nonetheless, they represent best practices in the fields of mental health and juvenile justice.

Although organizational standards are in agreement on the need to limit the use of room confinement, success at doing so has been uneven across states and individual facilities. Those that

⁸ See Overview of Juvenile Room Confinement for full summary.

⁹ The exception on time limits is the American Correctional Association which allows up to 5 days of disciplinary room confinement.

have successfully reduced room confinement have had to implement significant and ongoing changes to facility culture, policy, and practice to find new and different ways to respond to youth behavior and safety concerns. Effective strategies used by other states and facilities are documented further in the body of the report.

Juvenile Room Confinement in Nebraska

Nebraska juvenile facilities reported a total of 2,383 incidents of juvenile room confinement during FY 16-17. This number is likely an undercount of actual incidents of juvenile room confinement, however.

Currently, no enforcement mechanism for room confinement reporting exists. Some Nebraska juvenile facilities did not report or partially reported, submitting some information, but not all reports required quarterly by law.¹⁰ Furthermore, the OIG was not able to verify the accuracy of the room confinement reports submitted by juvenile facilities.

Of those facilities that did report, 11 indicated use of room confinement. Data measures were calculated on the use of room confinement at seven facilities that reported more than 50 instances of room confinement during FY 16-17. These can be found in Table I (see following page).

An additional four facilities reported less than 10 instances of room confinement each.¹¹ Due to the low usage of room confinement, the OIG did not calculate data measures for these facilities.

The data measures were chosen by the OIG because they are used by a national organization, Performance-based Standards, to allow for analysis of the use of room confinement at facilities, serving as a means to compare changes in individual facility use over time.¹²

The OIG analyzed the use of room confinement by facility type to provide as much context as possible on factors that influence the use of room confinement, including the differences in function of facilities, the type of population served, and specific policies and standards. Each corresponding section of the report provides analysis on the use of room confinement at each facility type, as well as identified changes to reduce the use of room confinement. A brief summary of the analysis for each facility type is presented on the following pages.

¹⁰ See Table II for full information on facility reporting. Requirement for quarterly reporting found in Neb. Rev. Stat. §83-4,134.01.

¹¹ The four facilities were the Nebraska Correctional Center for Women (5 incidents), the Diagnostic and Evaluation Center (1 incident), the Nebraska Youth Center (7 incidents), and the Norfolk Group Home (1 incident).

¹² Information on how measures were calculated can be found on pg. 17-18.

Table I. Use of Room Confinement at Juvenile Facilities, FY 16-17

Facility	Rate of Room Confinement per 100 Days of Youth Placement¹³	Average Duration of Room Confinement	Percentage of Cases Ending in 4 hrs. or less	Percentage of Cases Ending in 8 hrs. or less
NEBRASKA DEPARTMENT OF CORRECTIONAL SERVICES				
Nebraska Correctional Youth Facility (Douglas County)	1.05	260 hours, 53 minutes	0.00% (0 of 95)	0.00% (0 of 95)
NEBRASKA DEPARTMENT OF HEALTH AND HUMAN SERVICES—OFFICE OF JUVENILE SERVICES				
Youth Rehabilitation and Treatment Center-Geneva (Fillmore County)	2.84	21 hours, 58 minutes	46.01% (173 of 376)	53.72% (202 of 376)
Youth Rehabilitation and Treatment Center – Kearney (Buffalo County)	2.32	49 hours, 38 minutes	3.23% (27 of 839)	5.62% (47 of 839)
JUVENILE DETENTION AND STAFF SECURE FACILITIES				
Douglas County Youth Center	1.49	70 hours, 48 minutes	2.73% (11 of 403)	5.96% (24 of 403)
Lancaster County Youth Services Center	3.84	2 hours, 20 minutes	96.41% (456 of 473)	98.73% (467 of 473)
Northeast Nebraska Juvenile Services, Inc. (Madison County)	1.41	2 hours, 58 minutes	94.62% (123 of 130)	95.38% (124 of 130)
Patrick J. Thomas Juvenile Justice Center (Sarpy County)	1.21	2 hours, 22 minutes	89.47% (51 of 57)	98.25% (56 of 57)

¹³ Rate of Room Confinement was calculated by taking the total number of times room confinement was used at a facility during FY16-17 and dividing it by the total number of days any youth was placed at that facility during the same time period, then multiplying by 100. The rate controls for facility population and length of stay to allow for comparison.

- **Nebraska Department of Correctional Services (NDCS)**

NDCS operates facilities for those who have been sentenced to prison terms in adult criminal court. While the vast majority of those confined in NDCS facilities are adults, some youth under the age of 19 are NDCS inmates.

NDCS has policies on two forms of room confinement: restrictive housing, which includes immediate segregation and longer-term restrictive housing; and, room restriction, where inmates are restricted to their rooms during free time. NDCS policies on room confinement are generally applicable across its system, although the use of restrictive housing for inmates under the age of 19 requires approval by the warden within eight hours of placement.¹⁴ NDCS told the OIG that youth in restrictive housing do have frequent contact with staff, receive programming, and when possible, have contact with other youth.

Three NDCS facilities reported instances of juvenile room confinement during FY 16-17. Only the Nebraska Correctional Youth Facility (NCYF) reported a significant number of room confinement events. Thirty-three different youth were placed in room confinement a total of 93 times. Of particular note is the length of time youth at NCYF were in room confinement. No confinements ended in 8 hours or less and some confinements went on for a number of months.

- **Youth Rehabilitation and Treatment Centers**

The Nebraska Department of Health and Human Services (DHHS) Office of Juvenile Services (OJS) operates two Youth Rehabilitation and Treatment Centers (YRTCs) in Kearney and Geneva that serve youth in the juvenile justice system from age 14 to 19.

DHHS rules and regulations authorize the use of room confinement either for reasons of safety and security or as a disciplinary sanction if the youth has violated a facility rule.¹⁵ Regulations distinguish between two different kinds of room confinement - room restriction that lasts up to an hour, which both YRTCs consider a cooling off period, and disciplinary segregation which lasts for up to 5 days. YRTC Administrative Regulations also allow for room confinement for protective or investigative safekeeping.

During FY 16-17, YRTC-Kearney confined 140 different youth a total of 839 times. YRTC-Geneva confined 53 youth a total of 376 times. The use of room confinement at both YRTCs exceeded the averages of similar facilities across the United States in both frequency and duration.

- **Juvenile Secure and Staff Secure Detention Facilities**

There are four juvenile secure and staff secure detention facilities in Nebraska: the Douglas County Youth Center (DCYC), Lancaster County Youth Services Center (LCYSC), the Northeast Nebraska Juvenile Services Center in Madison County (NNJSC), and the Patrick J. Thomas Juvenile Justice Center in Sarpy County (Sarpy JJC). These facilities primarily house youth under 18 after initial

¹⁴ 72 NAC 1-002.

¹⁵ 401 NAC 7-007.

arrests, youth who are sent to detention after violating probation orders, and youth awaiting placement while on probation.

These facilities are governed by the Standards for Juvenile Detention Facilities developed by the Jail Standards Board (Jail Standards) of the Nebraska Commission on Law Enforcement and Criminal Justice (Crime Commission). Among other forms of room confinement, Jail Standards authorize room restriction for up to an hour for minor misbehavior, up to 24 hours for minor rule violations, and disciplinary confinement for up to seven days for major rule violations.¹⁶ Each facility has its own policy on room confinement. Policies at the NNJSC and the Sarpy JJC do not allow room confinement to be used as a form of discipline.

During FY 16-17, 1,063 room confinement events occurred at Nebraska detention centers. LCYSC had a higher rate of room confinement, mostly due to administrative reasons—thirty percent of room confinement cases occurred during a single week for staff training. DCYC differed significantly from other detention facilities in its over 70-hour average duration of room confinement.

- **Mental Health and Substance Abuse Treatment Centers**

The OIG identified seven facilities licensed as Mental Health Centers, Substance Abuse Treatment Centers, or both, which must report on juvenile room confinement. These facilities provide 24-hour mental health or substance abuse treatment and care to youth in Nebraska who have diagnosed mental health or substance abuse disorders.

Room confinement at Mental Health and Substance Abuse Treatment Centers is highly regulated at both the state and federal level. DHHS Public Health and the federal Centers for Medicare and Medicaid (CMS) regulations have specific and detailed requirements for and limitations on the use of both seclusion, “the involuntary confinement of a resident alone in a room or an area from which the resident is physically prevented from leaving,”¹⁷ and time out.¹⁸ Seclusion in particular is considered an emergency safety intervention and by regulation, cannot be used as a form of discipline, coercion, or convenience. It requires a physician’s order, which cannot exceed: one hour for children under age nine; two hours for children age nine to 17; and, four hours for ages 18 to 21. By policy, four Mental Health or Substance Abuse Treatment Centers allow for the use of seclusion and four allow for the use of time outs.

Given the regulatory differences between seclusion at Mental Health Centers and room confinement at other facilities, there were Mental Health Centers that explained to the OIG that they do not believe seclusion is a form of room confinement. Thus two facilities, Alegent Health Immanuel Medical Center- Residential Treatment Center and Boys Town Residential Treatment Center-West, reported that they did not use room confinement, but did have documented incidents of seclusion. The OIG considers seclusion to meet the statutory definition of room confinement. However, not enough information on the use of seclusion was received to make any conclusions on how seclusion is used at Mental Health Centers.

¹⁶ Title 83 NAC.

¹⁷ 42 CFR § 483.352.

¹⁸ Public Health Regulations: Title 175 NAC; CMS Regulations: CFR §§ 483.350 - 483.376.

- **Licensed Residential Child-Caring Agencies**

As of September 15, 2017, there were 22 facilities in Nebraska licensed solely as Residential Child-Caring Agencies (RCCAs). These facilities are primarily group homes and shelters, which serve youth in the child welfare and juvenile justice systems, in addition to youth who are privately-placed.

DHHS Public Health regulations for RCCAs govern seclusion, a form of room confinement.¹⁹ By regulation, seclusion can only be used in emergencies and cannot be used as a form of punishment or discipline, for staff convenience, or as a substitute for care, and cannot be used by peers or untrained staff. Facilities that use seclusion must have detailed policies on its use. Fifteen facilities provided policies to the OIG for review, most of which provided a variety of different limits or outright bans on the use of seclusion or other forms of room confinement.

Five RCCAs did not report to the Legislature on their use of room confinement. Of the remaining 17 facilities, only two reported use of room confinement during FY16-17. The Norfolk Group Home reported a single incident lasting 20 minutes. The Nebraska Youth Center reported seven incidents lasting around an hour on a single date. If reports submitted to the Legislature are accurate, the use of room confinement at RCCAs is both rare and, when used, brief.

Conclusions and Identified Changes

As part of its analysis, the OIG identified a number of changes that it believes can reduce the use of juvenile room confinement in Nebraska. Changes were identified both at individual facilities and system-wide, based on a review of data, standards, and effective practices that other states and facilities have used to reduce room confinement.

Overall, identified changes for facilities to reduce use of room confinement include:

1. **Clarifying and Changing Facility Policies to Reflect Best Practice:** Best practice are that room confinement only be used as a last resort, be time-limited, and be closely monitored;
2. **Focusing on Workforce Adequacy and Development:** Facilities should ensure that each is sufficiently staffed, administrative efficiencies are found, and the facility's workforce is well-trained and supported in alternatives to room confinement;
3. **Creating a Juvenile Room Confinement Reduction Plan:** This includes internal collection and review of data, and technical assistance and oversight from outside entities; and,
4. **Publicly Reporting Information on the Use of Room Confinement, including Seclusion:** Transparent public reporting about the use of room confinement, including seclusion, can only help monitor and reduce its use.

Statewide, identified changes include:

1. **Updating State Standards on Juvenile Room Confinement;** and,
2. **Clarifying Nebraska Statutes** regarding the definition of juvenile room confinement, which facilities need to report juvenile room confinement, and creating a reporting enforcement mechanism for facilities.

¹⁹ NAC 6-008.10 Discipline, Seclusion Rooms, and Physical Restraint.

Report Process

In preparing this annual report, the OIG undertook a number of activities.

In an effort to inform juvenile facilities about the new laws on juvenile room confinement and standardize reports submitted to the Legislature, the OIG developed reporting guidance before data collection began.

On June 8, 2016, the OIG sent draft guidelines and data definitions to facilities (all licensed residential child-caring agencies, juvenile detention centers, the YRTCs, and NDCS) for input and feedback. The OIG sent guidelines to residential child-caring agencies by mail and requested contact information from facilities. Not all facilities responded, and some told the OIG that they had not received the initial communication. After making modifications based on comments received, the OIG provided final guidance to facilities on collecting and reporting data on juvenile room confinement on June 30, 2016. Guidance was distributed by email to contacts that facilities provided or by mail if a facility had not provided contact information.

The OIG sent reporting guidance to all licensed residential child-caring agencies, NDCS, DHHS, and juvenile detention and staff secure detention facilities. Over the course of the year, the OIG fielded questions from facilities and made numerous attempts to encourage facilities to make quarterly reports, as required by law.

The OIG reviewed:

- Quarterly facility room confinement reports submitted to the Legislature or the OIG related to the use of juvenile room confinement from July 1, 2016 to June 30, 2017;
- Federal and state regulations that govern juvenile facilities' use of room confinement;
- Individual facility's written policies and procedures on utilizing different forms of room confinement;
- Nebraska Medicaid critical incident reports related to seclusion (juvenile room confinement) from July 1, 2016 to June 30, 2017;
- Academic research and available reports on the history, impact, and appropriate use of juvenile room confinement, and effective methods for reducing its use.

The OIG conducted interviews with facility staff and administrators at most facilities that reported use of juvenile room confinement and visited a number of facilities using juvenile room confinement. The OIG also conducted interviews and site visits at facilities that did not report using room confinement, but used seclusion.²⁰

Before releasing this report, facilities, as well as the Crime Commission and DHHS Public Health, were provided with a draft copy of the report by email and an opportunity to provide corrections and comments to the OIG. The OIG received additional information and comments on its draft report. While not all requested changes were made, the final version of the report was modified based on feedback the OIG received.

²⁰ The OIG considers room confinement, as defined in Nebraska law, to be an umbrella term that would include seclusion. A number of Mental Health Centers disagree. This is further discussed in "Mental Health and Substance Abuse Treatment Centers." Statutory clarification is needed.

Overview of Juvenile Room Confinement

The practice of institutions in the United States involuntarily placing residents alone in rooms is longstanding. Referred to as room confinement in this report, involuntary placement of youth alone in a room, includes a wide variety of practices, including solitary confinement, segregation, special management, isolation, seclusion, room restriction, and others, which have developed and evolved over time.

During the 19th century, correctional institutions housed inmates alone for extended periods of time out of a belief that time alone to reflect on their crimes would rehabilitate them. Although the use of this practice declined after an 1890 U.S. Supreme Court decision which linked isolation with inmate suicide and deteriorating mental health,²¹ in the 1980s and 1990s, room confinement became widespread in adult jails and prisons due to, “overcrowding, increasingly violent inmates, insufficient funding for security and [implementation of] repressive behavior management strategies.”²² As with many other practices in the adult criminal justice system, the use of room confinement, isolation, and disciplinary segregation, was also widely adopted by juvenile justice facilities.²³

Mental health institutions, similarly, kept patients alone in rooms in response to aggressive and self-harming behavior. Although developed for adult populations, the practice has also been widely and, some studies suggest, more frequently used in child and adolescent mental health units over time.²⁴ As recently as the 1990s, room confinement, usually referred to as seclusion at mental health facilities, was viewed as a clinical intervention, “useful for helping patients develop inner controls, mature defenses, coping skills, and interpersonal skills.”²⁵

More recently, investigative reports and research have highlighted the dangers of room confinement at both correctional facilities (jails, detention centers, prisons, and youth correctional facilities) and mental health institutions. In 1998, an investigative report linked seclusion and restraint at psychiatric facilities with 142 deaths over a ten-year period. Children and youth made up a disproportionate number of those deaths.²⁶ A 2009 study found that a majority of youth who committed suicide while in a juvenile facility had spent significant amounts of time in room confinement or were in room confinement when the suicide occurred.²⁷ A 2014 study in New York City Jails concluded that youth who spent time in room confinement were particularly at risk of self-harming behavior.²⁸ Available research on the impact of involuntarily placing children alone suggests that beyond instances of death and injury, reliance on these practices can be harmful to both the individuals in room confinement and the facility as a whole.

The use of seclusion for adult psychiatric patients has been found to be counter-therapeutic, especially for those with a history of trauma or abuse. Its use in psychiatric facilities has also been

²¹ “Timeline: Solitary Confinement in U.S. Prisons.” NPR News: 2006.

²² Performance-based Standards. “Reducing Isolation and Room Confinement.” PbS Learning Institute, Inc: September 2012.

²³ *Id.*

²⁴ LeBel, Janice Ed.D. et. al. “Child and Adolescent Inpatient Restraint Reduction: A State Initiative to Promote Strength-Based Care.” Commonwealth of Massachusetts, Department of Mental Health: 2003.

²⁵ Green, Ross PhD. et al. “Use of Collaborative Problem Solving to Reduce Seclusion and Restraint in Child and Adolescent Inpatient Units,” *Psychiatric Services*, Vol 57, No 5. May 2006.

²⁶ LeBel et. al. “Child and Adolescent Inpatient Restraint Reduction.”

²⁷ Hayes, Lindsay M. “Juvenile Suicide in Confinement: A National Survey.” OJJDP, U.S. Dept. of Justice, 2009.

²⁸ Fatos Kaba et al. “Solitary Confinement and Risk of Self-Harm Among Jail Inmates”, *American Journal of Public Health* 104, no. 3 (March 1, 2014): pp. 442-447.

linked to greater rates of staff injury, burnout, and turnover.²⁹ Research on room confinement in correctional facilities indicates that its use can increase recidivism, cause psychological damage and exacerbate mental health problems, in addition to often limiting the ability of those confined to participate in rehabilitative programming. Juvenile facilities with lower rates of room confinement also have lower rates of staff and youth injury, suicide attempts, and youth behavioral incidents.³⁰

Criteria for the Use of Room Confinement

Available research suggests that room confinement carries significant risks for children with no long-term benefits for either the children confined or the facility in which they are housed.

Given the risks highlighted in research, numerous professional and accrediting organizations who work in the fields of juvenile justice and mental health have developed standards and policies that govern the use of room confinement and are intended to limit its use. None of these standards have been evaluated by research, and therefore cannot be considered evidence-based. However, they have been developed by organizations based on their analysis of available research on the effects of room confinement.

Due to the harm that room confinement may cause and the lack of demonstrated benefits, most standards agree that room confinement of youth should be:

- **Used as a last resort.** Room confinement should be used only in cases of threats to the safety of the individual or other residents and when other less intrusive interventions have failed. Room confinement should not be used for punishment, retaliation, or a matter of administrative convenience;
- **Time-limited.** Youth should be released from room confinement as soon as they are safely able. Room confinement of youth should not last longer than 24 hours, with many standards enacting stricter limits of two or four hours;³¹ and,
- **Closely Monitored.** Youth in room confinement should be checked on by staff frequently while in room confinement. It is also recommended that youth in room confinement for long periods of time be seen by mental health professionals. All instances of room confinement should be recorded and reviewed through a quality assurance program at each facility. Administrative approval should be sought to use room confinement in certain instances.

A full list of organizational standards, along with restrictions imposed by federal law and rules and regulations, on the use of a variety of forms of room confinement can be found in Appendix A.

²⁹ Valenkamp, Marije et al. "Reducing Seclusion and Restraint During Child and Adolescent Inpatient Treatment: Still an Underdeveloped Area of Research." *Journal of Child and Adolescent Psychiatric Nursing*. 2014.

³⁰ Council of Juvenile Correctional Administrators. (2015). "Council of Juvenile Correctional Administrators Toolkit: Reducing the Use of Isolation [Toolkit]."

³¹ The exception on time limits is the American Correctional Association which allows up to 5 days of disciplinary room confinement.

Methods for Reducing the Use of Room Confinement

Despite its documented harmful effects, available information suggests room confinement remains fairly widespread in both juvenile residential, detention, and correctional facilities, and child and adolescent psychiatric facilities in the United States. Research estimates that one of every four children in a mental health facility will experience seclusion – the involuntary confinement of a resident alone in a room or an area.³² Data gathered by a national organization from a variety of facilities across the country, indicated that in 2014, the average duration of room confinement or isolation was over 12 hours an incident at juvenile correctional centers, and just over six hours an incident at juvenile detention and assessment centers.³³

Research is limited on effective measures for reducing the use of room confinement. However, a number of organizations have proposed steps and developed guidance for reducing the use of room confinement in both mental health and correctional settings, based on available research and best practices from facilities and states and countries that have been successful in reducing room confinement.

The National Association of State Mental Health Program Directors (NASMHPD) developed Six Core Strategies for the Reducing Seclusion and Restraint Use© and an accompanying planning tool which took a public health prevention and continuous quality improvement approach to helping aide Mental Health facilities reduce seclusion (see breakout).³⁴ This strategy was embraced by a Massachusetts initiative that successfully reduced seclusion and restraint by 72.9% in child inpatient units, 47.4% in adolescent inpatient units.³⁵

National Association of State Mental Health Program Directors (NASMHPD)

Six Core Strategies for Reducing Seclusion and Restraint Use©

- 1. Leadership toward Organizational Change:** “consistent and continuous involvement of senior facility leadership” in reducing seclusion. This includes ensuring facility vision, values, and philosophy expect seclusion reduction and administrative oversight of each incident.
- 2. Use of Data to Inform Practice:** Data on each incident should be gathered and analyzed to develop a baseline and monitored for improvement.
- 3. Workforce Development:** The facility environment should be trauma informed and staff should be provided intensive initial and ongoing training on these topics, alternatives to seclusion, and supported with feedback and development.
- 4. Use of Prevention Tools:** Alternatives to seclusion must be built into facility policy and procedure. Additionally, each resident has an individual treatment plan that identifies de-escalation strategies to prevent seclusion.
- 5. Consumer [Child and Family] Roles:** Children, families, and advocates should be included in facility efforts to reduce seclusion.
- 6. Debriefing Techniques:** Analysis of each and every seclusion event should take place immediately with staff involved and then later by administration. Administration should identify specific child, staff, or unit needs and possible solutions to reduce seclusion in the future.

³² Valenkamp, Marije et al. “Reducing Seclusion and Restraint During Child and Adolescent Inpatient Treatment”.

³³ Council of Juvenile Correctional Administrators. “Council of Juvenile Correctional Administrators Toolkit: Reducing the Use of Isolation [Toolkit].”

³⁴ NASMHPD “Six Core Strategies for Reducing Seclusion and Restraint,” 2008.

<https://www.nasmhpd.org/sites/default/files/Consolidated%20Six%20Core%20Strategies%20Document.pdf>.

³⁵ LeBel et al. “Child and Adolescent Inpatient Restraint Reduction”.

The Council of Juvenile Correctional Administrators (CJCA), which provides training and technical assistance to juvenile correctional facilities has also developed a toolkit with steps facilities can take to reduce juvenile room confinement (see breakout). To date, CJCA has helped states implement its toolkit including Massachusetts, Oregon, Alaska, Indiana, and Maine. Seventy-one percent of facilities implementing the approach were able to reduce the incidence of room confinement.³⁶

In general, successful efforts to reduce room confinement have focused on changing facility culture to ensure it is therapeutic, rehabilitative, and trauma-informed. Changes to policies and practices, to restrict the use of room confinement and provide for more individualized responses to residents' aggression, when paired with data monitoring and reporting of all room confinement events (even those of just a few minutes) to help facilities assess the impact of their changes and make further reductions, have also contributed to reductions in room confinement.³⁷

Other successful approaches to reducing room confinement include staff training and education initiatives, as well as changes in facility approaches to behavior management. Facilities have implemented positive behavioral management techniques and therapeutic models to replace older models that were ineffective or heavily relied on room confinement. Facilities have found particular success in reducing room confinement after implementing Dialectical Behavioral Therapy or Collaborative Problem Solving.³⁸ A number of reports and case studies have highlighted the benefit of outside technical assistance and oversight to help facilities reduce the use of room confinement.³⁹

Council of Juvenile Correctional Administrators (CJCA) Five Steps to Reduce Isolation:

- 1. Adopt a mission statement and philosophy that reflects rehabilitative goals.** Facility and agency administration must lead changes in facility culture, including setting a vision, mission, and specific goals focused on youth rehabilitation. "If an agency's mission is therapeutic rehabilitation of youths, use of isolation will be greatly reduced or eliminated based on the overwhelming evidence that isolation is harmful to youths and does not support therapeutic treatment goals."
- 2. Develop policies and procedures for use and monitoring of isolation.** Policies must clearly define when isolation can be used, its duration, how its use will be reviewed and monitored, programming and services for youth in isolation, alternatives to isolation, and reporting. Procedures must be in place to consistently implement policy and hold staff accountable.
- 3. Identify data to manage, monitor and be accountable for use of isolation.** Establishing data measures, being transparent with data, and reviewing data to determine whether policies are working well must be incorporated into facility practice.
- 4. Develop alternative behavior management options and response.** CJCA facilities have successfully used: Cognitive Behavioral Therapy (CBT); Dialectical Behavioral Therapy (DBT); Effective Practices in Community Supervision (EPICS); Collaborative Problem Solving (CPS); Trauma-Informed Care (TIC); and, Motivational Interviewing (MI), to reduce or eliminate isolation.
- 5. Train and develop staff in agency mission, values, standards, goals, policies and procedures.** Staff must have the skills, training, and support to develop positive relationships with youth and effectively implement developmentally-appropriate and rehabilitative programming.

³⁶ Council of Juvenile Correctional Administrators. "Council of Juvenile Correctional Administrators Toolkit: Reducing the Use of Isolation [Toolkit]."

³⁷*Id.*

³⁸ Delaney, Kathleen R. RN, DNSc. "Evidence Base for Practice: Reduction of Restraint and Seclusion Use During Child and Adolescent Psychiatric Inpatient Treatment." *Worldviews on Evidence-Based Nursing* 2006; 3(1):19–30. (2006).
Valenkamp, Marije et al. "Reducing Seclusion and Restraint." and Green, Ross PhD. et al. "Use of Collaborative Problem Solving to Reduce Seclusion and Restraint in Child and Adolescent Inpatient Units," *Psychiatric Services*, Vol 57, No 5. May 2006.

³⁹ Council of Juvenile Correctional Administrators. "Council of Juvenile Correctional Administrators Toolkit: Reducing the Use of Isolation [Toolkit]." and, LeBel, Janice Ed.D. et al. "Child and Adolescent Inpatient Restraint Reduction: A State Initiative to Promote Strength-Based Care."

Juvenile Room Confinement in Nebraska

In 2016, LB894 was passed by the Nebraska Legislature and approved by the Governor. The bill was a juvenile justice omnibus bill that made a number of changes, including incorporating standards designed to, “provide increased accountability and oversight regarding the use of room confinement for juveniles in a juvenile facility.”⁴⁰

The room confinement standards were originally introduced in LB 845, before being incorporated into LB 894. In the committee hearing on LB 845, Senator Patty Pansing Brooks, the bill’s introducer, indicated that the intent of the legislation was to cast a wide net in capturing information on youth being involuntarily placed alone, “In light of the fact that the oversight of the placement of juveniles falls under different jurisdictional umbrellas, including county and state facilities, I believe it is especially important that the Legislature has access to the full array of data from all applicable sources.”⁴¹

Beginning July 1, 2016, Nebraska law required juvenile facilities to document the use of juvenile room confinement of over one hour and submit a quarterly report on the use of room confinement to the Legislature. The Office of Inspector General of Nebraska Child Welfare (OIG) is charged with reviewing and analyzing these reports.⁴²

The following section presents information about room confinement at five different types of juvenile facilities in Nebraska:

- Correctional Institutions administered by the Nebraska Department of Correctional Services (NDCS);
- Youth Rehabilitation and Treatment Centers (YRTCs) administered by the Nebraska Department of Health and Human Services (DHHS) Office of Juvenile Services (OJS);
- Juvenile Detention and Staff Secure Detention Facilities operated by counties and overseen by the Jail Standards Board of the Nebraska Commission on Law Enforcement and Criminal Justice (Crime Commission);
- Mental Health and Substance Abuse Treatment Centers licensed by the DHHS Division of Public Health (Public Health); and,
- Residential Child-Caring Agencies licensed by DHHS Public Health.

This report **cannot** be considered a comprehensive review of juvenile room confinement in Nebraska for a number of reasons.

First, there were gaps in facilities reporting to the Nebraska Legislature or the OIG. Table II provides information on those juvenile facilities which:

- Reported: provided quarterly data on the use of juvenile room confinement to the Legislature or the OIG;
- Partially reported: provided at least some data or information on the use of room confinement, but not all quarterly reports; and,
- Did not report.

⁴⁰ Neb. Rev. Stat. §83-4,134.01.

⁴¹ “Transcript: Judiciary Committee – January 20, 2016.”

<http://www.nebraskalegislature.gov/FloorDocs/104/PDF/Transcripts/Judiciary/2016-01-20.pdf>

⁴² Neb. Rev. Stat. § 83-4,134.01.

Table II does not contain information on the juvenile facilities that closed during FY 16-17. The OIG excluded these facilities from its review of room confinement.

Table II. Facility Reporting of Room Confinement to the Legislature or OIG

Facilities Reporting	Facilities with Partial Reporting	Facilities Not Reporting
<p>Correctional Institutions - All Nebraska Correctional Center for Women (York County) Nebraska Correctional Youth Facility (Douglas County) Nebraska Diagnostic and Evaluation Center (Lancaster County)</p> <p>Youth Rehabilitation and Treatment Centers - All YRTC-Geneva (Fillmore County) YRTC-Kearney (Buffalo County)</p> <p>Juvenile Secure and Staff Secure Detention - All Douglas County Youth Center Lancaster County Youth Services Center Northeast Nebraska Juvenile Services, Inc. (Madison County) Patrick J. Thomas Juvenile Justice Center (Sarpy County)</p> <p>Mental Health Centers Alegent Health Immanuel Medical Center- Residential Treatment Center (Douglas County)⁴³ Child Guidance Center, Residential Treatment Center (Lancaster County) Hastings Regional Center-Juvenile Chemical Dependency Program (Adams County) Lincoln Regional Center - Whitehall Psychiatric Residential Treatment Facility (Lancaster County) NOVA Treatment Community, Inc. (Douglas County)</p> <p>Residential Child-Caring Agencies CAPWN Youth Shelter (Scotts Bluff County) Cedars Youth Services (Lancaster County) Child Saving Institute, Inc. (Douglas County) Father Flanagan's Boys' Home (Douglas County) Father Flanagan's Boys' Home Grand Island (Hall County) Heartland Family Service- Youth Links (Douglas County) Mark of Honor Youth Lodge, Inc. (Lancaster County)⁴⁴ Masonic-Eastern Star Home for Children (Dodge County) Nebraska Youth Center (Lincoln County) Norfolk Group Home (Madison County) Rite of Passage, Inc-Uta Halee Academy (Douglas County) Youth Care and Beyond Inc. – 2 facilities (Douglas County)</p>	<p>Mental Health Centers Boys Town Residential Treatment Center-West (Douglas County)⁴⁵ OMNI Behavioral Health - Seward Family Support Center (Seward County)⁴⁶</p> <p>Residential Child-Caring Agencies Heartland Family Service-Jefferson House (Dodge County)⁴⁶ Omaha Home for Boys (Douglas County)⁴⁶ Winnebago Youth Facility (Thurston County)</p>	<p>Residential Child-Caring Agencies Grace Children's Home (York County) Heartland Boys Home LLC (Fillmore County) Release Ministries, Inc - Girls Home 1 (Sarpy County) Release Ministries, Inc - Girls Home 2 (Sarpy County) Women In Community Service, Inc. (Lancaster County)</p>

⁴³ This facility submitted all required quarterly reports indicating that they did not have any room confinement events to report, however they do use seclusion.

⁴⁴ This facility closed in October 2017, but was open throughout FY 16-17.

⁴⁵ This facility indicated that they do not use room confinement and did not submit quarterly reports as required. This facility does use seclusion.

⁴⁶ This facility indicated that they do not use room confinement, but did not submit quarterly reports as required.

Appendix D contains all quarterly reports that facilities submitted either electronically to the Nebraska Legislature, to the OIG, or both. Any facility that provided all quarterly reports to the OIG before this report was finalized is listed in Table II as reporting. However, some of these facilities missed reporting timeframes or failed to post their reports publicly as required by law.⁴⁷

Eleven facilities reported use of room confinement. Due to capacity constraints, the OIG was not able, in most cases, to check the accuracy of the data provided by facilities against other records.

In two instances, the OIG found that Mental Health Centers reported no use of room confinement to the Legislature, but were using seclusion.⁴⁸ The OIG considers “room confinement” as defined in Nebraska statute to be an umbrella term that would include seclusion, despite its differences from many other forms of room confinement. However, some Mental Health Centers have interpreted definitions differently. It is possible other facilities also did not report practices which fall under the scope of room confinement, due to confusion over definitions.

Finally, during interviews as it prepared this report, the OIG was made aware of other types of facilities or entities that use room confinement but did not report to the Legislature. Some, such as schools, where a child may be put involuntarily in a room, alone, for over an hour, would not be required to report under the current statute. Others, such as hospitals, may qualify as “juvenile facilities” under the law since they provide 24-hour care to groups of children, but were not initially identified or contacted by the OIG. These facilities would include hospitals with behavioral health units serving children under the age of 19 like, Richard H. Young Hospital Behavioral Health Adolescent Unit and the Bryan Medical Center’s mental health inpatient hospitalization program, for example, among other mental health centers. None of these facilities submitted reports to the Legislature.

Analyzing Room Confinement

In order to analyze the use of room confinement at each type of juvenile facility, the OIG reviewed available data and, when possible, calculated four measures to see how often room confinement was used and how long it was occurring.

The measures the OIG chose are also collected by facilities participating in *Performance-based Standards*, a voluntary data collection program for juvenile correctional and detention facilities. They allow for accurate comparison of facility progress over time, in addition to allowing for the comparison of performance between facilities. Furthermore, there is national data available on these standards, so that the use of room confinement in Nebraska juvenile facilities can be compared to national averages.

The OIG chose to use the following measures:

- **Rate of Room Confinement:** The number of times room confinement was used at a facility for every 100 days a youth was placed at the facility. Calculating this rate allows for

⁴⁷ Neb. Rev. Stat. §83-4,134.01 requires facilities to post reports within two weeks after each quarter ends.

⁴⁸ Alegent Health Immanuel Medical Center- Residential Treatment Center and Boys Town Residential Treatment Center-West, told the OIG that they do not believe their practice of seclusion qualifies as juvenile room confinement. For more explanation see the reports section on Mental Health and Substance Abuse Treatment Centers.

comparisons, since it accounts for differences in the youth placed at each facility and length of stay.

- **Average Duration of Room Confinement:** An average of the length of time each stay in room confinement lasted. Duration of room confinement at many facilities includes time when the youth may not be alone in a room, because they are participating in programs or meeting with staff.
- **Percentage of Room Confinement Cases Ending in Four Hours or Less:** Of the total instances of room confinement, how many ended in four hours or less. Four hours in room confinement should be an upper limit, according to a number of standards.
- **Percentage of Room Confinement Cases Ending in Eight Hours or Less:** Of the total instances of room confinement, how many ended in eight hours or less.

All data measures were calculated for FY 16-17 to establish a baseline on how facilities were using juvenile room confinement. Although facilities must report on room confinement use quarterly, the OIG did not conduct an analysis of changes or differences in use of room confinement between quarters.

The OIG also collected and analyzed information on the reason for room confinement. However, there were inconsistencies in how facilities selected and entered this information. The OIG learned through interviews that for the same type of incident some facilities and even different staff at the same facilities chose different categories to explain why room confinement was used. For example, in the event that a fight broke out between youth, some facilities marked that a youth's assaultive behavior caused them to be placed in room confinement, while others indicated that a behavioral infraction or rule violation occurred. Due to these inconsistencies, caution should be used when comparing the reasons for confinement between facilities or from year to year.

In addition to data measures, the OIG examined federal and state requirements for facilities, reviewed individual facility policies, conducted interviews with facilities that had documented use of room confinement, and made comparisons to national standards and best practices when possible, to complete its analysis.

Reducing Juvenile Room Confinement

In the OIG's charge of preparing an annual report on the use of juvenile room confinement is the requirement that it contain identified changes which may lead to a reduction in room confinement.⁴⁹

Though the full scope of juvenile room confinement remains unknown, the OIG has identified a number of changes that it believes may reduce the use of juvenile room confinement in Nebraska and bring facilities closer to following national standards and best practices.

Identified Changes

As part of its analysis of juvenile room confinement at different types of facilities, the OIG identified changes to reduce the use of room confinement. Individual facilities can take the following steps to reduce room confinement:

- 1. Revisions to Facility Policies:** Facility policies should be gradually modified to reflect best practices – that room confinement be used only in emergency situations, be time-limited, and be closely-monitored internally. Some facility policies on juvenile room confinement are not in line with best practices or national recommendations. Policy change without the development of appropriate alternatives at facilities may not effectively and safely reduce room confinement. Nonetheless, as part of wider strategies to reduce room confinement, revisions to policies to reflect best practices is essential.
- 2. Workforce Development and Facility Staffing:** Many strategies that have been shown to successfully reduce room confinement have been linked to staff-intensive positive behavioral intervention and therapeutic programs.⁵⁰ In order to reduce room confinement, facility staff must have the support and training to implement alternatives to room confinement. Furthermore, staffing issues (shortages, training, shift changes, etc.) were directly related to a number of juvenile room confinement incidents at Nebraska facilities.
- 3. Juvenile Room Confinement Reduction Plans, Technical Assistance and Oversight:** National research and information suggests that facilities that have reduced juvenile room confinement successfully, have done so by implementing a variety of different strategies, tailored for their specific circumstances. Many facilities have benefitted from technical assistance and oversight from outside entities in creating and implementing plans to reduce juvenile room confinement. Each juvenile facility that uses room confinement should have a plan to reduce its use. To the extent possible, these facilities should receive assistance from state regulators and other experts in developing, implementing, and monitoring plans to reduce the use of room confinement.
- 4. Public Reporting of Information on the Use of Room Confinement:** Facilities that use any form of room confinement for children and youth in their care should report such to the Legislature. Many facilities over the past year did report room confinement numbers on a quarterly basis, but several did not. Without full and complete reporting, a comprehensive review of juvenile room confinement in Nebraska cannot be undertaken. Transparent public reporting about the use of room confinement, including seclusion, can only help monitor and reduce its use.

⁴⁹ Neb. Rev. Stat. §83-4,134.01 (d).

⁵⁰ *Id.*

The following state agencies develop and monitor the standards and regulations for the operation of the facilities caring for youth:

- **Nebraska Department of Correctional Services** runs the prisons and sets forth rules and regulations for the prison system in dealing with inmates under 19 years of age;
- **Office of Juvenile Services**, under the Department of Health and Human Services Division of Children and Family Services, oversees the Youth Rehabilitation and Treatment Centers;
- **Nebraska Jail Standards Board**, housed at the Nebraska Commission on Law Enforcement and Criminal Justice, develops standards for juvenile detention facilities; and,
- **Department of Health and Human Services, Division of Public Health** licenses all mental health centers, health care facilities, residential child-caring agencies, and substance abuse treatment centers.

These state agencies can reduce room confinement by making:

1. **Revisions to State Standards and Regulations:** State standards and regulations within the above mentioned agencies should be gradually modified to reflect best practices – that room confinement be used only in emergency situations, be time-limited, and be closely-monitored internally. Some current state standards (e.g. – Jail Standards for Juvenile Detention Centers) and facility policies on juvenile room confinement are not in line with best practices or national recommendations. These policies allow room confinement to be used as a disciplinary tool or allow for room confinement be used for longer periods of time than recommended. It is important to note that immediate policy change without the development of appropriate alternatives at facilities, may not effectively and safely reduce room confinement. Nonetheless, as part of wider strategies to reduce room confinement, revisions to standards and policies are essential.

Identified changes to reduce the use of room confinement are provided in more detail or provided in relation to specific facilities and agencies under the following subsections. Identified changes for individual facilities, discussed in the following sections, highlight areas where facility policy or practice clearly differed from other similar facilities or national standards and best practices. Identified changes to state standards for specific agencies are also provided.

Nebraska Department of Correctional Services

The Nebraska Department of Correctional Services (NDCS) operates facilities that house people convicted of crimes in Nebraska's criminal courts and sentenced to prison terms. While most of its inmates are over 19 years of age (the age of majority in Nebraska), some NDCS inmates are minors. These youth have been tried, convicted, and sentenced to prison terms in adult criminal court, rather than juvenile court, which handles the majority of cases against children.

Policy on Room Confinement at NDCS

NDCS regulations on room confinement are generally applicable across the system and contain few provisions specifically related to youth. At NDCS facilities, room confinement is generally referred to as restrictive housing.

Under the 72 NAC 1-002, restrictive housing is defined as, "conditions of confinement that provide limited contact with other inmates, strictly controlled movement while out of cell, and out-of-cell time less than 24 hours per week. Restrictive housing is divided into two distinct types called "immediate segregation" and "longer-term restrictive housing." Immediate segregation is used in response to behavior that creates a risk to the inmate, others, or the security of the institution for not more than 30 days.⁵¹ Longer-term restrictive housing is a housing assignment used as a behavior management intervention of over 30 days.⁵²

Under the NDCS regulations, all restrictive housing, "shall be used predominantly as a short-term intervention, in the least restrictive manner possible consistent with institutional safety and security" and "the purpose shall be as a risk- and needs-based intervention, rather than primarily as a mechanism for punishment or incapacitation."⁵³ The use of restrictive housing for inmates under the age of 19 requires approval of the warden within eight hours of placement.⁵⁴

NDCS policies also allow for a practice called room restriction – where inmates are confined to their room during free time and their privileges are restricted. Depending on the circumstances (whether the room is occupied by another), this practice could also constitute juvenile room confinement.

Use of Room Confinement at NDCS

Requirements under federal law prohibit sight, sound, and physical contact between youthful inmates and adult inmates.⁵⁵ Due to these requirements, most facilities administered by NDCS do not house those under the age of 19. Of the ten facilities operated by NDCS, only three reported housing juveniles and using juvenile room confinement during the past fiscal year - Nebraska Correctional Youth Facility (NCYF) in Omaha, the Nebraska Correctional Center for Women (NCCW) in York, and the Diagnostic and Evaluation Center (DEC) in Lincoln.

Most instances of juvenile room confinement at NDCS occurred at NCYF, a facility that specifically houses male youthful offenders, aged 21 and under. Between July 2016 and June 2017, the average

⁵¹ 72 NAC 1-002.06.

⁵² 72 NAC 1-002.07.

⁵³ 72 NAC 1-004.02..

⁵⁴ 72 NAC 1-004.03(B)(i).

⁵⁵ 28 CFR 115.14.

daily population of those under 19 at NCYF was 24 youth. In that same time period, 33 different youth were placed in room confinement at NCYF a total of 93 times.

Table III contains additional information on the use of room confinement at NCYF. Of particular note, is the length that room confinement lasts at NCYF – an average of over 10 days for each incident. This average is high, in part, because of a small number of youth who were kept in longer-term restrictive housing (room confinement), which lasts for more than 30 days (720 hours) at a

Rate of Room Confinement per 100 placement days	1.05
Average Duration of Room Confinement	260 hours, 53 minutes
Percentage of Room Confinement Ending in 4 hours or less	0 % (0 of 93 cases)
Percentage of Room Confinement Ending in 8 hours or less	0% (0 of 93 cases)

time. Eight room confinement incidents involving seven different youth lasted longer than 720 hours during the last fiscal year. The remaining 85 juvenile room confinement incidents lasted less than 30 days, and are therefore categorized as immediate segregation.

NCYF told the OIG that they have modified restrictive housing to provide opportunities to youth in ways which other NDCS facilities are unable. NCYF reports that youth in both immediate segregation and longer-term restrictive housing still receive programming, including recreation, education, and visits from mental health staff and others. Youth in longer-term restrictive housing generally have individualized behavior plans. Youth are not alone for the whole

duration of their time in room confinement. NCYF reports youth spend time outside of individual cells with other youth in restrictive housing, when it is possible.⁵⁶ Only three incidents during the past fiscal year ended in 24 hours or less.

Table IV summarizes the reasons that NCYF gave for the use of room confinement during the last fiscal year. In 60 of the 93 (64%) instances of room confinement, the facility reported a youth was confined after violating facility rules.

Table IV. Reasons for Room Confinement at the Nebraska Correctional Youth Facility, 2016-2017

Safety and protection of youth from another	1
Assaultive Behavior	6
Behavioral infraction or rule violation	60
Threat to Safety and Operation of Facility	23
Self-harm or suicidal gestures	3

⁵⁶ Time youth are not alone in a room or cell would still be counted in the duration of room confinement, since it is calculated based on when a youth is placed on restrictive housing status and when they leave it.

The other two NDCS facilities where juvenile room confinement took place housed very few youth under 19 during the last fiscal year. DEC's average juvenile daily population was .03 and NCCW's was 1.62. Both facilities also reported less than 10 instances of juvenile room confinement.

- DEC reported a single instance of room confinement of one juvenile lasting four days (96 hours). By policy, those under 19 should not be placed at DEC. NDCS told the OIG that this was the only youth housed at DEC during the past fiscal year, and that an exception to policy was made. The youth had been transferred from NCYF to the skilled nursing facility at DEC due to self-harming behavior and risk of suicide. The youth was kept in room confinement for his entire stay to ensure sight and sound separation from adults and continuous monitoring for self-harm.
- NCCW reported five total instances of room confinement for two different youth. The average duration was over 306 hours (12.8 days). No incidents ended in 24 hours or less. The shortest room confinement incident lasted 105 hours (4 days) and the longest incident lasted 550 hours (22 days). All instances of reported room confinement at NCCW were due to physical altercations. NCCW houses all female youth under the age of 19 for NDCS, but there are so few in the NDCS system that they usually only house one or two youth each year, usually for a few months before they turn 19.

The low populations at the NCCW and DEC facilities make it difficult to draw clear conclusions about the use of juvenile room confinement or compare their usage of the practice to that at NCYF.

Current Efforts to Reduce Room Confinement

In 2015, the Legislature directed NDCS to begin developing a plan to reduce the use of restrictive housing overall.⁵⁷ The Legislature also required NDCS to promulgate rules and regulations governing the use of restrictive housing.⁵⁸ The new regulations have been adopted and are summarized in the "Policy on Room Confinement" section.

In addition to policy changes, administrators with NDCS shared that reducing restrictive housing has been a focus across facilities. Strategies have not focused on juvenile room confinement in particular. Across facilities, reducing room confinement has been difficult due to resource limitations stemming from over-crowding at most NDCS facilities. While NCYF shared that they have more resources, comparatively, than many other NDCS facilities, they indicated that a major driver of juvenile room confinement are, "the five to ten percent" of youth that are particularly disruptive to facilities. NCYF administrators shared that they lack good options for working with these youth.

Identified Facility Changes

Conduct a Study on Youth Spending Long Periods of Time in Room Confinement and Develop a Strategic Plan to Reduce Room Confinement: Further study is needed to examine the youth who spend long periods of time in longer-term restrictive housing to determine what resources are needed to allow them to successfully integrate into general

⁵⁷ Neb. Rev. Stat. 83-173.02. Restrictive housing is defined in 83-170 as "conditions of confinement that provided limited contact with other offenders, strictly controlled movement while out of cell, and out-of-cell time of less than twenty-four hours per week." It includes both immediate segregation and longer-term restrictive housing.

⁵⁸ Neb. Rev. Stat. 83-13.03(1).

population. After study, an actionable strategic plan should be developed and implemented at both NCYF and NCCW to reduce room confinement.

Identified State Agency Changes

Provide Additional Detail in NDCS Rules and Regulations on Restrictive Housing as it Relates to Best Practices and Youth Under 19: NDCS has already initiated the process of developing a plan to reduce the use of restrictive housing across all of their correctional facilities. So far however, the promulgated regulations and other changes apply generally to the correctional system and not specifically to issues related to juvenile inmates. There is some indication that administrators at NCYF are permitted some flexibility, but there are no formal policies or strategies to reduce the use and duration of room confinement of juveniles across the correctional system.

Specifically Adopt Time Limits for Inmates In Restrictive Housing Under 19: NDCS rules and regulations do not adequately address ensuring that room confinement is time-limited for inmates under 19 years old.

Youth Rehabilitation and Treatment Centers

The DHHS Office of Juvenile Services (OJS) operates two Youth Rehabilitation and Treatment Centers (YRTCs) in Kearney and Geneva that serve youth in the juvenile justice system from age 14 to 19. Every youth at the YRTC is committed there by a court that determines that the youth has already, “exhausted all levels of probation supervision and options for community-based services.”⁵⁹

The YRTC-Kearney serves young men, and from July 2016 through June 2017, had an average daily population of 97. The YRTC-Geneva serves young women and during the same time period had an average daily population of 33.

Policy on Room Confinement at the YRTCs

DHHS rules and regulations authorize the use of room confinement either for reasons of safety and security or as a disciplinary sanction if the youth has violated a facility rule. Regulations distinguish between two different kinds of room confinement - room restriction, which both YRTCs consider a cooling off period, which can last up to an hour, and disciplinary segregation which can last for up to 5 days.⁶⁰ YRTC Administrative Regulations also allow for room confinement for protective or investigative safekeeping.⁶¹

YRTC policy specifies that every instance of room confinement that lasts longer than an hour must be approved by a supervisor and documented. Policy requires youth in room confinement be given programming that approximates what they would regularly receive. Youth must be closely observed while in room confinement. Youth who are suicidal must have “continuous one-to-one observations,” until evaluated by mental health professionals.⁶²

YRTC-Geneva and YRTC-Kearney also have individual Operating Memoranda (OM) on facility responses to youth behavior which outline de-escalation strategies in addition to specific procedures on room confinement. Procedures related to room confinement differ in a number of ways between facilities. YRTC-Geneva’s OM on room confinement specifies that its use is, “to help the juvenile bring her behavior into control so that she may return to her regular program in the shortest amount of time possible, while also ensuring safety, security, and good order of the facility.” It also specifies that room confinement is not to be used as a disciplinary measure.⁶³ Conversely, YRTC-Kearney allows room confinement to be used as a disciplinary sanction.⁶⁴

While the policies differ, YRTC administration emphasized to the OIG that both facilities utilize room confinement as a strategy to assist the juvenile in bringing their behavior into control while also maintaining and ensuring the safety, security, and good order of the facilities. Furthermore, in practice, YRTC-Kearney does not place youth in room confinement for specific durations of time as a punishment. Administrators told the OIG that emphasis is placed on returning youth back to the population as soon as they are calm, able to process the incident, and identify alternative solutions.

⁵⁹ Neb. Reb. Stat. §43-286.

⁶⁰ 401 NAC 7-007. http://www.sos.ne.gov/rules-and-regs/regsearch/Rules/Health_and_Human_Services_System/Title-401/Chapter-7.pdf.

⁶¹ YRTC Administrative Regulation 302.1, Governing Juvenile Conduct.

⁶² *Id.*

⁶³ YRTC-Geneva Operating Memorandum 302.1.5, Governing Juvenile Conduct.

⁶⁴ YRTC-Kearney Operating Memorandum 302.1.6b, Governing Juvenile Conduct.

Use of Room Confinement at the YRTCs

From July 1, 2016 to June 30, 2016, room confinement was regularly used at both YRTCs. YRTC-Kearney confined 140 different youth a total of 839 times. YRTC-Geneva confined 53 youth a total of 376 times. YRTC-Geneva's rate of room confinement was higher than YRTC-Kearney's, however youth at YRTC-Kearney spent more time in room confinement than at YRTC-Geneva (see Table V). The use of room confinement at both YRTCs exceeds the averages of similar facilities across the United States in both frequency and duration, as noted in Table V.

The higher percentage of room confinement cases at YRTC-Geneva ending in four or eight hours or less compared to YRTC-Kearney could be due to differing facility policies. While YRTC-Geneva's policy does not allow room confinement to be used as discipline and emphasizes keeping duration as short as possible. YRTC-Kearney's policy allows room confinement to be used for disciplinary purposes.

Although most instances of room confinement at the YRTCs seem to be in line with policy, the OIG discovered 13 instances when room confinement lasted for longer than the limit of 5 days (120 hours) mandated in policy. Four instances lasted longer than 120 hours at YRTC-Kearney because of normal sleeping hours. The longest room confinement incident lasted 129 hours.

Table V. Room Confinement at YRTCs, 2016-2017

	YRTC-Kearney	YRTC-Geneva	PbS Field Average (April 2017) ⁶⁵
Rate of Room Confinement per 100 placement days	2.32	2.84	2.05
Average Duration of Room Confinement	49 hours, 12 minutes	21 hours, 58 minutes	16.89 hours
Percentage of Room Confinement Ending in 4 hours or less	3.23 % (27 of 839 cases)	46.01% (173 of 376 cases)	59.11%
Percentage of Room Confinement Ending in 8 hours or less	5.62% (47 of 839 cases)	53.72% (202 of 376 cases)	68.32%

Nine instances occurred at YRTC-Geneva, including two instances of room confinement that lasted longer than 12 days (300 hours). Administration shared that in many of those instances youth were out of their rooms and receiving programming, but were unable to do so with other youth because of severe mental illness. The two instances that exceeded 300 hours did not involve youth placed in disciplinary segregation. Instead, these youth were placed on what YRTC-Geneva refers to as "special management status" where the youth had limited contact with other youth, but received individualized services and programming, until they could be reintegrated into the regular milieu.

⁶⁵ Data on Field Average taken from July 2017 YRTC Continuous Quality Improvement Documents.

Facility records on the reasons room confinement was used at YRTC-Kearney and YRTC-Geneva are summarized in Table VI. Of note is the frequency with which room confinement is used at YRTC-Geneva for administrative reasons (38.8 percent of cases) and youth who exhibit suicidal or self-harming behaviors (14.3 percent). YRTC-Kearney used room confinement most often in response to assaultive behavior (42.3 percent of cases) and rule violations (31.5 percent).

Table VI. Reason for Room Confinement at YRTCs, 2016-2017		
	YRTC-Kearney	YRTC-Geneva
Administrative	51	146
Assaultive Behavior	354	78
Behavioral infraction or rule violation	264	0
Destruction of property	26	7
Escape risk	40	31
Safety and protection of youth from another	28	2
Self-harm or suicidal gestures	13	54
Unknown	1	0
Verbally Abusive	60	58

Neither YRTC is fenced. According to Administration, this creates particular challenges for youth who repeatedly attempt to walk away from campus, and cause room confinement to be used when youth are deemed to be an escape risk.

Finally, Administration shared that they struggle with the large number of youth sent to YRTC-Geneva who have extremely serious histories of trauma and mental illness. Geneva is not a mental health facility and has limited mental health resources. While best practice dictates that placing youth with trauma histories in room confinement should be particularly limited, Administration shared that they have few other options when youth are repeatedly self-harming.

Current Efforts to Reduce Room Confinement

When interviewed by the OIG, leadership at the YRTCs identified reduction of room confinement as one of their priorities. Mark LaBouchardiere, appointed OJS Administrator in the fall of 2016, shared, “In terms of best practices on room confinement, you want to minimize it as much as possible. [...] Do I think there’s sometimes a need for it with an egregious situation? Yes. But even with that, you have to find every mechanism to try to reduce it.” Shortening the duration of room confinement is of particular interest.

Over the last fiscal year, OJS has implemented a number of changes to oversight and operations at the YRTCs that have impacted how room confinement is tracked and monitored. First, a central compliance team that reports directly to the OJS Administrator was created. This team ensures room confinement reporting is accurate at facilities, reviews incidents, and assembles reports sent to the OIG and Legislature. Additionally, video cameras have been installed in all of the areas used for room confinement, so that the conditions youth experience can be monitored.

Beginning in 2017, DHHS developed a Continuous Quality Improvement (CQI) program which monitors data on key measures, including room confinement, at both facilities on a monthly basis. DHHS also took steps to digitalize records of incidents at both facilities, including use of room confinement.

There have been changes over the past year to the programming and contact that youth, especially those at YRTC-Kearney, receive while in room confinement. While youth at the YRTCs have always received time for recreation, current leadership indicated that over the past year there have been efforts to ensure youth are visited at least daily by their Unit Manager and other staff (mental health, religious coordinator, etc.), that they have programming offered to them, and, when able, that they participate in group activities outside of their room.

In the year ahead, YRTC leadership told the OIG that they will be focused on reducing room confinement through changes to facility practice, culture, and policy. Staff attended the National Symposium on Juvenile Justice in October 2017, where they attended seminars focused on reducing confinement and collaborated with other states across the nation regarding best practices. As mentioned earlier in this report, CJCA has produced a toolkit for facilities to use to reduce room confinement, which has been successful in other states.⁶⁶ CJCA provides technical assistance on reducing room confinement to facilities. In the year ahead, the YRTCs will be receiving technical assistance from CJCA.

⁶⁶ See “Overview of Juvenile Room Confinement”.

The YRTC's are also hiring additional staff positions funded by the Legislature, which, according to Administration, will ensure that the facilities are both compliant with federal requirements and better able to engage children and prevent incidents, rather than merely “putting out fires.”

In the year ahead, YRTC administration plans to change policy on room confinement to restrict its use to emergency safety situations only, rather than discipline. There is a measured plan being developed to reduce the 5-day time limit for room confinement. Administrators shared they need time to focus on facility culture and alternatives to room confinement, “There has to be a gradual approach if we want to make it successful for the youth and the facility. Because if you try to all of the sudden do something like that, it kills facilities—the culture—not just for the staff, but for the youth as well.”

Prior experience at the YRTC's illustrates how changes in policy alone are not always effective. In 2013, a DHHS administrative memo was issued that limited room confinement to 24-hours for emergency situations only and required youth to be removed from confinement as soon as they were calm. It was never fully implemented and eventually rescinded without having the intended effect. According to administrators, such immediate policy change without time to implement had a harmful impact on the facility culture at YRTC-Kearney in particular and led to increased tension among staff.

Identified Facility Changes

Follow Through with Changing Operating Memorandum at YRTC-Kearney:

Currently, OM 302.1.6b allows juvenile room confinement be used for disciplinary purposes. There are plans to change policy on room confinement to restrict its use to emergency safety situations only, rather than discipline. This planned and measured change should be implemented.

Review Mental Health Services at YRTC-Geneva: The number of youth who experience room confinement because of self-harming or suicidal behaviors indicates that there is a need to assess whether there are enough mental health staff and whether already existing staff need additional training and education to deal with the large number of youth who have extensive mental health, trauma, and self-harming histories.

Identified State Agency Changes

Develop and Implement a Strategic Plan to Reduce Room Confinement: Room Confinement at both YRTC's exceeds both best practice standards and practices at other similar facilities across the country. The Office of Juvenile Services should ensure that both YRTC's develop and implement concrete plans to reduce the use and length of time youth spend in room confinement over the next 12 months. Of particular concern is the length of room confinement at YRTC-Kearney.

Change OJS Rules and Regulations to Align with Best Practices: Current rules and regulations authorize the use of room confinement either for reasons of safety and security or as a disciplinary sanction if the youth has violated a facility rule. Best practices do not contemplate the use of room confinement for disciplinary purposes. Regulations should be updated to reflect current best practices.

Juvenile Secure and Staff Secure Detention Facilities

Juvenile secure and staff secure detention facilities are residential facilities operated by local governments in Nebraska. There are currently four juvenile secure and staff secure detention facilities – the Northeast Nebraska Juvenile Services Center in Madison County (NNJSC), Lancaster County Youth Services Center (LCYSC), the Douglas County Youth Center (DCYC), and the Patrick J. Thomas Juvenile Justice Center in Sarpy County (Sarpy JJC) – in Nebraska. These facilities primarily house youth under 18 after initial arrests, youth who are sent to detention after violating probation orders, and youth awaiting placement while on probation.

Policy on Room Confinement at Detention Centers

The Nebraska Jail Standards Board, housed at the Nebraska Commission on Law Enforcement and Criminal Justice (Crime Commission) has the authority and responsibility to “develop standards for juvenile detention facilities and staff secure juvenile facilities, including, but not limited to, standards for physical facilities, care, programs, and disciplinary procedures, and to develop guidelines pertaining to the operation of such facilities.”⁶⁷ In addition to creating standards, the Crime Commission is responsible for auditing facilities for compliance and providing technical assistance to facilities.

The Standards for Juvenile Detention Facilities were last updated in 1992 and contain a number of provisions related to juvenile room confinement. The Crime Commission told the OIG that its standards are based on case law. In 2013, the Nebraska Legislature exempted staff secure facilities from residential child-caring agency licensure and instead charged the Jail Standards Board with creating standards for staff secure units and facilities. Instead of creating new standards for staff secure, the Jail Standards Board has chosen to use the Standards for Juvenile Detention Facilities, as there are only a few facilities operating staff secure units.

Under the Juvenile Detention Facilities standards promulgated by the Jail Standards Board, there are at least eight different practices in the regulations (Jail Standards) that likely meet Nebraska’s definition of room confinement.⁶⁸ However, the terms are used inconsistently within the regulations and some are undefined.

Jail Standards allow for the use of “room restriction” for up to an hour for minor misbehavior and up to 24 hours for minor rule violations.⁶⁹ Room restriction is not defined in the regulations. The regulations also authorize the use of disciplinary confinement for up to seven days for major rules violations.⁷⁰ Disciplinary confinement is not specifically defined in the regulations, although disciplinary detention is.

Jail Standards require facilities have documentation “of juveniles placed in temporary confinement away from the general population.”⁷¹ The regulations also require that any juvenile placed in confinement must be visually checked every 30 minutes and staff must enter the confinement room

⁶⁷ Neb. Rev. Stat. 83-4,126(1)(c).

⁶⁸ Segregation, confinement, administrative segregation, disciplinary detention, protective custody, temporary confinement, room restriction, and disciplinary confinement.

⁶⁹ 83 NAC 13-003 and 13-004.

⁷⁰ 83 NAC 13-005.

⁷¹ 83 NAC 6-006.

at least once per shift to converse with the juvenile and assess their well-being.⁷² Under the regulations, juveniles in confinement “shall be afforded living conditions and access to basic programs and services approximating those available to the general resident population, subject to restrictions necessary to ensure the juvenile’s safety or the security of the facility.”⁷³ In general however, Jail Standards allow most room confinement practices to be governed by written policies, procedures, and rules of conduct written by individual facilities.⁷⁴

Policies on room confinement at different detention centers vary significantly. The Sarpy JJC, the only fully staff secure facility, does not allow administrative segregation to be used for disciplinary action.⁷⁵ As of 2016, NNJSC no longer uses room confinement as a disciplinary tool.⁷⁶ LCYSC facility policy allows for the use of segregation housing for more than 24 hours as discipline for a major rule violation.⁷⁷ Policy at DCYC allows placement in restrictive housing for up to five days for a major rule violation.⁷⁸ For a major rule violation involving violence, DCYC policy allows placement in restrictive housing for up to seven days.⁷⁹ During interviews however, each facility claimed that room confinement was no longer used for disciplinary purposes, but rather only when incidents threaten safety and security of the facility.

Use of Room Confinement at Detention Centers

1,063 room confinement events occurred at Nebraska detention centers between July 1, 2016 and June 30, 2017. Table VII presents information on the use of room confinement at each detention center during the past fiscal year.

Two facilities have notable differences from other Nebraska detention centers when it comes to their use of room confinement. LCYSC used room confinement at more than twice the rate of other facilities. DCYC’s over 70-hour average duration of room confinement far exceeded that of other facilities, which average between two and three hours. A small percentage of room confinement cases ended in four or eight hours and less. Data gathered by a national organization from participating facilities across the country, indicated that in 2014, the average duration of room confinement was just over six hours an incident at juvenile detention and assessment centers.⁸⁰ DCYC administrators reported that youth in room confinement do have opportunities to receive recreation, education, and other programming. They do not spend all of their time alone.

⁷² 83 NAC 13-007.02.

⁷³ 83 NAC 13-007.01.

⁷⁴ 83 NAC 13-001 and 13-002.

⁷⁵ Sarpy County Juvenile Justice Center Standard Operating Procedure JS-5500 “Juvenile Housing Classification” March 3, 2017.

⁷⁶ Madison County Basic Guidelines for New Behavior/Sanction Rules ay NNJS, July 2016.

⁷⁷ Lancaster County Youth Services Center Policy 0500.4, August 22, 2006.

⁷⁸ Douglas County Youth Center Policy 9.3.

⁷⁹ Id.

⁸⁰ Council of Juvenile Correctional Administrators. “Council of Juvenile Correctional Administrators Toolkit: Reducing the Use of Isolation [Toolkit].”

Table VII. Room Confinement at Detention Facilities, 2016-2017

	Douglas County Youth Center ⁸¹	Lancaster County Youth Services Center	Northeast Nebraska Juvenile Services, Inc. (Madison County)	Patrick J. Thomas Juvenile Justice Center (Sarpy County)
Rate of Room Confinement per 100 placement days	1.49	3.84	1.41	1.21
Average Duration of Room Confinement	70 hours, 48 minutes	2 hours, 20 minutes	2 hours, 58 minutes	2 hours, 22 minutes
Percentage of Room Confinement Ending in 4 hours or less	2.73% (11 of 403)	96.41% (456 of 473)	94.62% (123 of 130)	89.47 % (51 of 57)
Percentage of Room Confinement Ending in 8 hours or less	5.96% (24 of 403)	98.73% (467 of 473)	95.38% (124 of 130)	98.25% (56 of 57)

Table VIII presents information on the reasons facilities reported that room confinement was used. As mentioned in an earlier section there were differences in how facilities reported the reasons for room confinement, which makes comparisons imperfect. Nonetheless, the reasons facilities reported room confinement shed some light on the differences in overall use.

⁸¹ The OIG calculated duration of room confinement by calculating the total time between when a youth was put on room confinement status and when they exited. In DCYC's public reports, the facility excluded sleeping hours and time all other youth would be locked in their rooms (head count) from its duration calculations. Using DCYC's adjusted confinement duration calculation, the average duration was 40 hours, 31 minutes. 4.47% of cases ended in four or less hours and 10.92% of cases ended in eight or less hours. The OIG chose to use the full time between entry and exit rather than the adjusted time because no other facilities calculated duration like DCYC did.

Table VIII. Reasons Reported for Room Confinement at Detention Centers, 2016-2017

	Douglas County Youth Center	Lancaster County Youth Services Center	Northeast Nebraska Juvenile Services Center (Madison County)	Patrick J. Thomas Juvenile Justice Center (Sarpy County)
Administrative - Staff breaks, training, and Staffing Shortages	0	146	72	0
Administrative - Head Count	0	124	0	0
Administrative - Other	0	1	21	1
Behavioral infraction or rule violation	60	164	9	4
Assaultive Behavior	245	0	4	10
Medical	0	15	1	2
Verbally Abusive	0	0	4	27
Poses safety threat to facility and/or other youth	0	0	15	0
Safety and protection of youth from another	0	19	1	3
Disruptive behavior	71	0	3	0
Escape Risk	0	4	0	0
Destruction of property	27	0	0	8
Self-harm or suicidal gestures	0	0	0	2

Youth were placed in room confinement for administrative reasons at two of Nebraska’s detention centers. Staffing issues related to 55 percent of room confinement incidents at NNJSC. Nearly 60 percent of all room confinement events at LCYSC were due to administrative reasons – including 124 instances related to daily head count, a category that no other facility reported, and 146 for staff training, which occurred on a single week in June 2017. Administrators told the OIG that this was the result of an oversight and action has been taken so that it will not happen in the future.

Current Initiatives to Reduce Room Confinement

When the OIG interviewed detention facility administrators, most identified the passage of LB 894, and documentation, review, and reporting of juvenile room confinement at their facilities had significantly changed and reduced their use of the practice over the past year. In addition to reporting requirements, LCYSC and NNJSC shared that they had changed their policies so that room confinement was no longer used for disciplinary purposes.

Going forward, facilities generally agreed that there are some barriers to further reducing room confinement, including the significant mental health needs of some youth in juvenile detention.

Identified Facility Changes

Evaluate Facility Staffing and Administrative Efficiency: Many instances of room confinement were caused by staffing issues or administrative reasons, primarily at LCYSC and NNJSC. These facilities should examine staffing levels and look for administrative efficiencies to reduce unnecessary room confinement.

Develop a Strategic Plan on Reducing Room Confinement Length at DCYC: The dramatically longer duration of instances of room confinement at DCYC suggests that staff would be assisted by a strategic plan which includes additional guidance on how to determine when to return a youth from room confinement.

Identified State Agency Changes

Clarify Definitions of Different Forms of Room Confinement Within Jail Standards: Current Juvenile Detention Jail Standards use a variety of terms that could be considered “room confinement.” Some of these are defined and others are not (e.g. – room restriction). Some terms appear to be applied inconsistently – for example disciplinary confinement and disciplinary detention. It would be helpful to update Jail Standards to ensure all terms are defined and that requirements for each form of room confinement are appropriately specified.

Update Jail Standards to Reflect Room Confinement Reporting Requirements: In light of new requirements on room confinement documentation and reporting, incorporating specific documentation and reporting requirements and integrating them with current definitions in standards would be helpful.

Update Jail Standards to eliminate the use of room confinement for disciplinary purposes: All detention and staff secure facilities in Nebraska reported no longer using room confinement for disciplinary purposes. Jail standards should be updated to recognize this current best practice and revise other standards as necessary to be consistent with this practice.

Mental Health and Substance Abuse Treatment Centers

Under Nebraska law, centers providing care and mental health or substance abuse treatment for periods of longer than 24 hours must be licensed under the Health Care Facility Licensure Act by DHHS Public Health.⁸²

The OIG identified seven facilities that were licensed as Mental Health Centers, Substance Abuse Treatment Centers, or both, and Residential Child-Caring Agencies (RCCAs), which must report on juvenile room confinement.

Requirements and standards for room confinement at Mental Health and Substance Abuse Treatment Centers are more stringent than those for RCCAs. Because of the differences in standards, the OIG chose to review use of room confinement at facilities that were licensed both as RCCAs and Mental Health facilities separately from those licensed as RCCAs alone.⁸³

It should be noted that there may be additional Mental Health and Substance Abuse Treatment Centers which qualify as juvenile facilities since they provide residential, 24-hour care to four or more children 18 years old and younger.⁸⁴ These facilities would be required to report on their use of juvenile room confinement. However, the OIG did not attempt to identify juvenile facilities that were not licensed as RCCAs and no such facilities provided reports to the OIG or the Legislature.⁸⁵

Policies on Room Confinement

State and Federal Requirements

Unlike many other types of facilities included in this report, room confinement at Mental Health and Substance Abuse Treatment Centers is highly regulated.

Nebraska DHHS regulations have specific requirements related to involuntarily placing youth alone at Mental Health Centers and Substance Abuse Treatment Centers. Two practices are detailed in regulations - seclusion, “the involuntarily [sic] confinement of an individual in a locked room,” and time out, “[...] Staff requires the client to remain in an unlocked room or area where there are no other individuals except for staff monitoring the client.”⁸⁶

Mental Health and Substance Abuse Treatment Centers are prohibited from using seclusion, unless they are accredited by an approved qualifying organization - the Joint Commission (TJC); the Commission on Accreditation of Rehabilitation Facilities (CARF); or, the Council on Accreditation (COA).⁸⁷ Seclusion can only be used as part of a treatment plan and in accordance with the seclusion requirements of the accrediting agency.⁸⁸

⁸² Neb. Rev. Stat. 71-401 to 71-469.

⁸³ Discussion of RCCA standards and analysis of room confinement at facilities that only have an RCCA license can be found in the next section.

⁸⁴ 83-4,125 and 83-4,134.0.

⁸⁵ Statutory clarification is needed about specifically what facilities should report use of room confinement.

⁸⁶ Title 175, 19-002 DEFINITIONS and 18-002 Definitions.

⁸⁷ Title 175, 19-006.14 Use of Restraints and Seclusion, 18-006.14 Use of Restraints and Seclusion

⁸⁸ Title 175, 19-006.12B Use of Restraints and Seclusion in Accredited Facilities, 18-006.14B Use of Restraints and Seclusion in Accredited Facilities.

Mental Health and Substance Abuse Treatment Centers that are not accredited may *not* use seclusion, but may use time out as a therapeutic technique in an emergency situation, if less restrictive interventions have failed. Facilities that use time out must adopt policies and procedures for its use, document physician approval of the policies used at the facility, appropriately train staff, and develop a system for documenting and reviewing every instance when a time out is used.⁸⁹

In addition to licensing requirements, Mental Health and Substance Abuse Centers which accept Medicaid, must meet requirements for the use of seclusion set by the Centers for Medicare and Medicaid Services (CMS). Federal regulations have specific requirements on seclusion at Psychiatric Residential Treatment Facilities (PRTFs), inpatient psychiatric facilities, other than hospitals, that serve those under age 21.

Federal regulations restrict PRTF's use of seclusion, which is defined as, "the involuntary confinement of a resident alone in a room or an area from which the resident is physically prevented from leaving."⁹⁰ Seclusion is considered an emergency safety intervention and by regulation, cannot be used simultaneously with restraints or as a form of discipline, coercion, or convenience.⁹¹ It requires a physician's order, which cannot exceed: one hour for children under age nine; two hours for children age nine to 17; and four hours for ages 18 to 21.⁹²

Regulations also require facilities to document the use of seclusion and that youth be constantly monitored while in seclusion.⁹³ A signed acknowledgement about the use of seclusion must be obtained from the child's guardian upon admission and the guardian must be notified each time seclusion is used.⁹⁴

Federal regulations also address the use of time out, "the restriction of a resident for a period of time to a designated area from which the resident is not physically prevented from leaving," which, "may take place away from the area of activity or from other residents, such as in the resident's room." Youth in time out cannot be prevented from leaving the area and must be monitored by staff.⁹⁵

Individual Facility Policies

As part of its review of juvenile room confinement at Mental Health Centers, the OIG requested copies of relevant policies and procedures from the seven juvenile facilities identified. All seven facilities provided policies to the OIG.

Of the seven Mental Health facilities, all except for the OMNI Behavioral Health Seward Family Support Center are accredited by an outside organization (see Table IX). These facilities would therefore qualify to use seclusion under DHHS regulations. In order to use seclusion, they must also meet standards established by their accrediting body on its use along with any other times youth are placed involuntarily alone (e.g. - time out).

⁸⁹ Title 175, 19-006.12C1; 18-006.14C1

⁹⁰ 42 CFR § 483.352

⁹¹ 42 CFR 483.356 - Protection of residents.

⁹² § 483.358 Orders for the use of restraint or seclusion.

⁹³ § 483.364 Monitoring of the resident in and immediately after seclusion.

⁹⁴ 42 CFR 483.356 - Protection of residents. § 483.366 Notification of parent(s) or legal guardian(s).

⁹⁵ 483.368 Application of time out.

All the facilities whose policies were reviewed have extensive policy on positive behavior management, de-escalation techniques, and strategies which staff must use to address resident behaviors and avoid the use of restrictive measures including restraint and seclusion or time out. Facilities also have policies that require information on each use of seclusion be recorded and a debriefing and review after the incident is concluded.

Table IX. Policy on Room Confinement at Mental Health Centers

Accredited by Approved Qualifying Organization	Policy Allows for Use of Seclusion	Policy Does Not Allow Use of Seclusion	Policy Allows for Use of Time Out
<p>The Joint Commission</p> <p>Alegent Health Immanuel Medical Center- Residential Treatment Center (Douglas County)</p> <p>Boys Town Residential Treatment Center- West (Douglas County)</p> <p>Child Guidance Center, Residential Treatment Center (Lancaster County)</p> <p>Hastings Regional Center-Juvenile Chemical Dependency Program (Adams County)</p> <p>Lincoln Regional Center - Whitehall Psychiatric Residential Treatment Facility (Lancaster County)</p> <p>Commission on Accreditation of Rehabilitation Facilities</p> <p>NOVA Treatment Community, Inc. (Douglas County)</p>	<p>Alegent Health Immanuel Medical Center- Residential Treatment Center (Douglas County)</p> <p>Boys Town Residential Treatment Center-West (Douglas County)</p> <p>Hastings Regional Center-Juvenile Chemical Dependency Program (Adams County)</p> <p>NOVA Treatment Community, Inc. (Douglas County)</p>	<p>Child Guidance Center, Residential Treatment Center (Lancaster County)</p> <p>Lincoln Regional Center - Whitehall Psychiatric Residential Treatment Facility (Lancaster County)</p> <p>OMNI Behavioral Health - Seward Family Support Center (Seward County)</p>	<p>Alegent Health Immanuel Medical Center- Residential Treatment Center (Douglas County)</p> <p>Hastings Regional Center-Juvenile Chemical Dependency Program (Adams County)</p> <p>NOVA Treatment Community, Inc. (Douglas County)</p> <p>OMNI Behavioral Health - Seward Family Support Center (Seward County)</p>

Use of Room Confinement at Mental Health Centers

All seven Mental Health Centers indicated that they had not used room confinement during the period of July 1, 2016 through June 30, 2017 (see Table X). However, through review of Medicaid seclusion records, interviews, and additional data requests, the OIG determined that at least two

Mental Health facilities - Immanuel Medical Center -Residential Treatment Center (Immanuel) and Boys Town Residential Treatment Center (Boys Town) - used seclusion during the last fiscal year.

Table X. Use of Room Confinement at Mental Health Centers

Facilities Reporting No Room Confinement	Facilities with Known Instances of Seclusion
<p>Alegent Health Immanuel Medical Center- Residential Treatment Center (Douglas County)</p> <p>Boys Town Residential Treatment Center-West (Douglas County) – missing 3 quarterly reports</p> <p>Child Guidance Center, Residential Treatment Center (Lancaster County)</p> <p>Hastings Regional Center-Juvenile Chemical Dependency Program (Adams County)</p> <p>Lincoln Regional Center - Whitehall Psychiatric Residential Treatment Facility (Lancaster County)</p> <p>NOVA Treatment Community, Inc. (Douglas County)</p> <p>OMNI Behavioral Health - Seward Family Support Center (Seward County) – did not provide quarterly reports</p>	<p>Alegent Health Immanuel Medical Center- Residential Treatment Center (Douglas County)</p> <p>Boys Town Residential Treatment Center-West (Douglas County)</p>

OIG staff conducted interviews and site visits at Boys Town and Immanuel. Both facilities told the OIG that while they use seclusion, they do not believe it is room confinement as defined in Nebraska law.

Administrators told the OIG that youth are continually monitored, and therefore, not alone. An administrator at Immanuel described how staff interact with youth in seclusion, “We do have a room, but we have to monitor them right in front of the door. A staff member has to be physically watching them, seeing them, and charting every 5 minutes on exactly their behaviors, what they’re doing, so that we continue to try to deescalate the situation verbally and least restrictive is get them out as soon as possible. [...] We always have someone there, they’re never by themselves.” Staff explained that youth are alone in the room, but staff are watching them either with the door open, or through a viewing window on a closed door and speaking to them through a microphone.

Both facilities also raised concerns about comparing the practice of seclusion in a medical treatment setting to other practices at correctional institutions. An administrator at Boys Town shared, “[...] We have such high expectations of ourselves based on federal regulations. [...] What we’re potentially concerned about is that we’re so highly regulated that we would get lumped into the practices of other facilities that may not be nearly as invested in what we’re doing.” Boys Town was concerned that labeling seclusion a form of room confinement or reporting instances of seclusion as room confinement, would conflict with federal requirements and regulations on the use of seclusion. The

OIG reviewed CMS regulations and spoke with CMS officials who were not immediately aware of federal regulations that would prevent facilities from reporting on seclusion as a form of room confinement.

The state definition of “room confinement” and federal definition of “seclusion” match almost exactly. Both definitions use the word alone.⁹⁶ While the practices and restrictions at Mental Health Centers are clearly quite different than those at facilities discussed in earlier sections of this report, the OIG nonetheless considers seclusion to fall under the umbrella definition of “room confinement” in Nebraska law. Boys Town and Immanuel disagree.

Both Immanuel and Boys Town did, on request, provide the OIG with some information on the use of seclusion during the past year (see Tables XI and XII). The information provided related to the seclusion of children whose treatment was paid for exclusively by Nebraska state-funded child welfare or juvenile justice programs, rather than Medicaid or private insurance. The information was less than the OIG requested and did not allow for the OIG to conduct an analysis on the use of seclusion at either facility.

Table XI. Seclusion of Child Welfare and Juvenile Justice-Funded Youth at Immanuel, 2016-2017

Total Number of Youth	Total Instances of Seclusion	Average Duration of Seclusion
19	65	46.3 minutes

Table XII. Seclusion of Child Welfare and Juvenile Justice-Funded Youth at Boys Town, 2016-2017

	7/16	8/16	9/16	10/16	11/16	12/16	1/17	2/17	3/17	4/17	5/17	6/17
Court order Probation & DHHS clients	10	11	8	10	12	15	10	9	7	6	13	8
Total Seclusion Events*	32	25	20	24	27	30	22	23	39	24	47	26
Average Minutes per Seclusion Events	73	88	69	93	79	85	83	62	80	89	87	92

It is possible additional facilities used a form of room confinement as well, but did not report due to confusion over definitions or because all instances of room confinement -either in the form of seclusion or time outs - lasted for less than an hour. Due to capacity constraints, the OIG did not conduct interviews or site visits at all Mental Health Centers, only those where information suggested that room confinement (seclusion) was being used.

In all, the OIG was unable to fully assess room confinement at Mental Health and Substance Abuse Treatment Centers due to differing interpretations about current reporting requirements in Nebraska law and the lack of data provided to the Legislature. If reporting on and analysis of seclusion at Mental Health Centers is of interest to the Legislature, further statutory clarification is required.

⁹⁶ Federal regulations define seclusion as “the involuntary confinement of a resident alone in a room or an area [...]” Room confinement is defined as “the involuntary restriction of a juvenile to a cell, room, or other area, alone.”

Current Initiatives to Reduce Room Confinement

In interviews, administrators, physicians, and quality assurance staff at both Immanuel and Boys Town reiterated that their facilities made every effort to avoid using seclusion and reduce its use.

A physician at Immanuel shared, “The ultimate goal is restraint free. [...] It has always been just a very important moral of this campus. It’s always on our minds, continuously. [...] We prefer to not have any kinds of hands on or any kind of seclusion. That is our treatment philosophy. [...] That has been a huge focus of our campus.”

Both facilities shared that they not only debrief with the youth placed in seclusion after an event occurs, but that staff and administration also review each incident to discuss it and look for possible improvements. Both programs shared that they have stringent internal quality assurance programs that review seclusion use, in addition to reviews by accrediting agencies, Public Health, and Medicaid. Policies at both programs are updated based on internal and external reviews and any changes in regulations. Training programs are likewise monitored and updated.

Immanuel shared that in the past few years they have contracted with a psychiatrist from Harvard on moving their facility closer to being restraint and seclusion free. Based on his review of their program, Immanuel made a number of changes, including remodeling seclusion rooms to make them more inviting for youth to take voluntary time outs or to feel calmer more quickly.

Boys Town changed the behavioral model it was using with its youngest residents (ages 6 to 8) because it seemed their existing behavior management program, “might be causing some aggravation,” with that age group. They have a national expert on staff who implemented a new program for six, seven, and eight-year-olds that resulted in a “drastic reduction” in the use of seclusion with that age group. That staff member now consults nationally with other facilities to help them reduce the use of seclusion and improve programming and outcomes for children.

Identified Changes

Besides quarterly reporting room confinement numbers, which would help monitor the use of room confinement, the OIG makes no recommendations as to identified changes to reduce room confinement in this section since there is a lack of information to complete this analysis.

Licensed Residential Child-Caring Agencies

Nebraska law defines residential child-caring agencies as those that serve as an out-of-home placement providing 24-hour care to four or more children, that are not foster family homes.⁹⁷ These facilities are included in the definition of juvenile facility, and must report on their use of juvenile room confinement.⁹⁸

Under Nebraska law, every residential child-caring agency that is not a juvenile detention facility or licensed as a Health Care Facility, must be licensed as a Residential Child-Caring Agency (RCCA) by the Department of Health and Human Services (DHHS) Division of Public Health.⁹⁹

As of September 15, 2017, there were 29 licensed RCCAs in Nebraska. Seven of the facilities licensed as RCCAs are also licensed as Mental Health or Substance Abuse Treatment Centers. These facilities were discussed in a prior section. This section examines room confinement at the remaining 22 facilities, which are licensed solely as RCCAs. These facilities are primarily group homes and shelters, which serve youth in the child welfare and juvenile justice system, in addition to youth privately placed at facilities by their parents.

Policies on Room Confinement at RCCAs

Current Public Health regulations require that RCCAs develop written policies on discipline and seclusion, a form of room confinement, if it is used. Under the regulations, seclusion is defined as, “a behavior control technique that places the child in any room against his or her will, where the child cannot voluntarily leave the room and isolating him/her from any personal contact.”¹⁰⁰ By regulation seclusion cannot be used as a form of punishment or discipline, for staff convenience, or as a substitute for care, and cannot be used by peers or untrained staff.¹⁰¹

Regulations require seclusion only be used in “emergency circumstances” for the safety of the youth, staff, or others, after less restrictive measures have failed. Facilities must obtain consent from children’s guardians for its potential use upon admission. Within 24 hours after a room confinement incident, facilities must document its use including the times seclusion began and ended, assessments and monitoring that occurred while the youth was in seclusion, and a summary of the youth’s prior interventions, facility debriefing after the incident, and any action steps planned going forward. Finally, facilities are required to notify Public Health anytime staff engage in prohibited seclusion practices.¹⁰² Other forms of room confinement are not addressed in Public Health regulations.

As part of its review of room confinement at RCCAs, the OIG requested copies of policies on room confinement from individual facilities. Table XIII provides an overview of how facility policies address room confinement. Two facilities - the Mark of Honor Youth Lodge and the Winnebago

⁹⁷ Neb. Rev. Stat. §71-1926.

⁹⁸ Neb. Rev. Stat. §§83-4,125 and 83-4,134.01.

⁹⁹ Neb. Rev. Stat. §71-1927.

¹⁰⁰ NAC 6-008.10 Discipline, Seclusion Rooms, and Physical Restraint.

¹⁰¹ *Id.* NAC 6-008.10C.

¹⁰² *Id.*

Youth Facility - do not have policy on room confinement. Seven facilities did not respond to the OIG's request, and their policies were not reviewed.

The remaining 12 facilities which responded to the OIG have restrictions or bans on some or all forms of room confinement. Most often facilities prohibit the use of room confinement for disciplinary purposes, prevent the use of room confinement in a locked room, specify that it can only be used in an emergency, or restrict the length of time it can be used.

Six facilities have clear policies on a positive behavior management strategies and de-escalation strategies, which studies have suggested can help limit the use of room confinement.¹⁰³

Two facilities have specific procedures for when room confinement is used. The Nebraska Youth Center allows for its use in emergency situations to protect youth. Staff are required to check on youth during room confinement and record information on the event. The policy also includes procedure for reporting to the Nebraska Legislature. Cedars Youth Services has specific policy on the use of exclusionary and non-exclusionary time outs, used as a last resort when other methods have failed. The policy provides guidance on how the time out should be used, monitoring of youth in time out, and debriefing and recording after the incident.

¹⁰³ See "Overview of Juvenile Room Confinement" section of this report, pg. 9-11.

Table XIII. RCCA Policy on Room Confinement

Room Confinement Use is Restricted or Banned	Positive Behavior Management Policy or Prevention Policy	Specific Procedures for Room Confinement	No Policy on Room Confinement	No Response to OIG Request for Information
CAPWN Youth Shelter (Scotts Bluff County) Cedars Youth Services (Lancaster County) Child Saving Institute, Inc. (Douglas County) Father Flanagan's Boys' Home (Douglas County) Father Flanagan's Boys' Home Grand Island (Hall County) Heartland Family Service-Jefferson House (Dodge County) Heartland Family Service-Youth Links (Douglas County) Masonic-Eastern Star Home for Children (Dodge County) Nebraska Youth Center (Lincoln County) Norfolk Group Home (Madison County) Omaha Home for Boys (Douglas County) Rite of Passage, Inc- Uta Halee Academy (Douglas County)	Cedars Youth Services (Lancaster County) Child Saving Institute, Inc. (Douglas County) Father Flanagan's Boys' Home (Douglas County) Father Flanagan's Boys' Home Grand Island (Hall County) Heartland Family Service- Jefferson House (Dodge County) Heartland Family Service- Youth Links (Douglas County)	Cedars Youth Services (Lancaster County) Nebraska Youth Center (Lincoln County)	Mark of Honor Youth Lodge, Inc. (Lancaster County) ¹⁰⁴ Winnebago Youth Facility (Thurston County)	Grace Children's Home (York County) Heartland Boys Home LLC (Fillmore County) Release Ministries, Inc - Girls Home 1 (Sarpy County) Release Ministries, Inc - Girls Home 2 (Sarpy County) Women In Community Service, Inc. (Lancaster County) Youth Care and Beyond Inc. – 2 facilities (Douglas County)

Use of Room Confinement at RCCAs

Of the 22 facilities that are licensed as RCCAs alone, only two reported any instances of room confinement from July 2016 to June 2017.

- The Norfolk Group Home, a 16-bed group home licensed to serve females from ages 7 to 19, reported one instance where a youth was put in room confinement for 20 minutes after assaulting another youth in July 2016.

Norfolk Group Home policy states: “The Norfolk Group Home does not use involuntary restriction of a juvenile alone in a locked or unlocked cell, room, or other area—including a juvenile’s own room, except during normal sleeping hours—with minimal or no contact with persons other than facility staff and attorneys. If a resident’s behaviors at the Norfolk Group

¹⁰⁴ This facility closed in October 2017.

Home would ever become uncontrollable by group home staff, the local police are called to assist and evaluate the situation.” The use of room confinement that Norfolk Group Home reported does not seem to be covered by the policy they provided the OIG or consistent with Public Health regulations.

- The Nebraska Youth Center, a 12-bed group home licensed to serve males from ages 12 to 19, reported putting seven youth in room confinement on a single day in September 2016 for approximately an hour. The facility reported this was done to protect youth while staff and law enforcement worked with another resident displaying “uncontrollable” behavior. This use of room confinement was consistent with the Nebraska Youth Center’s policy, which allows room confinement to be used to protect youth in emergency situations.

Of the remaining 20 facilities, 12 facilities reported as required and indicated that they did not use any room confinement from July 2016 to June 2017. Three facilities reported that they did not use room confinement, but did not submit required quarterly reports during FY16-17. Five facilities did not report on their use of room confinement at all (see Table XIV).

Because the number of reported instances was so small, the OIG did not calculate measures on the use and duration of room confinement at RCCAs.

If reports submitted to the Legislature are accurate, the use of room confinement at RCCAs is both rare and, when used, brief.

Table XIV. Use of Room Confinement at RCCAs

Facilities Reporting No Room Confinement	Facilities Reporting Room Confinement	Facilities Not Reporting
CAPWN Youth Shelter (Scotts Bluff County) Cedars Youth Services (Lancaster County) Child Saving Institute, Inc. (Douglas County) Father Flanagan's Boys' Home (Douglas County) Father Flanagan's Boys' Home Grand Island (Hall County) Heartland Family Service- Jefferson House (Dodge County) – did not provide quarterly reports Heartland Family Service- Youth Links (Douglas County) Mark of Honor Youth Lodge, Inc. (Lancaster County) Masonic-Eastern Star Home for Children (Dodge County) Omaha Home for Boys (Douglas County) - Missing 3 quarters of data Rite of Passage, Inc- Uta Halee Academy (Douglas County) Youth Care and Beyond Inc. – 2 facilities (Douglas County) Winnebago Youth Facility (Thurston County) - Missing 3 quarters of data	Nebraska Youth Center (Lincoln County) Norfolk Group Home (Madison County)	Grace Children's Home (York County) Heartland Boys Home LLC (Fillmore County) Release Ministries, Inc - Girls Home 1 (Sarpy County) Release Ministries, Inc - Girls Home 2 (Sarpy County) Women In Community Service, Inc. (Lancaster County)

Identified Facility Changes

Change and Clarify Facility Policies: Most RCCAs reported that they did not use room confinement. Some of the facilities who never used room confinement had either no policy on the topic or a policy that restricted some uses of room confinement (e.g. - for discipline, in a locked room), but did not address other ways room confinement could occur. If RCCAs do not use room confinement as a rule, changing and clarifying policy to reflect that practice should be considered. If RCCAs do utilize room confinement, their policy should reflect that it only be used as a last resort, be time-limited, and be closely monitored.

Publicly Report Information on the Use of Room Confinement: The majority of juvenile facilities which failed to report juvenile room confinement as required by law were RCCAs. Facilities should report on their use of juvenile room confinement in accordance with Nebraska law, even if the report is zero instances of room confinement.

Conclusion and the Need for Statutory Clarification

National standards and best practices recommend that juvenile room confinement be used only as a last resort to ensure safety, be time-limited, and closely monitored. The OIG's analysis of reports, data, and policy revealed that there are instances when juvenile room confinement in Nebraska is used in a manner that is inconsistent with these requirements.

In order for Nebraska to better track and reduce the use of juvenile room confinement in the future, statutory clarification is needed.

- 1. Clarification on what practices constitute room confinement** would help make clear what practices need to be reported as juvenile room confinement. Currently, some Mental Health Centers do not consider their practice of seclusion to be a form of room confinement and are not reporting on its use. This should be resolved through statutory change.
- 2. Clarification on which facilities should report** would help ensure there is a comprehensive understanding of room confinement among public and private agencies across the state and would help ensure uniform reporting. Currently, "juvenile facilities" include residential child-caring agencies: facilities that are not foster family homes and provide 24-hour care to four or more children under age 19. The OIG included only those facilities specifically licensed as residential child-caring agencies in its notices and reviews. However, there are facilities provide 24-hour care to four or more children under age 19 includes that are not licensed as a residential child-caring agencies. This would include those entities operating under other licensing requirements –hospitals with behavioral health units serving children under the age of 19, like Richard H. Young Hospital Behavioral Health Adolescent Unit and the Bryan Medical Center's mental health inpatient hospitalization program, for example, among other mental health centers and inpatient programs. It could also include county jails.

Whether the desire is to include or exclude these facilities from future reporting, statutory clarifications will help future OIG reports and analysis of the practice of room confinement in Nebraska.

- 3. Creation of a Reporting Enforcement Mechanism for Facilities:** The current requirement that facilities report to the Legislature has no enforcement mechanism. From July 2016 through June 2017, a number of facilities did not report full information on their use of room confinement to the Legislature. Most of the facilities that failed to fully report are privately-administered.

Nebraska's current law on juvenile room confinement reporting should be revised to create an enforcement mechanism, especially for the numerous privately or locally-administered facilities over which the Legislature has no direct enforcement authority. Most of these facilities are either licensed through the Nebraska Department of Health and Human Services (DHHS) Division of Public Health or regulated by the Jail Standards of the Crime Commission. One approach of reporting enforcement would be to include room confinement reporting, already law in Nebraska, in current public health licensing requirements or juvenile detention standards. Then room confinement reporting could be enforced and verified by DHHS and the Crime Commission.

Appendix A: Standards on Use of Room Confinement

Federal Laws, Rules and Regulations

Children’s Health Act (2000)

Prison Rape Elimination Act (2003)

Juvenile Justice and Delinquency Prevention Act (1974)

Organizational Standards

American Academy of Child and Adolescent Psychiatry (AACAP)

Practice Parameter for the Prevention and Management of Aggressive Behavior in Child and Adolescent Psychiatric Institutions. With Special Reference to Seclusion and Restraint. (2002).

- Seclusion can be used to: “Prevent dangerous behavior to self or others; Prevent disorganization or serious disruption of the treatment program including serious damage to property; [or, When] Measures promoting the child’s self-control or less restrictive options have failed or are impractical.”
- Seclusion should not be used, “[...] as punishment; [...] for the convenience of the program; [...] where prohibited by state guidelines; [...] by untrained staff; [...] when a patient would be medically compromised by the institution of seclusion and restraint.”

Solitary Confinement of Juvenile Offenders (2012).

- Defines solitary confinement as, “the placement of an incarcerated individual in a locked room or cell with minimal or no contact with people other than staff of the correctional facility. It is used as a form of discipline or punishment.” The AACAP distinguishes between brief time outs or seclusion as used in behavioral health facilities.
- The AACAP considers solitary confinement of juveniles, “cruel and unusual punishment,” and, “opposes the use of solitary confinement in correctional facilities for juveniles. In addition, any youth that is confined for more than 24 hours must be evaluated by a mental health professional, such as a child and adolescent psychiatrist when one is available.”

American Correctional Association (ACA)

Performance-Based Standards, Juvenile Correctional Facilities, 4th edition (2009).¹⁰⁵

- Distinguishes between and sets standards for three different practices:
 - Disciplinary Room Confinement: limited to 5 days, with required 15 minute checks, and similar rights and privileges to the general population;
 - Protective Custody: used until safe, alternate housing for the youth is found and limited to 72 hours, without administrative approval. Youth must be provided with programming; and,

¹⁰⁵ Information on standards taken from “Summary of National Standards Restricting the Solitary Confinement of Youth.”

- Special Management: used only for “high-risk youth who cannot control their assaultive behavior or present a danger to themselves.” ACA standards require individualized behavioral management plans.

Annie E. Casey Foundation, Juvenile Detention Alternatives Initiative (JDAI)
Juvenile Detention Facility Assessment Standards (2014).

- Room confinement is defined as, “the involuntary restriction of a youth alone in a cell, room, or other area,” which is different from voluntary timeouts in cells or rooms, initiated by youth. The standards specify that room confinement should not be used for more than four hours.
- JDAI recommends room confinement only be used as, “a temporary response to behavior that threatens immediate harm to the youth or others,” after, “less restrictive techniques have failed,” and never for, “discipline, punishment, administrative convenience, retaliation, staffing shortages.” Youth, “who demonstrate a risk of self-harm,” should not be placed in room confinement, “unless approved by a qualified mental health professional.”
- JDAI standards require collection of information on each instance of room confinement and review of data by facility administrators. There are also standards on the type of room and facilities used for room confinement and access to programming while in room confinement.

Council of Juvenile Correctional Administrators, Performance-based Standards (PbS)¹⁰⁶

- Participating programs must track and measure isolation which is defined as, “any instance a youth is confined alone for cause or punishment for 15 minutes or more in his or her sleeping room or another room or separation unit,” and includes isolation, room confinement, and segregation or special management. Protective isolation, medical isolation, and voluntary isolation are not included.
- Isolation, “should be used only to protect the youth from harming himself or others, and if used, should be brief and supervised.”

Department of Justice

Standards for the Administration of Juvenile Justice (1980).

- Room confinement should be used, “only when no less restrictive measure is sufficient to protect the safety of the facility and the persons residing or employed therein.”
- Room confinement should never last for more than 24 hours.

The Joint Commission

Standards on Restraint and Seclusion¹⁰⁷

- Seclusion should be used, “only when it can be clinically justified or when warranted by patient behavior that threatens the physical safety of the patient, staff, or others.” Seclusion cannot be used as a form of discipline or convenience and less restrictive measures must be implemented first.
- Seclusion must be ordered by a physician or other licensed practitioner and is time limited to one hour for children under 9 years, two hours for children 9 to 17, and four hours for those 18 years and older.

National Association of State Mental Health Program Directors (NASMHPD)

Position Statement on Seclusion and Restraint (2007).

¹⁰⁶ Information on standards taken from “Reducing Isolation and Room Confinement.” (2012).

¹⁰⁷ Information on standards taken from Crisis Prevention Institute, “Joint Commission Standards on Restraint and Seclusion/ Nonviolent Crisis Intervention® Training Program.” (2010).

- States that the use of seclusion is, “a last resort,” and, “should never be used for the purposes of discipline, coercion, or staff convenience, or as a replacement for adequate levels of staff or active treatment.”
- Lays out steps for facilities to, “prevent, reduce, and ultimately eliminate the use of seclusion,” including: early identification and assessment of individuals; high quality treatment programming; well-trained staff; policy and procedures limiting seclusion to an emergency safety measure; and quality assurance.

National Council of Juvenile and Family Court Judges (NCJFCJ)

Resolution regarding Reducing the Use of Solitary Confinement for Youth (2016).

- Defines solitary confinement as, “involuntary placement of a youth alone in a cell, room, or other area for any reason other than as a temporary response to behavior that threatens immediate harm to the youth or others.” NCJFCJ considers this to include isolation, room confinement, and seclusion.
- Calls on judges to ensure solitary confinement is, “an intervention to be used in very limited circumstances,” at facilities and support facility efforts to reduce its use including implementing de-escalation techniques and appropriate staffing ratios, collecting and reviewing data, and adopting strict policy limits on how long it can be used and banning its use as a punishment for a set amount of time.

Appendix B: Room Confinement Statutes

83-4,125. Detention and juvenile facilities; terms, defined.

For purposes of sections 83-4,124 to 83-4,134.01:

(1) Criminal detention facility means any institution operated by a political subdivision or a combination of political subdivisions for the careful keeping or rehabilitative needs of adult or juvenile criminal offenders or those persons being detained while awaiting disposition of charges against them. Criminal detention facility does not include any institution operated by the Department of Correctional Services. Criminal detention facilities shall be classified as follows:

(a) Type I Facilities means criminal detention facilities used for the detention of persons for not more than twenty-four hours, excluding nonjudicial days;

(b) Type II Facilities means criminal detention facilities used for the detention of persons for not more than ninety-six hours, excluding nonjudicial days; and

(c) Type III Facilities means criminal detention facilities used for the detention of persons beyond ninety-six hours;

(2) Juvenile detention facility means an institution operated by a political subdivision or political subdivisions for the secure detention and treatment of persons younger than eighteen years of age, including persons under the jurisdiction of a juvenile court, who are serving a sentence pursuant to a conviction in a county or district court or who are detained while waiting disposition of charges against them. Juvenile detention facility does not include any institution operated by the department;

(3) Juvenile facility means a residential child-caring agency as defined in section 71-1926, a juvenile detention facility or staff secure juvenile facility as defined in this section, a facility operated by the Department of Correctional Services that houses youth under the age of majority, or a youth rehabilitation and treatment center;

(4) Room confinement means the involuntary restriction of a juvenile to a cell, room, or other area, alone, including a juvenile's own room, except during normal sleeping hours; and

(5) Staff secure juvenile facility means a juvenile residential facility operated by a political subdivision (a) which does not include construction designed to physically restrict the movements and activities of juveniles who are in custody in the facility, (b) in which physical restriction of movement or activity of juveniles is provided solely through staff, (c) which may establish reasonable rules restricting ingress to and egress from the facility, and (d) in which the movements and activities of individual juvenile residents may, for treatment purposes, be restricted or subject to control through the use of intensive staff supervision. Staff secure juvenile facility does not include any institution operated by the department.

83-4,134.01. Juvenile facility; legislative intent; placement in room confinement; provisions applicable; report; Inspector General of Nebraska Child Welfare; duties.

(1) It is the intent of the Legislature to establish a system of investigation and performance review in order to provide increased accountability and oversight regarding the use of room confinement for juveniles in a juvenile facility.

(2) The following shall apply regarding placement in room confinement of a juvenile in a juvenile facility:

(a) Room confinement of a juvenile for longer than one hour shall be documented and approved in writing by a supervisor in the juvenile facility. Documentation of the room confinement shall include the date of the occurrence; the race, ethnicity, age, and gender of the juvenile; the reason for placement of the juvenile in room confinement; an explanation of why less restrictive means were unsuccessful; the ultimate duration of the placement in room confinement; facility staffing levels at the time of confinement; and any incidents of self-harm or suicide committed by the juvenile while he or she was isolated;

(b) If any physical or mental health clinical evaluation was performed during the time the juvenile was in room confinement for longer than one hour, the results of such evaluation shall be considered in any decision to place a juvenile in room confinement or to continue room confinement;

(c) The juvenile facility shall submit a report quarterly to the Legislature on the number of juveniles placed in room confinement; the length of time each juvenile was in room confinement; the race, ethnicity, age, and gender of each juvenile placed in room confinement; facility staffing levels at the time of confinement; and the reason each juvenile was placed in room confinement. The report shall specifically address each instance of room confinement of a juvenile for more than four hours, including all reasons why attempts to return the juvenile to the general population of the juvenile facility were unsuccessful. The report shall also detail all corrective measures taken in response to noncompliance with this section. The report shall be delivered electronically to the Legislature. The initial quarterly report shall be submitted within two weeks after the quarter ending on September 30, 2016. Subsequent reports shall be submitted for the ensuing quarters within two weeks after the end of each quarter; and

(d) The Inspector General of Nebraska Child Welfare shall review all data collected pursuant to this section in order to assess the use of room confinement for juveniles in each juvenile facility and prepare an annual report of his or her findings, including, but not limited to, identifying changes in policy and practice which may lead to decreased use of such confinement as well as model evidence-based criteria to be used to determine when a juvenile should be placed in room confinement. The report shall be delivered electronically to the Legislature on an annual basis.

Appendix C: References

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Appendix D: Facility Quarterly Room Confinement Reports

Nebraska Department of Correctional Services

Facility Name Nebraska Correctional Youth Facility
Address 2610 N 20 St East
City, State
Zip Code Omaha, NE 68110

1st Quarter 2016
Juvenile Room Confinement Reporting

July 1, 2016 through September 30, 2016

									More Than 4 Hours
	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
July	6	2196	2 White, 2 Black or African American, 1 Hispanic		6 18 year olds	6 Male			
August	7	2409	3 White, 2 Black or African American, 2 Hispanic		5 18 year olds, 2 17 year olds	7 Male			
September	10	2712	4 White, 4 Black or African American, 2 Hispanic		9 18 year olds, 1 17 year old	10 Male			
Total	23	7317	9 White, 8 Black or African American, 5 Hispanic		20 18 Year olds, 3 17 year olds	23 Male			

Please Return via or e-mail to OIG@leg.ne.gov

*On separate document please provide individual instances of room confinement of a juvenile

Facility Name Nebraska Correctional Youth Facility
 Address 2610 N 20 St East
 City, State Omaha, NE 68110
 Zip Code

2nd Quarter 2016
 Juvenile Room Confinement Reporting

October 1, 2016 through December 31, 2016

More Than 4 Hours
Reasons Attempts to Return Unsuccessful

	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement
October	7	2331	2 White, 2 Black or African American, 3 Hispanic		5 18 year olds, 1 17 year olds, 1 16 year olds	7 Male		
November	12	2030	4 White, 2 Black or African American, 6 Hispanic		9 18 year olds, 2 17 year olds, 1 16 year old	12 Male		
December								
Total								

Please Return via or e-mail to OIG@leg.ne.gov
 *On separate document please provide individual instances of room confinement of a juvenile

Facility Name Nebraska Correctional Youth Facility
Address 2610 N 20 Street East
City, State
Zip Code Omaha, NE

3rd Quarter 2017
Juvenile Room Confinement Reporting

January 1, 2017 through March 31, 2017

									More Than 4 Hours
	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
January	9	1410	3 Black or African American, 3 Hispanic or Latino, 3 White		4 18 year olds, 3 17 year olds, 2 16 year olds	9 Male			
February	10	1140	6 Hispanic or Latino, 4 White		8 18 year olds, 2 17 year olds	10 Male			
March	10	1788	2 Black or African American, 5 Hispanic or Latino, 3 White		8 18 year olds, 2 17 year olds	10 Male			
Total	29	4338	11 Black or African American, 8 Hispanic or Latino, 10 White		20 18 year olds, 7 17 year olds, 2 16 year olds	29 Male			

*On separate document please provide individual instances of room confinement of a juvenile

Facility Name Nebraska Correctional Youth Facility
Address 2610 N 20 Street East
City, State
Zip Code Omaha, NE

4th Quarter 2017
Juvenile Room Confinement Reporting

April 1, 2017 through June 30, 2017

									More Than 4 Hours
	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
April	8	2272	2 Black or African American, 4 Hispanic or Latino, 2 White		8 18 year olds	8 Male			
May	12	2008	3 Black or African American, 6 Hispanic or Latino, 3 White		10 18 year olds, 2 17 year old	12 Male			
June	10	1746	3 Black or African American, 3 Hispanic or Latino, 4 White		4 18 year olds, 4 17 year olds, 2 16 year olds	10 Male			
Total	30	6026	8 Black or African American, 13 Hispanic or Latino, 9 White		22 18 year olds, 6 17 year olds, 2 16 year olds	30 Male			

*On separate document please provide individual instances of room confinement of a juvenile

Facility Name Diagnostic and Evaluation Center
Address 3220 W Van Dorn St
City, State
Zip Code Lincoln, NE

2nd Quarter 2016
Juvenile Room Confinement Reporting

October 1, 2016 through December 31, 2016

									More Than 4 Hours
	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
October									
November									
December	1	96	1 Black or African American		1 16 year old	1 Male			
Total									

Please Return via or e-mail to OIG@leg.ne.gov

*On separate document please provide individual instances of room confinement of a juvenile

ROOM CONFINEMENT REPORT

REPORT INFORMATION

JUVENILE INFORMATION

DATE	TIME	REPORTING STAFF NAME	JUVENILE FACILITY NAME	JUVENILE NAME	SEX	AGE	RACE
9/25/2016	1924	[REDACTED]	NCCW	[REDACTED]	Female	18	Mult-Race



If Multi-Race, Indicate up to 3	ETHNICITY	<u>DATE PLACED IN</u> ROOM CONFINEMENT	<u>LOCATION OF</u> ROOM CONFINEMENT	<u>TIME PLACED IN</u> ROOM CONFINEMENT	ROOM LOCKED OR UNLOCKED	TIME REMOVED	NAME OF SUPERVISOR WHO GAVE APPROVAL
	Not Hispanic/Latino	9/25/2016	STAR C2-208	1724	Locked	1223	

CONFINEMENT INFORMATION

TOTAL HOURS IN CONFINEMENT	REASON FOR ROOM CONFINEMENT	WHY <u>LESS</u> <u>RESTRICTIVE</u> MEANS WERE UNSUCCESSFUL	STAFFING LEVELS AT TIME OF CONFINEMENT	INCIDENTS OF SELF HARM/ SUICIDE WHILE ON ROOM CONFINEMENT
105	Physically assaulted another youth	Act was serious	appropriate	None



TIME & DATE OF ATTEMPT TO RETURN JUVENILE TO GENERAL POPULATION	REASONS ATTEMPTS WERE UNSUCCESSFUL	EVALUATION PERFORMED (TYPE)	EVALUATION RESULTS	CORRECTIVE MEASURES FOR STAFF NONCOMPLIANCE
10-7-16 1223			Weekly Review Return to GP	

Nebraska Correctional Center for Women
 1107 Recharge Road
 York, NE 68467

4th Quarter 2016
 Juvenile Room Confinement Reporting

October 1, 2016 to December 31, 2016

									More Than 4 Hours
	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinment	Reasons Attempts to Return Unsuccessful
October	0								
November	0								
December	1	286.75	Black	Not Hisp	18	Female	Appropriate	Physical Alt w/inmate	1
Total	1								

Please Return via or e-mail to OIG@leg.ne.gov

***On separate document please provide individual instances of room confinement of a juvenile**

Nebraska Correctional Center for Women
 1107 Recharge Road
 York, NE 68467

1st Quarter 2017
 Juvenile Room Confinement Reporting
 January 1, 2017 through April 1, 2017

									More Than 4 Hours
	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinment	Reasons Attempts to Return Unsuccessful
July	0								
August	0								
September	1	592	Black	Not Hisp	18	Female	Appropriate	Physical Alt w/inmate	2
Total	1								

Please Return via or e-mail to OIG@leg.ne.gov

***On separate document please provide individual instances of room confinement of a juvenile**

Nebraska Correctional Center for Women
 1107 Recharge Road
 York, NE 68467

2nd Quarter 2017
 Juvenile Room Confinement Reporting
 April 1, 2017 through July 1, 2017

									More Than 4 Hours
	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
April	1								
May	0								
June	0	550.25	Black	Not Hisp	18	Female	Appropriate	Physical Alt w/inmate and	2
Total	1								

Please Return via or e-mail to OIG@leg.ne.gov

***On separate document please provide individual instances of room confinement of a juvenile**

Facility Name Diagnostic and Evaluation Center
Address 3220 W Van Dorn St
City, State
Zip Code Lincoln, NE

2nd Quarter 2016
Juvenile Room Confinement Reporting

October 1, 2016 through December 31, 2016

									More Than 4 Hours
	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
October									
November									
December	1	96	1 Black or African American		1 16 year old	1 Male			
Total									

Please Return via or e-mail to OIG@leg.ne.gov

*On separate document please provide individual instances of room confinement of a juvenile

Youth Rehabilitation and Treatment Centers

Division of Children and Family Services

of the Legislature

4-01 requires Nebraska's juvenile facilities to
9 weeks after the end of each quarter, informa
in Nebraska's juvenile facilities.

initial quarterly reports for the Youth Rehabil
ney and Geneva.

ector
Family Services
Human Services

Helping People Live Better Lives
An Equal Opportunity Employer

Facility Name Youth Rehabilitation and Treatment Center - Kearney
 Address 2802 30th Avenue
 City, State Zip Code Kearney, NE, 68845

1st Quarter 2016
 Juvenile Room Confinement Reporting

July 1, 2016 through September 30, 2016

	# Juveniles Placed in Room Confinement	Length of Time (in hours)	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	More Than 4 Hours Reasons Attempts to Return Unsuccessful / or Reasons they remained in there room longer than four hours
July	37 occurrences 26 unique youth	Aggregate: 3197 Hrs. Average: 86 Hrs.	White: 14 Black or African American: 9 American Indian/Alaska Native: 2 Multi-Race: 1	Hispc./Latino: 1 Not Hispc./Latino: 25	14 yoa: 1 15 yoa: 3 16 yoa: 6 17 yoa: 8 18 yoa: 8	Male	Day Shift 1 staff : 15 youth Night Shift 1 staff : 20 youth	Behavioral infraction: 16 Escape risk: 1 Assault on youth: 7 Assault on staff: 10 Safety and protection: 2 Self-harm: 1	Youth received an indeterminate sanction: 18 Youth encouraged to resolve issues: 9 Self- Harming Behaviors: 1 Physical Aggression towards Others: 9
August	60 occurrences 34 unique youth	Aggregate: 2560 Hrs. Average: 42 Hrs.	White: 20 Black or African American: 11 American Indian/Alaska Native: 1 Multi-Race: 2	Hispc./Latino: 7 Not Hispc./Latino: 27	14 yoa: 1 15 yoa: 5 16 yoa: 9 17 yoa: 11 18 yoa: 8	Male	Day Shift 1 staff : 14 youth Night Shift 1 staff : 14 youth	Behavioral infraction: 18 Escape risk: 2 Escape: 1 Assault on youth: 18 Assault on staff: 11 Verbally abusive towards staff: 4 Verbally busive toward youth: 1 Destruction of property: 3 Self-harm: 1	Youth received an indeterminate sanction: 29 Youth encouraged to resolve issues: 21 Self- Harming Behaviors: 1 Physical Aggression towards Others: 7
September	57 occurrences 34 unique youth	Aggregate: 3607 Hrs. Average: 63 Hrs.	White: 17 Black or African American: 13 American Indian/Alaska Native: 4	Hispc./Latino: 7 Not Hispc./Latino: 27	15 yoa: 5 16 yoa: 7 17 yoa: 15 18 yoa: 7	Male	Day Shift 1 staff : 8 youth Night Shift 1 staff : 15 youth	Behavioral infraction: 28 Escape: 2 Assault on youth: 7 Assault on staff: 17 Verbally abusive towards staff: 3	Youth received an indeterminate sanction: 28 Youth encouraged to resolve issues: 13 Physical Aggression towards Others: 6 Investigation: 7
Total		Aggregate: 9364 Hrs. Average: 63 Hrs.	White: 51 Black or African American: 33 American Indian/Alaska Native: 7 Multi-Race : 3	Hispc./Latino: 15 Not Hispc./Latino: 79	14 Yoa: 2 15 yoa: 13 16 yoa: 22 17 yoa: 34 18 yoa: 23	Male	N/A	Behavioral infraction: 62 Escape risk: 3 Escape: 3 Assault on youth: 32 Assault on staff: 38 Verbally abusive towards staff: 7 Verbally busive toward youth: 1 Destruction of property: 3 Self-harm: 2	Youth received an indeterminate sanction: 75 Youth encouraged to resolve issues: 43 Self- Harming Behaviors: 2 Physical Aggression towards Others: 22 Investigation: 7

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Facility Name Youth Rehabilitation and Treatment Center - Kearney
 Address 2802 30th Avenue
 City, State Zip Code Kearney, NE, 68845

1st Quarter 2016
 Juvenile Room Confinement Reporting

July 1, 2016 through September 30, 2016

									More Than 4 Hours
	# Juveniles Placed in Room Confinement	Length of Time (in hours)	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful / or Reasons they remained in their room longer than four hours
July	38 occurrences 26 unique youth	Aggregate: 3034.75 Hrs. Average: 80 Hrs.	White: 14 Black or African American: 9 American Indian/Alaska Native: 2 Multi-Race: 1	Hispc./Latino: 3 Not Hispc./Latino: 23	14 yoa: 1 15 yoa: 4 16 yoa: 6 17 yoa: 8 18 yoa: 7	Male	Day Shift 1 staff : 15 youth Night Shift 1 staff : 20 youth	Behavioral infraction: 16 Escape risk: 1 Assault on youth: 7 Assault on staff: 11 Safety and protection: 2 Self-harm: 1	Youth received an indeterminate sanction: 18 Youth encouraged to resolve issues: 9 Self- Harming Behaviors: 1 Physical Aggression towards Others: 9
August	61 occurrences 34 unique youth	Aggregate: 2666.50 Hrs. Average: 43.75 Hrs.	White: 20 Black or African American: 11 American Indian/Alaska Native: 1 Multi-Race: 2	Hispc./Latino: 9 Not Hispc./Latino: 25	14 yoa: 1 15 yoa: 5 16 yoa: 9 17 yoa: 11 18 yoa: 8	Male	Day Shift 1 staff : 14 youth Night Shift 1 staff : 14 youth	Behavioral infraction: 16 Escape risk: 3 Assault on youth: 19 Assault on staff: 13 Verbally abusive towards staff: 4 Verbally abusive toward youth: 1 Destruction of property: 3 Self-harm: 1 Safety and protection from another: 1	Youth received an indeterminate sanction: 29 Youth encouraged to resolve issues: 21 Self- Harming Behaviors: 1 Physical Aggression towards Others: 7
September	57 occurrences 34 unique youth	Aggregate: 3604 Hrs. Average: 63.25 Hrs.	White: 17 Black or African American: 13 American Indian/Alaska Native: 4	Hispc./Latino: 7 Not Hispc./Latino: 27	15 yoa: 5 16 yoa: 7 17 yoa: 15 18 yoa: 7	Male	Day Shift 1 staff : 8 youth Night Shift 1 staff : 15 youth	Behavioral infraction: 28 Escape risk: 2 Assault on youth: 7 Assault on staff: 17 Verbally abusive towards staff: 3	Youth received an indeterminate sanction: 28 Youth encouraged to resolve issues: 13 Physical Aggression towards Others: 6 Investigation: 7
Total		Aggregate: 9305.25 Hrs. Average: 62.50 Hrs.	White: 51 Black or African American: 33 American Indian/Alaska Native: 7 Multi-Race : 3	Hispc./Latino: 19 Not Hispc./Latino: 75	14 yoa: 2 15 yoa: 14 16 yoa: 22 17 yoa: 34 18 yoa: 22	Male	N/A	Behavioral infraction: 60 Escape risk: 6 Assault on youth: 33 Assault on staff: 41 Verbally abusive towards staff: 10 Verbally abusive toward youth: 1 Destruction of property: 3 Self-harm: 2	Youth received an indeterminate sanction: 75 Youth encouraged to resolve issues: 43 Self- Harming Behaviors: 2 Physical Aggression towards Others: 22 Investigation: 7

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Facility Name Youth Rehabilitation and Treatment Center - Geneva
 Address 855 North 1st Street
 City, State Zip Code Geneva, NE 68361

1st Quarter 2016
 Juvenile Room Confinement Reporting

July 1, 2016 through September 30, 2016

									More Than 4 Hours
	# Juveniles Placed in Room Confinement	Length of Time (in hours)	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful / or Reasons they remained in their rooms longer than four hours
July	18 occurrences 12 unique youth	Aggregate: 162 Hrs. Average: 9 hrs.	White: 3 Black or African American: 2 American Indian/Alaska Native: 1 Multi-Race: 6	Hispc./Latino: 5 Not Hispc./Latino: 7	15 yoa: 2 16 yoa: 0 17 yoa: 7 18 yoa: 3	Female	1 staff: 4 youth	Escape risk: 3 Assault on staff: 1 Administrative: 12 Self-harm: 2	Serious and immediate danger to others: 1 Mental health clinical evaluation results: 3 Sleeping hours: 2
August	29 occurrences 17 unique youth	Aggregate: 821 Hrs. Average: 28 Hrs.	White: 3 Black or African American: 4 American Indian/Alaska Native: 3 Multi-Race: 7	Hispc./Latino: 3 Not Hispc./Latino: 14	14 yoa: 1 15 yoa: 3 16 yoa: 4 17 yoa: 4 18 yoa: 5	Female	1 staff: 4 youth	Self harm: 8 Escape risk: 2 Assault on youth: 6 Assault on staff: 2 Administrative: 6 Verbally abusive toward staff: 3 Verbally abusive toward youth: 2	Serious and immediate danger to others: 4 Mental health clinical evaluation results: 13 Sleeping hours: 12 Threat of suicide: 2
September	21 occurrences 11 unique youth	Aggregate: 362 Hrs. Average: 17 Hrs.	White: 3 Black or African American: 4 American Indian/Alaska Native: 2 Multi-Race: 2	Hispc./Latino: 0 Not Hispc./Latino: 11	15 yoa: 1 16 yoa: 3 17 yoa: 5 18 yoa: 2	Female	1 staff: 4 youth	Threat of suicide: 3 Escape risk: 3 Assault on youth: 3 Assault on staff: 5 Administrative: 1 Verbally abusive toward staff: 4 Verbally abusive toward youth: 1	Serious and immediate danger to others: 7 Mental health clinical evaluation results: 10 Sleeping hours: 9 Self harm: 1
Total		Aggregate: 1345 Hrs. Average: 18 Hrs.	White: 9 Black or African American: 10 American Indian/Alaska Native: 6 Multi-Race: 15	Hispc./Latino: 8 Not Hispc./Latino: 32	14 yoa: 1 15 yoa: 6 16 yoa: 7 17 yoa: 16 18 yoa: 10	Female	N/A	Threat of suicide: 3 Escape risk: 8 Assault on youth: 9 Assault on staff: 8 Administrative: 19 Verbally abusive toward staff: 7 Verbally abusive toward youth: 3 Self harm: 10	Serious and immediate danger to others: 12 Mental health clinical evaluation results: 26 Sleeping hours: 23 Threat of suicide: 2 Self harm: 1

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NEBRASKA

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DEPT. OF HEALTH AND HUMAN SERVICES



Pete Ricketts, Governor

January 18, 2017

Patrick O'Donnell, Clerk of the Legislature
State Capitol, Room 2018
P.O. Box 94604
Lincoln, NE 68509

Dear Mr. O'Donnell,

Nebraska Statute 83-4,134.01 requires Nebraska's juvenile facilities to report quarterly to the Legislature within two weeks after the end of each quarter, information regarding the use of room confinement in Nebraska's juvenile facilities.

Attached, please find the quarterly reports for the Youth Rehabilitation and Treatment Centers in Kearney and Geneva.

Sincerely,

A handwritten signature in black ink, appearing to read "Douglas J. Weinberg".

Douglas J. Weinberg, Director
Division of Children and Family Services
Department of Health and Human Services

Attachments

November	45 numbers	Age 36-37	White 25	Hispanic 3	14 yrs 1	Male	1.5 of 8	Behavioral condition 3	Number of visits in intermediate condition 4
	45 numbers	Age 36-37	Black/African American 11	Hispanic/Latino 7	15 yrs 6	Female	3 of 3	Executive 2	Number of visits 1
			American Indian/Alaska Native 4		16 yrs 3			Executive 1	Number of visits 3
					17 yrs 13			Executive 15	Number of visits 2
					18 yrs 11			Very high risk towards staff 1	Number of visits 2
								Physical danger 3	
								Protective order 1	
								Intensive case management 1	
December	40 numbers	Age 38-39	White 13	Hispanic 7	14 yrs 1	Male	1.5 of 9	Behavioral condition 1	Number of visits in intermediate condition 1
	40 numbers	Age 38-39	Black/African American 11	Hispanic/Latino 11	15 yrs 5	Female	3 of 3	Executive 3	Number of visits 3
			American Indian/Alaska Native 4		16 yrs 11			Executive 15	Number of visits 3
					17 yrs 3			Executive 11	Number of visits 3
					18 yrs 12			Very high risk towards staff 2	Number of visits 5
								Very high risk towards staff 1	Protective order 1
								Physical danger 1	
								Number of visits 1	
								Protective order 1	
								Intensive case management 1	
Total		Age 36-37-39	White 47	Hispanic/Latino 15	14 yrs 2	Male	NA	Behavioral condition 1	Number of visits in intermediate condition 1
		Age 38-39	Black/African American 28	Hispanic/Latino 28	15 yrs 13			Executive 3	Number of visits 5
			American Indian/Alaska Native 9		16 yrs 27			Executive 51	Number of visits 9
					17 yrs 29			Executive 15	Number of visits 5
					18 yrs 23			Very high risk towards staff 4	Number of visits 7
								Very high risk towards staff 1	Protective order 1
								Physical danger 1	
								Number of visits 1	

November	13.11.2015	Agenda 13.15	Waktu: 15.15	Waktu: 15.15	15.15	15.15	15.15	15.15
Desember	13.12.2015	Agenda 13.15	Waktu: 15.15	Waktu: 15.15	15.15	15.15	15.15	15.15
Total	13.12.2015	Agenda 13.15	Waktu: 15.15	Waktu: 15.15	15.15	15.15	15.15	15.15

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rtter Juvenile Room Confine

4/10/2017

\$ 83-4,134.01



ne Legislature

It requires Nebraska's juvenile facilities to report information to the Legislature after the end of each quarter, information regarding juvenile facilities.

Quarterly reports for the Youth Rehabilitation and

Family Services
Human Services

People Live Better Lives

Facility Name
Address
City, State Zip Code

Youth Rehabilitation and Treatment Center - Kearney
2802 30th Avenue
Kearney, NE 68845

3rd Quarter 2017
Juvenile Room Confinement Reporting

January 1, 2017 through March 31, 2017

	# Juveniles Placed in Room Confinement	Length of Time (in hours)	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	More Than 4 Hours Reasons Attempts to Return Unsuccessful
January	87 occurrences 44 unique youth	Aggregate: 4350.50 Average: 50.00	White: 28 Black or African American: 12 American Indian/Alaska Native: 3 Multi Race: 1	Hispc./Latino: 9 Not Hispc./Latino: 35	14 yoa: 3 15 yoa: 5 16 yoa: 13 17 yoa: 9 18 yoa: 14	Male	1 staff: 8 youth	Behavioral infraction or rule violation: 17 Destruction of property: 5 Escape risk: 5 Other administrative: 8 Physically assaulted another youth: 29 Physically assaulted staff: 10 Safety & protection from another: 2 Verbally abusive towards another youth: 1 Verbally abusive towards staff: 8 Self-harming: 1 Threat of suicide: 1	Consequence for infraction/rule violation is for certain time: 10 Need to be protected: 1 Other administrative: 4 Regular sleeping hours: 6 Self-harming: 1 Serious and immediate danger to others: 61 Threat of suicide: 2
February	95 occurrences 40 unique youth	Aggregate: 4268.00 Average: 45.00	White: 25 Black or African American: 13 American Indian/Alaska Native: 2	Hispc./Latino: 8 Not Hispc./Latino: 32	14 yoa: 3 15 yoa: 3 16 yoa: 12 17 yoa: 7 18 yoa: 15	Male	1 staff: 8 youth	Behavioral infraction or rule violation: 27 Destruction of property: 1 Escape risk: 6 Other administrative: 3 Physically assaulted another youth: 19 Physically assaulted staff: 21 Safety & protection from another: 4 Self-harming: 2 Verbally abusive towards another youth: 4 Verbally abusive towards staff: 8	Consequence for infraction/rule violation is for certain time: 7 Need to be protected: 2 Other administrative: 2 Regular sleeping hours: 3 Self-harming: 1 Serious and immediate danger to others: 75
March	81 occurrences 33 unique youth	Aggregate: 3363.00 Average: 41.50	White: 24 Black or African American: 5 American Indian/Alaska Native: 3 Multi Race: 1	Hispc./Latino: 6 Not Hispc./Latino: 27	14 yoa: 2 15 yoa: 3 16 yoa: 9 17 yoa: 11 18 yoa: 8	Male	1 staff: 8 youth	Behavioral infraction or rule violation: 27 Destruction of property: 4 Escape risk: 1 Other administrative: 2 Physically assaulted another youth: 23 Physically assaulted staff: 9 Safety & protection from another: 6 Suicide attempt: 1 Verbally abusive towards another youth: 5 Verbally abusive towards staff: 3	Need to be protected: 5 Other administrative: 2 Regular sleeping hours: 8 Self-harming: 1 Serious and immediate danger to others: 63 Suicide attempt: 1
Total		Aggregate: 11981.50 Average: 45.50	White: 77 Black or African American: 30 American Indian/Alaska Native: 8 Multi Race: 2	Hispc./Latino: 23 Not Hispc./Latino: 94	14 yoa: 8 15 yoa: 11 16 yoa: 34 17 yoa: 27 18 yoa: 37	Male	N/A	Behavioral infraction or rule violation: 71 Destruction of property: 10 Escape risk: 12 Other administrative: 13 Physically assaulted another youth: 71 Physically assaulted staff: 40 Safety & protection from another: 12 Self-harming: 3 Suicide attempt: 1 Verbally abusive towards another youth: 10 Verbally abusive towards staff: 19 Threat of suicide: 1	Consequence for infraction/rule violation is for certain time: 17 Need to be protected: 8 Other administrative: 8 Regular sleeping hours: 17 Self-harming: 3 Serious and immediate danger to others: 199 Suicide attempt: 1 Threat of suicide: 2

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Facility Name Youth Rehabilitation and Treatment Center - Geneva
 Address 855 North 1st Street
 City, State Zip Code Geneva, NE 68361

3rd Quarter 2017
 Juvenile Room Confinement Reporting
 January 1, 2017 through March 31, 2017

	# Juveniles Placed in Room Confinement	Length of Time (In hours)	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	More Than 4 Hours Reasons Attempts to Return Unsuccessful
January	35 occurrences 16 unique youth	Aggregate: 566.00 Average: 16.25	White: 4 Black or African American: 4 American Indian/Alaska Native: 4 Multi-Race: 4	Hispanic: 2 Non-Hispanic: 14	14 yoa: 1 15 yoa: 3 16 yoa: 4 17 yoa: 6 18 yoa: 2	Female	1 staff: 5 youth	Physically assaulted another youth: 5 Physically assaulted staff: 3 Verbally abusive towards another youth: 4 Suicide attempt: 2 Self-harming: 3 Other administrative: 7 Escape risk: 11	Regular sleeping hours: 5 Serious and immediate danger to others: 12 Self-harming: 2 Threat of suicide: 2 Need to be protected: 2
February	66 occurrences 28 unique youth	Aggregate: 1624.00 Average: 24.75	White: 10 Black or African American: 9 American Indian/Alaska Native: 5 Multi-Race: 4	Hispanic: 3 Non-Hispanic: 25	14 yoa: 2 15 yoa: 7 16 yoa: 6 17 yoa: 9 18 yoa: 4	Female	1 staff: 5 youth	Physically assaulted another youth: 7 Physically assaulted staff: 4 Self-harming: 4 Other administrative: 36 Threat of suicide: 2 Destruction of property: 1 Escape risk: 12	Regular sleeping hours: 3 Serious and immediate danger to others: 19 Self-harming: 1 Threat of suicide: 2 Need to be protected: 1 Failure to comply/program: 1
March	47 occurrences 25 unique youth	Aggregate: 1084.75 Average: 23.25	White: 9 Black or African American: 9 American Indian/Alaska Native: 5 Multi-Race: 2	Hispanic: 3 Non-Hispanic: 22	14 yoa: 1 15 yoa: 7 16 yoa: 7 17 yoa: 8 18 yoa: 2	Female	1 staff: 5 youth	Physically assaulted another youth: 2 Physically assaulted staff: 4 Verbally abusive towards staff: 7 Verbally abusive towards another youth: 1 Self-harming: 7 Other administrative: 22 Destruction of property: 1 Escape risk: 3	Regular sleeping hours: 6 Serious and immediate danger to others: 11 Failure to comply/program: 1 Other administrative: 7
Total		Aggregate: 3274.75 Average: 21.50	White: 23 Black or African American: 22 American Indian/Alaska Native: 14 Multi-Race: 10	Hispanic: 8 Non-Hispanic: 61	14 yoa: 4 15 yoa: 17 16 yoa: 17 17 yoa: 23 18 yoa: 8	Female	N/A	Physically assaulted another youth: 14 Physically assaulted staff: 11 Verbally abusive towards another youth: 5 Verbally abusive towards staff: 7 Suicide attempt: 2 Self-harming: 14 Other administrative: 65 Escape risk: 26 Threat of suicide: 2 Destruction of property: 2	Regular sleeping hours: 14 Serious and immediate danger to others: 42 Self-harming: 3 Threat of suicide: 4 Need to be protected: 3 Failure to comply/program: 2 Other administrative: 7

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DEPT. OF HEALTH AND HUMAN SERVICES



Pete Ricketts, Governor

July 14, 2017

Patrick O'Donnell, Clerk of the Legislature
State Capitol, Room 2018
P.O. Box 94604
Lincoln, NE 68509

Dear Mr. O'Donnell,

Nebraska Statute 83-4,134.01 requires Nebraska's juvenile facilities to report quarterly to the Legislature within two weeks after the end of each quarter, information regarding the use of room confinement in Nebraska's juvenile facilities.

Attached, please find the quarterly reports for the Youth Rehabilitation and Treatment Centers in Kearney and Geneva.

Sincerely,

A handwritten signature in black ink, appearing to read "Douglas J. Weinberg".

Douglas J. Weinberg, Director
Division of Children and Family Services
Department of Health and Human Services

Attachments

							18 (tabel 2.6.5)	
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June	Electronics Biologie (pvt)	Agree: 201.5 Agree: 4.5D	Wite: 3 Bakul (izin) Arisan 2 Arisan Inda/kesa laire 1	Hesit/latih 4 Net (pax) (latih) 2	14 (pax) 1 15 (pax) 5 16 (pax) 11 17 (pax) 7 18 (pax) 8	Web 1 soft 3 out	<p>1) arisan inda/kesa laire 1)</p> <p>2) bakul (izin) arisan 2)</p> <p>3) arisan 2)</p> <p>4) arisan inda/kesa laire 1)</p> <p>5) arisan inda/kesa laire 1)</p> <p>6) arisan inda/kesa laire 1)</p> <p>7) arisan inda/kesa laire 1)</p> <p>8) arisan inda/kesa laire 1)</p> <p>9) arisan inda/kesa laire 1)</p> <p>10) arisan inda/kesa laire 1)</p> <p>11) arisan inda/kesa laire 1)</p> <p>12) arisan inda/kesa laire 1)</p> <p>13) arisan inda/kesa laire 1)</p> <p>14) arisan inda/kesa laire 1)</p> <p>15) arisan inda/kesa laire 1)</p> <p>16) arisan inda/kesa laire 1)</p> <p>17) arisan inda/kesa laire 1)</p> <p>18) arisan inda/kesa laire 1)</p>	<p>1) arisan inda/kesa laire 1)</p> <p>2) arisan inda/kesa laire 1)</p> <p>3) arisan inda/kesa laire 1)</p> <p>4) arisan inda/kesa laire 1)</p> <p>5) arisan inda/kesa laire 1)</p> <p>6) arisan inda/kesa laire 1)</p> <p>7) arisan inda/kesa laire 1)</p> <p>8) arisan inda/kesa laire 1)</p> <p>9) arisan inda/kesa laire 1)</p> <p>10) arisan inda/kesa laire 1)</p> <p>11) arisan inda/kesa laire 1)</p> <p>12) arisan inda/kesa laire 1)</p> <p>13) arisan inda/kesa laire 1)</p> <p>14) arisan inda/kesa laire 1)</p> <p>15) arisan inda/kesa laire 1)</p> <p>16) arisan inda/kesa laire 1)</p> <p>17) arisan inda/kesa laire 1)</p> <p>18) arisan inda/kesa laire 1)</p>
Total		Agree: 201.5 Agree: 4.5D	Wite: 3 Bakul (izin) Arisan 3 Arisan Inda/kesa laire 4	Hesit/latih 2 Net (pax) (latih) 3	14 (pax) 3 15 (pax) 4 16 (pax) 23 17 (pax) 23 18 (pax) 23	Web 0,5	<p>1) arisan inda/kesa laire 1)</p> <p>2) bakul (izin) arisan 3)</p> <p>3) arisan 3)</p> <p>4) arisan inda/kesa laire 4)</p> <p>5) arisan inda/kesa laire 4)</p> <p>6) arisan inda/kesa laire 4)</p> <p>7) arisan inda/kesa laire 4)</p> <p>8) arisan inda/kesa laire 4)</p> <p>9) arisan inda/kesa laire 4)</p> <p>10) arisan inda/kesa laire 4)</p> <p>11) arisan inda/kesa laire 4)</p> <p>12) arisan inda/kesa laire 4)</p> <p>13) arisan inda/kesa laire 4)</p> <p>14) arisan inda/kesa laire 4)</p> <p>15) arisan inda/kesa laire 4)</p> <p>16) arisan inda/kesa laire 4)</p> <p>17) arisan inda/kesa laire 4)</p> <p>18) arisan inda/kesa laire 4)</p>	<p>1) arisan inda/kesa laire 1)</p> <p>2) arisan inda/kesa laire 1)</p> <p>3) arisan inda/kesa laire 1)</p> <p>4) arisan inda/kesa laire 1)</p> <p>5) arisan inda/kesa laire 1)</p> <p>6) arisan inda/kesa laire 1)</p> <p>7) arisan inda/kesa laire 1)</p> <p>8) arisan inda/kesa laire 1)</p> <p>9) arisan inda/kesa laire 1)</p> <p>10) arisan inda/kesa laire 1)</p> <p>11) arisan inda/kesa laire 1)</p> <p>12) arisan inda/kesa laire 1)</p> <p>13) arisan inda/kesa laire 1)</p> <p>14) arisan inda/kesa laire 1)</p> <p>15) arisan inda/kesa laire 1)</p> <p>16) arisan inda/kesa laire 1)</p> <p>17) arisan inda/kesa laire 1)</p> <p>18) arisan inda/kesa laire 1)</p>

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Please return case number to 01604029800

*Product listing (L1) is an updated listing provided by the holder to the public. It is a public listing and may be used for regulatory purposes. It is not intended for use in other regulatory contexts, such as advertising or for other regulatory purposes, including, but not limited to, enforcement of laws.

Juvenile Detention and Staff-Secure Detention Facilities

Douglas County Youth Center
 1301 South 41st Street
 Omaha, NE 68105

3rd Quarter 2016
 Juvenile Room Confinement Reporting

July 1, 2016 through September 30, 2016

*List R&S information for members with a Magellan authorization only

							More Than 4 Hours	
	# Juveniles Placed in Room Confinement	Length of Time - aggregate and average	Race	Age	Gender	Facility Staffing Levels [average at time of incident]	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
July	33 Occurrences 27 Unique children	Aggregate - 1,651 Hours Average - 50 Hours	Black - 20 Occurrences Hispanic - 4 Occurrences White - 9 Occurrences	13 - 0 Occurrence 14 - 3 Occurrences 15 - 9 Occurrences 16 - 13 Occurrences 17 - 6 Occurrences 18 - 2 Occurrences	Female - 10 Occurrences Male - 23 Occurrences	8.05 to 1	Less restrictive sanctions not appropriate - 32 Loss of privileges failed - 1 Redirection failed - 9	Started documenting some of Aug and full time in September 2016
August	23 Occurrences 18 Unique children	Aggregate - 935 Hours Average - 41 Hours	Black - 12 Occurrences Hispanic - 7 Occurrences White - 4 Occurrences	13 - 1 Occurrence 14 - 4 Occurrences 15 - 3 Occurrences 16 - 9 Occurrences 17 - 4 Occurrences 18 - 2 Occurrences	Female - 11 Occurrences Male - 12 Occurrences	10.01 to 1	Behavior Management System failed - 2 Less restrictive sanctions not appropriate - 20 Redirection failed - 8 Supervisor intervention - 2	Disruptive during restrictive housing - 2 Input of negative behavior from unit JDS - 29 Safety of other juveniles on unit - 23
September	21 Occurrences 16 Unique children	Aggregate - 643 Hours Average - 31 Hours	Black - 11 Occurrences Hispanic - 5 Occurrences White - 5 Occurrences	13 - 0 Occurrence 14 - 3 Occurrences 15 - 6 Occurrences 16 - 4 Occurrences 17 - 6 Occurrences 18 - 2 Occurrence	Female - 2 Occurrences Male - 19 Occurrences	9.3 to 1	Behavior Management System failed - 2 Cool-out failed - 1 Less restrictive sanctions not appropriate - 8 Redirection failed - 12 Supervisor intervention - 1	Additional discipline RH infractions - 1 Disruptive during restrictive housing - 6 Input of negative behavior from unit JDS - 14 Safety of other juveniles on unit - 34
Total	77 Occurrences 48 Unique children	Aggregate - 3,229 Hours Average - 42 Hours	Black - 43 Occurrences Hispanic - 16 Occurrences White - 18 Occurrences	13 - 1 Occurrence 14 - 10 Occurrences 15 - 18 Occurrences 16 - 26 Occurrences 17 - 16 Occurrences 18 - 6 Occurrences	Female - 23 Occurrences Male - 54 Occurrences	Average: 9.12 to 1	Behavior Management System failed - 4 Cool-out failed - 1 Less restrictive sanctions not appropriate - 60 Loss of privileges failed - 1 Redirection failed - 31 Supervisor intervention - 3	Additional discipline RH infractions - 1 Disruptive during restrictive housing - 2 Input of negative behavior from unit JDS - 43 Safety of other juveniles on unit - 57

Please Return via e-mail to OIG@leg.ne.gov

***On separate document please provide individual instances of room confinement of a juvenile**

Douglas County Youth Center
 1301 South 41st Street
 Omaha, NE 68105

4th Quarter 2016

Juvenile Room Confinement Reporting

October 1, 2016 through December 31, 2016

*List R&S information for members with a Magellan authorization only

							More Than 4 Hours	
	# Juveniles Placed in Room Confinement	Length of Time - aggregate {average}	Race	Age	Gender	Facility Staffing Levels [average at time of incident]	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
October	31 Occurances 28 Unique Juveniles	Aggregate - 1,169 Hours Average - 37 Hours	Black - 14 Occurances Hispanic - 6 Occurances White - 8 Occurances	13 - 5 Occurance 14 - 3 Occurances 15 - 6 Occurances 16 - 6 Occurances 17 - 8 Occurances 18 - 2 Occurances	Female - 8 Male - 20	8.05 to 1	Less restrictive sanctions not appropriate - 10 Loss of privileges failed - 1 Redirection failed - 20	Disruptive during restrictive housing - 2 Input of negative behavior from unit JDS - 29 Safety of other juveniles on unit - 23
November	35 Occurances 30 Unique Juveniles	Aggregate - 1523 Hours Average - 43 Hours	Black - 16 Occurances Hispanic - 5 Occurances White - 9 Occurances	13 - 5 Occurance 14 - 4 Occurances 15 - 6 Occurances 16 - 12 Occurances 17 - 6 Occurances 18 - 0 Occurances	Female - 2 Male - 28	10.01 to 1	Behavior Management System failed - 2 Less restrictive sanctions not appropriate - 8 Redirection failed - 24 Loss of privileges failed - 1	Disruptive during restrictive housing - 2 Input of negative behavior from unit JDS - 29 Safety of other juveniles on unit - 23
December	34 Occurances 22 Unique Juveniles	Aggregate - 1404 Hours Average - 41 Hours	Black - 13 Occurances Hispanic - 4 Occurances White - 5 Occurances	13 - 3 Occurance 14 - 4 Occurances 15 - 6 Occurances 16 - 12 Occurances 17 - 11 Occurances 18 - 0 Occurance	Female - 5 Male - 17	9.3 to 1	Behavior Management System failed - 0 Cool-out failed - 0 Less restrictive sanctions not appropriate - 9 Redirection failed - 24 Loss of privileges failed- 1	Additional discipline RH infractions - 1 Disruptive during restrictive housing - 6 Input of negative behavior from unit JDS - 14 Safety of other juveniles on unit - 34
Total	100 Occurances 92 Unique Juveniles	Aggregate - 4096 Hours Average - 40 Hours	Black - 43 Occurances Hispanic - 15 Occurances White - 22 Occurances	13 - 13 Occurance 14 - 11 Occurances 15 - 18 Occurances 16 - 30 Occurances 17 - 25 Occurances 18 - 2 Occurances	Female - 15 Male - 65	Average: 9.12 to 1	Behavior Management System failed - 2 Cool-out failed - 0 Less restrictive sanctions not appropriate - 27 Loss of privileges failed - 3 Redirection failed - 68 Supervisor intervention - 0	Additional discipline RH infractions - 1 Disruptive during restrictive housing - 2 Input of negative behavior from unit JDS - 43 Safety of other juveniles on unit - 57

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***On separate document please provide individual instances of room confinement of a juvenile**

Douglas County Youth Center
 1301 South 41st Street
 Omaha, NE 68105

1st Quarter 2017
 Juvenile Room Confinement Reporting

January 1, 2017 through March 31, 2017

*List R&S information for members with a Magellan authorization only

								More Than 4 Hours
	# Juveniles Placed in Room Confinement	Length of Time - aggregate {average}	Race	Age	Gender	Facility Staffing Levels [average at time of incident]	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
January	39 Occurances 30 Unique Juveniles	Aggregate - 1,617 Hours Average - 41 Hours	Black - 18 Occurances Hispanic - 6 Occurances White - 6 Occurances	13 - 1 Occurence 14 - 2 Occurances 15 - 10 Occurances 16 - 10 Occurances 17 - 4 Occurances 18 - 3 Occurances	Female - 7 Male - 23	8.05 to 1	Less restrictive sanctions not appropriate - 18 Loss of privileges failed - 1 Redirection failed - 20	Disruptive during restrictive housing - 25 Input of negative behavior from unit JDS - 10 Safety of other juveniles on unit - 23
February	35 Occurances 26 Unique Juveniles	Aggregate - 1412 Hours Average - 40 Hours	Black - 18 Occurances Hispanic - 5 Occurances White - 3 Occurances	13 - 0 Occurence 14 - 2 Occurances 15 - 7 Occurances 16 - 5 Occurances 17 - 7 Occurances 18 - 2 Occurances	Female - 9 Male - 17	10.01 to 1	Behavior Management System failed - 2 Less restrictive sanctions not appropriate - 8 Redirection failed - 24 Loss of privileges failed - 1	Disruptive during restrictive housing - 2 Input of negative behavior from unit JDS - 29 Safety of other juveniles on unit - 23
March	23 Occurances 20 Unique Juveniles	Aggregate - 524 Hours Average - 22 Hours	Black - 13 Occurances Hispanic - 2 Occurances White - 5 Occurances	13 - 0 Occurence 14 - 2 Occurances 15 - 6 Occurances 16 - 6 Occurances 17 - 3 Occurances 18 - 3 Occurance	Female - 4 Male - 16	9.3 to 1	Behavior Management System failed - 0 Cool-out failed - 0 Less restrictive sanctions not appropriate - 0 Redirection failed - 23 Loss of privileges failed - 0	Additional discipline RH infractions - 1 Disruptive during restrictive housing - 6 Input of negative behavior from unit JDS - 14 Safety of other juveniles on unit - 34
Total	98 Occurances 76 Unique Juveniles	Aggregate - 3553 Hours Average - 36 Hours	Black - 43 Occurances Hispanic - 15 Occurances White - 22 Occurances	13 - 13 Occurence 14 - 11 Occurances 15 - 18 Occurances 16 - 30 Occurances 17 - 25 Occurances 18 - 2 Occurances	Female - 20 Male - 56	Average: 9.12 to	Behavior Management System failed - 2 Cool-out failed - 0 Less restrictive sanctions not appropriate - 26 Loss of privileges failed - 2 Redirection failed - 67 Supervisor intervention - 0	Additional discipline RH infractions - 1 Disruptive during restrictive housing - 2 Input of negative behavior from unit JDS - 43 Safety of other juveniles on unit - 57

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***On separate document please provide individual instances of room confinement of a juvenile**

Douglas County Youth Center
 1301 South 41st Street
 Omaha, NE 68105

2nd Quarter 2017
 Juvenile Room Confinement Reporting

April 1, 2017 through July 30, 2017

							More Than 4 Hours	
	# Juveniles Placed in Room Confinement	Length of Time - aggregate {average}	Race	Age	Gender	Facility Staffing Levels [average at time of incident]	Reason for Room Confinment	Reasons Attempts to Return Unsuccessful
April	59 Occurances 40 Unique Juveniles	Aggregate - 1,717 Hours Average - 41 Hours	Black - 20 Occurances Hispanic - 8 Occurances White - 12 Occurances	13 - 1 Occurence 14 - 2 Occurances 15 - 10 Occurances 16 - 10 Occurances 17 - 4 Occurances 18 - 3 Occurances	Female - 9 Male - 31	8.0 to 1	Less restrictive sanctions not appropriate - 18 Loss of privileges failed - 2 Redirection failed - 20	Disruptive during restrictive housing - 25 Input of negative behavior from unit JDS - 10 Safety of other juveniles on unit - 23
May	46 Occurances 36 Unique Juveniles	Aggregate - 1412 Hours Average - 40 Hours	Black - 21 Occurances Hispanic - 5 Occurances White - 10 Occurances	13 - 0 Occurence 14 - 2 Occurances 15 - 7 Occurances 16 - 5 Occurances 17 - 7 Occurances 18 - 2 Occurances	Female - 15 Male - 21	7 to 1	Behavior Management System failed - 2 Less restrictive sanctions not appropriate - 8 Redirection failed - 24 Loss of privileges failed - 1	Disruptive during restrictive housing - 2 Input of negative behavior from unit JDS - 29 Safety of other juveniles on unit - 23
June	50 Occurances 30 Unique Juveniles	Aggregate - 1124 Hours Average - 22 Hours	Black - 18 Occurances Hispanic - 2 Occurances White - 10 Occurances	13 - 0 Occurence 14 - 2 Occurances 15 - 6 Occurances 16 - 6 Occurances 17 - 3 Occurances 18 - 3 Occurence	Female - 9 Male - 21	6.3 to 1	Behavior Management System failed - 7 Cool-out failed - 0 Less restrictive sanctions not appropriate - 0 Redirection failed - 23 Loss of privileges failed- 0	Additional discipline RH infractions - 1 Disruptive during restrictive housing - 6 Input of negative behavior from unit JDS - 14 Safety of other juveniles on unit - 34
Total	155 Occurances 106 Unique Juveniles	Aggregate - 4253 Hours Average - 36 Hours	Black - 59 Occurances Hispanic - 15 Occurances White - 32 Occurances	13 - 13 Occurence 14 - 11 Occurances 15 - 18 Occurances 16 - 30 Occurances 17 - 25 Occurances 18 - 2 Occurances	Female - 33 Male - 73	Average: 8 to 1	Behavior Management System failed - 2 Cool-out failed - 0 Less restrictive sanctions not appropriate - 26 Loss of privileges failed - 2 Redirection failed - 67 Supervisor intervention - 0	Additional discipline RH infractions - 1 Disruptive during restrictive housing - 2 Input of negative behavior from unit JDS - 43 Safety of other juveniles on unit - 57

Please Return via e-mail to OIG@leg.ne.gov

***On separate document please provide individual instances of room confinement of a juvenile**



Youth Services Center
 1200 Radcliff Street
 Lincoln, NE 68512
 Phone (402) 441-7090

Room Confinement Report

All rooms at the LCYSC are locked. All youth have single rooms. Our report reflects any time a youth is placed in their room. If a youth asked to go to their room, we considered it voluntary. Our programming allows for youth to be out of rooms with the exception of sleeping time and change of staffing/headcount. The computerization of each door allows for us to know the exact times youth are in rooms which provides us with an additional quality assurance.

This data excludes sleeping time unless specified in the report when sleeping time is in conjunction with an involuntary placement in their room. Youth are considered involuntarily placed in their room in instances of general emergencies, formal headcount, behavioral rule violation's (refer to Nebraska Juvenile Detention Standards). We have listed below the "reason" a youth(s) was placed involuntarily in their room by "reason" by month.

Rule Violations less than Four (4) hours in Room

July 2016

- | | | | | | |
|----|-----------|---------------------------|-------------|------|----------|
| 1. | 1.5 hours | Black or African American | 15 year old | Male | 10 staff |
|----|-----------|---------------------------|-------------|------|----------|

August 2016

September 2016

- | | | | | | |
|----|------------|----------------------------|-------------|--------|----------|
| 1. | 1.25 hours | White Not Hispanic/ Latino | 17 year old | Male | 8 staff |
| 2. | 1.25 hours | White Hispanic/Latino | 14 year old | Male | 9 staff |
| 3. | 1.25 hours | White Not Hispanic/ Latino | 17 year old | Female | 12 staff |
| 4. | 1.5 hours | White Not Hispanic/Latino | 17 year old | Male | 9 staff |
| 5. | 1.75 hours | White Not Hispanic/Latino | 14 year old | Male | 9 staff |
| 6. | 2 hours | White Not Hispanic/Latino | 17 year old | Male | 9 staff |
| 7. | 2.75 hours | Black or African American | 15 year old | Male | 9 staff |

Rule Violations Four (4) hours or More in Room

July 2016

August 2016

September 2016

- | | | | | | |
|----|---------|---------------------------|-------------|------|----------|
| 1. | 6 hours | Black or African American | 17 year old | Male | 10 staff |
| 2. | 6 hours | Black or African American | 17 year old | Male | 10 staff |
| 3. | 6 hours | White Not Hispanic Latino | 18 year old | Male | 10 staff |

Reason attempts failed to return youth to general population- The youth refused to be searched which was required due to the specific rule violation. This posed a significant safety risk due to potential contraband on person. The Supervisor spoke with youth at 0730 and again 1130 in attempts to gain compliance with search.

Lancaster County Youth Services Center July 2016 – September 2016

4. 23.5 Hours Asian 17 year old Female 9 Staff
• 10 hours were sleeping time

Reason attempts failed to return youth to general population- This rule violation occurred at 1800. The supervisor spoke with resident to return to general population prior to bedtime. The youth maintained threatening behavior by making threats toward other resident.

5. 24.5 Hours White Not Hispanic/Latino 17 year old Female 10 staff
• 10 hours of this time was sleeping

Reason attempts failed to return youth to general population- The rule violation occurred at 0930. This youth was individually supervised by a staff for 14.5 hours out of room. The youth was not able to return to interacting with other youth due to threatening behavior and repeated rule violations of safety risk toward others behavior.

Medical

Youth may be placed in their room either by their choice when they feel sick or at the direction of medical staff.

July 2016

August 2016

1. 3.75 hour White Not Hispanic/Latino 15 year old Male 9 staff
2. 41.5 hours White Hispanic/Latino 18 year old Male 9 staff
• Medical provider required isolation pending physical/medical results.
• 20 hours were sleeping. Youth did receive large muscle activity and shower out of room. Services brought to youth.

September 2016

1. 4 Hours White Not Hispanic/Latino 17 year old Male 9 staff
• Infectious medically required

Administrative Purposes- Head Count & Change of staff

The LCYSC conducts three formal headcounts per day in Compliance with Nebraska Juvenile Detention Standards. Each formal count occurs when one shift ends and a new shift begins.

Two counts occur during normal sleeping hours. One formal count occurs from 1350-1400. Briefing occurs between 1400 and 1445. Change of shift requires the sharing of pertinent information and consequently staff are learning how to share information concisely and conducting a formal count while meeting the one hour time constraint.

Youth do not have roommates. Following briefing and assignment of posts, each youth is let out of their room one at a time. In the event it takes a youth a few minutes to exit their room, other youth may exceed the one hour time limit.

During the beginning of the implementation, staff response to conducting head count, change of shift and exiting the bedrooms exceeded sixty (60) minutes. Adjustments have since been made.

Lancaster County Youth Services Center
July 2016 – September 2016

The times that were exceeded are summarized below.

July 2016

1.25 Hours

9 Black or African Americans	1 – 14 year old	21 Males	5 times with 9 staff
4 White Hispanic/Latino	1 – 15 year old	2 Females	3 times with 10 staff
9 White Not Hispanic/Latino	8 – 16 year olds		13 times with 11 staff
1 American Indian/Alaska Native	10 – 17 year olds		2 times with 13 staff
	3 – 18 year olds		

1.5 Hours

White Not Hispanic/Latino	17 year old	Female	10 staff
<ul style="list-style-type: none"> Youth was given a 25 minute time out for a rule infraction and was in conjunction with daily head count. 			
Black or African American	15 year old	Male	10 staff
<ul style="list-style-type: none"> Youth was given a 35 minute time out for a rule and was in conjunction with daily head count. 			

August 2016

1.25 Hours

23 Black or African American	4 – 13 year olds	54 Males	23 times with 9 staff
8 White Hispanic/Latino	16 – 14 year olds	13 Females	23 times with 10 staff
32 White Not Hispanic/Latino	6 – 15 year olds		13 times with 11 staff
2 Asian	7 – 16 year olds		8 times with 12 staff
2 American Indian/Alaska Native	27 – 17 year olds		
	7 – 18 year olds		

1.5 Hours

1 Black or African Americans	1 – 15 year old	3 Males	1 time with 9 staff
2 White Not Hispanic/Latino	2 – 18 year olds		1 time with 11 staff
			1 time with 12 staff

September 2016

1.25 Hours

6 Black or African Americans	1 – 13 year olds	24 Males	6 times with 9 staff
5 White Hispanic/Latino	1 – 14 year olds	4 Females	1 time with 10 staff
12 White Not Hispanic/Latino	9 – 15 year olds		5 times with 11 staff
3 Asian	1 – 16 year olds		16 times with 12 staff
1 American Indian/Alaska Native	11 – 17 year olds		
1 Unknown	5 – 18 year olds		

1.5 Hours

Asian	17 year old	Female	11 staff
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END OF REPORT

finalmls



Youth Services Center

1200 Radcliff Street

Lincoln, NE 68512

Phone (402) 441-7090

Fax (402) 441-5626

www.lincoln.ne.gov/cnty/atten/index.htm

Room Confinement Report

October 2016

Numbers of Juveniles: 8 Occurrences, 6 unique

- 4 youth had 1 behavior infraction
- 2 youth had 2 behavioral infractions each

Length of time: 21.5 hours, average 2.69 hours

Reason: Behavioral Infractions: 4-threat to safety of others, 2-aggressive and 2-non-compliant

Race, ethnicity, age, gender: 4 Black, 1 White, 1 Asian; all non-Hispanic; 2-18yrs, 2-17yrs, 1-16yrs, 1-15yrs; all male.

Average Staffing: Day: 9, Eve: 9, Night: 5

Reason attempts to return unsuccessful: continued hostility, non-compliance, verbal aggression

Zero youth were in rooms over four hours

November 2016

Numbers of juveniles: 59 occurrences, 26 unique youth

- 26 youth had 1 behavior infraction
- 3 youth had 2 infractions each
- 4 youth had 3 infractions each
- 1 youth had 4 infractions
- 2 youth had 5 infractions
- 1 youth had 8 infractions/reasons

Length of time: 155.25 hours, average 2.63 hours

Reasons: Behavioral Infractions: 10-threats to harm and/or kill another, 18-aggressive/assaultive and attempt (one with urine thrown at staff), 2-time out in conjunction with head count, 1-medical response

Race, ethnicity, age, gender: 11 Black, 14 White, 1 Asian, 1 Arabic; 25 non-Hispanic, 1 Hispanic; 2-18yrs, 9-17yrs, 4-16yrs, 5-15yrs, 4-14yrs, 2-13yrs; 12 female, 14 male.

Average Staffing: Day: 9, Eve: 9, Night: 5

Five youth were in rooms over four hours. Reason attempts to return unsuccessful: continued hostility, non-compliance, verbal aggression, 1 situation where staff response required for medical emergency which required all personnel so that an individual 1:1 supervision could not be assigned to one youth who had 3 previous assaults on other residents, time specific sanction

Lancaster County Youth Services Center
October 2016 – December 2016

December 2016

Numbers of Juveniles: 15 occurrences, 8 unique

- 1 youth had 6 behavioral infractions
- 2 youth had 2 behavioral infractions
- 5 youth had 1 behavioral infraction

Length of time: 33 hours, average 2.36 hours (additional youth ordered 24 hour isolation by medical).

Race, ethnicity, age, gender: 3 Black, 5 White, 1 American Indian; all non-Hispanic; 3-17yrs, 2-16yrs, 2-15yrs, 1-14yrs, 1-13yrs; 4 female, 5 male.

Average Staffing: Day-9, Eve-9, Night-5

Reason: 3-Threat to others, 5-non-compliant, 4-aggressive, 3-Medical, 1-vandalism

One youth was in room over 4 hours - Reason attempts to return unsuccessful: continued hostility, non-compliance, verbal aggression, safety concerns



Youth Services Center
1200 Radcliff Street
Lincoln, NE 68512
Phone (402) 441-7090

Room Confinement Report

All rooms at the LCYSC are locked. All youth have single rooms. Our report reflects any time a youth is placed in their room. If a youth asked to go to their room, we considered it voluntary. Our programming allows for youth to be out of rooms with the exception of sleeping time and change of staffing/headcount. The computerization of each door allows for us to know the exact times youth are in rooms which provides us with an additional quality assurance.

This data excludes sleeping time unless specified in the report when sleeping time is in conjunction with an involuntary placement in their room. Youth are considered involuntarily placed in their room in instances of general emergencies, formal head count, behavioral rule violation's (refer to Nebraska Juvenile Detention Standards). We have listed below the "reason" a youth(s) was placed involuntarily in their room by "reason" by month.

Rule Violations less than Four (4) hours in Room

January 2017

- | | | | | | |
|----|------------|---------------------------|-------------|------|----------|
| 1. | 1.5 hours | Black or African American | 17 year old | Male | 9 staff |
| 2. | 1.5 hours | Black or African American | 17 year old | Male | 10 staff |
| 3. | 1.75 hours | Black or African American | 16 year old | Male | 9 staff |

February 2017

No room time for 1-4 hours.

March 2017

No room time for 1-4 hours.

Rule Violations Four (4) hours or More in Room

January 2017

No room time for more than 4 hours.

February 2017

No room time for more than 4 hours.

March 2017

- | | | | | | |
|----|------------|---------------------------|-------------|------|----------|
| 1. | 4.75 hours | White Not Hispanic/Latino | 17 year old | Male | 10 staff |
|----|------------|---------------------------|-------------|------|----------|

Reason attempts failed to return youth to general population- The youth continued to make verbal threats toward staff when attempts were made to rejoin him with his peers.

Lancaster County Youth Services Center
July 2016 – September 2016

Medical

Youth may be placed in their room either by their choice when they feel sick or at the direction of medical staff.

January 2017

- | | | | | | |
|----|-------------|--|-------------|------|----------|
| 1. | 12 hours | White Hispanic/Latino | 17 year old | Male | 9 staff |
| | | • 10.5 hours were normal sleeping hours. | | | |
| 2. | 6.5 hours | Black or African American | 17 year old | Male | 9 staff |
| 3. | 16.75 hours | Black or African American | 17 year old | Male | 9 staff |
| | | • 10.5 hours were normal sleeping hours. | | | |
| 4. | 2.75 hours | White Not Hispanic/Latino | 17 year old | Male | 9 staff |
| 5. | 2 hours | White Not Hispanic/Latino | 17 year old | Male | 10 staff |
| 6. | 2 hours | White Not Hispanic/Latino | 17 year old | Male | 10 staff |
| 7. | 2 hours | White Not Hispanic/Latino | 17 year old | Male | 10 staff |

February 2017

No instances of medical isolation.

March 2017

- | | | | | | |
|----|------------|-------------------------------|-------------|--------|---------|
| 1. | 2 Hours | American Indian/Alaska Native | 17 year old | Female | 8 staff |
| 2. | 1.25 Hours | American Indian/Alaska Native | 17 year old | Female | 8 staff |

END OF REPORT

Lancaster County Youth Services Center

Room Confinement Report April 1, 2017 thru June 30, 2017

All rooms at the LCYSC are locked. All youth have single rooms. Our report reflects any time a youth is placed in their room. If a youth asked to go to their room, we considered it voluntary. Our programming allows for youth to be out of rooms with the exception of sleeping time and change of staffing/headcount. The computerization of each door allows for us to know the exact times youth are in rooms which provides us with an additional quality assurance.

This data excludes sleeping time unless specified in the report when sleeping time is in conjunction with an involuntary placement in their room. Youth are considered involuntarily placed in their room in instances of general emergencies, formal head count, behavioral rule violation's (refer to Nebraska Juvenile Detention Standards). We have listed below the "reason" a youth(s) was placed involuntarily in their room by "reason" by month.

April 2017

Number of Juveniles: 36 Occurrences, 24 unique

- 11 youth for their own safety & protector from another.
- 11 youth had 1 behavioral infraction
- 3 youth had 2 behavioral infractions
- 2 youth had 4 behavioral infractions

Length of time: 84.5 hours, average 2.34 hours

Gender, Race, Ethnicity, Age: 21 male, 3 female; 6 White, 8 Black or African American, 4 Hispanic/Latino, 4 American Indian or Alaska Native, 1 Asian, 1 Unknown; 2-13 years, 2-14 years, 8-15 years, 4-16 years, 6-17 years, 2-18 years.

Average Staffing: Day: 9, Eve: 9, Night: 6

Lancaster County Youth Services Center

Behavioral Infractions/Rule Violations (1-4 Hours)

GENDER	AGE	RACE	ETHNICITY	HOURS
• Male	14	American Indian/Alaska Native	Not Hispanic/Latino	1.75
• Male	16	White	Not Hispanic/Latino	3.75
• Male	16	Black or African American	Not Hispanic/Latino	1.25
• Male	15	Black or African American	Not Hispanic/Latino	1.25
• Female	15	Black or African American	Not Hispanic/Latino	2.5
• Male	15	White	Hispanic/Latino	1.5, 4
• Male	17	White	Hispanic/Latino	1.25, 2.75
• Male	15	White	Not Hispanic/Latino	2.25
• Female	16	American Indian/Alaska Native	Not Hispanic/Latino	2
• Female	16	Black or African American	Not Hispanic/Latino	2
• Male	17	White	Not Hispanic/Latino	1.5, 3.5
• Male	15	White	Hispanic/Latino	4
• Male	13	Black or African American	Not Hispanic/Latino	1.25, 1.5, 2, 4
• Male	15	White	Not Hispanic/Latino	1.75, 4
• Male	15	Black or African American	Not Hispanic/Latino	1.5

Behavioral Infractions/Rule Violations (Over 4 hours)

GENDER	AGE	RACE	ETHNICITY	HOURS
• Male	17	White	Hispanic/Latino	4.75
○	Instance 1: Obstruction of correctional operations, threats to facility, peers, and staff, less restrictive sanction failed, staff redirection failed, aggressive assault on staff.			
○	Instance 2: 4th Obstruction of Correctional Operations in the past 2 weeks, additional discipline infractions, less restrictive sanction failed, youth loss of privileges failed, staff redirection failed, behavior management system failed, aggressive assault on staff.			
• Male	17	Black or African American	Not Hispanic/Latino	6.5
○	Attempted to assault staff. Youth stated he didn't care, he was leaving tomorrow and had nothing to lose.			

Lancaster County Youth Services Center

Safety and Protection from another (1-4 Hours)

<u>GENDER</u>	<u>AGE</u>	<u>RACE</u>	<u>ETHNICITY</u>	<u>HOURS</u>
• Male	17	Unknown	Not Hispanic/Latino	1.5
• Male	17	White	Not Hispanic/Latino	1.5
• Male	14	American Indian/Alaska Native	Not Hispanic/Latino	1.5
• Male	13	American Indian/Alaska Native	Not Hispanic/Latino	1.5
• Male	15	Black or African American	Not Hispanic/Latino	1.5
• Male	14	White	Hispanic/Latino	1.5
• Male	18	Asian	Not Hispanic/Latino	1.5
• Male	17	White	Not Hispanic/Latino	1.5
• Male	15	American Indian/Alaska Native	Not Hispanic/Latino	1.5
• Male	15	White	Not Hispanic/Latino	1.5
• Male	18	Black or African American	Not Hispanic/Latino	1.5

May 2017

Number of Juveniles: 48 occurrences, 16 unique

- 3 youth had 5 behavioral infractions
- 3 youth had 4 behavioral infractions
- 4 youth had 3 behavioral infractions
- 1 youth had 2 behavioral infractions
- 5 youth had 1 behavioral infraction
- 2 for safety and protection from another youth

Length of time: 93.75 hours, average 1.95 hours (additional youth ordered isolation for 3.75 hours by medical staff)

Gender, Race, Ethnicity, Age: 16 males; 9 Black, 3 White, 2 Hispanic/Latino, 1 American Indian, 1 Unknown; 1-14 years, 5-15 years, 4-16 years, 4-17 years, 2-18 years.

Average Staffing: Day: 9, Eve: 9, Night: 6

Lancaster County Youth Services Center

Behavioral Infractions/Rule Violations (1-4 Hours)

<u>GENDER</u>	<u>AGE</u>	<u>RACE</u>	<u>ETHNICITY</u>	<u>HOURS</u>
• Male	16	Black or African American	Not Hispanic/Latino	1.5, 1.75, 1.25
• Male	17	Black or African American	Not Hispanic/Latino	1.75, 1.75, 1.75
• Male	17	Black or African American	Not Hispanic/Latino	1.75
• Male	16	Black or African American	Not Hispanic/Latino	1.5
• Male	15	Black or African American	Not Hispanic/Latino	1.5
• Male	15	Black or African American	Not Hispanic/Latino	2, 1.75, 1.25, 1.75, 1.5
• Male	17	White	Hispanic/Latino	1.25, 1.5, 3.25
• Male	16	Black or African American	Not Hispanic/Latino	2, 2.5, 4, 1.25, 1.75
• Male	18	Unknown	Not Hispanic/Latino	1.5, 2.25
• Male	17	White	Not Hispanic/Latino	1.75, 1.5, 1.75
• Male	15	White	Not Hispanic/Latino	1.75
• Male	15	White	Hispanic/Latino	1.75, 3.75, 1.5
• Male	18	American Indian/Alaska Native	Not Hispanic/Latino	1.5
• Male	16	Black or African American	Not Hispanic/Latino	1.25, 1.75, 1.5, 1.5, 1.75
• Male	16	White	Not Hispanic/Latino	2, 1.75, 3.75, 1.75
• Male	14	Black or African American	Not Hispanic/Latino	1.25, 1.75, 2, 2.5

Behavioral Infractions/Rule Violations (Over 4 hours)

<u>GENDER</u>	<u>AGE</u>	<u>RACE</u>	<u>ETHNICITY</u>	<u>HOURS</u>
• Male	17	Black or African American	Not Hispanic/Latino	4.75
○				Aggressive assault on another youth, less restrictive not appropriate due to safety of others; verbal threats towards staff. Result of Major Rule Violation Hearing.

Safety and Protection from another (1-4 Hours)

<u>GENDER</u>	<u>AGE</u>	<u>RACE</u>	<u>ETHNICITY</u>	<u>HOURS</u>
• Male	16	White	Not Hispanic/Latino	2.75
• Male	15	Black or African American	Not Hispanic/Latino	2.5

Lancaster County Youth Services Center

Medical Isolation (1-4 Hours)

<u>GENDER</u>	<u>AGE</u>	<u>RACE</u>	<u>ETHNICITY</u>	<u>HOURS</u>
• Female	16	White	Hispanic/Latino	3.75

June 2017

Number of Juveniles: 186 occurrences, 39 unique

- 1 youth for 6 times for behavioral infractions
- 1 youth for 4 times for behavioral infractions
- 3 youth for 3 times for behavioral infractions
- 4 youth for 2 times for behavioral infractions
- 3 youth for 1 time for a behavioral infraction
- 1 youth for 4 times for escape risks
- 6 youth 1 time for their safety and protection from another youth
- 1 youth for 6 times for administrative reasons
- 7 youth for 5 times for administrative reasons
- 22 youth for 4 times for administrative reasons
- 4 youth for 3 times for administrative reasons
- 2 youth for 2 times for administrative reasons
- 1 youth 1 time for administrative reasons

Length of time: 444 hours, average 2.39 hours. No instances of medical isolation.

Gender, Race, Ethnicity, Age: 35 males, 4 females; 19 White, 16 Black or African American, 3 American Indian/Alaska Native, 1 Unknown; 1-13 years, 2-14 years, 5-15 years, 14-16 years, 10-17 years, 7-18 years.

Average Staffing: Day: 9, Eve: 9, Night: 6

Lancaster County Youth Services Center

Behavioral Infractions/Rule Violations (1-4 Hours)

GENDER	AGE	RACE	ETHNICITY	HOURS
• Male	16	Black or African American	Not Hispanic/Latino	3, 1.25
• Male	17	Black or African American	Not Hispanic/Latino	3.5, 1.5
• Male	16	Black or African American	Not Hispanic/Latino	1.75
• Male	15	White	Hispanic/Latino	1.5, 1.5
• Male	15	Black or African American	Not Hispanic/Latino	3
• Male	16	Black or African American	Not Hispanic/Latino	2.75, 2, 3.5
• Male	16	Unknown	Not Hispanic/Latino	2, 2, 1.75
• Male	16	White	Hispanic/Latino	3
• Male	17	White	Not Hispanic/Latino	2, 1.5, 1.5, 1.5, 1.5, 4
• Male	15	White	Not Hispanic/Latino	2, 1.5, 1.5, 1.75
• Male	15	White	Hispanic/Latino	2.25, 3
• Male	16	White	Not Hispanic/Latino	2, 1.75, 2

Behavioral Infractions/Rule Violations (Over 4 Hours)

- No instances this month.

Escape Risk (1-4 Hours)

GENDER	AGE	RACE	ETHNICITY	HOURS
• Male	17	White	Not Hispanic/Latino	2.5, 1.25, 3.5, 3.5

Other Administrative (1-4 Hours)

GENDER	AGE	RACE	ETHNICITY	HOURS
• Female	17	White	Not Hispanic/Latino	1.75, 2, 3.5, 2.5
• Male	15	White	Not Hispanic/Latino	1.75, 2, 3.5, 2.25, 1.25
• Female	13	White	Hispanic/Latino	1.75, 2, 3.5, 2.5
• Male	18	White	Not Hispanic/Latino	1.75, 2, 3.5, 2.5
• Male	17	Black or African American	Not Hispanic/Latino	1.75, 2, 3.5, 2.5

Lancaster County Youth Services Center

GENDER	AGE	RACE	ETHNICITY	HOURS
• Male	16	White	Not Hispanic/Latino	3.5, 2.5, 3.5
• Male	16	White	Not Hispanic/Latino	1.75, 2, 3.5, 2.5
• Male	16	Black or African American	Not Hispanic/Latino	2.5, 3.25
• Male	16	Black or African American	Not Hispanic/Latino	1.75, 2, 3.5, 2.5, 3.25
• Male	14	White	Not Hispanic/Latino	1.75, 2, 3.5, 2.5, 3.25
• Male	16	Black or African American	Not Hispanic/Latino	1.75, 2, 3.5, 2.5
• Male	16	Black or African American	Not Hispanic/Latino	1.75, 2, 3.5, 2.5, 3.25
• Male	15	Black or African American	Not Hispanic/Latino	1.75, 2, 3.5, 2.5, 3.25
• Female	17	Black or African American	Not Hispanic/Latino	1.75, 2, 3.5, 2.5
• Male	16	White	Hispanic/Latino	1.75, 2, 3.5, 2.5
• Male	17	White	Not Hispanic/Latino	1.75, 3.5, 2.5
• Male	18	Black or African American	Not Hispanic/Latino	1.75, 2, 3.5, 2.5
• Male	17	Black or African American	Not Hispanic/Latino	1.75, 2, 3.5, 2.5
• Male	14	White	Hispanic/Latino	1.75, 2, 3.5, 2.5, 3.25
• Male	15	Black or African American	Not Hispanic/Latino	1.75, 2, 3.5, 2.5
• Male	17	Black or African American	Not Hispanic/Latino	2.5, 2.5
• Male	16	Black or African American	Not Hispanic/Latino	1.75, 2, 3.5, 2.5
• Male	16	Unknown	Not Hispanic/Latino	1.75, 2, 3.5, 2.5
• Female	18	White	Not Hispanic/Latino	1.75, 2, 3.5, 2.5
• Male	16	White	Hispanic/Latino	1.75, 3.5, 2.5
• Male	18	White	Not Hispanic/Latino	1.75, 2, 3.5, 2.5
• Male	17	White	Not Hispanic/Latino	1.75, 2, 3.5, 2.5
• Male	16	White	Not Hispanic/Latino	1.75
• Male	17	White	Not Hispanic/Latino	1.75, 2, 3.5, 2.5
• Male	16	Black or African American	Not Hispanic/Latino	1.75, 2, 3.5, 2.5
• Male	15	American Indian/Alaska Native	Not Hispanic/Latino	1.75, 2, 3.5, 2.5
• Male	15	White	Hispanic/Latino	2, 3.5, 2.5
• Male	18	American Indian/Alaska Native	Not Hispanic/Latino	1.75, 2, 3.5, 2.5, 1.75, 1.25
• Male	18	American Indian/Alaska Native	Not Hispanic/Latino	1.75, 2, 3.5, 2.5

Lancaster County Youth Services Center

GENDER	AGE	RACE	ETHNICITY	HOURS
• Male	18	White	Not Hispanic/Latino	1.75, 2, 3.5, 2.5
• Male	15	White	Not Hispanic/Latino	1.75, 2, 3.5, 2.5
• Male	17	Black or African American	Not Hispanic/Latino	1.75, 2, 3.5, 2.5, 3.25

Safety and Protection from another (1-4 Hours)

GENDER	AGE	RACE	ETHNICITY	HOURS
• Male	15	White	Not Hispanic/Latino	1.25
• Male	16	Black or African American	Not Hispanic/Latino	1.25
• Male	15	Black or African American	Not Hispanic/Latino	1.25
• Male	14	White	Hispanic/Latino	1.25
• Male	16	White	Not Hispanic/Latino	1.25
• Male	17	Black or African American	Not Hispanic/Latino	1.25

Northeast Nebraska Juvenile Services Inc.
 1313 1/2 N. Main St.
 Madison, NE 68748

1st Quarter 2016
 Juvenile Room Confinement Reporting

July 1, 2016 through September 30, 2016

									More Than 4 Hours
	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
July	0								
August	0								
September	1	133	White	Non-hispani	17	M	1 to 5	Medical/Contagious	Dr. ordered not to be
Total	1								

Please Return via or e-mail to OIG@leg.ne.gov

October 1, 2016 through December 31, 2016

									More Than 4 Hours
	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
Oct-16	5 Occurrences 3 Unique Youth	Aggregate: 9 Hrs Average: 1.25 Hrs	2 White 1 Black	Not Hisp. Latino 3	1 - 12 yr old 1 - 13 yr old 1 - 17 yr old	2 M 1 F	Day 6 Eve 6 Night 5	Behavioral Infraction: 4 Aggressive Assaultive: 1 Verbally	0 over 4 hours
Nov-16	42 Occurrences 21 Unique youth	Aggregate: 94.25 Hrs Average: 2.5 Hrs	1 Black 1 Amer. Ind. 19 White	Not Hisp. Latino 12 Hisp/Latino 9	1 - 12 yr old 1 - 13 yr old 2 - 14 yr old 3 - 15 yr old 8 - 16 yr old 5 - 17 yr old 1 - 18 yr old	15 M 6 F	Day 6 Eve 6 Night 5	*(1) Institutional or Admin. Reason other than head Count: 30 Behavioral Infraction: 4 Poses a serious and immediate danger to others: 5 Physically assaulted another youth: 2 Confinement is necessary for juvenile's safety and protection from others: 1	1 youth was taken to segregation cell due to assaultive behavior, refused to go back to his unit when offered, slept in segregation cell and then went back to housing unit (4.75 hrs). 1 Youth was placed in housing unit for his own safety, verbally assaultive to other residents when tried to remove from isolation, stayed in housing room until normal sleeping hours, each time tried to bring out he was verbally aggressive towards other youth. (10 hrs)
Dec-16	12 Occurrences 9 Unique Youth	Aggregate: 19.75 Hrs Average 1.75 Hrs	1 Black 8 White	Not Hisp. Latino 7 Hisp/Latino 2	2 - 15 yr old 3 - 16 yr old 4 - 17 yr old	9 M	Day 6 Eve 6 Night 5	Assault on Youth: 2 Behavioral Infraction: 10	0 over 4 hours
Total	59 Occurrences 33 Unique Youth	Aggregate: 123Hrs Average 2.25 Hrs	3 Black 29 White 1 Amer. Ind.	Not Hisp. Latino 22 Hisp/Latino 11	2 - 12 yr old 2 - 13 yr old 2 - 14 yr old 5 - 15 yr old 11 - 16 yr old 10 - 17 yr old 1 - 18 yr old	26 M 7 F	Day 6 Eve 6 Night 5		

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*(1) These were emergency situations where staff had to respon to an assault, so youth not involved had to be involuntarily confined while the emergency was handled and reports written by staff.

Staff/Youth Ratios: Day/Evening shift 3 staff to 18 youth in secure Detention (1 to 9 in each pod and a shift supervisor) 2 to 16 in Staff Secure (1 to 8) and 1 control staff.
 Night (Sleeping Hours) 2 to 18 Secure Detention and 2 to 16 Staff Secure and 1 Control Staff.

Northeast Nebraska Juvenile Services Inc.
 1313 1/2 N. Main St.
 Madison, NE 68748

1st Quarter 2017
 Juvenile Room Confinement Reporting

January 1, 2017 through March 31, 2017

	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinment	More Than 4 Hours
Jan. - 17	17 Occurrences 17 Unique Youth	Aggregate: 30.5hrs Average: 2hrs	16 White 1 American Ind.	7 Hispanic 10 Non Hisp./Lat	1-13yr. Old 2-14yr Old 4 15yr Old 5- 16yr Old 3- 17yr Old 1- 18yr Old	10 Males 7 Females	Day 6 Eve 6 Night 5	Behavioral Infraction: 1 Institutional or Administrative Reason other than head count: 16 (Youth were in rooms due to the one behavioral Infraction while staff did reports and breaks)	0 Over 4 Hours
Feb. - 17	19 Occurrences 17 Unique Youth	Aggregate: 26hrs Average: 1.5hrs	19 White	8 Hispanic 11 Non Hisp./Lat	1-13yr Old 5 15yr Old 5- 16yr Old 8- 17yr Old	17 Males 2 Females	Day 6 Eve 6 Night 5	Behavioral Infraction: 2 Institutional or Administrative reason other than based on head count: 17 (Youth were in rooms due to behavior infractions of other youth while reports were written and staff breaks) *Also had a staff member who was feeling ill at this time, so	0 Over 4 Hours
Mar-17	16 Occurrences 14 Unique Youth	Aggregate: 44hrs Average: 2.75hrs	14 White 2 African Amer.	7 Hispanic 9 Non Hisp./Lat	1-13yr Old 5 14yr Old 1- 15yr Old 2- 16yr Old 7- 17yr Old	10 Males 6 Females	Day 6 Eve 6 Night 5	Juvenile poses a serious threat and immediate danger to others physically assaulted another youth: 3 Institutional or Administrative reason other than based on head count: 13 (Youth were in rooms longer than an hour because of scheduled room cleaning)	2 were Housed in Segregation overnight due to physically assaulting another
Total	52 Occurrences 48 Unique Youth		49 White 1 American Ind 2 African Amer.	22 Hispanic 30 Non Hisp./Lat	3-13yr Old 7 14yr Old 10- 15yr Old 12- 16yr Old 18- 17yr Old 1- 18yr Old	37 males 15 Females	Day 6 Eve 6 Night 5		

Northeast Nebraska Juvenile Services Inc.
 1313 1/2 N. Main St.
 Madison, NE 68748

2nd Quarter 2017
 Juvenile Room Confinement Reporting

April 1, 2017 through June 30, 2017

									More Than 4 Hours
	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
April	0 Occurrences	NA	NA	NA	NA	NA	NA	NA	NA
May	7 Occurrences 6 Unique Youth	Aggregate: 15.25 hrs Average: 2.25 hrs	2 - African American 4 - White 1 - American Indian	0 Hispanic 7 Non Hisp/Latino	4 - 14yr olds 1 - 16 yr old 2 - 18 yr olds	7 Male	Day 6 Eve 6 Night 5	6: The juvenile poses a serious and immediate danger to others verbally abusive towards other youth 1: The juvenile poses a serious and immediate danger to others verbally aggressive towards staff	NA
June	11 Occurrences 10 Unique Youth	Aggregate: 23.75 hrs Average: 2.25 hrs	1 - American Indian 2 - African American 3 Hispanic 5 - White	3 Hispanic 9 Non Hisp/Latino	1 - 13 yr old 2 - 14 yr olds 4 - 15 yr olds 2 - 16 yr olds 1 - 17 yr old 1 - 18 yr old	11 Male	Day 6 Eve 6 Night 5	2: The juvenile poses a serious and immediate danger to others verbally abusive towards another youth (instigating a physical fight) 1: The juvenile poses a serious and immediate danger to others verbally abusive towards staff. 8: Institutional or Administrative reason other than head count: (Due to a physical altercation residents were in rooms until proper paperwork was completed on the youth involved and situation under control)	NA
Total	18 Occurrences 16 Unique Youth	Aggregate: 39 hrs Average: 2.25 hrs	2 - American Indian 9 - White 4 - African American 3 - Hispanic	3 Hispanic 16 Non Hisp/Latino	1 - 13 yr old 6 - 14 yr olds 4 - 15 yr olds 3 - 16 yr olds 1 - 17 yr old 3 - 18 yr olds	18 male	Day 6 Eve 6 Night 5		NA

Please Return via or e-mail to OIG@leg.ne.gov

***On separate document please provide individual instances of room confinement of a juvenile**

Juvenile Room Confinement Report

REPORT INFORMATION

JUVENILE INFORMATION

DATE	REPORTING STAFF NAME	JUVENILE FACILITY NAME	SEX	AGE	RACE	If Multi-Race, Indicate up to 3
07/01/2016-09/30/2016 1st Quarter 2016	Director Tami Steensma	Patrick J. Thomas Juvenile Justice Center 9701 Portal Road Papillion, NE 68046	Male	16	White	
			Male	16	White	
			Male	16	White	
			Male	18	White	
			Male	18	Black or African American	
			Male	18	White	
			Female	15	White	
			Female	15	White	
			Female	15	Black or African American	

CONFINEMENT INFORMATION

ETHNICITY	DATE PLACED IN ROOM CONFINEMENT	TOTAL HOURS IN CONFINEMENT	REASON FOR ROOM CONFINEMENT	STAFFING LEVELS AT TIME OF CONFINEMENT	TIME & DATE OF ATTEMPT TO RETURN JUVENILE TO GENERAL POPULATION
Not Hispanic/Latino		1:25	Destruction of property	3	Successful return at 20:16
Not Hispanic/Latino		2:50	Verbally abusive toward	4	Successful return at 11:11
Not Hispanic/Latino		2:25	Verbally abusive toward	4	Successful return at 13:17
Not Hispanic/Latino		1:00	Physically assaulted and	3	Successful return at 21:57
Not Hispanic/Latino		1.75	Verbally abusive toward	4	Successful return at 17:47
Not Hispanic/Latino		1:30	Verbally abusive toward	4	Successful return at 16:59
Hispanic/Latino		1:25	Behavioral infraction or	4	Successful return at 13:34
Hispanic/Latino		3:25	Verbally abusive toward	4	Successful return at 11:57
Not Hispanic/Latino		2:25	Destruction of property	3	Successful return at 0:00



**REASONS ATTEMPTS WERE
UNSUCCESSFUL**

ROOM CONFINEMENT REPORT

REPORT INFORMATION

JUVENILE INFORMATION

DATE	TIME	REPORTING STAFF NAME	JUVENILE FACILITY NAME	SEX	AGE	RACE	If Multi-Race, Indicate up to 3
1/9/2017		Director Tami Steensma	Patrick J. Thomas Juvenile Justice Center 9701 Portal Road Papillion, NE 68046	Male	17	Black or African American	
				Female	18	White	
				Female	16	White	
				Female	16	White	
				Female	17	White	
				Male	18	White	
				Female	17	White	
				Male	15	White	
				Male	18	White	
				Male	16	White	
				Female	15	White	
				Female	16	Black or African American	
				Male	15	White	
				Female	16	White	
				Male	15	White	
				Male	15	White	



ETHNICITY	DATE PLACED IN ROOM CONFINEMENT	LOCATION OF ROOM CONFINEMENT	TIME PLACED IN ROOM CONFINEMENT	ROOM LOCKED OR UNLOCKED	TIME REMOVED	NAME OF SUPERVISOR WHO GAVE APPROVAL
Not Hispanic	4-Oct	Booking Holding	12:23	Unlocked	15:00	164
Not Hispanic	10/16/2016	Booking Holding	19:53	Unlocked	22:05	404
Not Hispanic	10/20/2016	Booking Holding	16:11	Unlocked	17:21	434
Not Hispanic	10/24/2016	Booking Holding	12:35	Unlocked	14:00	434
Not Hispanic	10/26/2016	Booking Holding	9:28	Unlocked	14:05	164
Not Hispanic	11/17/2016	Booking Holding	18:00	Unlocked	21:37	404
Not Hispanic	11/18/2016	Housing Bedroom	1:50	Unlocked	10:58	404
Not Hispanic	11/19/2016	Housing Bedroom	13:24	Unlocked	16:14	470
Not Hispanic	11/21/2016	Booking Holding	21:05	Unlocked	22:55	404
Not Hispanic	11/21/2016	Booking Holding	21:18	Unlocked	22:23	404
Not Hispanic	11/26/2016	Booking Holding	19:35	Unlocked	22:32	494
Hispanic/Lati	11/26/2016	Booking Holding	20:26	Unlocked	22:33	404
Not Hispanic	11/28/2016	Booking Holding	10:25	Unlocked	13:56	470
Not Hispanic	11/29/2016	Booking Holding	16:19	Unlocked	17:19	470
Not Hispanic	12/19/2016	Booking Holding	20:26	Unlocked	22:23	0:00
Not Hispanic	12/19/2016	Booking Holding	21:20	Unlocked	23:00	404
Not Hispanic	12/20/2016	Booking Holding	15:20	Unlocked	16:30	482

CONFINEMENT INFORMATION

TOTAL HOURS IN CONFINEMENT	REASON FOR ROOM CONFINEMENT	WHY <u>LESS</u> RESTRICTIVE MEANS WERE UNSUCCESSFUL	STAFFING LEVELS AT TIME OF CONFINEMENT	INCIDENTS OF SELF HARM/ SUICIDE WHILE ON ROOM CONFINEMENT	TIME & DATE OF ATTEMPT TO RETURN JUVENILE TO GENERAL POPULATION
2:30	Verbally abusive toward	Non-compliant with all r	4	None	Successful return at 15:00
2:15	Physically assaulted and	Danger to others	3	None	Successful return at 22:05
1:15	Destruction of property	Non-compliant with all r	4	None	Successful return at 17:21
1:30	Physically assaulted and	Danger to others	4	None	Successful return at 14:00
4:30	Physically assaulted and	Danger to others	4	None	Successful return at 14:05
3:30	Physically assaulted and	Danger to others	3	None	Successful return at 21:37
9:15	Medical	Contagious	3	None	Medical release at 10:58
2:45	Rest time	Refused to come out of	4	None	Voluntary at 16:14
2:00	Verbally abusive toward	Non-compliant with all r	3	None	Successful return at 22:55
1:00	Destruction of property	Danger to others/prope	3	None	Successful return at 22:23
3:00	Physically assaulted staf	Danger to others	3	None	Successful return at 22:32
2:00	Verbally abusive toward	Non-compliant with all r	3	None	Successful return at 22:33
1:30	Physically assaulted and	Danger to others	4	None	Successful return at 13:56
1:00	Verbally abusive toward	Non-compliant with all r	4	None	Successful return at 17:19
2:00	Verbally abusive toward	Non-compliant with all r	3	None	Successful return at 22:23
1:45	Destruction of property	Danger to others/prope	3	None	Successful return at 23:00
1:15	Destruction of property	Danger to others/prope	4	None	Successful return at 16:30



REASONS ATTEMPTS WERE UNSUCCESSFUL

Serious and immediate danger to others

Physical/medical clinical evaluation results

ROOM CONFINEMENT REPORT

REPORT INFORMATION

JUVENILE INFORMATION

DATE	TIME	REPORTING STAFF NAME	JUVENILE FACILITY NAME	SEX	AGE	RACE	If Multi-Race, Indicate up to 3
4/12/2017		Director Tami Steensma	Patrick J. Thomas Juvenile Justice Center 9701 Portal Road Papillion, NE 68046	Female		15 White	
				Male		14 Black or African American	
				Male		14 Black or African American	
				Female		15 Black or African American	
				Female		17 White	
				Male		17 White	
				Female		15 Black or African American	
				Female		18 White	
				Female		18 White	
				Female		15 White	
				Female		16 White	
				Male		17 White	
				Male		15 White	
				Female		16 White	
				Female		16 White	
				Male		15 White	
				Female		16 White	
				Male		13 White	
				Male		13 White	
				Male		13 White	
				Male		16 White	
				Male		13 White	



ETHNICITY	DATE PLACED IN ROOM CONFINEMENT	LOCATION OF ROOM CONFINEMENT	TIME PLACED IN ROOM CONFINEMENT	ROOM LOCKED OR UNLOCKED	TIME REMOVED	NAME OF SUPERVISOR WHO GAVE APPROVAL
Hispanic/Lati	2-Jan	Booking Holding	22:13	Unlocked	0:43	404
Not Hispanic	1/3/2017	Booking Area/Bench	21:00	Unlocked	22:26	404
Not Hispanic	1/4/2017	Booking Holding	17:52	Unlocked	20:43	164
Not Hispanic	1/11/2017	Booking Holding	19:44	Unlocked	21:45	404
Not Hispanic	1/11/2017	Booking Holding	19:50	Unlocked	21:45	404
Not Hispanic	1/14/2017	Booking Holding	10:59	Unlocked	13:06	164
Not Hispanic	1/17/2017	Booking Holding	20:05	Unlocked	21:23	404
Not Hispanic	2/7/2017	Bedroom	12:52	Unlocked	15:03	239
Not Hispanic	2/8/2017	Booking Holding	20:39	Unlocked	21:40	404
Not Hispanic	3/6/2017	Booking Holding	14:01	Unlocked	15:36	239
Not Hispanic	3/6/2017	Booking Holding	14:01	Unlocked	15:36	239
Not Hispanic	3/7/2017	Booking Holding	9:15	Unlocked	10:55	164
Not Hispanic	3/7/2017	Booking Holding	9:15	Unlocked	10:55	164
Not Hispanic	3/13/2017	Booking Holding	12:02	Unlocked	15:00	434
Not Hispanic	3/14/2017	Booking Holding	16:00	Unlocked	17:30	2:39
Not Hispanic	3/16/2017	Booking Holding	16:25	Unlocked	17:25	470
Not Hispanic	3/17/2017	Booking Holding	14:03	Unlocked	18:00	4:34
Hispanic/Lati	3/24/2017	Booking Holding	15:29	Unlocked	17:01	5:17
Hispanic/Lati	3/25/2017	Booking Holding	16:15	Unlocked	18:17	434
Hispanic/Lati	3/26/2017	Booking Holding	13:22	Unlocked	20:50	5:17
Not Hispanic	3/26/2017	Booking Holding	12:32	Unlocked	13:44	5:17
Hispanic/Lati	3/30/2017	Booking Holding	11:38	Unlocked	13:31	0:00

CONFINEMENT INFORMATION

TOTAL HOURS IN CONFINEMENT	REASON FOR ROOM CONFINEMENT	WHY <u>LESS</u> RESTRICTIVE MEANS WERE UNSUCCESSFUL	STAFFING LEVELS AT TIME OF CONFINEMENT	INCIDENTS OF SELF HARM/ SUICIDE WHILE ON ROOM CONFINEMENT	TIME & DATE OF ATTEMPT TO RETURN JUVENILE TO GENERAL POPULATION
2:30	Behavioral infraction or	Non-compliant with all r		4 None	Successful return at 00:43
1:30	Verbally abusive toward	Threatened staff		4 None	Successful return at 22:26
3:00	Verbally abusive toward	Threatened staff		5 None	Successful return at 20:43
2:00	Verbally abusive toward	Non-compliant with all r		4 None	Successful return at 21:45
2:00	Verbally abusive toward	Non-compliant with all r		4 None	Successful return at 21:45
2:00	Verbally abusive toward	Non-compliant with all r		5 None	Successful return at 13:06
1:15	Verbally abusive toward	Non-compliant with all r		4 None	Successful return at 21:23
2:15	Medical	This was least restrictfu		5 None	Returned to gen pop at 15:03
1:00	Threat of suicide	This was least restrictfu		4 None	Successful return at 21:40
1:30	Safety & protection from	Contraband found		5 None	Successful return at 15:36
1:30	Safety & protection from	Contraband found		5 None	Successful return at 15:36
1:45	Verbally abusive toward	Threatened residents		5 None	Successful return at 10:55
1:45	Verbally abusive toward	Threatened residents		5 None	Successful return at 10:55
3:00	Verbally abusive toward	Non-compliant with all r		5 None	Successful return at 15:00
1:30	Physically assaulted staf	Assaultive behavior		5:00 None	Successful return at 17:30
1:00	Behavioral infraction or	Non-compliant with all r		5 None	Successful return at 17:25
4:00	Behavioral infraction or	Non-compliant with all r		5:00 None	Successful return at 18:00
1:30	Verbally abusive toward	Non-compliant with all r		5:00 None	Successful return at 17:01
2:00	Verbally abusive toward	Threatened staff		5 None	Successful return at 18:17
7:30	Physically assaulted staf	Physically aggressive, th		5:00 None	Successful return at 20:58
1:15	Self-Harming	Moved to location to w:		5:00 None	Successful return at 13:44
2:00	Safety & protection from	Moved to location to w:		5:00 None	Successful return at 13:31




REASONS ATTEMPTS WERE UNSUCCESSFUL

Serious and immediate danger to others

ROOM CONFINEMENT REPORT

REPORT INFORMATION

JUVENILE INFORMATION

DATE	TIME	REPORTING STAFF NAME	JUVENILE FACILITY NAME	JUVENILE NAME	SEX	AGE
7/10/2017		Director Tami Steensma	Patrick J. Thomas Juvenile Justice Center 9701 Portal Road Papillion, NE 68046		Male	15
					Male	14
					Male	16
					Male	15
					Male	14
					Male	15
					Male	15
					Male	15

ATION

RACE	If Multi-Race, Indicate up to 3	ETHNICITY	DATE PLACED IN ROOM	LOCATION OF ROOM	TIME PLACED IN ROOM	ROOM LOCKED OR UNLOCKED	TIME REMOVED
White		Hispanic/Lati	3-Jun	Booking Holding	19:35	Unlocked	21:00
White		Hispanic/Lati	6/6/2017	Booking Holding	13:25	Unlocked	17:48
White		Not Hispanic	6/7/2017	Booking Holding	15:48	Unlocked	17:20
White		Hispanic/Lati	6/10/2017	Booking Holding	20:44	Unlocked	22:24
White		Hispanic/Lati	6/12/2017	Booking Holding	12:49	Unlocked	15:27
White		Hispanic/Lati	6/12/2017	Booking Holding	16:07	Unlocked	22:18
White		Hispanic/Lati	6/26/2017	Booking Holding	9:16	Unlocked	13:20
White		Hispanic/Lati	6/26/2017	Booking Holding	10:28	Unlocked	13:20
White		Hispanic/Lati	6/26/2017	Booking Holding	15:30	Unlocked	18:15

CONFINEMENT INFORMATION

NAME OF SUPERVISOR WHO GAVE APPROVAL	TOTAL HOURS IN CONFINEMENT	REASON FOR ROOM CONFINEMENT	WHY <u>LESS</u> RESTRICTIVE MEANS WERE UNSUCCESSFUL	STAFFING LEVELS AT TIME OF CONFINEMENT	INCIDENTS OF SELF HARM/ SUICIDE WHILE ON ROOM CONFINEMENT
517	1:30	Verbally abusive toward	Non-compliant with all	5	None
404	4:30	Physically assaulted staff	Non-compliant with all	5	None
164	1:30	Verbally abusive toward	Non-compliant with all	5	None
517	1:45	Verbally abusive toward	Verbally aggressive with	5	None
239	2:30	Verbally abusive toward	Non-compliant with all	5	None
164	6:15	Verbally abusive toward	Verbally aggressive with	5	None
164	4:00	Verbally abusive toward	Non-compliant with all	5	None
239	3:00	Destruction of property	Non-compliant with all	5	None
164	2:45	Destruction of property	Destroyed property of a	5	None



**TIME & DATE OF ATTEMPT
TO RETURN JUVENILE TO
GENERAL POPULATION**

REASONS ATTEMPTS WERE UNSUCCESSFUL

**EVALUATION
PERFORMED**

(TYPE)

EVALUATION RESULTS

**CORRECTIVE MEASURES
FOR STAFF**

NONCOMPLIANCE

Successful return at 21:00
Successful return at 17:48
Successful return at 17:20
Successful return at 22:24
Successful return at 15:27
Successful return at 22:18
Successful return at 13:20
Successful return at 13:20
Successful return at 18:15

Serious and immediate danger to others

Serious and immediate danger to others
Serious and immediate danger to others

Serious and immediate danger to others
Serious and immediate danger to others
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Serious and immediate danger to others
Serious and immediate danger to others

NA
NA
NA
NA
NA
NA
NA
NA
NA

Mental Health and Substance Abuse Treatment Centers

**Immanuel THREE
Professional Center
Behavioral Care
7101 Newport Avenue
Omaha, NE 68152**

st 25, 2017

Julie Rogers
Director General of Nebraska Child Welfare
Box 94604
Lin, NE 68509

Ms. Rogers:

Health PRTF report for June – September 2016

on Confinement (as defined in statute Neb. Rev. Stat. §
125(4):

No events.

ple contact me if you have any questions or need any
onal information. I can be reached at 402-572-2910 or
lyn.Rhoten@alegent.org.

ectfully,



yn Rhoten, MBA
President Behavioral Services
Health

Center
Mercy Council Bluffs
Midlands
Nebraska Heart
St. Elizabeth
St. Francis

Missouri Valley
Mercy Corning
Plainview
Schuyler
St. Mary's

Lastin
Richa
CHI H

February 15, 2017

Ms. Julie Rogers
Inspector General of Nebraska Child Welfare
PO Box 94604
Lincoln, NE 68509

Dear Ms. Rogers:

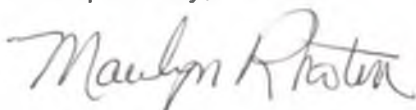
CHI Health PRTF report for October – December 2016

Room Confinement (as defined in statute Neb. Rev. Stat. §
83-4,125(4):

No events.

Please contact me if you have any questions or need any
additional information. I can be reached at 402-572-2910 or
Marilyn.Rhoten@alegent.org.

Respectfully,



Marilyn Rhoten, MBA
Vice President Behavioral Services
CHI Health

July 18, 2017

Ms. Julie Rogers
Inspector General of Nebraska Child Welfare
PO Box 94604
Lincoln, NE 68509

Dear Ms. Rogers:

CHI Health PRTF report for January – March 2017

Room Confinement (as defined in statute Neb. Rev. Stat. §
83-4,125(4):

No events.

Please contact me if you have any questions or need any
additional information. I can be reached at 402-572-2910 or
Marilyn.Rhoten@alegent.org.

Respectfully,



Marilyn Rhoten, MBA
Vice President Behavioral Services
CHI Health

July 18, 2017

Ms. Julie Rogers
Inspector General of Nebraska Child Welfare
PO Box 94604
Lincoln, NE 68509

Dear Ms. Rogers:

CHI Health PRTF report for April – June 2017

Room Confinement (as defined in statute Neb. Rev. Stat. §
83-4,125(4):

No events.

Please contact me if you have any questions or need any
additional information. I can be reached at 402-572-2910 or
Marilyn.Rhoten@alegent.org.

Respectfully,



Marilyn Rhoten, MBA
Vice President Behavioral Services
CHI Health

September 25, 2017

Ms. Julie Rogers
Office of the Inspector General of Nebraska Child Welfare
State Capitol, P.O. Box 94604
Lincoln, NE 68509-4604

Re: Letter Dated August 21, 2017

Dear Ms. Rogers,

CHI Health Psychiatric Residential Treatment Facility is in receipt of your letter dated August 21, 2017 which includes your request to receive a copy of the following items:

- *Your residential facility or agency's policy and/or practice in utilizing room confinement and/or seclusion room.*
- *Any and all incident reports that a seclusion room was used between July 1, 2016 and June 30, 2017.*

As requested, we provided our facility policy on seclusion to you on August 28, 2017. Your email response, dated August 28th and the follow-up phone conversation we had on August 30, 2017 provided further clarification on the information that you are requesting regarding seclusion.

As we have discussed, seclusion, is an emergency safety intervention used as an immediate response to an unanticipated resident behavior that places the resident or others at risk. It is never used as coercion, discipline, convenience, or retaliation.

During the timeframe requested, (7/1/16 – 6/30/17) there were 19 Child Welfare or Probation patients who required the emergency safety intervention defined as seclusion. There were a total of 65 interventions during this time period for the 19 patients. The average time a patient spent in seclusion for these interventions was 46.3 minutes.

We look forward to the opportunity to share more information with Sarah Forrest, when she visits the CHI Health PRTF on September 27th. We are hoping to use that opportunity to further discuss the use of seclusion in the PRTF setting, our policies and procedures, tour our facility, and answer any additional questions Ms. Forrest might have.

Bergan Mercy
Creighton University Medical Center
Good Samaritan
Immanuel
Lakeside

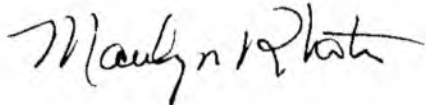
Mercy Council Bluffs
Midlands
Nebraska Heart
St. Elizabeth
St. Francis

Missouri Valley
Mercy Corning
Plainview
Schuyler
St. Mary's

Lasting Hope Recovery Center
Richard Young Behavioral Health
CHI Health Alegent Creighton Clinic

Please let me know if you have any questions or need any additional information, before that meeting.

Sincerely,

A handwritten signature in black ink, appearing to read "Marilyn Rhoten". The signature is fluid and cursive, with the first name being more prominent.

Marilyn Rhoten
Vice President, Behavioral Service Line
CHI Health
7101 Newport Avenue, Suite 308
Omaha, Nebraska 68152
Phone: 402-572-2910



February 8, 2017

Ms. Julie Rogers
Inspector General of Nebraska Child Welfare
PO Box 94604
Lincoln, NE 68509

Dear Ms. Rogers:

On behalf of Boys Town National Research Hospital, I am writing to inform you that for the last quarter of 2016, and as the term "room confinement" is statutorily defined, we have no events to report.

Respectfully,

A handwritten signature in black ink, appearing to read "Patrick Connell". The signature is fluid and cursive, written over a light grey circular background.

Patrick Connell
Vice President of Behavioral Health
Compliance and Government Relations

555 North 30th Street
Omaha, Nebraska 68131
(402) 498-6511

14000 Boys Town Hospital Road
Boys Town, Nebraska 68010
(402) 778-6000

boystownhospital.org

Saving Children, Healing Families®



September 22, 2017

Ms. Julie Rogers
Inspector General of Nebraska Child Welfare
PO Box 94604
Lincoln, NE 68509

Dear Ms. Rogers:

On behalf of Boys Town National Research Hospital, I write in response to your letter of August 21, 2017.

Overview:

It is our understanding that the Nebraska laws and regulations in question were largely crafted to gather information from Nebraska's youth detention centers and youth correctional facilities. As a Psychiatric Residential Treatment Facility ("PRTF"), the Boys Town PRTF is not a detention center or correctional facility. Rather, the Boys Town PRTF is medical facility regulated by The Joint Commission (TJC) and the U.S. Centers for Medicaid & Medicare Services (CMS). That means that every seclusion is strictly regulated. Additionally, the Boys Town PRTF must adhere to the accreditation standards of TJC as well as the regulations of CMS, as required by 471 NAC 32-008.14.

Per TJC and CMS, the Boys Town PRTF is not permitted to use room confinement. Under Neb. Rev. Stat. § 83-4,125(4), during a room confinement, a child can and must be left alone. Conversely, as discussed in detail below, a PRTF is never permitted to leave a child alone and must constantly monitor any seclusion.

Furthermore, the Nebraska child welfare regulations under 474 NAC 6-008.10 identify "Discipline, Seclusion Rooms, and Physical Restraint" as the heading under which seclusion regulations are further explained. The Boys Town PRTF can not utilize seclusion for purposes of discipline and may only utilize seclusion in emergency safety situations to ensure the immediate physical safety of the youth, staff member or other person after less restrictive interventions have failed. Rather, seclusion in the PRTF is a time limited, physician ordered and directed intervention carried out by a Registered Nurse.

As you would expect, given the rigorous standards to which the Boys Town PRTF is held, every seclusion at the Boys Town PRTF follows a strict protocol, prescribed by TJC and CMS. Specifically, each use of seclusion at the Boys Town PRTF:

- Occurs in response to an emergency situation to ensure the immediate physical safety of a child, staff member, or other person after less restrictive interventions have failed. *See* JC CTS 05.06.11, CFR 483.356 (a)(3)(i) (Interpretive Guideline)
- Is never used as a disciplinary measure. *See* JC CTS 05.06.11, CFR 483.356 (a)(1) (Interpretive Guideline)

555 North 30th Street
Omaha, Nebraska 68131
(402) 498-6511

14000 Boys Town Hospital Road
Boys Town, Nebraska 68010
(402) 778-6000

boystownhospital.org

- Involves a review of the intervention and order of seclusion by a physician. *See* JC CTS 05.06.13, CFR 483.358 (a) (Interpretive Guideline)
- Is strictly time limited based on the physician review, age of the child, and circumstances surrounding the intervention. *See* JC CTS 05.06.19, CFR 483.358 (e) (Interpretive Guideline)
- Involves multiple assessments performed by a Registered Nurse. *See* JC CTS 05.06.21, CFR 483.358 (f), 483.364 (d) (Interpretive Guideline)
- Involves continual observation and monitoring by staff during the entire seclusion. Staff must be physically present directly outside the seclusion room to visually observe and communicate with the youth at all times. This process is overseen by a Registered Nurse. *See* JC CTS 05.06.27, CFR 483.364 (a) (Interpretive Guideline)
- After every seclusion intervention, the Boys Town PRTF notifies the Parent or Guardian of a minor who was placed in seclusion as soon as possible after the initiation of the emergency safety intervention. *See* CFR §483.366(a) Each contact attempt must be documented. *See* CFR §483.366(b)

As you can see, any use of seclusion at the Boys Town PRTF is, as it should be, a highly regulated therapeutic response to an emergency situation, and involves a significant process with several layers of supervision and multiple safety measures.

Moreover, at the time of admission of a minor to the Boys Town PRTF, the following occurs to ensure that Parents and/or Guardians understand of the seclusion policy and consent:

- The Parent or Guardian is informed of the policy regarding seclusion. *See* CFR§483.356(c)(1).
- The Parent or Guardian is provided a copy of the seclusion policy which is explained. *See* CFR §483.356(c)(4)
- The Parent or Guardian must consent in writing to seclusion being used as an emergency safety intervention pursuant to the seclusion policy.

Requested Information

Please find the answers to the questions contained in your August 21, 2017, letter below:

1. You have requested Boys Town PRTF's "policy and/or practice in utilizing room confinement and/or a seclusion room."
 - a. As a Psychiatric Residential Treatment Facility, the Boys Town PRTF is not permitted to use "room confinements," as defined by TJC and CMS. This is our policy and practice.
 - b. Seclusion. As set forth above, seclusion at the Boys Town PRTF is a physician directed, time limited emergency safety intervention, used to ensure the immediate physical safety

of a child, staff member, or other person after less restrictive interventions have failed. That policy and practice is dictated by TJC and CMS.

2. You have requested “[a]ny and all incident reports that a seclusion room was used between July 1, 2016 and June 30, 2017.” As discussed above, seclusion at the Boys Town PRTF involves a significant process with several layers of supervision and multiple safety measures. As such, all data provided with this letter involves interventions made pursuant to that process and policy as defined by TJC and CMS. It appears, based on the NAC cited, that this request is made pursuant to the Boys Town PRTF’s child caring license. Therefore, please find the responsive data included herein. Each reported seclusion at the Boys Town PRTF was governed by our policy and the rules of TJC and CMS and was utilized in an emergency safety situation to ensure the immediate physical safety of a child, staff member, or other person after less restrictive interventions have failed.

Please call or write with any questions or concerns.

Respectfully,

A handwritten signature in black ink, appearing to read "Dennis G. Vollmer", with a long horizontal line extending to the right.

Dennis G. Vollmer, MHD, LMHP
Director, PRTF

encl: attachments (18 pages)

SECLUSION EVENTS										

*"Seclusion" as defined 42 CFR 483.345, 483.356, 483.358, 483.360, 483.362, 483.364, 483.366, 483.370, 483.372, 483.374, 483.376
 by Centers for Medicare
 Medicaid Services:

*"Seclusion" as defined CTS.05.06.01, CTS.05.06.03, CTS.05.06.05, CTS.05.06.07, CTS.05.06.09, CTS.05.06.11, CTS.05.06.13, CTS.05.06.15,
 by The Joint Commission CTS.05.06.17, CTS.05.06.19, CTS.05.06.21, CTS.05.06.23, CTS.05.06.25, CTS.05.06.27, CTS.05.06.29,
 standards: CTS.05.06.31, CTS.05.06.33, CTS.05.06.35

Child Guidance Center ThGH
 904 Sumner Street
 Lincoln, NE 68502

1st Quarter 2016
 Juvenile Room Confinement Reporting

July 1, 2016 through September 30, 2016

									More Than 4 Hours
	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
July	0	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
August	0	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
September	0	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Total	0	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A

Please Return via or e-mail to OIG@leg.ne.gov

Child Guidance Center
 904 Sumner
 City, State ZLincoln, NE 68502

1st Quarter 2016
 Juvenile Room Confinement Reporting

Oct 1 thro Dec 31 2016

									More Than 4 Hours
	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
October	0	na	na	na	na	na	na	na	na
November	0	na	na	na	na	na	na	na	na
December	0	na	na	na	na	na	na	na	na
Total									

Please Return via or e-mail to OIG@leg.ne.gov

Child Guidance Center
 904 Sumner
 Lincoln, NE 68502

3rd quarter report
 Juvenile Room Confinement Reporting

January 1, 2017 through March 31 201

									More Than 4 Hours
	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
July	0	na	na	na	na	na	na	na	na
August	0	na	na	na	na	na	na	na	na
September	0		na	na	na	na	na	na	na
Total	0	na	na	na	na	na	na	na	na

Please Return via or e-mail to OIG@leg.ne.gov

Child Guidance Center
 904 Sumner
 City, State ZLincoln, NE 68502

Juvenile Room Confinement Reporting

April to June 2017

									More Than 4 Hours
	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
April	0	na	na	na	na	na	na	na	na
May	0	na	na	na	na	na	na	na	na
June	0	na	na	na	na	na	na	na	na
Total									

Please Return via or e-mail to OIG@leg.ne.gov

Facility Name: Hastings Regional Center/Hastings Juvenile Chemical Dependency Program

1st Quarter 2016

Address: PO Box 579 4200 West 2nd Street

Juvenile Room Confinement Reporting

City, State Zip Code: Hastings, NE 68901

July 1, 2016 through September 30, 2016

									More Than 4 Hours
	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
July	0								
August	0								
September	0								
Total									

Please Return via or e-mail to OIG@leg.ne.gov

Facility Name: Hastings Regional Center/Hastings Juvenile Chemical Dependency Program

2nd Quarter 2016

Address: PO Box 579 4200 West 2nd Street

Juvenile Room Confinement Reporting

City, State Zip Code: Hastings, NE 68902

October 1, 2016 through December 31, 2016

									More Than 4 Hours
	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
October	0								
November	0								
December	0								
Total									

Please Return via or e-mail to OIG@leg.ne.gov

Facility Name: Hastings Regional Center/Hastings Juvenile Chemical Dependency Program

1st Quarter 2017

Address: PO Box 579 4200 West 2nd Street

Juvenile Room Confinement Reporting

City, State Zip Code: Hastings, NE 68901

January 1, 2017 through March 31, 2017

									More Than 4 Hours
	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
January	0								
February	0								
March	0								
Total									

Please Return via or e-mail to OIG@leg.ne.gov

Facility Name: Hastings Regional Center/Hastings Juvenile Chemical Dependency Program

2nd Quarter 2017

Address PO Box 579 4200 West 2nd Street

Juvenile Room Confinement Reporting

City, State Zip Code Hastings, NE 68902

April 1, 2017 through June 30, 2017

									More Than 4 Hours
	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
April	0								
May	0								
June	0								
Total									

Please Return via or e-mail to OIG@leg.ne.gov

Facility Name LRC-Whitehall
Address 5845 Huntington Ave.
City, State Zip Code Lincoln, NE 68507

1st Quarter 2016
Juvenile Room Confinement Reporting
 July 1, 2016 through September 30, 2016

									More Than 4 Hours
	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
July	0								
August									
September									
Total	0								

Please Return via or e-mail to OIG@leg.ne.gov

NEBRASKA

Good Life. Great Mission.

DEPT. OF HEALTH AND HUMAN SERVICES



Pete Ricketts, Governor

November 14, 2017

Patrick O'Donnell, Clerk of the Legislature
State Capitol, Room 2018
P.O. Box 94604
Lincoln, NE 68509

Dear Mr. O'Donnell,

Nebraska Statute 83-4,134.01 requires Nebraska's juvenile facilities to report quarterly to the Legislature within two weeks after the end of each quarter, information regarding the use of room confinement in Nebraska's juvenile facilities.

Attached, please find a letter detailing the room confinement usage for the Whitehall Psychiatric Residential Treatment Facility for the second, third, and fourth quarters of fiscal year 2016/2017 and the first quarter of fiscal year 2017/2018.

In summation, no room confinement was used at the Whitehall facility during any of these reporting periods.

Sincerely,

A handwritten signature in black ink that reads "Sheri Dawson".

Sheri Dawson, RN
Director
Division of Behavioral Health
Department of Health and Human Services

Attachment



November 14, 2017

Julie Rogers
Inspector General for Child Welfare
P.O. Box 94604
Lincoln, NE 68509

Ms. Rogers,

Nebraska Statute 83-4,134.01 requires Nebraska's juvenile facilities to report quarterly to the Legislature within two weeks after the end of each quarter, information regarding the use of room confinement in Nebraska's juvenile facilities.

As you are aware, the Whitehall Psychiatric Residential Treatment Facility submitted a report for the first quarter of fiscal year 2016/2017, which stated that the facility did not use room confinement for any juvenile in our care.

Respectfully, the Whitehall Psychiatric Residential Treatment Facility submits the following information for usage of room confinement for the remaining three quarters of fiscal year 2016/2017.

- October 1, 2016 to December 31, 2016: No room confinement was used.
- January 1, 2017 to March 31, 2017: No room confinement was used.
- April 1, 2017 to June 30, 2017: No room confinement was used.
- July 1, 2017 to September 30, 2017: No room confinement was used.

As you are aware, while the child care license in which the Whitehall facility is authorized to provide services allows for the use of room confinement, the Whitehall facility has elected to not have this as an option for behavioral management for our youth and as such does not allow this practice in our policies or procedures. The Whitehall staff has elected and will continue to use behavioral management techniques with youth that aid in their de-escalation without the use of room confinement but still provide the safest environment for our youth and staff.

Sincerely,

A handwritten signature in black ink that reads "Sheri Dawson".

Sheri Dawson, RN
Director
Division of Behavioral Health
Department of Health and Human Services

NOVA Treatment Community
 8502 Mormon Bridge Road
 Omaha, NE 68152

1st Quarter 2016
 Juvenile Room Confinement Reporting

July 1, 2016 through September 30, 2016

									More Than 4 Hours
	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
July	0	0	n/a	n/a	n/a	n/a	n/a	n/a	n/a
August	0	0	n/a	n/a	n/a	n/a	n/a	n/a	n/a
September	0	0	n/a	n/a	n/a	n/a	n/a	n/a	n/a
Total	0	0	n/a	n/a	n/a	n/a	n/a	n/a	n/a

Please Return via or e-mail to OIG@leg.ne.gov

NOVA Treatment Community
 8502 Mormon Bridge Road
 Omaha, NE 68152

2nd Quarter 2016
 Juvenile Room Confinement Reporting

October 1, 2016 through December 31, 2016

									More Than 4 Hours
	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
October	0	0	n/a	n/a	n/a	n/a	n/a	n/a	n/a
November	0	0	n/a	n/a	n/a	n/a	n/a	n/a	n/a
December	0	0	n/a	n/a	n/a	n/a	n/a	n/a	n/a
Total	0	0	n/a	n/a	n/a	n/a	n/a	n/a	n/a

Please Return via or e-mail to OIG@leg.ne.gov

NOVA Treatment Community
 8502 Mormon Bridge Road
 Omaha, NE 68152

3rd Quarter 2016
 Juvenile Room Confinement Reporting

January 1, 2017 through March 31, 2017

									More Than 4 Hours
	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
January	0	0	n/a	n/a	n/a	n/a	n/a	n/a	n/a
February	0	0	n/a	n/a	n/a	n/a	n/a	n/a	n/a
March	0	0	n/a	n/a	n/a	n/a	n/a	n/a	n/a
Total	0	0	n/a	n/a	n/a	n/a	n/a	n/a	n/a

Please Return via or e-mail to OIG@leg.ne.gov

***On separate document please provide individual instances of room confinement of a juvenile**

NOVA Treatment Community
 8502 Mormon Bridge Road
 Omaha, NE 68152

4th Quarter 2016
 Juvenile Room Confinement Reporting

April 1, 2017 through June 30, 2017

									More Than 4 Hours
	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
April	0	0	n/a	n/a	n/a	n/a	n/a	n/a	n/a
May	0	0	n/a	n/a	n/a	n/a	n/a	n/a	n/a
June	0	0	n/a	n/a	n/a	n/a	n/a	n/a	n/a
Total	0	0	n/a	n/a	n/a	n/a	n/a	n/a	n/a

Please Return via or e-mail to OIG@leg.ne.gov

***On separate document please provide individual instances of room confinement of a juvenile**



Room Confinement reports

Shannon Sieck <ssieck@omnibehavioralhealth.com>
To: "OIG@Leg.ne.gov" <OIG@leg.ne.gov>

Tue, Aug 22, 2017 at 1:27 PM

OMNI's Therapeutic Group Home- Seward Family Support Center does not use room seclusion/confinement in our services. I have attached OMNI's policy indicating this is a prohibited practice at our agency.

Shannon Sieck

Clinical Director

Seward Family Support Center

OMNI Behavioral Health

[402-319-3429](tel:402-319-3429)

ssieck@omnibh.com



OMNI Policy_ Prohibited Practices.pdf

65K

Licensed Residential Child-Caring Agencies

Facility Name

CAPWN Youth Shelter

1st Quarter 2016

Address

2426 Broadway

Juvenile Room Confinement Reporting

City, State Zip Code

Scottsbluff NE 69361

July 1, 2016 through September 30, 2016

More Than 4 Hours

	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
July	0								
August	0								
September	0								
Total	0								

Please Return via or e-mail to OIG@leg.ne.gov

Facility Name

CAPWN Youth Services

2nd Quarter 2016

Address

2426 Broadway

Juvenile Room Confinement Reporting

City, State Zip Code

Scottsbluff, Ne,69361

October 1, 2016 through December 31, 2016

**More Than 4
Hours**

	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
October	0								
Novenber	0								
December	0								
Total	0								

Please Return via or e-mail to OIG@leg.ne.gov

Facility Name

CAPWN Youth Services

3rd Quarter 2016

Address

2426 Broadway

Juvenile Room Confinement Reporting

City, State Zip Code

Scottsbluff, NE 6936

January 1, 2017 through March 31, 2017

**More Than 4
Hours**

	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
January	0								
February	0								
March	0								
Total	0								

Please Return via or e-mail to OIG@leg.ne.gov

Facility Name

CAPWN Youth Services

4th Quarter 2016

Address

2426 Broadway

Juvenile Room Confinement Reporting

City, State Zip Code

Scottsbluff, NE 6936

April 1, 2017 through June 30, 2017

More Than 4 Hours

	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
April	0								
May	0								
June	0								
Total	0								

Please Return via or e-mail to OIG@leg.ne.gov

Facility Name

Cedars Youth Services

1st Quarter 2016

Address 6601 Pioneers Blvd

Juvenile Room Confinement Reporting

City, State Zip Code Lincoln, NE 68508

July 1, 2016 through September 30, 2016

**More Than 4
Hours**

	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
July	0								
August	0								
September	0								
Total									

Please Return via or e-mail to OIG@leg.ne.gov

Facility Name Cedars Youth Services
Address 6601 Pioneers Blvd
City, State Zip Code Lincoln, NE 68508

2nd Quarter 2016
Juvenile Room Confinement Reporting

October 1, 2016 through December 31, 2016

									More Than 4 Hours
	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
October	0								
November	0								
December	0								
Total	0								

Please Return via or e-mail to OIG@leg.ne.gov

Facility Name Cedars Youth Services
Address 6601 Pioneers Blvd
City, State Zip Code Lincoln, NE 68508

3rd **Quarter**: 2017
Juvenile Room Confinement Reporting
 January 1, 2017 through March 31, 2017

									More Than 4 Hours
	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
October	0								
November	0								
December	0								
Total	0								

Please Return via or e-mail to OIG@leg.ne.gov

Facility Name Cedars Youth Services
Address 6601 Pioneers Blvd
City, State Zip Code Lincoln, NE 68508

4th **Quarter** 2017
Juvenile Room Confinement Reporting

April 1, 2017 through June 30, 2017

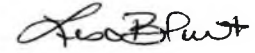
									More Than 4 Hours
	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
April	0								
May	0								
June	0								
Total	0								

Please Return via or e-mail to OIG@leg.ne.gov

10/13/2016

Child Saving Institute had no instances of room confinement during the quarter ending 9/30/2016.

Submitted by:

A handwritten signature in black ink, appearing to read "Lisa Blunt".

Lisa Blunt
Chief Operating Officer
Child Saving Institute
lblunt@childsaving.org

1/13/2017

Child Saving Institute had no instances of room confinement during the quarter ending 12/31/2016.

Submitted by:

A handwritten signature in black ink that reads "Lisa Blunt". The signature is written in a cursive style with a prominent loop at the end of the last name.

Lisa Blunt
Chief Operating Officer
Child Saving Institute
lblunt@childsaving.org

4/11/2017

Child Saving Institute had no instances of room confinement during the quarter ending 3/31/2017.

Submitted by:

A handwritten signature in black ink that reads "Lisa Blunt". The signature is written in a cursive style with a prominent "L" and "B".

Lisa Blunt
Chief Operating Officer
Child Saving Institute
lblunt@childsaving.org

	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
April	0								
May	0								
June	0								
Total									

Please Return via or e-mail to OIG@leg.ne.gov

Facility Name: Father Flanagan's Boys' Home (Douglas)

Q1

Address: 13603 Flanagan Blvd

Juvenile Room Confinement Reporting

City, State Zip Code; Boys Town, NE 68010

July -Sept 2016

More Than 4 Hours

	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
July	0								
August	0								
September	0								
Total	0								

Please Return via or e-mail to OIG@leg.ne.gov

Facility Name: Father Flanagan's Boys' Home (Douglas)

Q2

Address: 13603 Flanagan Blvd

Juvenile Room Confinement Reporting

City, State Zip Code; Boys Town, NE 68010

Oct - Dec 2016

More Than 4
Hours

	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
October	0								
November	0								
December	0								
Total	0								

Please Return via or e-mail to OIG@leg.ne.gov

Facility Name: Father Flanagan's Boys' Home (Douglas)

Q3

Address: 13603 Flanagan Blvd

Juvenile Room Confinement Reporting

City, State Zip Code; Boys Town, NE 68010

Jan - March 2017

More Than 4 Hours

	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
January	0								
February	0								
March	0								
Total	0								

Please Return via or e-mail to OIG@leg.ne.gov

Facility Name: Father Flanagan's Boys' Home (Douglas)

Q4

Address: 13603 Flanagan Blvd

Juvenile Room Confinement Reporting

City, State Zip Code; Boys Town, NE 68010

April - June 2017

More Than 4 Hours

	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
April	0								
May	0								
June	0								
Total	0								

Please Return via or e-mail to OIG@leg.ne.gov

Facility Name: Father Flanagan's Boys' Home (GI - Hall)

Q1

Address: 13603 Flanagan Blvd

Juvenile Room Confinement Reporting

City, State Zip Code; Boys Town 68010

July -Sept 2017

									More Than 4 Hours
	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
July	0								
August	0								
September	0								
Total	0								

Please Return via or e-mail to OIG@leg.ne.gov

Facility Name: Father Flanagan's Boys' Home (GI-Hall)

Q2

Address: 3230 Wildwood

Juvenile Room Confinement Reporting

City, State Zip Code; GI, NE 68801

Oct - Dec 2016

									More Than 4 Hours
	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
October	0								
November	0								
December	0								
Total	0								

Please Return via or e-mail to OIG@leg.ne.gov

Facility Name: Father Flanagan's Boys' Home (GI-Hall)

Q3

Address: 3230 Wildwood

Juvenile Room Confinement Reporting

City, State Zip Code; GI, NE 68801

Jan - March 2017

									More Than 4 Hours
	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
January	0								
February	0								
March	0								
Total	0								

Please Return via or e-mail to OIG@leg.ne.gov

Facility Name: Father Flanagan's Boys' Home (GI - Hall)

Q4

Address: 3230 Wildwood

Juvenile Room Confinement Reporting

City, State Zip Code; GI, NE 68801

April - June 2017

More Than 4 Hours

	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
April	0								
May	0								
June	0								
Total	0								

Please Return via or e-mail to OIG@leg.ne.gov



Policy

1 message

Chris Sewall <csewall@heartlandfamilyservice.org>
To: "OIG@leg.ne.gov" <OIG@leg.ne.gov>

Tue, Aug 29, 2017 at 11:53 AM

Attached is Heartland family service residential policy which stats Isolation and seclusion is prohibited. We do not have seclusion rooms

We are currently updating this policy to have more trauma informed language and I will send the final approved policy in a few weeks.

Please let me know if anything else is needed

Thank you

Chris Sewall

Program Director

Jefferson House-Heartland Family Service

Office -1402-721-8323

Cell- 1-402-616-7740

Fax- 1-402-721-8212



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Policy-Behavior Support and Management.pdf
251K

Facility Name : Heartland Family Service - Youth Links

1st Quarter 2016

Address: 4318 Fort St.

Juvenile Room Confinement Reporting

City, State Zip Code: Omaha, Ne 68111

July 1, 2016 through September 30, 2016

More Than 4 Hours

	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
July	0	0						n/a	
August	0	0						n/a	
September	0	0						n/a	
Total									

Please Return via or e-mail to OIG@leg.ne.gov

Facility Name : Heartland Family Service - Youth Links

2st Quarter 2016

Address: 4318 Fort St.

Juvenile Room Confinement Reporting

City, State Zip Code: Omaha, Ne 68111

October 1st, 2016 through December 31, 2016

More Than 4 Hours
Reasons Attempts to Return Unsuccessful

	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement
October	0	0						n/a
November	0	0						n/a
December	0	0						n/a
Total								

--

Please Return via or e-mail to OIG@leg.ne.gov

Facility Name : Heartland Family Service - Youth Links

3rd Quarter 2017

Address: 4318 Fort St.

Juvenile Room Confinement Reporting

City, State Zip Code: Omaha, Ne 68111

January 1st, 2017 through March 31st, 2017

									More Than 4 Hours
	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
January	0	0						n/a	
February	0	0						n/a	
March	0	0						n/a	
Total									

Please Return via or e-mail to OIG@leg.ne.gov

Facility Name : Heartland Family Service - Youth Links

4th Quarter 2017

Address: 4318 Fort St.

Juvenile Room Confinement Reporting

City, State Zip Code: Omaha, Ne 68111

April 1st, 2017 through June 30th, 2017

More Than 4 Hours

	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
April	0	0						n/a	
May	0	0						n/a	
June	0	0						n/a	
Total									

Please Return via or e-mail to OIG@leg.ne.gov

Mark of Honor Youth Lodge
 1100 Military Rd.
 Lincoln, NE 68058

1st Quarter 2016
 Juvenile Room Confinement Reporting

July 1, 2016 through September 30, 2016

									More Than 4 Hours
	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
July	0								
August	0								
September	0								
Total	0								

Please Return via or e-mail to OIG@leg.ne.gov

Mark of Honor Youth Lodge
 1100 Military Rd.
 Lincoln, NE 68058

3rd Quarter 2016
 Juvenile Room Confinement Reporting

October 1 through December 31, 2016

									More Than 4 Hours
	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
July	0								
August	0								
September	0								
Total	0								

Please Return via or e-mail to OIG@leg.ne.gov

Mark of Honor Youth Lodge
 1100 Military Rd.
 Lincoln, NE 68058

1st Quarter 2017
 Juvenile Room Confinement Reporting

Januray 1- March 31, 2017 ○

									More Than 4 Hours
	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinment	Reasons Attempts to Return Unsuccessful
July	0								
August	0								
September	0								
Total	0								

Please Return via or e-mail to OIG@leg.ne.gov

Mark of Honor Youth Lodge
 1100 Military Rd.
 Lincoln, NE 68058

2nd Quarter 2017
 Juvenile Room Confinement Reporting

April 1 through June 30, 2017 ○

									More Than 4 Hours
	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
July	0								
August	0								
September	0								
Total	0								

Please Return via or e-mail to OIG@leg.ne.gov

10-3-16

State of Nebraska
Office of Inspector General of Child Welfare
Inspector General – Julie L. Rogers
Fax: 402-471-4277

Reference: report concerning the use of room confinement for juveniles

Inspector General Rogers,

It is my pleasure to report that there were no children placed in room confinement for longer than one hour at the Masonic-Eastern Star Home for Children in Fremont, Nebraska, during the period ending September 30, 2016.

Please contact me if you have any questions.

Respectfully submitted,

Ron Giesselmann
Executive Director
Masonic-Eastern Star Home for Children
"Home of the Rawhide Wrangler 4-H Club"
2415 N. Main Street
Fremont, NE. 68025
402-721-1185

12-28-16

State of Nebraska
Office of Inspector General of Child Welfare
Inspector General – Julie L. Rogers
Fax: 402-471-4277

Reference: report concerning the use of room confinement for juveniles

Inspector General Rogers,

It is my pleasure to report that there were no children placed in room confinement for longer than one hour at the Masonic-Eastern Star Home for Children in Fremont, Nebraska, during the period ending December 31, 2016. There are no youngsters on campus between Dec. 23, 2016 and Jan. 2, 2017.

Please contact me if you have any questions.

Respectfully submitted,

Ron Giesselmann
Executive Director
Masonic-Eastern Star Home for Children
"Home of the Rawhide Wrangler 4-H Club"
2415 N. Main Street
Fremont, NE. 68025
402-721-1185

MASONIC-EASTERN STAR
Home for Children

RECEIVED BY

MAY 03 2017

OMBUDSMAN'S OFFICE

04-01-17

State of Nebraska
Office of Inspector General of Child Welfare
Inspector General – Julie L. Rogers
Fax: 402-471-4277

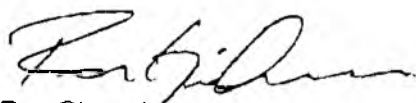
Reference: report concerning the use of room confinement for juveniles

Inspector General Rogers,

It is my pleasure to report that there were no children placed in room confinement for longer than one hour at the Masonic-Eastern Star Home for Children in Fremont, Nebraska, during the period ending March 31, 2017.

Please contact me if you have any questions.

Respectfully submitted,



Ron Giesselmann
Executive Director
Masonic-Eastern Star Home for Children
"Home of the Rawhide Wrangler 4-H Club"
2415 N. Main Street
Fremont, NE. 68025
402-721-1185



Home of the Rawhide Wranglers

Ron Giesselmann - Executive Director

MASONIC-EASTERN STAR *Home for Children*

06-30-17

State of Nebraska
Office of Inspector General of Child Welfare
Inspector General – Julie L. Rogers
Fax: 402-471-4277

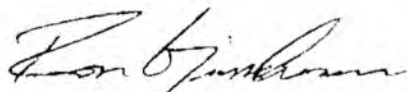
Reference report concerning the use of room confinement for juveniles

Inspector General Rogers,

It is my pleasure to report that there were no children placed in room confinement for longer than one hour at the Masonic-Eastern Star Home for Children in Fremont, Nebraska, during the period ending **June 30, 2017**

Please contact me if you have any questions.

Respectfully submitted,



Ron Giesselmann
Executive Director
Masonic-Eastern Star Home for Children
"Home of the Rawhide Wrangler 4-H Club"
2415 N. Main Street
Fremont, NE 68025
402-721-1185

CC: Senator Walz
DHHS CEO, Courtney Phillips



Home of the Rawhide Wranglers

Ron Giesselmann - Executive Director

Nebraska Youth Center

2300 E 2nd Street

Phone: 308-534-2005

North Platte, NE 69101

Fax: 308-534-1068

Billing: P.O. Box 655, North Platte, NE 69103-0655

E-Mail nebraskayouthcenter@live.com

October 14, 2016

On Sept. 2, 2016 Law Enforcement was called to the Nebraska Youth Center for an uncontrollable juvenile. At the time of this incident approximately 7:30pm there were eight residents and two staff at the facility. For the safety of the residents and following our procedure all residents are asked to go to their rooms and remain there until law enforcement has finished their investigation or the incident is resolved.

Seven residents complied with staying in their rooms while the two staff and on call administration was present to give the report to law enforcement and juvenile was able to calm down and redirected. At approximately 8:30 pm residents were allowed out of their rooms. No resident rooms are locked. The resident who had the law enforcement intervention proceeded to complete his hygiene and voluntarily went to his room to bed. All other residents completed their hygiene and proceeded to their rooms for bed as the scheduled bedtime was 9:00pm.

Report completed by

Kendra Leonhardt, M.S.
Program Director
Nebraska Youth Center
Email:fsbservices01@live.com

	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
October	0								
November	0								
					12 to 17				

	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
January	0								
February	0								
March	0				12 to 17				

	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
April	0								
May	0								
					12 to 17				

ROOM CONFINEMENT REPORT

not all fields would let data be entered

REPORT INFORMATION

JUVENILE INFORMATION

DATE	TIME	REPORTING STAFF NAME	JUVENILE FACILITY NAME	JUVENILE NAME	SEX	AGE	RACE
7/12/2016	12:30pm	Cher	Norfolk Group Home	[REDACTED]	Female	17	White



If Multi-Race, Indicate up to 3	ETHNICITY	<u>DATE PLACED IN</u> ROOM CONFINEMENT	<u>LOCATION OF</u> ROOM CONFINEMENT	<u>TIME PLACED IN</u> ROOM CONFINEMENT	ROOM LOCKED OR UNLOCKED	TIME REMOVED	NAME OF SUPERVISOR WHO GAVE APPROVAL
White	Not Hispanic	12-Jul					Sandy McGrath

CONFINEMENT INFORMATION

TOTAL HOURS IN CONFINEMENT	REASON FOR ROOM CONFINEMENT	WHY <u>LESS</u> RESTRICTIVE MEANS WERE UNSUCCESSFUL	STAFFING LEVELS AT TIME OF CONFINEMENT	INCIDENTS OF SELF HARM/ SUICIDE WHILE ON ROOM CONFINEMENT	TIME & DATE OF ATTEMPT TO RETURN JUVENILE TO GENERAL POPULATION
20 minutes	Physically assaulted and	needed time to calm do	5 to 12	none	7/12/16 at 12:50pm



REASONS ATTEMPTS WERE UNSUCCESSFUL	EVALUATION PERFORMED (TYPE)	EVALUATION RESULTS	CORRECTIVE MEASURES FOR STAFF NONCOMPLIANCE
	na	none	na

Omaha Home for Boys
 4343 N. 52nd Street
 Omaha, NE 68104

1st Quarter 2016
 Juvenile Room Confinement Reporting

July 1, 2016 through September 30, 2016

									More Than 4 Hours
	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
July	0	0	0	0	0	0	0	0	0
August	0	0	0	0	0	0	0	0	0
September	0	0	0	0	0	0	0	0	0
Total	0	0	0	0	0	0	0	0	0

Please Return via or e-mail to OIG@leg.ne.gov

Facility Name

Uta Halee Academy

1st Quarter 2016

Address

10625 Calhoun Rd

Juvenile Room Confinement Reporting

City, State Zip Code

Omaha, NE 68112

July 1, 2016 through September 30, 2016

More Than 4 Hours

	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
July	0								
August	0								
September	0								
Total	0								

Please Return via or e-mail to OIG@leg.ne.gov

Facility Name

Uta Halee Academy

2nd Quarter 2016

Address

10625 Calhoun Rd

Juvenile Room Confinement Reporting

City, State Zip Code

Omaha, NE 68112

October 2016-Dec 2016

								More Than 4 Hours
	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
October	0							
November	0							
December	0							
Total	0							

--

Please Return via or e-mail to OIG@leg.ne.gov

Facility Name

Uta Halee Academy

3rd Quarter 2017

Address

10625 Calhoun Rd

Juvenile Room Confinement Reporting

City, State Zip Code

Omaha, NE 68112

Jan 17- March 17

								More Than 4 Hours
	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
January	0							
February	0							
March	0							
Total	0							

--

Please Return via or e-mail to OIG@leg.ne.gov

Facility Name Uta Halee Academy
Address 10625 Calhoun Rd
City, State Zip Code Omaha, NE 68112

4th Quarter 2017
Juvenile Room Confinement Reporting

April 17-June 17

								More Than 4 Hours
	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
April	0							
May	0							
June	0							
Total	0							

Please Return via or e-mail to OIG@leg.ne.gov

Facility Name
 Address
 City, State Zip Code

1st Quarter 2016
 Juvenile Room Confinement Reporting
 July 1, 2016 through September 30, 2016

More Than 4
 Hours

	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
July	0								
August	0								
September	0								
Total									

0

Please Return via or e-mail to OIG@leg.ne.gov

Facility Name

Youth Care & Beyond

2nd Quarter 2016

Address

2819 S. 125th Ave #276

Juvenile Room Confinement Reporting

City, State Zip Code

Omaha, NE 68144

October 1, 2016 through December 30, 2016

More Than 4 Hours

	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
October	0								
November	0								
December	0								
Total	0								

0

Please Return via or e-mail to OIG@leg.ne.gov

Facility Name

Youth Care & Beyond

3rd Quarter 2017

Address

2819 S. 125th Ave #276

Juvenile Room Confinement Reporting

City, State Zip Code

Omaha, NE 68144

January 1, 2017 through March 31, 2017

More Than 4 Hours

	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
January	0								
February	0								
March	0								
Total	0								

0

Please Return via or e-mail to OIG@leg.ne.gov

Facility Name

Youth Care & Beyond

4th Quarter 2017

Address

2819 S. 125th Ave #276

Juvenile Room Confinement Reporting

City, State Zip Code

Omaha, NE 68144

April 1, 2017 through June 30, 2017

**More Than 4
Hours**

	# Juveniles Placed in Room Confinement	Length of Time	Race	Ethnicity	Age	Gender	Facility Staffing Levels	Reason for Room Confinement	Reasons Attempts to Return Unsuccessful
April	0								
May	0								
June	0								
Total	0								

0

Please Return via or e-mail to OIG@leg.ne.gov